

**AGENDA FOR A MEETING OF TE TAUMATA RUNANGA TO BE HELD IN THE
CIVIC CENTRE, 6 WAIPAREIRA AVENUE, LINCOLN, WAITAKERE CITY,
ON MONDAY, 18 APRIL 2005, COMMENCING AT 5.00 PM.**

TABLE OF CONTENTS

<u>ITEM</u>	<u>PAGE NO.</u>
OPENING KARAKIA	1
MIHIMIHI	1
1 APOLOGIES	1
2 CONFIRMATION OF MINUTES	1
3 URGENT BUSINESS	1
4 PRESENTATION - SCHOOL TRAVEL PLANS	2
5 PUBLIC FORUM	2
6 COMMITTEE MEMBERS' REPORTS	2
7 CHIEF EXECUTIVE OFFICER'S REPORT	3
8 COMMITTEE SECRETARY'S REPORT	3
9 UPDATE ON NAMING OF ROADS AND THE IMPACTS FOR MAORI	4
10 TREATY OF WAITANGI PARTNERSHIP STATEMENT	6
11 TE TAUMATA RUNANGA STRATEGIC WORKSHOP	8
12 REPRESENTATIVES FOR RESERVES MANAGEMENT PLANS	9
13 COMMUNITY SPORT FUND ALLOCATION SUBCOMMITTEE REPRESENTATIVES	14
14 WAITAKERE RANGES AND FOOTHILLS PROTECTION PROJECT	16
15 NEXT MEETING	23

**AGENDA FOR A MEETING OF TE TAUMATA RUNANGA TO BE HELD IN THE
CIVIC CENTRE, 6 WAIPAREIRA AVENUE, LINCOLN, WAITAKERE CITY,
ON MONDAY, 18 APRIL 2005, COMMENCING AT 5.00 PM.**

OPENING KARAKIA

MIHIMIHI

E nga waka, e nga mana e nga karangatangamaha, tena koutou, tena koutou, tena koutou. E nga mate i tautini, he mihi aroha tenei ki a koutou, haere, haere, haere. E te hunga ora, rau rangatira ma tenei te kakano ka rua nei a morimoritia kia puawai ai. Hei aha? Hei maunga ringa ma nga whakatapuranga, kia kaha, kia manawanui, kia u. Kia mau hoki ki te whakaponu, te tumanako me te aroha.

1 APOLOGIES



2 CONFIRMATION OF MINUTES

Meeting Minutes - Monday, 14 February 2005

RECOMMENDATION

That the minutes of the Meeting of Te Taumata Runanga held on Monday, 14 February 2005, as circulated, be taken as read and now be confirmed.



3 URGENT BUSINESS

Section 46A(7) of the Local Government Official Information and Meetings Act 1987 provides that where an item of business is not on the agenda, it may only be dealt with at the meeting if:

- (i) the Committee by resolution so decides; and
- (ii) the Chairperson has explained at the beginning of the meeting (when open to the public) that the item will be raised for discussion and decision, why the item is not on the agenda, and why it cannot be delayed until a subsequent meeting.

The Committee may make a decision on a matter determined to be urgent.

NOTE: Urgent Business need not be dealt with now and may be delayed until later in the meeting.



4 **PRESENTATION - SCHOOL TRAVEL PLANS**

Rachel Sander, Project Manager: Transport Projects, Strategy and Development will make a presentation regarding School Travel Plans, an overview of the national, regional and local context of the School Travel Plan programme and will include an outline of the Waitakere programme.



5 **PUBLIC FORUM**

For guidance of Te Taumata Runanga Members, the Council's Standing Orders have the following provisions in regard to Public Forum.

- (i) members of the public wishing to address the Committee in Public Forum shall furnish their names to the Chairperson at the beginning of the meeting; and
- (ii) the Chairperson shall determine the order of speakers, and allow five minutes for speaking time;
- (iii) questions by members are to be confined to obtaining information or clarification on matters raised by the speaker.

Section 46(7) and (7A) of the Local Government Official Information and Meetings Act 1987 provides that no resolution, decision, or recommendation may be made in respect of any specific item of business not on the agenda except to refer the items to a subsequent meeting for further discussion. Therefore, no decision may be made on matters raised in Public Forum. However, written reports on matters raised may be requested from the Chief Executive Officer.



6 **COMMITTEE MEMBERS' REPORTS**

Provision has been made on this agenda for Committee Members should they so wish to submit a report on their activities during the month in regard to matters within the scope and delegations of the Committee. However, to comply with the provisions of the Local Government Official Information and Meetings Act 1987, no decision may be made on matters raised in Committee Members' reports.





7 CHIEF EXECUTIVE OFFICER'S REPORT

Provision has been made for the Chief Executive Officer, or his nominated representative, to report on the progress of other matters considered to be of significance to Te Taumata Runanga, including organisation and representation issues.





8 COMMITTEE SECRETARY'S REPORT

A1-A26

Issue	Comments	Reporting Council Officer
Appointment to the Waitakere Education Sector Trust	At the meeting of Te Taumata Runanga held on 14 February 2005 the Committee resolved to appoint Carol Ngawati to the Waitakere Education Sector Trust on a voluntary basis. Carol Ngawati has been contacted and is happy to represent Te Taumata Runanga on the Waitakere Education Sector Trust.	Sue Dodds  836 8000 Ext 8438
Draft City Wide Alcohol Strategy	A workshop to discuss the draft City Wide Alcohol Strategy will take place on Thursday 28 April 2005 from 7.00 pm until 9.00 pm in the Council Chamber. The workshop will also involve the Pacific Islands Advisory Board and the Waitakere Ethnic Board. See the draft City Wide Alcohol Strategy attached at pages A1 to A26.	Mike Mills  836 8000 Ext 8421

REPORTS PENDING

Subject	Date Requested	Report Due	Reporting Officer
Review of Te Taumata Runanga Maori Community Awards	14 June 2004 Resolution No: 993/2004	16 May 2005	Warahi Paki  836 8000 Ext 8923
Prostitution Reform Act 2003 - Draft Strategy	14 February 2005 Resolution No: 150/2005	13 June 2005	Zoe Cuming  836 8000 Ext 8315

RECOMMENDATION

That the Committee Secretary's Report for 18 April 2005 be received.

Report prepared by: Ngareta Delamere, Committee Secretary.



9 UPDATE ON NAMING OF ROADS AND THE IMPACTS FOR MAORI

PURPOSE OF THE REPORT

The purpose of this report is to update Te Taumata Runanga on the protocols and guidelines for the naming and renaming of roads and impacts of the use of Maori names, including an appropriate process for iwi involvement within the Council's decision-making processes.

BACKGROUND

At Te Taumata Runanga's meeting held on 19 July 2004, the Committee resolved:

"That Te Taumata Runanga approves option 2 - Support Iwi, "Te Taumata Runanga supports the development of iwi guidelines and protocols for naming and renaming of roads within Waitakere City."

1310/2004

A progress report was presented to the Committee's 13 September 2004 meeting. This report informs the Committee on further progress to date.

ISSUES

Both iwi groups Ngati Whatua and Te Kawerau A Maki have been working closely with Council staff to explore models from other local territorial authorities and agencies that could provide a role for iwi to contribute to the Council's processes for the naming and renaming of roads through the use of Maori names, and develop ways to strengthen the Council's current policies. Examples of models from other local territorial authorities are as follows:

Local Territorial Authority	Key Features of its New Road / Alterations of Road Names Policy	Process
Rotorua City Council	Identification of names of Maori historic significance.	Prior to formal process confirmation of proposed new street names suggestions are forwarded to the Manager Maori Policy and Iwi Communications for comment.
Gisborne District Council	Maori names that have been proposed by developers or the community are forwarded to the Maori Liaison Officer.	As above.
Hamilton City Council	Maori names should be easy to spell and pronounce. Regard is made to historical factors with reference to the area, people including Maori....	Tangata whenua are to be consulted regarding the spelling of names. Applications are forwarded onto the Subcommittee for approval.

Other local territorial authorities have similar arrangements where the role of iwi is either limited, non existent or the decision-making process has effectively been delegated to other Council's subcommittees. Guidance and advice has also been sought from Transit New Zealand on their experiences that involved the role of iwi in the naming of its road systems. Transit New Zealand advised that there has been no formal engagement with iwi with regard to using Maori names in its road systems. In the few cases where there had been engagement with Maori over the use of Maori names it had occurred as a reaction to public consultation or by a request from interested iwi.

Ngati Whatua and Te Kawerau A Maki have been consulted on the models, and prefer to undertake a broader policy approach.

Outcomes from the discussions with both iwi representatives from Ngati Whatua and Te Kawerau A Maki have identified four key considerations as the basis for changes to the current Council policy on naming and renaming of roads. They are:

1. Why are Maori names important?
2. What is the Council's role in supporting the use of Maori names on naming of roads and renaming of roads?
3. What is the iwi role in supporting the use of Maori names on naming and renaming of roads?
4. How will iwi be involved in the naming and renaming of roads?

On the basis of the above considerations it is proposed that the current Council policy on naming and renaming of roads policy should be amended to include a statement on the importance of using a Maori name with particular attention made to the use of local Maori names of significance and outline criteria for the use and limitations of generic Maori names. It was also recognised by both iwi groups Ngati Whatua and Te Kawerau A Maki that the Council at times has sought advice from the respective iwi groups on the appropriate use of Maori names generally, yet there is no documented statement or formal guidelines to assist the Council in its deliberations.

An important element of this statement is to define the role of the Council in supporting and maintaining the City's unique history. This statement is aligned to the Council's Parks Naming Policy, and the draft Waitakere City Heritage Strategy. The statement also contributes to the Council's Long Term Council Community Plan strategic priority, Treaty of Waitangi and the strategic platform, Strong Communities, to support people to develop a strong sense of identity and enjoy other cultures by ensuring that local heritage, environments and other toanga are treasured and expanded.

Following on from this approach, further amendments to the Council's policy are proposed to encourage the community to have, where practicable, direct engagement with local iwi on the appropriate use of Maori names. This is also consistent with the iwi support for cultural and historical education programmes as part of learning about the significance of certain areas to iwi. The role of iwi in maintaining the use of local Maori names and their contribution to the decision-making process will also be outlined.

There is acknowledgement by both iwi groups Ngati Whatua and Te Kawerau A Maki that the policy changes are focused primarily on shifting the community's approach to using Maori names in a positive way, through building the community's capabilities to use Maori names to reinforce unique historical links between the past and future.

The extent of iwi involvement in the decision-making over Maori names for roads, including major road systems is "direct." Both iwi have indicated an interest in being consulted at the earliest opportunity where there has been an expression by the public, developer or the Council to use a Maori name. The level of entry of direct involvement will be similar to the Council's Parks Naming Policy. The Council Staff will continue to work with both iwi on developing the critical triggers for iwi to be involved in the decision-making process.

NEXT STEP

The work programme to date on the protocols and guidelines on the naming and the renaming of roads and impacts of the use of Maori names, including an appropriate process for iwi involvement within the Council's decision-making processes is not included in the current work programme. However, Te Taumata Runanga has indicated this work as a priority, and further work will continue in terms of drafting the policy changes for both iwi to consider and these will be progressed alongside the Committee's other strategic priorities. It is also noted that any approval on policy guidelines will be made directly to the Finance and Operational Performance Committee.

RESOURCES

No additional resources are required and the work programme in support of Te Taumata Runanga will be adjusted to support this Policy.

CONCLUSION

This report provides updates on the work that has been achieved to date on the protocols and guidelines on the naming and renaming of roads and impacts of the use of Maori names, including an appropriate process for iwi involvement within the Council's decision-making processes. The outcome from discussions with both iwi Ngati Whatua and Te Kawerau A Maki is focused on enhancing current procedures through policy changes that focus on shifting the community's approach to using Maori names in a positive way, that build community confidence in supporting the City's unique Maori history.

RECOMMENDATION

That the Update on Naming of Roads and the Impacts for Maori report be received.

Report prepared by: Georgina Parata, Senior Policy Analyst.



10 TREATY OF WAITANGI PARTNERSHIP STATEMENT

PURPOSE OF THE REPORT

The purpose of this report is to report back on the development of a partnership statement between the Council and the Maori community of Waitakere City for Te Taumata Runanga.

BACKGROUND

The Treaty of Waitangi is a strategic priority in the Te Taumata Runanga Long Term Strategy and Action Plan. Te Taumata Runanga has previously seen the development of a partnership statement between Council and the Maori community as a key signal of the relationship between Council and Maori moving forward. Specifically the focus is on the development of a formal statement by the Council that recognises the Treaty based relationship with the City's Maori community. It will also build on the progress to date, and provide for the Council and the City's Maori community certainty with respect to its future Treaty based relationship. This partnership statement would sit alongside the partnership memoranda of understanding that exist between iwi and the Council.

This report outlines the process for the development of a partnership statement between the Council and the Maori community of Waitakere City.

STRATEGIC CONTEXT

The Council is committed to achieving its plan, "Waitakere Eco City," vision for 2020 which includes, "*Strong Maori Leadership are working side by side with the Council and are achieving positive outcomes for Maori.*" In achieving this vision the Council has identified as part of its five priorities, Te Tiriti o Waitangi, "*People are proud to uphold the Treaty of Waitangi.*" This is also supported by the Council's Long Term Council Community Plan 2003-2013, particularly the objective to:

"Recognise the Treaty of Waitangi as the ridge pole for the Council's relationship with Maori."

Te Taumata Runanga Long Term Strategy and Action Plan include the Treaty of Waitangi as a strategic priority. The development of a formal partnership statement between the Council and the Maori community of Waitakere City is a key part of its work programme.

ISSUES

Te Taumata Runanga have previously indicated that it is timely that the Council and Te Taumata Runanga explore and develop a partnership statement based on the articles of the Treaty of Waitangi, and on the requirements of the Local Government Act 2002. This partnership statement will build on previous and present commitments undertaken by the Council and Te Taumata Runanga.

The development of a partnership statement will involve high level briefings with the Council and Te Taumata Runanga. Workshops focused on the specifics of a partnership statement will be provided to all Members of the Council and Te Taumata Runanga by July 2005. A detailed work programme, including the content of the briefing papers, and workshops will be presented to Te Taumata Runanga for consideration by May 2005.

The Council's research project "*Strengthening Communities through Local Partnerships*" during 2002-2004 has provided valuable information to the Council on the community's understanding how the Treaty of Waitangi relates to the community, Maori, iwi and the Council. The final report, "*Key Learning's and Ways Forward, the Potential of Partnership,*" which is based on the Waitakere Experience and a key output of the "*Strengthening Communities through Local Partnerships*" project will be considered in the development of a partnership statement. Council has also previously undertaken initial work on a Treaty of Waitangi Framework which looks at how the articles of the Treaty apply to the Council - Maori community relationship in the current environment. This will also form part of the work.

The development of a partnership statement between the Council and the Maori community of Waitakere City will be aimed at enhancing the existing Treaty based partnership. It will aim to enhance responsiveness to the Maori community and the wider community's aspirations, has the potential for long term community involvement in Local Government decision-making, including social and economic development projects, services and outcomes, and greater utilisation of Council and community resources.

RESOURCES

The budget allocation for the development is sourced from Treaty of Waitangi Policy budgets.

CONCLUSION

The development of the partnership statement would be a formal recognition of the Council's ongoing commitment to a Treaty based partnership relationship with the Maori community of Waitakere City. This report set out a process for the development of a partnership statement between the Council and the Maori community of Waitakere City in response to the inclusion of this work in the Te Taumata Runanga Strategic Work Programme.

RECOMMENDATIONS

1. That the Treaty of Waitangi Partnership Statement report be received.
2. That the Treaty of Waitangi Partnership Statement work programme report be considered at a Te Taumata Runanga meeting prior to or in May 2005.

Report prepared by: Georgina Parata, Senior Policy Analyst.



11 TE TAUMATA RUNANGA STRATEGIC WORKSHOP

PURPOSE OF THE REPORT

The purpose of this report is to present the outcomes on Te Taumata Runanga strategic workshop held on 10 March 2005, and for the Committee to approve the outcomes as a basis for progressing the Committee's draft response to the 2006 Long Term Council Community Plan, Treaty of Waitangi strategic priority, and Te Taumata Runanga's draft Annual Plan submission.

BACKGROUND

At Te Taumata Runanga 14 February 2005 meeting the Committee resolved:

"That Te Taumata Runanga approves a strategic workshop to be held on 10 March 2005."

153/2005

The strategic workshop was held on 10 March 2005, and this report introduces a verbal report on the outcomes from this workshop for the Committee to provide further direction and recommendation.

STRATEGIC CONTEXT

The Council is always looking for ways to improve on its Treaty based partnership relationships with the local Maori community of the City. Te Taumata Runanga, a Standing Committee of the Council is an example of representatives from the Maori community, local iwi groups and the Council working together to assist the Council in meeting its obligations to Maori under the Local Government Act 2002, including the obligation to provide opportunities for Maori to contribute to the local authority decision-making, and to consider ways in which it may foster the development of Maori capacity to contribute to local authority decision-making.

ISSUES

Te Taumata Runanga strategic workshop process is also linked to assisting the Council's 2006 Long Term Council Community Plan in responding to the community's desired outcomes.

At the time that this report was prepared the outcomes of the strategic workshop held on 10 March 2005 were not available. However, a verbal presentation on the outcomes on the strategic workshop will be made at this Committee's meeting for the Committee to provide further direction and recommendation.

RESOURCES

No additional resources are required.

CONCLUSION

The report makes provision for staff and Members to inform Te Taumata Runanga of the outcomes of the Committee's strategic workshop held on 10 March 2005. These outcomes will be able to be considered by Te Taumata Runanga and within the Council decision-making processes such as the 2006 Long Term Council Community Plan process, and the Council's Annual Plan process for 2005/2006.

RECOMMENDATIONS

1. That Te Taumata Runanga Strategic Workshop report be received.
2. That Te Taumata Runanga consider the outcomes from the strategic workshop as a basis for progressing the Committee's draft response to the Council's Long Term Council Community Plan, Treaty of Waitangi strategic priority, and Te Taumata Runanga's draft Annual Plan submission.

Report prepared by: Georgina Parata, Senior Policy Analyst.



12 REPRESENTATIVES FOR RESERVES MANAGEMENT PLANS

PURPOSE OF THE REPORT

The purpose of this report is to outline to Te Taumata Runanga the proposal to prepare two new Reserve Management Plans, one for Te Atatu Peninsula Park, the other for the Massey Ward Local and Neighbourhood reserves, and to seek representatives for the Advisory Boards for both Management Plans.

BACKGROUND

The management of all reserves is governed by the Reserves Act, 1977. Under this Act, Council is required to prepare Management Plans for all reserves vested in its care. The process for preparing a Management Plan, including the requirement for consultation, is clearly set down in the Act. The purpose of a Management Plan is to guide the use and development of the reserves included in any Plan and, while Plans may require to be amended due to changing circumstances, they are otherwise expected to have a life expectancy of ten years.

The Parks Planning section of Waitakere City Council are responsible for the preparation of Reserve Management Plans. Funding is allocated every year through the Annual Plan for the preparation of Management Plans. Under the Reserve Management Plan programme two plans are completed every financial year and two new plans are publicly notified. The Reserves Management Plan programme for 2004/2005 includes one comprehensive plan for a number of *Local* reserves and one plan for a single *City-wide* reserve. Reserve Management Plans for City-wide reserves are governed by the City Development Committee while Plans for Local and Neighbourhood reserves are overseen by the appropriate Community Board.

The Annual Budget 2004/2005 provides for the preparation of a collective Management Plan for all Local and Neighbourhood reserves within the Massey Ward as well as a single Plan for the City-wide Te Atatu Peninsula Park.

STRATEGIC CONTEXT

The Reserves Management Plans will be prepared in the context of the Parks Strategy which provides guidelines on the management of parks within the City. The Strategy aims to improve the quality of parks and provide parks services in a fair and equitable way for Waitakere people within financial constraints. The Parks Strategy categorises all reserves into City-wide, Neighbourhood and Local reserves according to their values, their function and user group.

The Reserve Management Plans will contain objectives and policies which fall under the objectives of the Parks Strategy.

The objectives and policies and any concept plans developed as part of the Management Plans, will be in accord with the Waitakere City Council Leisure Strategy, draft Heritage Strategy and the Long Term Council Community Plan.

The Management Plans will also promote the Green Network, which aims to integrate native ecosystems on private and public land by recreating a vegetated link between the Waitakere Ranges and the sea. The goals of the Green Network, which will be promoted in the Plans, are to: provide ecosystem protection, form ecological corridors, enhance the landscape, enhance public access to natural areas, mitigate hazards and protect water quality.

ISSUES

The 72 Local and Neighbourhood reserves within the Massey Ward are generally of a small size and share similar ecological and recreation values. Their inclusion in a comprehensive Reserve Management Plan will allow them to be managed and developed in an integrated fashion.

The Massey Plan does not include the esplanade reserves of the Massey Ward that are situated around the Waitemata Harbour. These reserves are different from the Local reserves in both their values and functions and will be included in a comprehensive City-wide Waitemata Harbour Foreshore Reserves Management Plan.

The reserves proposed to be covered by the Massey Ward Local Reserves Management Plan include the following 72 reserves;

Whenuapai/Herald Is/Hobsonville

- Whenuapai Hall Reserve;
- Bannings Way Reserve;
- Bass Reserve;
- Bill Moir Reserve;
- Connemara Reserve;
- Hendrika Court;
- Herald Island Domain;
- Herald Island Domain Access Strip;
- Sailfish Reserve;
- Starlight Park;
- Tornado Reserve;
- Wisely Reserve;
- Reflection Reserve.

Hobsonville South/West Harbour

- Buckingham Common;
- Buisson Glade Reserve;
- Crosby Reserve;
- Da Vinci Park;
- Flaunty Reserve;
- Hilda Griffin Reserve;
- Kayle Glen Walk;
- Luckens Reserve;
- Midgely Park;
- Mona Vale;
- Pahi Park;
- Rena Place Recreation Reserve;
- St Margarets Park;
- Trig Reserve.

Massey East

- Claverdon Park;
- Holmes Reserve;
- Manutewhau Reserve;
- Makora Park;
- Royal Heights;
- Spargo Reserve;
- Tatyana Park;

Massey West

- Cyclarama Reserve;
- Emerald Valley Park;
- Gallony Park;
- Keegan Park;
- Kemp Park;
- Lilburn Crescent;
- Lincoln Park;
- McClintock Reserve;
- Massey Domain;
- Massey Leisure Centre;

- Melia Reserve;
- Raelene Reserve;
- Reynella Reserve;
- Royal Reserve;
- Rush Creek;
- Sarajevo Reserve;
- Triangle Park;
- Zita Maria Park.

Lincoln/Ranui

- Alan Reserve;
- Armada Reserve;
- Corran Reserve;
- Coroglen Reserve;
- Daytona Reserve;
- Elvira Walk;
- Fairdene Reserve;
- Ferngrove Park;
- Glen Norman Reserve;
- Greenberry Reserve;
- Hamblyn Reserve;
- Kingdale Reserve;
- Lincoln Road Plant Reserve;
- Marinich Reserve;
- Martin Jugum Reserve;
- Pooks Reserve;
- Ranui Station Park;
- Ranui Domain;
- Sun Place Esplanade Reserve;
- Waitemata Corner;
- Woodford Reserve.

A27-A28

The maps attached at pages A27 to A28 shows the location of the parks.

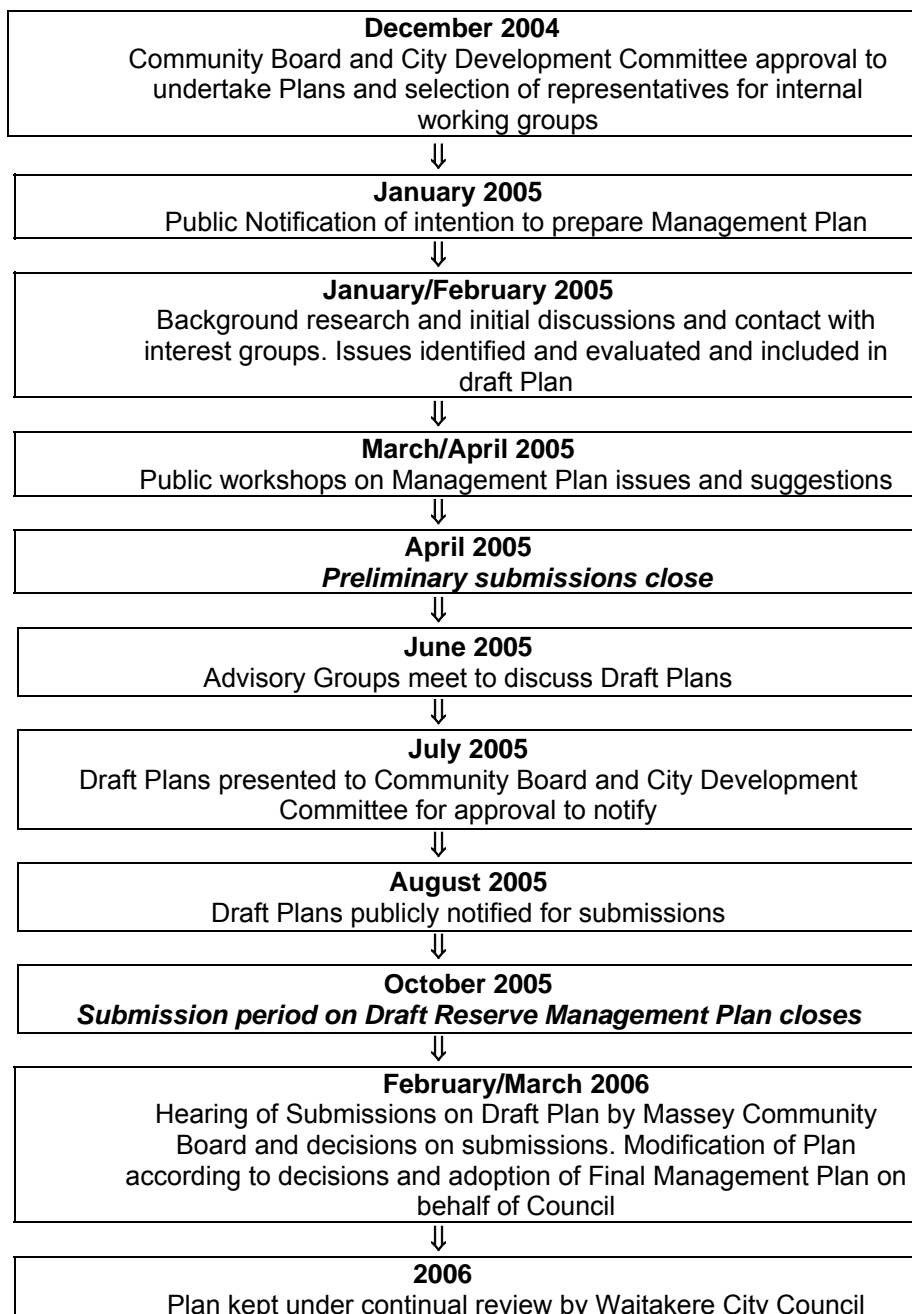
Te Atatu Peninsula Park is a City-wide Sports Park. It is the principal sports park on the Te Atatu Peninsula and serves a City-wide function as a regional centre for rugby league, football and cricket. The park provides sportsfields and training grounds for these sporting codes, as well as a children's playground and parking area. Cricket and football clubrooms are also present on the reserve.

Reserve management issues will be identified during the process of preparing the Plan, and may involve such matters as the allocation of sportsfields to existing and emerging sports codes, sportsfield upgrades, clubrooms, lighting, reserve access, parking and reserve amenity.

The process for preparing Reserve Management Plans allows for the creation of an Advisory Group to oversee the processing of a Plan. An Advisory Group can consist of members from the Community Board, relevant Council officers and representatives of the community and other interested parties. An Advisory Group will be formed in order to consider the ideas and suggestions that have been raised for the development of the parks and the wide range of issues around these reserves and to guide development of the Management Plans. Parks Planning recommend that these Groups include two representatives from Te Taumata Runanga in order to ensure that issues and concerns of importance to Tangata Whenua are considered and included in the Plans and that future management objectives are in keeping with iwi policies and objectives.

It is proposed that the two representatives for this Advisory Group be nominated at this meeting.

It is intended to run the two plans more or less concurrently. The preliminary programme for the development of the Management Plans is outlined in the following chart:



RESOURCES

Work on the Massey Ward Local Reserves Management Plan and the Te Atatu Peninsula Park Management Plan is being undertaken by Harrison Grierson Consultants Limited under the supervision of the Parks Planning Section of Waitakere City Council.

Funding has been allocated from the Annual Budget 2004/2005 to undertake these Management Plans.

CONCLUSION

Parks Planning are preparing Management Plans for the Massey Ward Local reserves and Te Atatu Peninsula Park. The Plans, which will outline the management objectives and policies for the parks for the next ten years, will ensure community involvement in the development and management of these parks and reserves. Representation of Te Taumata Runanga on the Advisory Groups established to oversee the passage of the Plans will ensure that issues and concerns of importance to Tangata Whenua are considered and included in the Plans and that future management objectives are in keeping with iwi policies and objectives.

RECOMMENDATIONS

1. That the Representatives for Reserve Management Plans report be received.
2. That Te Taumata Runanga appoint two representatives to be the internal Advisory Group to oversee the preparation of the Massey Ward Local Reserves Management Plan.
3. That Te Taumata Runanga appoint two representatives to be on an internal Advisory Group to oversee the development of the Te Atatu Peninsula Park Management Plan.

Report prepared by: Mandy McMullin, Parks Planning.



13 COMMUNITY SPORT FUND ALLOCATION SUBCOMMITTEE REPRESENTATIVES

PURPOSE OF THE REPORT

The purpose of this report is to seek direction from Te Taumata Runanga to a proposed change in the representation on the Community Sport Fund Allocation Subcommittee from Te Taumata Runanga.

BACKGROUND

At the first meeting of Council, 28 October 2004, the Membership of the Community Sport Fund Allocation Subcommittee was established as follows:

- “1. That the Council determines the Membership of the Committees as established.
2. That the Council determines the membership of Committees and appoints the Chairpersons and Deputy Chairpersons as follows:

Community Sport Fund Allocation Subcommittee

Chairperson : JP Lawley

Members

- 1 Representative from each Community Board*
- 1 Representative from Waitakere Regional Sports Trust*
- 2 Representatives from the Maori Community recommended by Te Taumata Runanga*
- 1 Representative from the Pacific Island Community recommended by the Pacific Islands Advisory Board*
- 2 Representatives from the Community.”*

1890/2004

This report is to make recommendations for changing the above composition.

STRATEGIC CONTEXT

The Community Sport Fund Allocation Subcommittee allocates funding from the Community Sport Fund. Through its strategic documents and adoption of Strong Communities, Council outlines its commitment to undertaking initiatives that will contribute to making Waitakere City a safe, healthy place to live and to improving local leisure and recreation opportunities and choices.

Through adoption of First Call for Children, Council has also stated its commitment to proactively supporting children, young people and their families in Waitakere City. Direct financial assistance to organisations providing activities to train volunteers and get people more active assists Council's commitment to these policies.

ISSUES

At a recent meeting of the Arts and Events Special Committee discussion took place in regard to the size and composition of the Community Sport Fund Allocation Subcommittee. This Subcommittee meets twice a year, once to set the guidelines and once to allocate the funding from the Community Sport Loans Fund and the Community Sport Club Development Fund.

The Arts and Events Special Committee felt that Te Taumata Runanga Members were requested to be on many Committees and that this made it difficult for them to always be available to attend these meetings. There are currently two representatives from Te Taumata Runanga on the Community Sport Fund Allocation Subcommittee and it was suggested that, as their input was valuable, it may be better to request one representative and one alternate member from Te Taumata Runanga. With a formal alternate arrangement, this may facilitate attendance on a more regular basis.

At the 9 March 2005 meeting of the Arts and Events Special Committee it was resolved:

“That the size and composition of the Community Sport Fund Allocation Subcommittee be changed, and that Te Taumata Runanga be requested to recommend to the City Development Committee that Te Taumata Runanga representation on the Community Sports Fund Allocation Subcommittee be one member and one alternate member.”

371/2005

Direction is sought from Te Taumata Runanga. As Te Taumata Runanga reports directly to the Council and the Council set in place the delegations for the Community Sports Fund Allocation Subcommittee, any recommendation or direction should be made to the Council rather than the City Developments Committee.

RESOURCES

There are no additional financial or staffing requirements in regard to this matter.

CONCLUSION

The Community Sport Fund Allocation Subcommittee meets twice a year, once to set guidelines and the second to allocate funding from the Community Sport Loans Fund and Community Sport Club Development Fund.

Concern was expressed by the Arts and Events Special Committee regarding the many committees that Te Taumata Runanga members are requested to be on and difficulty for members to always attend. The Committee felt it was important that at each Community Sport Fund Allocation Subcommittee meeting there was someone who was able to advocate for the Maori Community and that this has not always been possible at present.

Subsequently it was decided to request Te Taumata Runanga to recommend to the City Development Committee that they have one member and one alternate member for the Community Sport Fund Allocation Subcommittee, therefore ensuring that someone would always be available at meetings to represent the Maori community.

RECOMMENDATIONS

1. That the Community Sport Fund Allocation Subcommittee Representatives report be accepted.
2. That Te Taumata Runanga consider this matter and provide any advice it sees fit to the Council.

Report prepared by: Jan Brown, Community Assistance Administrator.



14 WAITAKERE RANGES AND FOOTHILLS PROTECTION PROJECT

PURPOSE OF THE REPORT

The purpose of this report is to update Te Taumata Runanga on the Waitakere Ranges and Foothills Protection Project and seek the Committee's feedback for Council's 25 May 2005 meeting, where a decision will be made as to whether to forward the Waitakere Ranges National Heritage Area Bill to Parliament.

BACKGROUND

The Waitakere Ranges and Foothills Protection Project was initiated in early 2003 in response to concerns expressed by local people, local MPs, the community, the Parliamentary Commissioner for the Environment (PCE) and the West Coast Plan, that the special qualities of the Waitakere Ranges and Foothills continue to be under pressure from urban scale development and further action is needed to ensure more secure protection for future generations.

A Working Party (previously called the Political Liaison Group) was established to provide political oversight and information sharing amongst the partners. The Working Party consists of elected representatives from Waitakere City Council, Auckland Regional Council and Rodney District Council, iwi and local Members of Parliament the Hon David Cunliffe, Hon Chris Carter and Lynne Pillay.

Mayor Bob Harvey and Councillors Hulse and Clews were appointed as the Council's representatives on the project's Working Party. Councillor Lawley was appointed as an alternate member.

The goal of the Waitakere Ranges and Foothills Protection Project as agreed by the partners is:

'Through a partnership of iwi, Waitakere City Council, Auckland Regional Council & local Members of Parliament, and in close consultation with stakeholders, to find and implement ways of achieving better long-term protection for the natural and landscape values of the Waitakere Ranges and West Coast.'

Three phases of community consultation have been implemented to date:

- Phase One: September - December 2003;
- Phase Two: April - May 2004;
- Phase Three: November 2004 - February 2005.

Phase One and Phase Two Consultation

The purpose of the first phase was to share information and facts gathered about the status of the Ranges and Foothills with the community, discuss issues including gaps and weaknesses in current management.

Following Phase one additional policy work was undertaken to identify or further develop already identified ways to provide that 'something extra'. These were researched and analysed. Those considered most suitable as methods or responses to fill the gaps and eliminate or diminish the weaknesses in the current management system were identified in a 'proposed package' in Phase two. The package was made up of both regulatory and non-regulatory/voluntary mechanisms.

Regulatory

- Investigate new legislation;
- Amend the Auckland Regional Policy Statement and the Waitakere City District Plan as required;
- Amend the Regional Growth Strategy as required.

Non-Regulatory

- Establish a community trust or forum (as a means of accessing additional funds and achieving voluntary protection);
- Investigate World Biosphere status;
- Prioritise projects through the Councils' Long Term Council Community Plans;
- Establish core staff teams within the Councils;
- Develop an implementation plan.

As part of Phase two consultation, Council Officers attended Te Whanau o Waipareira Trust's October 2003 whanau meeting to discuss ways to involve the Maori community. A hui was suggested and from that a community meeting was held at the Te Piringatahi O Te Maungarongo Marae on the 27 April 2004.

Phase two focused on the visions and values for the eastern foothills and gained feedback on the proposed package, particularly the legislation component. Both phases showed that most people who participated believed the Ranges and Foothills were not protected enough now and for the future and that 'something extra' was needed. Participants did identify a clear need for further information.

Phase Three - Focus on Legislation

Legislation is seen as a component of an overall package of regulatory and non-regulatory instruments. It would provide the direction for the other regulatory components and is thus the focus of the current work within the programme.

This emphasis on legislation was further enhanced in October 2004 by a formal invitation from the Minister of Local Government the Hon Chris Carter, to the Waitakere City Council and the Auckland Regional Council, to prepare a local Bill within the current parliamentary term.

Consultation included a city-wide distribution of a special publication including a questionnaire; a letter from the Mayor and Deputy Mayor to all ratepayers within the current and previous project areas and 14 community hosted meetings.

More than 3,500 questionnaires and comments were returned to Council. Respondents were asked if they supported new legislation to protect the Ranges and Foothills. About 70 per cent supported legislation, 21 per cent disagreed and 9 per cent either did not know or did not respond. Of those who were land owners in the proposed area about 54 per cent said yes to legislation, about 38 per cent said no, and 8 per cent either didn't know or didn't respond.

For more detailed information on the consultation please see the Council's 16 February 2005 agenda report (item 5).

Independent Research / Polls

Waitakere City Council engaged an independent market research company to ascertain whether the consultation process was effective and to formally survey their opinions about the proposal to introduce legislation. A high level of awareness was identified from the results. The results indicated that over 80 per cent of respondents supported the protection of the Waitakere Ranges and Foothills. Sixty seven percent supported legislation, 14 per cent opposed, and 15 per cent neutral. Reasons expressed in opposition of the legislation included that it was unnecessary, it affected property rights and there had been a lack of consultation.

Councils' February Decisions

A29-A30

The results of Phase three consultation were presented to the three Councils at their February meetings as well as the first draft of the Bill. A decision was sought on whether to adopt the draft Bill. Auckland Regional Council resolved to support the draft proceeding to the parliamentary process. Both Waitakere City Council and Rodney District Council resolved to undertake further consultation and drafting on the Bill. The draft Bill is to be taken back to Councils in May 2005. Detailed resolutions are attached at pages A29 to A30.

Legislation Process

If the Council decides to proceed with a local Bill the following processes occur:

- Public advertising of draft Bill in libraries and the District Court (legal requirement as part of the process of presenting a local Bill to parliament; this includes the promoting local authority calling for submissions/comments);

- Draft Bill presented to the House of Representatives for First Reading. Bill sent to Select Committee;
- Submissions to Select Committee on the draft Bill;
- Select Committee Hearings on the draft Bill.
- Recommendations to the House on changes to the Bill as a result of Hearings.
- Passage of the Bill through the House into law.

Public Input into the Parliamentary Process

If the Bill is forwarded to Parliament, the Select Committee considering the Bill will call for public submissions. People then have the opportunity to make oral presentations at Select Committee hearings, which are likely to be held locally.

In addition, prior to the draft legislation being introduced to the House of Parliament, the promoting local government organisation is required to lodge the draft Bill in the local district court for three weeks, and to call for submissions. These would need to be analysed, and appropriate responses would be incorporated through the promoters' own submission to the Select Committee.

STRATEGIC CONTEXT

The Waitakere Ranges have long been recognised as a key strategic asset to Waitakere City and the region, with a rich and unique ecology and high biodiversity and landscape values. They have a distinctive history and strong cultural and ancestral associations. They are recognised as being nationally, regionally and locally important – both for their intrinsic values, and because of their proximity to the Auckland metropolitan area.

The Waitakere Ranges and Foothills Protection Project is a key project within the Green Network platform of the Long Term Council Community Plan. The 'Green Network' strategic platform contains a vision that would see streams and forests full of life, the Waitakere Ranges permanently protected and a Green Network in place linking the Ranges to the sea, as well as connecting the everyday lives of the people of Waitakere with the natural world.

The Council has indicated a strong commitment to working on the protection of the Ranges, whilst recognising that there are many different values relating to the Ranges, and that much is already being done to achieve protection. As the many tools for protection are varied and community views diverse, a robust process and inclusive process to establish any new measures is important.

ISSUES

Proposed Legislation

Policy Contexts

1. The legislation to better protect the Waitakere Ranges and Foothills is but one element of a comprehensive package of regulatory and non-regulatory proposals (as noted above). Better legislation can improve the management of the Ranges and provide a better basis for other methods. It can not solve all the problems, but it would speed up and assist in their resolution.
2. The second policy context is the special and unique management circumstances of the Ranges and Foothills.

The area is of national significance for its natural and historic heritage. The area is characterised by a relatively fragile environment. At its core is deeply dissected hill country, with steep slopes, shallow soils and high rainfall. Generally these areas are forested or regenerating forest, of importance as natural habitats for wildlife, as Regional Park, and as water supply areas for urban Auckland. The foothills to the east and north are essentially rural in character, with a history of farming and orcharding, but with a strong presence of regenerating forest on higher slopes.

In Titirangi-Laingholm extensive residential development, now within the metropolitan urban edge, has occurred in a manner that has created a unique "bush living" environment where the built environment is subservient to the natural character of the rapidly regenerating forest. Along the Manukau Harbour and the Tasman coast are distinctive small settlements, each with its own identity.

These are some of the cardinal local qualities that combine to make the Waitakere Ranges and Foothills the antithesis of a metropolis, but at the same time, the essence of the Auckland metropolitan quality of life. Metropolitan urban intensification threatens all those qualities. Resisting metropolitan pressures in the Ranges and Foothills area is a key part of the Region's Growth Strategy, and of the City's Growth Strategy. In the foothills, and to an extent on the coast, the objective meets a mixed set of aspirations among landowners. There are those who have sought and value most highly the distinctive rural and natural character of the area and seek to avoid "metropolitanisation". For others the protection objective directly confronts aspirations for subdivision and more intensive development of their land. For them the reality is often that adjacent urban development has "blighted" their ability to carry on their traditional activities, and for a myriad of other reasons the area appears to be no longer suited to relatively small scale orchard, vineyard, horticultural or pastoral farming. Increasing land values, a product of urban proximity, leads to abandonment of traditional activities, and increasing discord with regulatory policies that seek to retain rural qualities and activities. In the match between Resource Management Act land use and development regulation and the near metropolitan land market, the Resource Management Act proves to be a blunt, uncertain, and ineffective tool.

The proposed Draft Waitakere Ranges National Heritage Area Bill

A31-A48

A draft Bill was presented at the Council's February 2005 meeting and a copy is attached at pages A31 to A48. Tangata Whenua, Watercare Services Limited, government departments and parliamentary officials have been consulted in its drafting.

At that meeting Council resolved that additional drafting and consultation should occur on the Bill. Council officers are in further discussions with Te Kawerau a Maki, Ngati Whatua O Orakei, Runanga O Ngati Whatua and Nga Rima O Kaipara. These discussions are resulting in substantive changes to the preamble and body of the Bill.

Below is a brief outline of the draft Bill as presented at the Council's February 2005 meeting. The Bill establishes the Waitakere Ranges National Heritage Area within which the legislation will operate. It identifies the "heritage features" of the area, and high level objectives for the management of the area, and for the protection of the features listed. These objectives and the purpose of the Heritage Area are implemented by specific provisions that work through existing mechanisms in the Resource Management Act 1991, the Local Government Act 1974 and 2002, other legislation and through voluntary agreements. The following paragraphs explain some specific issues:

Explanatory Note:

The Bill is prefaced by a policy statement and explanatory note that sets out the Councils' policy intent, and how that has been achieved. The note also explains the regulatory impact of the Bill, and why this legislative option was chosen. The note is to inform Parliament and the public about the Bill, but does not form part of the Bill, and is not attached when the Bill becomes an Act.

Clause 1: Title

The proposed title "Waitakere City Council and Auckland Regional Council [*and Rodney District Council*] (Waitakere Ranges National Heritage Area) Act 2005" follows the convention for naming local Bills, but is yet to be agreed to by the Clerk of the House. It is unusual for a local Bill to be promoted by three authorities, but that may be acceptable in this case because of the integrity and coherence of the "local area" affected. Rodney District is yet to decide if any part of that district is to be included, and whether or not it would wish to be a promoting Council.

Defining the "Heritage Area"

The Bill has to be accompanied by a certified plan of the boundary of the area. A plan has been prepared which defines the previously approved boundary, following property boundaries. The plan will need to be modified to incorporate any changes agreed to by the Councils, including properties in Rodney District should the District Council so decide. In the future, substantive additions to the area can be made after consultation, through an Order in Council process, but properties can be removed only through Act of Parliament.

The "Purpose", Values and Objectives of the Area

New provisions have been incorporated that explain the purpose of the "Area". These are to be read with the following 2 clauses which define the heritage features of the Area, and objectives for management. Together these three clauses work iteratively to guide decision-makers about what it is that is to be protected from urban processes such as subdivision. The "heritage features" include a comprehensive list of valued attributes that has been drawn from previous work, and informed by public submissions and comments.

The Relationship with the Resource Management Act 1991

The key vehicle for implementation is the Resource Management Act and District and Regional Resource Management Act documents. Every endeavour has been made to align the Bill with the Resource Management Act regime, so as not to have the effect of amending that statute. The intention is to inform the Resource Management Act and its processes, not to amend them. However by aligning the objectives of the Bill with the matters in Part 2 of the Resource Management Act, they are given higher standing than policies in a national policy statement, and in particular become matters that the consideration of applications under section 104 of the Resource Management Act are 'subject to', rather than merely required to 'have regard to'. This elevation overcomes the comparatively ineffective formulation in the Hauraki Gulf Marine Park Act 2000.

Local Management Plans

Provisions have been incorporated that allow the inclusion in the District Plan of what might be seen as long term 'vision statements' for individual localities, so that the distinctive local identity outcomes for places like Piha or Opanuku can be enunciated and used as a guide to appropriate development and assist in avoiding inappropriate development.

Rates

The Bill seeks to integrate many statutory processes in the Area, including the consideration of the effect of rating systems on the achievement of the purposes of the Bill.

The Waitakere Regional Park

The Park is the essential means of protecting and managing the area, constituting more than 17200 ha of land. Since the 2002 repeal of parkland provisions in the Local Government Act 1974, and the repeal of the Auckland Centennial Memorial Park Act there has been some uncertainty about the statutory arrangements for the Park. The draft Bill does not affect the ownership or inalienability of the Park. At the request of the ARC Regional Parks officials, it establishes a high level management purpose for the park, and the implementation of the purpose through a management plan process.

Watercare Services Ltd, and the Water Supply System

Watercare operate the essential water supply infrastructure in the Ranges under provisions in the Local Government Act 1974, the Auckland Metropolitan Drainage Act and a lease with the Auckland Regional Council. They also control and manage many of the aquatic ecosystems in the area. In consultation with Watercare Services Ltd, provisions have been incorporated that align the two purposes, so as to not undermine the operability of the supply system.

Recognition of Tangata Whenua Relationship with Specific Places

The Heritage Area covers the core district (rohe) of Te Kawerau a Maki. Other Iwi also have ancestral associations with the Area. Te Kawerau a Maki sought the inclusion of the deed of recognition provisions that are in the Hauraki Gulf Marine Park Act. They provide a simple mechanism for acknowledging historical and ancestral relationships of tangata whenua who are now essentially landless in the Area. They do not relate to private land. They can be entered into by the Crown or a local authority in relation to land they own.

The Current Status of the Bill

The draft Bill will require some additional work to incorporate any policy changes agreed to by Councils, or to clarify and make more effective the present drafting. In particular Parliamentary Counsel will audit the draft for consistency with conventions relating to local Bills, and examine the way in which it interacts with other legislation.

RESOURCES

The Waitakere Ranges and Foothills Protection Project is seen as a key priority in the current financial year and has had a budget of \$110,000 allocated to the project in the 2004/2005 financial year. Policy, Project Management, Communications and support staff are allocated to work on the project. Auckland Regional Council, Rodney District Council and Department of Conservation staff support has been received.

In addition, Auckland Regional Council has shared costs for printing and distributing consultation and communications material and legal fees.

CONCLUSION

Waitakere City Council has resolved to undertake further consultation and drafting for the Waitakere Ranges National Heritage Area Bill. Officers are in further discussions with Te Kawerau a Maki, Ngati Whatua O Orakei, Runanga O Ngati Whatua and Nga Rima O Kaipara which is resulting in substantive changes to the preamble and body of the Bill.

Waitakere City Council and Rodney District Council will consider at their May 2005 meetings whether to adopt the Bill and progress it to Parliament. Auckland Regional Council has already resolved this in their February meeting.

RECOMMENDATIONS

1. That the Waitakere Ranges and Foothills Protection Project report be received.
2. That Te Taumata Runanga provides comment to the 25 May 2005 meeting of Council regarding the Waitakere Ranges and Foothills Protection Project.

Report prepared by: Kim Morrese, Partnerships and Advocacy Leader, Environment.



15 NEXT MEETING

The next meeting of Te Taumata Runanga will be held in the Civic Centre, on Monday, 16 May 2005, commencing at 5.00 pm.

A representative is invited to present Te Taumata Runanga report at the next meeting of Council to be held in the Civic Centre, on Wednesday, 27 April 2005, commencing at 5.30 pm.

