



# WAITAKERE CITY COUNCIL



AGENDA FOR AN ORDINARY MEETING OF TE TAUMATA RUNANGA TO BE HELD IN  
THE CIVIC CENTRE, 6 WAIPAREIRA AVENUE, LINCOLN, WAITAKERE CITY,  
ON MONDAY, 15 MARCH 2004, COMMENCING AT 5.00 PM.

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**OPENING KARAKIA**

**MIHIMIHI**

E nga waka, e nga mana e nga karangatangamaha, tena koutou, tena koutou, tena koutou. E nga mate i tautini, he mihi aroha tenei ki a koutou, haere, haere, haere. E te hunga ora, rau rangatira ma tenei te kakano ka rua nei a morimoritia kia puawai ai. Hei aha? Hei maunga ringa ma nga whakatupuranga, kia kaha, kia manawanui, kia u. Kia mau hoki ki te whakapono, te tumanako me te aroha.

**1 APOLOGIES**



**2 CONFIRMATION OF MINUTES**

Ordinary - Monday, 16 February 2004

**RECOMMENDATION**

That the minutes of the Ordinary Meeting of Te Taumata Runanga held on Monday, 16 February 2004, as circulated, be taken as read and now be confirmed.



**3 PRESENTATION - WAITAKERE ETHNIC BOARD**

Praveen Chandra will be making a presentation to Te Taumata Runanga around relationship building and working together with Te Taumata Runanga.



#### 4 **PUBLIC FORUM**

For guidance of Te Taumata Runanga Members, the Council's Standing Orders have the following provisions in regard to Public Forum.

- (i) Members of the public wishing to address the Committee in Public Forum shall furnish their names to the Chairperson at the beginning of the meeting; and
- (ii) The Chairperson shall determine the order of speakers, and allow five minutes for speaking time.
- (iii) Questions by members are to be confined to obtaining information or clarification on matters raised by the speaker.

Section 46(7) and (7A) of the Local Government Official Information and Meetings Act 1987 provides that no resolution, decision, or recommendation may be made in respect of any specific item of business not on the agenda except to refer the items to a subsequent meeting for further discussion. Therefore, no decision may be made on matters raised in Public Forum. However, written reports on matters raised may be requested from the Chief Executive.



#### 5 **COMMITTEE MEMBERS' REPORTS**

Provision has been made on this agenda for Committee Members should they so wish to submit a report on their activities during the month in regard to matters within the scope and delegations of the Committee. However, to comply with the provisions of the Local Government Official Information and Meetings Act 1987, no decision may be made on matters raised in Committee Members' reports.




#### 6 **CHIEF EXECUTIVE'S REPORT**

Provision has been made for the Chief Executive, or his nominated representative, to report on the progress of other matters considered to be of significance to Te Taumata Runanga, including organisation and representation issues.



7 **COMMITTEE SECRETARY'S REPORT**

<b>REPORTS PENDING</b>			
<b>Subject</b>	<b>Date Requested</b>	<b>Report Due</b>	<b>Reporting Council Officer</b>
Councils Current Street Naming Policy	16 February 2004 Requested in the Chief Executives Report	19 April 2004	Stephen Drumm  836 8000 Ext 8818

**RECOMMENDATIONS**

That the Secretary's Report be received.

Report prepared by: Ngareta Delamere, Committee Secretary.



8 **DRAFT ANNUAL PLAN (2004/2005) LONG TERM COUNCIL COMMUNITY PLAN 2003/2013, YEAR 2**

**PURPOSE OF THE REPORT**

This report describes the planned community consultation for the draft Annual Plan 2004/2005 and invites Te Taumata Runanga to participate in the formal submissions process and to encourage Maori individuals and organisations to participate.

**BACKGROUND**

During the period October 2001 and June 2003, Te Taumata Runanga has been working with Council and other stakeholders on the development of Community Outcomes for the Long Term Council Community Plan 2003/2013. The Long Term Council Community Plan covers the period 2003 to 2013, is subject to a formal review in 2006, and requires that Annual Plans (Budgets) be prepared to support the vision of the Council.

The draft Annual Plan 2004/2005 process is underway to establish the work programme for the City. As this is the second year of a ten-year plan, the work-plan that is being developed is based upon the Community Outcomes and work-programmes identified in the Long Term Council Community Plan. Any significant changes to the Long Term Council Community Plan would require a special consultative procedure as outline in the Council's Significance Policy.

A consultation plan has been developed for the draft Annual Plan 2004/2005 which supports the work-programme in the Long Term Council Community Plan, whilst still offering the community the opportunity to participate in and influence the Council's decision-making processes.

Key points of the consultation plan are:

- Development of interactive display boards and support materials for use by Councillors/Community Board Members, Te Taumata Runanga and others in face-to-face consultations. A minimum of 4 consultations will take place during the submissions period. The venues for these will include shopping malls and libraries.
- Publication of a special edition of the Waitakere City News, which will include information on the content of the draft Annual Plan 2004/2005 together with a submission form. This special edition will be available from 13 April 2004.
- Hoardings, press releases, etc.

The draft Annual Plan 2004/2005 document will be available to the public from 13 April 2004. Copies will be available to the public at Council buildings, including libraries and on the Council's website.

Submissions from the public will be received from the 13 April 2004 until the 13 May 2004.

### **STRATEGIC CONTEXT**

The Council is committed to gaining a representative view from the community and therefore it is important that Te Taumata Runanga and iwi are involved in ensuring that the consultation process encourages Maori to participate and be heard.

### **ISSUES**

Te Taumata Runanga is invited to make its own submission on the draft Annual Plan 2004/2005 during the consultation period, but also has an important role in encouraging Maori individuals and organisations to have their say,

During the Long Term Council Community Plan consultations, Te Taumata Runanga identified that three of its key priorities for the development of the City were representation, participation and education. During the last year the development of Te Taumata Runanga's Long term Strategy and Action Plan has also led to the identification of priorities for Te Taumata Runanga. The consultation for the draft Annual Plan 2004/2005 provides a further opportunity for Te Taumata Runanga to ensure that there is alignment, and the draft Annual Plan 2004/2005 between their strategic goals and those of Council.

To assist Te Taumata Runanga in the identification of issues for the draft Annual Plan 2004/2005 it is proposed that consideration be given to the Committee for a workshop to be held to consider the alignment between Te Taumata Runanga's Long term Strategy and Action Plan and to identify issues for its submissions.

Te Taumata Runanga is also invited to encourage its networks and communities to make submissions to the Council on the draft Annual Plan 2004/2005.

### **SUGGESTED NEXT STEPS**

The Council's draft Annual Plan 2004/2005 is expected to be released on 13 April 2004. To enable members of Te Taumata Runanga to consult with their respective groups on the draft Annual Plan 2004/2005 process, and contribute to the Committee's submission, Te Taumata Runanga may wish to either hold a workshop during the week of the 14 April 2004, or alternatively at the Committee's 19 April 2004 meeting. All submissions close on 13 May 2004.

## RESOURCES

There are no additional resources required to support this report. The Communications Plan for the draft Annual Plan 2004/2005 is resourced in the 2003/2004 budget.

## CONCLUSION

Te Taumata Runanga is encouraged to make a submission on the draft Annual Plan 2004/2005 and to encourage Maori individuals and organisations to have their say.

## RECOMMENDATIONS

1. That the draft Annual Plan (2004/2005) Long Term Council Community Plan 2003/2013, Year 2 report be received.
2. That Te Taumata Runanga confirm a date for a workshop to assist in the development of Te Taumata Runanga's submission to Council on the draft Annual Plan 2004/2005.
3. That Te Taumata Runanga is part of encouraging Maori individuals and organisations to make submissions on the draft Annual Plan 2004/2005.

Report prepared by: Georgina Parata, Senior Policy Analyst and Angela Hadley, Strategic Leader.



## 9 MARAE SUPPORT POLICY

### PURPOSE OF THE REPORT

The purpose of this report is to present the Marae Support Policy for Te Taumata Runanga's consideration and further direction.

### BACKGROUND

At the City Development Committee meeting held on 10 June 2002, the Committee endorsed the Council's 1998 Marae Support Policy.

In 1998 the Council adopted the Marae Support Policy, which provided a broad policy framework for:

- Marae to be supported in terms of the Council's urban and city plans, including revitalisation programmes;
- Marae to be considered in transport and road designs in and around the City;
- Provision for marae as part of the Council's community facilities funding provisions,
- Marae to deliver on the Council's contract services;
- Marae to be a key mechanism in the Council's communication with the Maori community; and
- A marae review process for the level of provision for marae development within the City.

Further endorsement by the Council on the Marae Support Policy in 2002, provided further information to the community on the Council's level of support to marae:

- The Council's role in supporting marae development in the City;
- Policies and actions to support marae development;
- Positive partnership outcomes for iwi, Maori groups and the wider community of the City.

A1-A16

A copy of the report the Marae Support Policy is attached at pages A1 to A16.

### **STRATEGIC CONTEXT**

The Council's Marae Support Policy recognises the significant contribution marae have made to the City's overall development. Historically marae have a legitimate role for the Maori community in terms of providing an expression of a lifestyle based on Maori cultural values and practices. Today, the legitimate role of marae has expanded to meet the growing interest and demand by a wide range of community groups; schools, churches, sport groups, government agencies, visitors to the City etcetera, to access and use the marae facilities to learn about Maoritanga and for general community use. In 1998 and in 2002 the Council in partnership with Te Taumata Runanga and the marae's within the City worked together to develop the Marae Support Policy that would recognise and integrate the role of marae within the City's future planning design and processes. Thus, the Marae Support Policy has potential linkages to the Council's five overarching strategic priorities; Te Tiriti o Waitangi, Sustainable development, First Call for Children, Safe City and Lifelong Learning.

### **ISSUES**

At Te Taumata Runanga 16 February 2004 meeting, members of the Committee expressed an interest to further clarify the Marae Support Policy in relation to other Council policies which provide support to community facilities in general, including privately owned and operated community facilities. In addition there is potential through this work to investigate any other Council partnerships models which may support marae development within the City. Should Te Taumata Runanga wish to clarify or explore these matters, the Committee would need to provide further direction on the extent of work involved and how it wishes the work programme to be developed. For example, the process and work programme could involve;

Option 1: An internal review by staff to investigate and report to the Committee on potential issues, options and recommendations.

Option 2: Independent review, involving an external consultant.

Option 3: A broader community consultation process.

Both option 2 and option 3 pose for Te Taumata Runanga logistical issues and priorities that would need to be considered alongside Te Taumata Runanga's Long Term Strategy and Action plan priorities, and its general Committee work programme planned for this annual year, namely around progressing governance and representation issues. Furthermore any effective community consultation process involved with both these options would also require considerable resources being expended.

It is strongly suggested that Te Taumata Runanga supports option 1, a process that will enable staff to work closely with the Committee on a regular basis to identify specific issues, identify potential options and recommendations. This will enable the Committee to provide feedback in a timely manner and manage the process. Should Te Taumata Runanga undertake this option a detailed report on the actions and timeframes can be provided at the Committee's next meeting.

## RESOURCES

No specific budget provisions have been allocated for a Marae Support Policy project in the 2003/2004 or 2004/2005 budgets. Staff time would be available.

## CONCLUSION

The Council's Marae Support Policy was adopted in 2002, which supports marae development within the City and outlines Council's level of support. Te Taumata Runanga are interested in a review process specific to clarify the Marae Support Policy in relation to other Council policies which provide support to community facilities in general, including privately owned and operated. The report also seeks direction from Te Taumata Runanga on the work to be undertaken on this matter.

## RECOMMENDATIONS

1. That the Marae Support Policy report be received.
2. That Te Taumata Runanga approves a review process as outlined in option 1 "an internal review by staff to investigate and report to the Committee on potential issues, options and recommendations," to be undertaken on Council's Marae Support Policy and a work programme with actions and timeframes to be presented at the 19 April 2004 meeting.

Report prepared by: Georgina Parata, Senior Policy Analyst.



## 10 DRAFT GAMBLING VENUE POLICY

### PURPOSE OF THE REPORT

The purpose of this report is to present information to Te Taumata Runanga regarding the impact of gambling on the community and on Maori and to discuss the content of the draft Gambling Venue Policy (the draft Policy). The draft Policy was approved for consultation by the Environmental Management Committee on 10 February 2004.

### BACKGROUND

The Gambling Act 2003 (the Act) came into force on 18 September 2003. The Act requires the Council to adopt a policy on Class 4 gambling venues (premises with electronic gambling machines) for the City, and to have regard to the social impact of gambling in developing this policy. Under the Act, venues which were licensed before October 2001 cannot operate more than 18 machines and venues licensed after October 2001 may operate up to 9 machines. When new gambling venues open or when existing venues wish to increase machine numbers, Council consent is required, in addition to a Venue license issued by the Department of Internal Affairs.

In its policy, the Council is able to further reduce the number of machines allowed to be operated at gambling outlets from the limits allowed in the Act but these will only apply to premises licensed after 18 October 2001, or when premises licensed before 18 October 2001 apply to increase their machine numbers.

Within Waitakere, there are 34 class 4 gambling outlets. 5 of these were licensed after 17 October 2001. With 450 machines Waitakere has a gambling machine to population ratio of 1 to 375. Waitakere has the lowest number of machines per person in the Auckland region.

The Act also amended the Racing Act 2003 to require that the Council adopt a Board Venue Policy for the City. A Board Venue is a stand alone venue owned or leased by the New Zealand Racing Board (TAB) where race and sports betting is carried out. The Board Venue Policy must specify whether new Board Venues may be established in the City, and if so, where they may be located. Currently there are 6 standalone TABs within Waitakere, but none of these operate electronic gambling machines. The draft Policy covers both Class 4 (Gambling or Pokie Machine) gambling venues and New Zealand Racing Board (TAB or Board) venues.

A Gambling Venue Policy must specify whether Class 4 gambling venues may be established in an area, and if so, where venues may locate and whether there are any restrictions on the number of gambling machines that may be operated.

In developing a Gambling Venue Policy, the Council must have regard to the social impact of gambling within their area. In addition to this, local authorities may consider:

- The characteristics of the district and parts of the district.
- The location of kindergartens, early childhood centres, schools, places of worship, and other community facilities.
- The number of gaming machines that should be permitted to operate at any venue or class of venues.
- The cumulative effects of additional opportunities for gambling in the district.
- How close any venue should be permitted to be to any other venue.
- What the primary activity of any venue should be.

When developing a (TAB) Board Venue Policy the Council may consider any relevant matters, including:

- The characteristics of the district and parts of the district.
- The location of kindergartens, early childhood centres, schools, places of worship, and other community facilities.
- The cumulative effects of additional opportunities for gambling in the district.

The policy must be reviewed at least once every three years, which means that the next policy review will be in 2007.

## **CONSULTATION**

A17

A public workshop with key stakeholders (industry, social services and community groups) was undertaken in November 2003 to discuss the social impact of gambling in Waitakere City and to inform the development of the draft Policy. A list of attendees is attached at page A17. Additional consultation was undertaken with TAB representatives, the Waitakere and Portage Licensing Trusts and representatives of the Asian community.

A further workshop on the social impact of gambling on the community and policy options was undertaken in February 2004 with Councillors, Community Board Chairs and members of Te Taumata Runanga and the Pacific Island Advisory Board. Workshop attendees provided valuable feedback that was used to develop the draft Policy.

## REGIONAL APPROACH AND SOCIAL IMPACT ASSESSMENT

A18-A19

Officers from the councils of the region formed a regional group to ensure a consistent regional approach to developing policies. A joint Social Impact Assessment on the effects of gambling was commissioned by this group to ensure that this research was carried out in a cost efficient manner. This assessment draws on existing national, regional and local information on the impact of gambling. Members of the Pacific Island Advisory Board were sent a copy of the executive summary of the Regional Gambling Impact report and a copy of the Waitakere specific data prepared by researchers. A summary of the social impact assessment prepared by the University and additional research by officers, as attached at pages A18 to A19. Practical policy options were put forward by the regional group which were presented to attendees at the workshop held in February 2004 and to the Environmental Management Committee meeting held on 10 February 2004.

### IMPACT OF GAMBLING ON MAORI

Existing evidence indicates that problem gambling has a disproportionately severe impact on Maori.

The Social Impact Assessment identified that Maori and Pacific men aged between 25 and 34 are the demographic group most likely to be problem gamblers. In addition to this, Maori and Pacific Islanders generally were considered to be "at risk" of developing problem gambling behaviour.

Other information on the impact gambling has on Maori has identified that 31% of people with serious gambling problems identify as Maori and Maori spend on average \$538 per year on gambling, a figure which is higher than the general population, despite the fact that Maori have lower household income on average.<sup>1</sup>

Within Waitakere City, gambling machines were five times more likely to be located in areas with a large Maori population than in areas with a low Maori population. High concentrations of gambling machines were also found in areas with high Pacific Island and Asian populations and in low-income areas. The Social Impact Assessment found that Maori were at risk of becoming problem gamblers, and that Maori assessed problem gambling help line and counselling services more often than the general population.

Further evidence regarding the impact of gambling on the Maori community is not currently available.

### DRAFT GAMBLING VENUE POLICY

The draft Gambling Venue Policy was developed based on the information provided by the Social Impact Assessment, feedback from stakeholders and attendees at the workshop held in February 2004, and was endorsed for public consultation by the Environmental Management Committee on 10 February 2004.

The draft Policy would introduce a citywide cap on current machine and venue numbers. Venues would be allowed to operate up to 9 machines, but increases in current machine or venue numbers could only occur if existing gambling venues closed. Existing venues with more than 9 machines would be allowed to continue to operate with their current number of machines but would not gain Council consent to increase machine numbers. Venues would also be required to hold a liquor license as this should ensure better compliance with the terms of the Act, particularly restrictions on underage gambling. The draft Policy also includes a voluntary Code of Conduct which promotes responsible venue operation and disclosure of gambling fund distribution.

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<sup>1</sup> Problem Gambling Foundation, 'Gambling in New Zealand', August 2003, section 7.

A20-A36

A copy of the draft Gambling Venue Policy is attached as Appendix C for the information of Board Members. A summary of the draft Policy is also attached at pages A20 to A36.

### **SUBMISSIONS AND ADOPTION OF POLICY**

Consultation on the draft Policy is being undertaken until 13 April 2004 and members of Te Taumata Runanga are invited to make a submission. Submissions will be heard by the Environmental Management Committee and the Policy adopted at the meeting to be held on 11 May 2004.

### **STRATEGIC CONTEXT**

In developing the draft Policy, officers had regard to the Council's strategic objectives and other related projects. The draft Policy proposes a citywide cap which will retain the current number of gambling machines and venues and supports voluntary best practice measures, such as a host responsibility policy and the disclosure of gambling fund distribution to Council. The draft Policy's harm prevention approach is consistent with Council's strategic objectives in the areas of Sustainable Development, First Call for Children and Strong Communities. The policy has also been developed with regard to the Liquor Licensing policy, as there are strong links between liquor licensing and gambling and there are benefits in creating a consistent regulatory environment. A citywide alcohol strategy will be developed in 2004 which will take into account the policy and issues that have arisen from the social impact assessment undertaken for this draft Gambling Venue Policy.

### **CONCLUSION**

The draft Policy would limit the growth of gambling machines and venues in the future. This approach is appropriate, given that information about the impact of gambling on the community is still being gathered. Existing evidence indicates that gambling has a disproportionately severe impact on some groups, including the Maori community, so it is appropriate for the Council to adopt a policy that prevents additional gambling opportunities from being made available in the community. Te Taumata Runanga members are invited to comment on the draft Policy through the submission process which is open until 13 April 2004.

### **RECOMMENDATION**

That the Draft Gambling Venue Policy report be received.

Report prepared by: Annika Lane, Senior Analyst: Social Policy and Allanah Jarman, Social Policy Researcher.



**11 URGENT BUSINESS**

Section 46A(7) and (7A) of the Local Government Official Information Act and Meetings Act 1987 provides that where an item of business is not on the agenda, it may only be dealt with at the meeting if:

- (i) the item is a minor matter; and
- (ii) the Chairperson has explained at the beginning of the meeting (when open to the public) that the item will be raised for discussion, why the item is not on the agenda, and why it cannot be delayed until a subsequent meeting; and
- (iii) the Committee resolves to deal with the item.

No resolution, decision, or recommendation may be made in respect of the item except to refer the item to a subsequent meeting for further discussion.



**12 NEXT MEETING**

The next meeting of Te Taumata Runanga will be held in the Civic Centre, on Monday, 19 April 2004, commencing at 5.00 pm.

A representative is invited to present Te Taumata Runanga report at the next meeting of Council to be held in the Civic Centre, on Wednesday, 31 March 2004, commencing at 5.30 pm.

