

## Proposed Plan Change 24

### Commercial Sex Activities in Waitakere City

N.B

-new text is underlined

- text to be deleted is ~~struck through~~

#### INTRODUCTION TO THE RULES

##### Amend Notification Guidance

Written Consents and Notification – Discretionary Activities and Non Complying Activities be amended as follows:

Add a new bullet point as follows to No.5, list of Discretionary Activity applications that will generally be notified:

- Any discretionary activity for *commercial sex activities*

## **POLICIES**

### **Amend Policy 11.11**

Signs should be designed so that they do not intrude visually on to the amenity of the surrounding area or detract from surrounding neighbourhood character, and the safety of vehicles and pedestrians on any adjacent roads and state highways. Because of their potential to offend and adversely affect the neighbourhood character and amenity value of the City's residential environment, signage associated with commercial sex activities and small brothels that are home occupations are prohibited in the residential Human Environments of the City.

#### ***Explanation***

Signs have been identified as having considerable impact on both the visual amenity of an area and the safety of road users, where the number and design of signs can be a source of distraction and confusion. This policy manages the dimensions and materials used for signs in different parts of the City and also the location of inappropriate signs.

### **Amend Existing Policy 11.18 and its Explanation**

Non-residential activities (other than retail activities) may be located within residential areas of the City, provided that the individual and cumulative impacts of such a provision do not adversely affect amenity values and neighbourhood character or fragment residential activities to the point that essential residential character is lost, and the safety of residents is harmed.

*In residential areas that provide for apartment-type developments, a broad range of non-residential activities can locate in these areas to provide a mixed use environment for residents, provided that the nature and scale of activities is managed to protect the vibrancy of adjacent town centre cores. (Proposed Plan Change 17)*

#### ***Explanation***

~~Past planning practice has emphasised the separation of residential activities from other activities. While in recent years there has been some easing of these policies to allow such things as home occupations, the establishment of businesses, small factories and restaurants in residential areas has been relatively difficult.~~

Allowing a greater mix of activities at the local level would contribute to a reduction of vehicle trips and associated adverse impacts on amenity from vehicle use. However, such a change must be carefully managed so that the mix of activities contributes to the enhancement of local neighbourhoods, and does not undermine them to the point that further pressures are created to move away from these areas. This would include a careful assessment of cumulative effects of non-residential activities on the essential residential character of any area, and the extent to which it can be fragmented by other activities, before that character is

lost and safety is adversely affected. It also involves careful management of noise, glare, odour and other potential sources of nuisance such as hours of operation.

Because the separation of activities has occurred largely because of past planning controls and because the resulting amenity of these areas is the result of regulation, any shift towards a more sustainable suburban form requires a clear policy direction in the District Plan.

*Provision is made for convenience shops and shops that sell food and beverages within the higher intensity Living (L6) Environment to support the local community, while ensuring that the amenity values of the centre are not lost by retail activities wanting to locate on the edge of the town centre, instead of within the town centre. Smaller scale workplaces (up to 5000m<sup>2</sup> of floor area) are also provided for within the New Lynn Living (L6) Environment to support employment opportunities for residents. (Proposed Plan Change 17)*

The Marina Special Area recognises the unique mix of marina, commercial and residential activities possible on the site. The Plan imposes rules to ensure that development provides a high quality marine village atmosphere while maintaining amenity including, where appropriate, views through and over the site to the harbour and public access and enjoyment of the foreshore.

The Whenuapai Special Area recognises the unique characteristics of the longstanding presence of timber-based and associated activities at Whenuapai. The Plan provides for existing and proposed activities within the Special Area while ensuring that development remains consistent with the character of the site and neighbourhood, and the limitations by the existing infrastructure.

Small Brothels can function as home occupations within ~~the~~ residential areas and the effects of these activities are similar to other retail services that are home occupations. Where small brothels do not comply with the definition of home occupation and/or the permitted activity standards for the relevant residential Human Environment, in terms of their potential for causing adverse effects and serious nuisance and offence to members of the public, they are recognised as being inappropriate ~~within the environment~~ and are ~~not provided for in residential Human Environments~~. ~~a non-complying activity~~. For similar reasons, ~~Commercial Sex Activities can also only establish in the City's residential Human Environments by way of a non-complying activity resource consent~~. The nature of the adverse effects of *Commercial Sex Activities* are such that it is appropriate to encourage their location in the commercial and industrial parts of the City, where their effects are less likely to affect the amenity values and neighbourhood character of residential areas.

## Methods

### **District Plan Rules:**

- Scheduled Sites Rules
- Non-Residential Activities Rules
- City Wide Rules

## **New Policy 11.50- Commercial Sex Activities**

Commercial Sex Activities are encouraged to locate **provided for** within the Community Environment and within the Working Environment to avoid any adverse effects that *commercial sex activities* may have on the amenity values and neighbourhood character of residential Human Environments. However *commercial sex activities* in the Community Environment are restricted **directed to storeys** above **the street** ground level locations to ensure that a high quality environment is provided in the Community Environment. Adverse cumulative effects arising from *Commercial Sex Activities* being located in proximity to each other shall be avoided. ~~through a cumulative effects assessment done as part of the resource consent process.~~

### **Explanation**

The Prostitution Reform Act 2003 legalised prostitution and requires that Council provide for commercial sex activities within the City. The Council has developed its “Commercial Sex Strategy” to co-ordinate its response to the Prostitution Reform Act 2003.

The Prostitution Reform Act 2003 allows the Council to control the location of commercial sex activities. This control seeks to manage the environmental effects of the proposed activity, **the business of prostitution**, to ensure that the activity is not offensive or a nuisance to ordinary members of the public, and to ensure that the activity is not incompatible with the neighbourhood character.

All *commercial sex activities* other than home occupations are discouraged from locating in predominately residential Human Environment(s), so as to maintain the amenity values and neighbourhood character of those Human Environment(s).

The District Plan seeks to ensure that high standards of urban design and safety are provided in the Community Environment. This contributes to the development of high quality pedestrian environments within integrated town centres and their adjoining neighbourhoods. Consequently the District Plan requires a high standard of development (in terms of layout, design and visual appearance) with active street frontages, large expanses of glazing, and display space that provides a high level of public and private interface. *Commercial sex activities* often seek to operate discreetly, and large areas of ground level display space associated with commercial sex activities may not be desirable to this industry. The alternative (large areas of blank walls) would also not be considered appropriate, as this type of development would not contribute to a high quality Community Environment.

The Policy also seeks to avoid the establishment of “red-light districts” (clusters of *commercial sex activities*) as these clusters would detract from the quality pedestrian environments within the Community Environment. They could also have the potential to cause offence or nuisance to members of the public and/or be incompatible with the surrounding neighbourhood.

### **Methods**

#### **District Plan Rules:**

- Non-Residential Activities Rules
- City Wide Rules

## Rules

Add the following new City Wide Rules “Commercial Sex Activities” and “Commercial Sex Activities – Signs” to the City Wide Rules Section of the District Plan Rules Volume 1

Rule 1	Commercial Sex Activities
<p style="text-align: center;"><b><u>RULES</u></b></p> <p><b><u>1.0 General</u></b></p> <p>The following rules shall apply only to <u>Commercial Sex Activities</u></p> <p><b><u>1.1 Limited Discretionary Activities</u></b></p> <p>The following are <u>Limited Discretionary Activities</u>:-</p> <p>(i) <u>Commercial Sex Activities</u> that are <u>located in storeys above the street ground floor level storey</u> in any existing building within the <u>Community Environment</u>;</p> <p>(ii) <u>Commercial Sex Activities</u> on a <u>site within the Working Environment or Working (Lincoln) Environment</u>;</p> <p>(iii) <u>New buildings/premises and additions over 100m<sup>2</sup> gross floor area, for Commercial Sex Activities within the Community Environment that are located in storeys above the street level storey and meet the performance standards of Proposed City Wide Rule 2, Site Analysis; and</u></p> <p>(iv) <u>Commercial sex activities in any new buildings/premises, and additions over 100m<sup>2</sup> gross floor area, that are located above the street level storey within the Community Environment and that meet the performance standards of Proposed City Wide Rule 3, Building Design – Street Frontage and where relevant, Proposed City Wide Rule 4: Building Design – Mixed Use (Proposed Plan Change 18)</u></p> <p><u>Assessment of Limited Discretionary Activities</u> applications will be limited to the matters of scale, intensity, location, compatibility with <b>amenity values</b> and</p>	<p style="text-align: center;"><b><u>ASSESSMENT CRITERIA</u></b></p> <p><b><u>1(a)</u></b> The extent to which the character, scale and intensity of the proposed activity is compatible with <u>amenity values</u> and <u>neighbourhood character</u>.</p> <p><b><u>1(b)</u></b> The extent to which the external appearance of premises associated with a <u>commercial sex activity</u> respects the architectural character of the streetscape and prevents the premises becoming a prominent feature in the street.</p> <p><b><u>1(c)</u></b> The extent to which <u>entrances and exits</u> to premises associated with <u>commercial sex activities</u> are designed and lit to facilitate the privacy of staff and visitors without compromising personal <b>safety</b> (through avoiding the use of isolated back lanes and poorly lit areas).</p> <p><b><u>1(d)</u></b> The extent to which landscaping does not obstruct the visibility from the public areas of entrances and exits so as to ensure the <b>safety</b> of all staff and visitors to the premises.</p> <p><b><u>1(e)</u></b> The extent to which the interior of the premises associated with <u>commercial sex activities</u> is not visible or is screened from neighbouring buildings and <u>any public place the street</u>.</p> <p><b><u>1(f)</u></b> The extent to which the activity is likely to cause a nuisance or serious offence to ordinary members of the public using the area in which the activity is situated.</p> <p><b><u>1(g)</u></b> The extent to which the activity <u>avoids locating is proposed to be located</u> in proximity to other existing <u>commercial sex activities</u>.</p> <p><b><u>1(h)</u></b> The extent to which more than minor adverse effects can be adequately avoided, remedied, mitigated or offset through provision of works</p>

<p><u>neighbourhood character, safety, screening, planting, landscaping and design, level of nuisance or offence to ordinary members of the public and cumulative effects and will be considered in accordance with Assessment Criteria 1(a) – 1(i h).</u></p> <p><b><u>1.2 Discretionary Activities</u></b></p> <p><u>Commercial Sex Activities within the Community Environment not meeting the standards in Rule 1.1.</u></p> <p><u>Discretionary Activities will be assessed as relevant in accordance with assessment criteria 1(a) – 1(i h) and any other relevant matter under Section 104 of the Act and Section 15 of the Prostitution Reform Act 2003.</u></p> <p><b><u>1.3 Non-Complying Activities</u></b></p> <p><u>Commercial Sex Activities to which these rules apply which are not a Limited Discretionary Activity or a Discretionary Activity under the above rules shall be deemed to contravene a rule in this Plan and shall be a Non-Complying Activity</u></p>	<p>and services on or off the <i>site</i> and/or through payment or provision of a <i>financial contribution</i>.</p> <p><b><u>1(i)</u></b> <u>The extent to which regard has been given to section 15 of the Prostitution Reform Act 2003</u></p> <p>Note: See also Policies: 9.5, 10.3, 10.5, 11.3, 11.11, 11.18, 11.50</p> <p>(Policy Section of the Waitakere District Plan)</p> <p><b><u>RESOURCE CONSENT CONDITIONS</u></b></p> <p><u>In granting a resource consent Council may impose conditions. Conditions may include any one or more of the following matters:</u></p> <ul style="list-style-type: none"> <li>• <u>Limiting the height of buildings ;</u></li> <li>• <u>Altering the design and scale of buildings associated with commercial sex activities;</u></li> <li>• <u>Specifying building materials (exterior cladding) and colour to be used;</u></li> <li>• <u>Requiring the provision of screening or planting;</u></li> <li>• <u>Requiring the alteration of entrance design or positioning;</u></li> <li>• <u>The imposition of a bond to ensure satisfaction of conditions of consent;</u></li> <li>• <u>Requiring onsite or offsite works and services to avoid, remedy, mitigate or offset adverse effects; and</u></li> <li>• <u>Such other matters provided for in section 108 of the Act.</u></li> </ul> <p><u>Provided that, in the case of Limited Discretionary Activities, conditions may only be imposed in respect of the matters specified above to which the Council has restricted the exercise of its discretion.</u></p>
<p><b><u>NOTES</u></b></p> <ol style="list-style-type: none"> <li>1. <u>If an activity is not controlled or restricted in any way by any part of the Plan it is permitted, but may require consents under other legislation/ plans.</u></li> <li>2. <u>Activities must comply with all other relevant rules of the Plan or be the subject of a resource consent. Check all other rules in the relevant Human Environment and also the Natural Area Rules, the City-Wide Rules and, where relevant, the Subdivision Rules. Relevant rules include all rules of the Community and Working Environments and may include the General Noise Standard Rule 1.7, Sale of Liquor.</u></li> <li>3. <u>Words in italics are defined - see the Definitions part of the City-Wide Rules.</u></li> <li>4. <u>Words in bold are explained - see the Explanations part of the Introduction to the Rules.</u></li> <li>5. <u>The Council may have a guideline to help interpret this rule - check at the Council Offices.</u></li> <li>6. <u>For resource consents see the Information Requirements in the City-Wide Rules.</u></li> </ol>	

<p><b>Rule 2</b></p>	<p><b>Commercial Sex Activities- Signs</b></p>
<p><b><u>RULES</u></b></p> <p><b><u>1-2.0 General</u></b></p> <p>The following rules shall apply only to signs associated with <i>commercial sex activities</i> that are not a <i>Prohibited Activity</i> under City Wide Rule, Prohibited Activities Rule 1.</p> <p><b><u>1-2.1 Limited Discretionary Activities</u></b></p> <p>The following are <i>Limited Discretionary Activities</i>:-</p> <p>(a) Signs associated with <i>commercial sex activities</i> in the <i>Community Environment</i> and the <i>Working Environment</i> which:</p> <p>(i) do not protrude above or beyond the outline of a <i>building</i> or which are located below the verandah (<i>canopy</i>);</p> <p>(ii) which are not flashing or moving; and</p> <p>(iii) which are illuminated only where the sign is not visible from the <i>Living Environment, Bush Living Environment, Coastal Villages Environment, Countryside Environment, Foothills Environment, Open Space Environment, Rural Villages Environment</i> or <i>Waitakere Ranges Environment</i> or any <i>Special Area</i>.</p> <p>Assessment of <i>Limited Discretionary Activities</i> applications will be limited to the matters of design, size, scale, appearance, location, compatibility with <b>amenity values</b> and <b>neighbourhood character</b>, <b>safety</b>, level of nuisance or offence and will be considered in accordance with Assessment Criteria <b>1-2(a)</b> – <b>1-2(e)</b></p> <p><b><u>1-2.2 Discretionary Activities</u></b></p> <p>Signs associated with <i>commercial sex activities</i> within the <i>Working</i> and <i>Community Environments</i> not meeting the standards in</p>	<p><b><u>ASSESSMENT CRITERIA</u></b></p> <p><b><u>1-2(a)</u></b> The extent to which <i>signs</i> are visually appropriate to amenity values and compatible with <b>neighbourhood character</b>.</p> <p><b><u>1-2(b)</u></b> The extent to which <i>signs</i> create a situation hazardous to the safe movement of traffic.</p> <p><b><u>1-2 (c)</u></b> The extent to which <i>signs</i> are of a <i>height</i> which avoids the <i>sign</i> dominating the neighbourhood and/or nearby structures.</p> <p><b><u>1-2 (d)</u></b> The extent to which the design, location, size height and appearance of signs is likely to cause a nuisance or serious offence to ordinary members of the public using the area.</p> <p><b><u>1-2 (e)</u></b> The extent to which more than minor adverse effects can be adequately avoided, remedied, mitigated or offset through provision of works and services on or off the site and/or through payment or provision of a <i>financial contribution</i>.</p> <p>Note: See also Policies: <u>5.3, 9.5, 10.3, 10.5, 10.20 10.28, 11.3, 11.7, 11.32</u></p> <p>(Policy Section of the Waitakere District Plan)</p> <p><b><u>RESOURCE CONSENT CONDITIONS</u></b></p> <p>In granting a <i>resource consent</i> Council may impose conditions. Conditions may include any one or more of the following matters:</p> <ul style="list-style-type: none"> <li>• <u>altering the size, height, scale and/or location of signs;</u></li> <li>• <u>Specifying the design and wording of signs;</u></li> <li>• <u>Requiring the provision of screening or planting;</u></li> <li>• <u>The imposition of a bond to ensure satisfaction of conditions of consent;</u></li> <li>• <u>Requiring onsite or offsite works and services to avoid, remedy, mitigate or offset adverse</u></li> </ul>

<p><u>Rule 1.1.</u></p> <p><u>Discretionary Activities will be assessed as relevant in accordance with assessment criteria <b>1-2(a) – 1-2(e)</b> and any other relevant matter under Section 104 of the Act and Section 15 of the Prostitution Reform Act 2003.</u></p> <p><b><u>1-2.3 Non-Complying Activities</u></b></p> <p><u>Signs associated with commercial sex activities to which these rules apply which are not a Limited Discretionary Activity or a Discretionary Activity under Rules 2.1 and 2.2 above shall be deemed to contravene a rule in this Plan and shall be a Non-Complying Activity.</u></p> <p><b>NOTES</b></p> <p><u>1. All signs associated with commercial sex activities must comply with Council Bylaw for Signs</u></p> <p><u>2.If an activity is not controlled or restricted in any way by any part of the Plan it is permitted, but may require consents under other legislation/ plans.</u></p> <p><u>3. Activities must comply with all other relevant rules of the Plan or be the subject of a resource consent. Check all other rules in the relevant Human Environment and also the Natural Area Rules, the City-Wide Rules and, where relevant, the Subdivision Rules.</u></p> <p><u>4.Words in italics are defined - see the Definitions part of the City-Wide Rules.</u></p> <p><u>5.Words in bold are explained - see the Explanations part of the Introduction to the Rules.</u></p> <p><u>6.The Council may have a guideline to help interpret this rule - check at the Council Offices.</u></p> <p><u>7For resource consents see the Information Requirements in the City-Wide Rules.</u></p>	<p><u>effects: and</u></p> <ul style="list-style-type: none"> <li>• <u>Such other matters provided for in section 108 of the Act and section 15 of the Prostitution Reform Act 2003.</u></li> </ul> <p><u>Provided that, in the case of Limited Discretionary Activities, conditions may only be imposed in respect of the matters specified above to which the Council has restricted the exercise of its discretion.</u></p>
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## EXISTING DISTRICT PLAN RULES

### Living Environment

#### Amend Rule 10 Non Residential Activities, Living Environment

##### Rule 10

##### 10.1 Permitted Activities

Activities meeting the following performance standards are *Permitted Activities*:

- *home occupations* meeting the following requirements:
  - no more than five persons, except for *small brothels* that are limited to four persons, are engaged in the *home occupation*, at least one of whom resides on the *site*; and
  - the *home occupation* is carried out within an existing *building* which is clearly marked with the relevant street number in accordance with By-Law No.4 Chapter 2 Public Places 1972 (Clause 244 as amended); and
  - the *home occupation* does not involve traffic generation involving a *heavy traffic vehicle* exceeding two vehicle movements per week; and
  - except where goods are primarily ordered by mail or electronic transaction and redistributed by post or courier, any *retail sales* and *services* are confined to front sites with individual driveway access and a minimum net site area of 450m<sup>2</sup>, ~~shall be~~ are of goods produced on the site and the hours of operation are between 0700 and 1900 daily; and
  - the *home occupation* apart from the parking of one vehicle, is screened from the adjoining *sites* and the *road*.

##### 10.2 Limited Discretionary Activities

Activities meeting the following performance standards are *Limited Discretionary Activities*:

- *Non-Residential Activities* including *home occupations* not meeting the standards in Rule 10.1, but excluding *commercial sex activities* and *small brothels* that are a *home occupation* not meeting the standards in Rule 10.1, where:
  - the activities are located within a *building* originally erected as a *dwelling*, and there are no *retail sales*;
  - the activities are associated with an existing *Non-Residential Activity* on the *site*, do not involve *retail sales*, and do not increase the *gross floor area* of *buildings* on the site to more than 250m<sup>2</sup>.

Assessment of *Limited Discretionary Activity* applications made under this rule will be limited to matters of scale, *design*, retention of *vegetation*, *screening* and *planting*, hours of operation and location and will be considered in accordance with assessment criteria 10(a) -10(d e).

### 10.3 Discretionary Activities

Activities meeting the following performance standard are Discretionary Activities:

- ~~Non- Residential Activities other than a home occupation meeting the standards in Rule 10.1 but not meeting the standards in Rule 10.2, provided there are no retail sales; but excluding~~
- home occupations meeting the standards in Rule 10.1
- commercial sex activities, and small brothels that are a home occupation not meeting the standards in Rule 10.1.

*Discretionary Activity* applications will be assessed having regard to Assessment Criteria 10(a)-10(d e) and any other matters that are relevant under section 104 of the Act.

**Note: See limitations on front and rear sites under the Traffic Generation Rule 11.1**

### 10.4 Non-Complying Activities

*Non-Residential Activities* to which these rules apply (other than *Scheduled Activities on Scheduled Sites*) which are not a *Permitted Activity* or a *Limited Discretionary Activity* or a *Discretionary Activity* under the above rules shall be deemed to contravene a rule in this *Plan* and shall be a *Non-Complying Activity*.

#### **Add the following to Assessment Criteria 10(a)**

The extent to which the character, scale, hours of operation and intensity of *Non-Residential Activities* are compatible with **amenity values** and **neighbourhood character**.

#### **Add a new Assessment Criteria 10(e) to read as follows:**

The extent to which regard has been given to section 15 of the Prostitution Reform Act 2003.

#### **Amend Note at End of Assessment Criteria**

Note: See also Policies 10.14, 10.27, 11.1, 11.12, 11.18, 11.31, 11.50

## **Countryside Environment**

### **Amend Rule 7 Non-Residential Activities, Countryside Environment**

#### **Rule 7**

##### **7.1 Permitted Activities**

Activities meeting the following performance standards are *Permitted Activities*:

- *home occupations* meeting the following requirements:
  - no more than five persons, except for *small brothels* that are limited to four persons, are engaged in the *home occupation*, at least one of whom resides on the *site*; and
  - the *home occupation* is carried out within an existing *building which is clearly marked with the relevant street number in accordance with By-Law No.4 Chapter 2 Public Places 1972 (Clause 244 as amended)*; and
  - the *home occupation* does not involve traffic generation involving a *heavy traffic vehicle* exceeding two vehicle movements per week; and
  - except where goods are primarily ordered by mail or electronic transaction and redistributed by post or courier, any *retail sales* and *services* shall be are of goods produced on the site and the hours of operation are between 0700 and 1900 daily; and
  - the *home occupation* apart from the parking of one vehicle, is screened from the adjoining *sites* and the *road*.

##### **7.2 Controlled Activities: No Changes**

##### **7.3 Limited Discretionary Activities**

Activities meeting the following performance standards are *Limited Discretionary Activities*:

- *Non-Residential Activities* including *home occupations* not meeting the standards in Rule 7.1 but excluding *commercial sex activities* and *small brothels* that are a home occupation not meeting the standards in Rule 7.1 where:
  - the activities are located within a *building*, and there are no *retail sales* provided that the total floor space occupied by the Non- Residential Activity does not exceed 250m<sup>2</sup> ; or
  - the activity involves *retail sales* of horticultural produce where the *retail floor space* does not exceed 75m<sup>2</sup>.

Assessment of *Limited Discretionary Activity* applications made under this rule will be limited to matters of scale, retention of *vegetation*, *screening*, *landscape treatment*, duration, hours of operation, *design* and location and will be considered in accordance with assessment criteria 7(a) -7(e f).

##### **7.4 Discretionary Activities**

Activities meeting the following performance standard are Discretionary Activities:

- *Non- Residential Activities*, including *home occupations* that do not meet the standards in Rule 7.1, 7.2 and 7.3. provided there are no *retail sales*, but excluding

commercial sex activities and small brothels that are a home occupation not meeting the standards in Rule 7.1.

*Discretionary Activity* applications will be assessed having regard to Assessment Criteria 7(a)-7 (e f) and any other matters that are relevant under section 104 of the Act.

## 7.5 Non-Complying Activities

*Non-Residential Activities* to which these rules apply *which are not a Permitted Activity, a Controlled Activity, a Limited Discretionary Activity or a Discretionary Activity* under the above rules shall be deemed to contravene a rule in this *Plan* and shall be a *Non-Complying Activity*

### Delete Assessment Criteria 7(c) as follows

~~The extent to which Non-Residential Activities fragment the neighbourhood character of the surrounding area~~

- **Add a new Assessment Criteria 7(c) to read as follows:**

The extent to which the character, scale, hours of operation and intensity of *Non-Residential Activities* are compatible with **amenity values** and **neighbourhood character**.

### Add a new Assessment Criteria 7(f) to read as follows:

The extent to which regard has been given to section 15 of the Prostitution Reform Act 2003

### Amend Note at End of Assessment Criteria

Note: See also Policies 1.2, 1.3, 1.18, 4.1, 4.7, 10.1, 10.3, 10.14, 10.27, 11.1, 11.8, 11.10, 11.17, 11.18, 11.30, 11.31, 11.50

## **Foothills Environment**

**Amend Rule 8 Non- Residential Activities, Foothills Environment** as follows

### **8.1 Permitted Activities**

Activities meeting the following performance standards are *Permitted Activities*:

- *home occupations* meeting the following requirements:
  - no more than five persons except for *small brothels* that are limited to four persons, are engaged in the *home occupation*, at least one of whom resides on the *site*; and
  - the *home occupation* is carried out within an existing *building which is clearly marked with the relevant street number in accordance with By-Law No.4 Chapter 2 Public Places 1972 (Clause 244 as amended)*; and
  - the *home occupation* does not involve traffic generation involving a *heavy traffic vehicle* exceeding two vehicle movements per week; and
  - except where goods are primarily ordered by mail or electronic transaction and redistributed by post or courier, any *retail sales* and *services* ~~shall be~~ are of goods produced on the site and the hours of operation are between 0700 and 1900 daily; and
  - the *home occupation* apart from the parking of one vehicle, is screened from the adjoining *sites* and the *road*.

**8.2 Controlled Activities:** No Changes

### **8.3 Limited Discretionary Activities**

Activities meeting the following performance standards are *Limited Discretionary Activities*:

- *Non-Residential Activities* including *home occupations* not meeting the standards in Rule 8.1 but excluding *commercial sex activities* and *small brothels* that are a *home occupation* not meeting the standards in Rule 8.1, where:
  - the activities are located within a *building*, and there are no *retail sales*, provided that the total floor space occupied by the Non- Residential Activity does not exceed 250m<sup>2</sup> ; or
  - the activity involves *retail sales* of horticultural produce where the *retail floor space* does not exceed 75m<sup>2</sup>.

Assessment of *Limited Discretionary Activity* applications made under this rule will be limited to matters of scale, retention of *vegetation*, *screening*, *landscape treatment*, duration, hours of operation, *design* and location and will be considered in accordance with assessment criteria 8(a) -8(e f).

**8.4 Non-Complying Activities:** No Changes

**Delete Assessment criteria 8 (c) as follows**

~~The extent to which *Non Residential Activities* fragment the rural character of the surrounding area~~

**Add a new Assessment Criteria 8 (c) to read as follows:**

The extent to which the character, scale, hours of operation and intensity of *Non-Residential Activities* are compatible with the **amenity values** and rural character of the surrounding area.

**Add a new Assessment Criteria 8(f) to read as follows:**

The extent to which regard has been given to section 15 of the Prostitution Reform Act 2003

**Amend Note at End of Assessment Criteria**

Note: See also Policies 1.2, 1.3, 1.18, 4.1, 4.7, 10.1, 10.3, 10.14, 10.27, 11.1, 11.8, 11.10, 11.17, 11.18, 11.30, 11.31, 11.50

## **Rural Villages Environment**

### **Amend Rule 10 Non- Residential Activities – Rural Villages Environment**

#### **Rule 10**

##### **10.1 Permitted Activities**

Activities meeting the following performance standards are *Permitted Activities*:

- *home occupations* meeting the following requirements:
  - no more than five persons, except for small brothels that are limited to four persons, are engaged in the *home occupation* at least one of whom resides on the *site*; and
  - the *home occupation* is carried out within an existing building which is clearly marked with the relevant street number in accordance with By-Law No.4 Chapter 2 Public Places 1972 (Clause 244 as amended); and
  - the *home occupation* does not involve traffic generation involving a *heavy traffic vehicle* exceeding two vehicle movements per week; and
  - the *home occupation* apart from the parking of one vehicle, is screened from the adjoining *sites* and the *road*; *and*
  - except where goods are primarily ordered by mail or electronic transaction and redistributed by post or courier, any *retail sales* and *services* are confined to front sites with individual *driveway* access and a minimum net site area of 450m<sup>2</sup>, ~~and shall be~~ are of goods produced on the site and the hours of operation are between 0700 and 1900 daily; and
  - *retail sales* are conducted from buildings on the *site*.

##### **10.2 Limited Discretionary Activities**

Activities meeting the following performance standards are *Limited Discretionary Activities*:

- *Non-Residential Activities* including *home occupations* not meeting the standards in Rule 10.1 but excluding commercial sex activities and small brothels that are a home occupation not meeting the standards in Rule 10.1 where:
  - the activities are located within a *building* originally erected as a dwelling, and there are no *retail sales*, or
  - the activities are associated with an existing *Non-Residential Activity* on the site, do not involve *retail sales*, and do not increase the *gross floor area* of buildings on the site to more than 250m<sup>2</sup>.

Assessment of *Limited Discretionary Activity* applications made under this rule will be limited to matters of scale, *design*, retaining of *vegetation*, *screening*, *landscape treatment*, hours of operation, and location and will be considered in accordance with assessment criteria 10(a) -10(~~d~~ e).

##### **10.3 Discretionary Activities**

Activities meeting the following performance standard are Discretionary Activities:

- *Non-Residential Activities*, including *home occupations* that do not meet the standards in Rule 10.1 and 10.2. provided there are no *retail sales*, but excluding

Commercial Sex Activities and small brothels that are a home occupation not meeting the standards in Rule 10.1.

*Discretionary Activity* applications will be assessed having regard to Assessment Criteria ~~10 7(a)-7~~ 10 (e) and any other matters that are relevant under section 104 of the *Act*.

#### **10.4 Non-Complying Activities**

*Non-Residential Activities* (other than those on *Scheduled Sites*) to which these rules apply *which are not a Permitted Activity, or a Limited Discretionary Activity or a Discretionary Activity* under the above rules shall be deemed to contravene a rule in this *Plan* and shall be a *Non-Complying Activity*.

#### **Add the following to Assessment Criteria 10(a)**

The extent to which the character, scale, hours of operation and intensity of *Non-Residential Activities* are compatible with **amenity values** and **neighbourhood character**.

#### **Add a new Assessment Criteria 10(e) to read as follows:**

The extent to which regard has been given to section 15 of the Prostitution Reform Act 2003.

#### **Amend Note at End of Assessment Criteria**

Note: See also Policies 1.2, 1.3, 1.18, 4.1, 4.7, 10.1, 10.3, 10.14, 10.27, 11.1, 11.8, 11.10, 11.17, 11.18, 11.30, 11.31, 11.50

## **Coastal Villages Environment**

### **Amend Rule 8 Non- Residential Activities, Coastal Villages Environment**

#### **Rule 8**

##### **8.1 Permitted Activities**

Activities meeting the following performance standards are *Permitted Activities*:

- *home occupations* meeting the following requirements:
  - no more than five persons, except for *small brothels* that are limited to four persons, are engaged in the *home occupation*, at least one of whom resides on the *site*; and
  - the *home occupation* is carried out within an existing *building which is clearly marked with the relevant street number in accordance with By-Law No.4 Chapter 2 Public Places 1972 (Clause 244 as amended)*; and
  - the *home occupation* does not involve traffic generation involving a *heavy traffic vehicle* exceeding two vehicle movements per week; and
  - the *home occupation* apart from the parking of one vehicle, is screened from the adjoining *sites* and the *road*; and
  - except where goods are primarily ordered by mail or electronic transaction and redistributed by post or courier, any *retail sales* and *services* are confined to front sites with individual *driveway* access and a minimum net site area of 450m<sup>2</sup>, shall be are of goods produced on the site and the hours of operation are between 0700 and 1900 daily; and
  - *retail sales* are conducted from buildings on the *site*.

##### **8.2 Discretionary Activities**

Activities meeting the following performance standard are *Discretionary Activities*:

- *Non- Residential Activities* including *home occupations* not meeting the standards in Rule 8.1, where the activities are located within a building originally erected as a dwelling, and there are no *retail sales*, but excluding *commercial sex activities* and *small brothels* that are a *home occupation* not meeting the standards in Rule 10.1.

*Discretionary Activity* applications will be assessed having regard to the matters set out in Assessment Criteria 8(a)-8 (e f) and any other matters that are relevant under section 104 of the *Act*.

##### **8.3 Non-Complying Activities**

*Non-Residential Activities* to which these rules apply *which are not a Permitted Activity*, or a *Discretionary Activity* under the above rules shall be deemed to contravene a rule in this *Plan* and shall be a *Non-Complying Activity*.

**Add the following to Assessment Criteria 8(a)**

The extent to which the character, scale, hours of operation and intensity of *Non-Residential Activities* are compatible with **amenity values, neighbourhood character,** and the **natural landscape**

**Add a new Assessment Criteria 8(f) to read as follows:**

The extent to which regard has been given to section 15 of the Prostitution Reform Act 2003.

**Amend Note at End of Assessment Criteria**

Note: See also Policies 1.2, 1.3, 1.18, 4.1, 4.7, 10.1, 10.3, 10.14, 10.27, 11.1, 11.8, 11.10, 11.17, 11.18, 11.30, 11.31, 11.50

## **Bush Living Environment**

### **Amend Rule 8 Non-Residential Activities, Bush Living Environment**

#### **Rule 8**

##### **8.1 Permitted Activities**

Activities meeting the following performance standards are *Permitted Activities*:

- *home occupations* meeting the following requirements:
  - no more than five persons, except for small brothels that are limited to four persons, are engaged in the *home occupation*, at least one of whom resides on the *site*; and
  - the *home occupation* is carried out within an existing building which is clearly marked with the relevant street number in accordance with By-Law No.4 Chapter 2 Public Places 1972 (Clause 244 as amended); and
  - the *home occupation* does not involve traffic generation involving a *heavy traffic vehicle* exceeding two vehicle movements per week; and
  - except where goods are primarily ordered by mail or electronic transaction and redistributed by post or courier, any *retail sales* and *services* are confined to front sites with individual *driveway* access and a minimum net site area of 450m<sup>2</sup>, and are ~~shall be~~ of goods produced on the site and the hours of operation are between 0700 and 1900 daily; and
  - the *home occupation* apart from the parking of one vehicle, is screened from the adjoining *sites* and the *road*; and
  - *retail sales* are conducted from buildings on the *site*.

##### **8.2 Discretionary Activities**

Activities meeting the following performance standard are Discretionary Activities:

- *Non- Residential Activities* **and home occupations** ~~other than home occupations meeting the standards in Rule 8.1~~ where the activities are located within a *building* originally erected as a *dwelling* and there are no *retail sales*; but excluding
- *Home occupations* meeting the standards in Rule 8.1
- *Commercial Sex Activities*, and *small brothels* that are a *home occupation* not meeting the standards in Rule 8.1,

*Discretionary Activity* applications will be assessed having regard to the matters set out in Assessment Criteria 8(a)-8 (e f) and any other matters that are relevant under section 104 of the Act.

##### **8.3 Non-Complying Activities**

*Non-Residential Activities* to which these rules apply *which are not a Permitted Activity*, or a *Discretionary Activity* under the above rules shall be deemed to contravene a rule in this *Plan* and shall be a *Non-Complying Activity*.

**Add the following to Assessment Criteria 8(a)**

The extent to which the character, scale, hours of operation and intensity of *Non-Residential Activities* are compatible with **amenity values, neighbourhood character** and the **natural landscape**

**Add a new Assessment Criteria 8(f) to read as follows:**

The extent to which regard has been given to section 15 of the Prostitution Reform Act 2003.

**Amend Note at End of Assessment Criteria**

Note: See also Policies 1.2, 1.3, 1.18, 4.1, 4.7, 9.8, 10.1, 10.3, 10.14, 10.27, 11.1, 11.8, 11.10, 11.17, 11.18, 11.30, 11.31, 11.50

## Waitakere Ranges Environment

### Amend Rule 7 Non-Residential Activities Waitakere Ranges Environment

#### Rule 7

##### 7.1 Permitted Activities

Activities meeting the following performance standards are *Permitted Activities*:

- *home occupations* meeting the following requirements:
  - no more than five persons, except for *small brothels* that are limited to four persons, are engaged in the *home occupation*, at least one of whom resides on the *site*; and
  - the *home occupation* is carried out within an existing *building* which is clearly marked with the relevant street number in accordance with By-Law No.4 Chapter 2 Public Places 1972 (Clause 244 as amended); and
  - the *home occupation* does not involve traffic generation involving a *heavy traffic vehicle* exceeding two vehicle movements per week; and
  - the *home occupation* apart from the parking of one vehicle, is screened from the adjoining *sites* and the *road*; and
  - except where goods are primarily ordered by mail or electronic transaction and redistributed by post or courier, any *retail sales* and *services* are shall be of goods produced on site and from buildings on site and the hours of operation are between 0700 and 1900 daily.

##### 7.2 Controlled Activities: No Changes

##### 7.3 Discretionary Activities

Activities meeting the following performance standard are Discretionary Activities:

- *Non- Residential Activities*, including a *home occupations* not meeting the standards of Rule 7.1 and 7.2, where the activities are located within a *building* originally erected as a *dwelling* and there are no *retail sales* but excluding commercial sex activities and small brothels that are a home occupation not meeting the standards in Rule 10.1.

*Discretionary Activity* applications will be assessed having regard to the matters set out in Assessment Criteria 7(a)-7 (g h) and any other matters that are relevant under section 104 of the *Act*.

##### 7.4 Non-Complying Activities

*Non-Residential Activities* to which these rules apply *which are not a Permitted Activity, a Controlled Activity or a Discretionary Activity* under the above rules shall be deemed to contravene a rule in this *Plan* and shall be a *Non-Complying Activity*.

**Add the following to Assessment Criteria 7(a)**

The extent to which the character, scale, hours of operation and intensity of *Non-Residential Activities* are compatible with **amenity values, neighbourhood character** and the **natural landscape**

**Add a new Assessment Criteria 7(h) to read as follows:**

The extent to which regard has been given to section 15 of the Prostitution Reform Act 2003.

**Amend Note at End of Assessment Criteria**

Note: See also Policies 1.2, 1.3, 1.18, 4.1, 4.7, 9.8, 10.1, 10.3, 10.14, 10.27, 11.1, 11.8, 11.10, 11.17, 11.18, 11.30, 11.31, 11.50

**1.0 Prohibited Activities**

The following activities shall be *Prohibited Activities* throughout the district of Waitakere City:

- (i) The manufacture, production, use, storage and disposal of radioactive material in excess of 10 terabequerel (1x10<sup>13</sup>Bq)
- (ii) The use of radioactive material for the purposes of power generation or heat generation
- (iii) The extraction of *minerals* in the *Green Network*
- (iv) open ground that is not grassed or vegetated with an appropriate ground cover of *vegetation* within 3 months of the completion of *earthworks* activity resulting in that unvegetated open ground
- (v) The use of waste oil to control *dust*
- (vi) The farming of mustelids, rodents, wallabies and possums
- (vii) The farming of deer in those Deer Free Areas identified by the Department of Conservation
- (viii) Any *new dwelling*, school, or hospital within the Ldn 65dBA Noise Contour as shown on the 'RNZAF Base – Noise control area' map in the Maps Section
- (ix) Any sign, (apart from a street number placed in accordance with Bylaw No 4. Chapter 2 Public Places 1972 (Clause 244 as amended)), associated with premises kept or habitually used for the purposes of Commercial Sex Activities and/or Small Brothels operating as home occupations, located in or visible from any part of:
  - (a) all Living Environments;
  - (b) the Bush Living Environment;
  - (c) the Waitakere Ranges Environment;
  - (d) the Foothills Environment;
  - (e) the Countryside Environment;
  - (f) the Rural Villages Environment;
  - (g) the Coastal Villages Environment;
  - (h) the Boating Special Area;
  - (i) the Corbans Estate Special Area;
  - (j) the Harbourview North Special Area;
  - (k) the Marina Special Area;
  - (l) the Monterey Park Special Area;
  - (m) the Hobsonville Base Village Special Area;
  - (n) The College Special Area

See also Policies 4.6, 10.26 11.11, 11.18, 11.50

(Policy Section of the Waitakere District Plan)

## DEFINITIONS – Rules Volume 1

Amend the definition of Retail Services as follows

### Retail Services

Means an activity which provides a service to people and businesses and includes the business of prostitution, but does not include retail sales

Amend the definition of Home Occupation as follows

### Home Occupation

“means any commercial activity, profession or service (except for commercial sex activities) carried out on a site.....”

Add the following six definitions to the City Wide Rules Definitions

**Brothel**– means any premises kept or habitually used for the purposes of the business of prostitution: and

- (i) does not includes small brothels: and
- (ii) does not include premises at which accommodation is usually provided on a commercial basis, if the commercial sexual service occurs at that premises under an arrangement initiated elsewhere: and
- (iii) does not include activities associated with hospitals; healthcare services; chemists; community welfare facilities; and premises where therapeutic massage is offered by a qualified practitioner.

**Business of Prostitution** is providing or arranging the provision of commercial sexual services

**Commercial Sex Activities** means brothels and small brothels (except for small brothels that are a permitted home occupation in all Living Environments, Countryside Environment, Foothills Environment, Rural Villages Environment, Coastal Villages Environment, Bush Living Environment, Waitakere Ranges Environment, Harbour View North Special Area, and the Hobsonville Base Village Special Area).

**Commercial Sexual Services** means sexual services that

- (A) involve the physical participation by a person in sexual acts with, and for the gratification of, another person: and
- (B) are provided for payment or other reward (irrespective of whether the reward is given to the person providing the service or another person).

**Sex worker** – means a person who provides commercial sexual services

**Small Brothel** - means any premises kept or habitually used for the business of prostitution

(i) at which not more than four sex workers work; and

(ii) where each of those sex workers retains control over his or her individual earnings arising from the provision of commercial sex services ~~prostitution~~ carried out at the brothel; and

(iii) does not include activities associated with hospitals; healthcare services; chemists; community welfare facilities; and premises where therapeutic massage is offered by a qualified practitioner.