

**AGENDA FOR A MEETING OF THE PROJECTS SPECIAL COMMITTEE TO BE HELD IN
THE CIVIC CENTRE, 6 WAIPAREIRA AVENUE, LINCOLN, WAITAKERE CITY,
ON WEDNESDAY, 2 FEBRUARY 2005, COMMENCING AT 9.30 AM.**

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1 APOLOGIES



2 URGENT BUSINESS

Section 46A(7) of the Local Government Official Information and Meetings Act 1987 provides that where an item of business is not on the agenda, it may only be dealt with at the meeting if:

- (i) the Committee by resolution so decides; and
- (ii) the Chairperson has explained at the beginning of the meeting (when open to the public) that the item will be raised for discussion and decision, why the item is not on the agenda, and why it cannot be delayed until a subsequent meeting.

The Committee may make a decision on a matter determined to be urgent.

NOTE: Urgent Business need not be dealt with now and may be delayed until later in the meeting.



3 CONFIRMATION OF MINUTES

Meeting Minutes - Wednesday, 1 December 2004

RECOMMENDATION

That the minutes of the Meeting of the Projects Special Committee held on Wednesday, 1 December 2004, as circulated, be taken as read and now be confirmed.



4 **TE ATATU ANTI-AIRCRAFT BATTERY CONSERVATION PLAN**

PURPOSE OF THE REPORT

This report presents the submissions on the draft Te Atatu Anti-Aircraft Battery Conservation Plan, makes recommendations for amendments, and seeks the adoption of the Plan.

BACKGROUND

The site of the Te Atatu Anti-Aircraft Battery (Battery) is located on the Te Atatu Peninsula within Harbourview - Orangihina Park. It was constructed in 1943 to protect the western airfields from aerial attack and is now the only one of its type remaining.

The Draft Conservation Plan for the Te Atatu Anti-Aircraft Battery is a statement about the significance of the Battery as an historic place, and is intended to assist with the conservation, condition and maintenance of the buildings as well as its reuse. The complex is remarkably intact, with some original elements remaining in place.

The Battery is a complex of structures that have considerable significance for Waitakere City and for Auckland Region because of the following values: historical, design, archaeological, cultural, aesthetic, educational, and landscape and setting.

A1-A38 The draft Conservation plan was open for submissions from Monday, 17 May 2004 to Friday, 30 July 2004. A small number of submissions were received. The issues raised in the public submissions to the draft Conservation Plan are discussed below and recommendations made as to how and if the points raised should be addressed within the Conservation Plan. A full copy of each submission is attached at pages A1 to A38.

A39-A116 The draft Conservation Plan is attached at pages A39 to A116.

STRATEGIC CONTEXT

Heritage Protection

Policy 12.4 of the Waitakere District Plan states that activities on sites containing heritage items listed in the District Plan, should be managed and located, and be of a scale, form and appearance which does not detract from the appearance and integrity of the listed heritage item. Particular regard should be had for signs, structures and exterior lighting placed on or adjacent to a heritage item, the location of vehicle access points and parking areas, the design of paths, fencing and gates and the retention of vegetation. Subdivision should be managed to ensure that any land closely associated with the value or significance of a heritage item in the Plan, is maintained within the same site.

The Te Atatu Anti-Aircraft Battery is scheduled in the Waitakere City District Plan as Category 1 (no. 1113) "Category 1" Scheduled Items have the highest level of protection.

The Battery site is not currently registered by the NZ Historic Places Trust.

Aims of Waitakere City Council

The aims of the Waitakere City Council with regards to the Battery site are set out in the Harbourview - Orangihina Open Space Management Plan. The plan acknowledges the fact that the long history of European settlement along the Waitemata Harbour has left a legacy of historical sites and stories.

The draft Conservation Plan provides an overview of the history of the Battery site and undertakes an assessment of the historical, design, archaeological, cultural, aesthetic, educational, and landscape and setting significance of the Battery site. It also contains objectives and policies for the conservation and management of the Battery site to ensure that cultural heritage values are properly and successfully preserved over time. The following outlines the key elements addressed in the draft Conservation Plan:

Elements of Significance

The entire Battery site is recognised as being a site of considerable significance, including:

- The site / setting;
- Building features, including the command post and four gun emplacements;

From the statement of significance, a series of internal and external constraints arise that will have an influence on the conservation of the Battery:

- The cultural significance of the place (historical, social, architectural, landscape, technical)
- External factors -
 - The Reserves Act 1977;
 - Historic Places Act 1993;
 - Local Government Act;
 - Resource Management Act;
 - Local Authority Registration;
 - Building Code Requirements;
 - Access for people with disabilities;
 - Conservation Standards;
 - Requirements of the owner and occupier;
 - Condition of the Battery;
 - Procedural factors.

Conservation Policies

Conservation policies arise directly from the Statement of Significance of the Battery. The objectives and associated policies in the draft Conservation Plan are advanced to guide the conservation process in the:

- Use of the Te Atatu Anti-Aircraft Battery;
- Maintenance of the original concept;
- Conservation practice;
- Conservation of significant building fabric;
- Public consultation and interpretation;
- New works and immediate surroundings.

ISSUES

Submission Summary and Recommendations

The following table lists the issues raised in the public submissions to the draft Conservation Plan and suggests recommendations as to how and if the points raised should be addressed within the Conservation Plan:

No	Issue Raised	Comments	Recommended Amendments
1	Photographs of Reserves		That the photographs of the sites used in the draft plan, along with additional photos as required, be included in the final Conservation Plan
2	General Typographical and Grammatical Errors	It is considered appropriate to amend all typographical and grammatical errors that may be discovered in the revision of the Plan and those highlighted by submissions.	That all typographical and grammatical errors highlighted in submissions and discovered during the amendments to the Plan be corrected.
4	Te Atatu Residents and Ratepayers Association Inc.		
i	That the area be registered with the Historic Places Trust	It is currently listed in the District Plan Heritage Index as a Category 1 item (CH I No. 1113). This listing provides sufficient protection for this site. Officers will investigate registering the site as a Historic Place with the Historic Places Trust.	No change required.
ii	That the site be preserved, restored and interpreted	The plan addresses these in objectives 1, 2, 4 and 5. Implementation of preservation will need funding. Currently no specific budget has been allocated. To be noted in the development of the landscape plan for the area.	No change required.

A81

No	Issue Raised	Comments	Recommended Amendments
iii	We oppose any development in the vicinity	The plan addresses this in objective 7 (see page A81). Although this does not say 'no development' it provides very clear guidelines to protect and reinforce the heritage nature. To be noted in the development of the landscape plan for the area.	No change required.
iv	We oppose any uses that are unrelated to the Historic purpose of the Gun Emplacements eg. Art installations	The plan addresses these in objective 1 and 7. To be noted in the development of the landscape plan for the area.	No change required.
v	We support submission of Mrs Lynn Ashton requesting area to be named after her uncle Whelan Hazard <u>but</u> wish to see the area dedicated to all those who lost their lives fighting for or representing their country.	See below (Submission 8 - Lynn Ashton).	No change required.
5	Peter Page (Te Atatu Memorial R.S.A. Incorporated)		
i	The Te Atatu Memorial RSA supports the attached submission by the Te Atatu Residents and Ratepayers Assn Inc (issues as above)	Issues and comments noted above (Submission 4 - Te Atatu Residents and Ratepayers)	No change required.
6	Peter Mason		
i	That the historical gun emplacement site be named after Flying Officer Whelan Hazard	As per below (Submission 8 - Lynn Ashton).	No change required.
7	Anne Grace		
i	The site should be registered with the Historic Places Trust	It is currently listed in the District Plan Heritage Index as a Category 1 item (CH I No. 1113). This listing provides sufficient protection for this site. Officers will investigate registering the site as an Historic Place with the Historic Places Trust.	No change required.

A81

No	Issue Raised	Comments	Recommended Amendments
ii	Preserve, restore and interpret the anti-aircraft battery	<p>The plan addresses these in objectives 1, 2, 4 and 5.</p> <p>Implementation of preservation will need funding. Currently no specific budget has been allocated.</p> <p>To be noted in the development of the landscape plan for the area.</p>	No change required.
	Do not allow any developments in the vicinity of the site, including art installations	<p>The plan addresses this in objective 7 (see page A81).</p> <p>Although this does not say 'no development' it provides very clear guidelines to protect and reinforce the heritage nature.</p> <p>To be noted in the development of the landscape plan for the area.</p>	No change required.
8	Lynn Ashton		
i	That the reserve be renamed after Flying Officer Whelan Hazard 1924 - 1944	<p>The naming of reserves should not be dealt with through a conservation plan. If undertaken, it should be fully consulted on with the wider public.</p> <p>The following options are available:</p> <ol style="list-style-type: none"> 1. Provide a memorial plaque. 2. Provide information through quality interpretation signage. 3. Rename the park (resolution to consider renaming would need to be forwarded to Council, and would then need to be publicly notified. This would be a separate process to the conservation plan). <p>The existing conservation plan allows and encourages the use of interpretation signage that could cater for specific mention of Flying Officer Whelan Hazard.</p>	No change required. (refer to resolution 3)

Flying Officer Whelan F Hazard

A local resident and relative of a young man who was killed in World War II is seeking recognition of him (Flying Officer Whelan F Hazard) at the historic site. The proposal is for the reserve (part of Harbourview - Orangihina) to be renamed after him. There have been a number of submissions in support of her proposal (including the RSA and Royal New Zealand Air Force). The Te Atatu Residents and Ratepayers Association supported the area being renamed but wanted to ensure that all those who have lost their lives for or representing New Zealand would also be recognised.

A6-A38 Submissions and correspondence relating to Whelan Hazard are attached at page A6 to A38.

It is not appropriate to rename a park through a Conservation Plan for a historic site. However, this is a unique opportunity to provide recognition for a fallen serviceman. The historic site is an appropriate location for this to occur.

There are four options that could occur:

1 Provide a Memorial Plaque

This has been proposed (in a parallel process to the conservation plan) to occur before Anzac celebrations on April 21 2005 and is supported by Mayor Bob Harvey. At the time of writing the report the design of the plaque was about to begin. This is being undertaken in consultation with relatives of Whelan Hazard and the RSA.

It is not usual practice to provide memorials in public reserves. However, this is seen as an exceptional case. The recent return of an unnamed warrior in 2004 highlighted the importance of World War II history to many New Zealand generations. The plaque will be designed so that it will be possible to relocate if required to fit with the landscape plan once completed.

2 Quality Interpretation Signage

Information on Whelan Hazard could be included in information signage of the site. For example, a panel could be dedicated to him. The existing conservation plan allows and encourages the use of interpretation signage that could cater for specific mention of Flying Officer Whelan Hazard. Providing this information would highlight the sacrifices of the local community in World War II.

3 Name the Site

The site could be named, for example, the Whelan Hazard Gun Battery. Although there are linkages in regard to Whelan Hazard's origin and World War II, it may not be appropriate to rename the Gun Battery as Whelan Hazard did not serve in or use the complex.

4 Rename the Park

The reserve land around the historic site could be renamed. The same issues apply as with naming the site noted above.

However, the naming of reserves should not be dealt with through a conservation plan. This would be a separate process to the conservation plan. If undertaken it should be fully consulted on with the wider public. If it is thought appropriate, a resolution to consider renaming could be forwarded full Council. Once approved it would then be publicly notified. As this would be removing a small part of Harbourview - Orangihina it may be appropriate to specifically notify those involved in the consultation of developing the management plan for Harbourview - Orangihina.

It is suggested that both option 1 (Memorial plaque) and option 2 (interpretation signage) are the most appropriate methods to provide recognition of Flying Officer Whelan F Hazard.

Landscape Plan

Leading on from the Conservation Plan, a detailed landscape plan will be prepared for the site. This will incorporate the requirements of the conservation plan, the open space management plan for Harbourview - Orangihina, issues raised by submissions above and the recognition of Flying Officer Whelan F Hazard (which includes a dedication to all service men and women).

Through this process indicative budget options will be provided for preservation, restoration and development of the site.

RESOURCES

The implementation of the Conservation Plan for the Te Atatu Anti-Aircraft Battery has no budget allocation. Preservation and restoration costs will be considered through the landscape concept for the site and be brought back to this Committee for consideration.

Basic site maintenance will be included in the maintenance of Harbourview - Orangihina.

The memorial plaque will be jointly funded by Council and the Te Atatu RSA.

CONCLUSION

This report seeks any amendments the Committee wishes to make to the draft Conservation Plan for the Te Atatu Anti-Aircraft Battery, and for its adoption.

Submissions were generally supportive and concerns raised have been addressed adequately within the draft Conservation Plan. Therefore no amendments have been recommended.

The draft Conservation Plan for the Te Atatu Anti-Aircraft Battery is a statement about the significance of the Battery as an historic place, and is intended to assist with the conservation, condition and maintenance of the buildings as well as its reuse.

Parallel to the draft Conservation Plan there have been proposals for a memorial to a local man who was killed during World War II, Flying Officer Whelan Hazard. This report seeks approval of a plaque to be installed in memory of Whelan Hazard and all those who have lost their lives for or representing New Zealand.

RECOMMENDATIONS

1. That the Te Atatu Anti-Aircraft Battery Conservation Plan report be received.
2. That the Te Atatu Anti-Aircraft Battery Conservation Plan, incorporating the following recommended amendments be adopted.
 - (a) That the photographs of the site used in the draft plan, along with additional photos as required, be included in the final Conservation Plan.
 - (b) That all typographical and grammatical errors highlighted in submissions and discovered during the amendments to the Conservation Plan be corrected.

3. That a memorial plaque be installed in memory of Flying Officer Whelan Hazard (and all those who have lost their lives for or representing New Zealand to be recognised), and that his story be included as part of the interpretation signage for the Te Atatu Anti-Aircraft Battery.
4. That the landscape concept for the site including any preservation and/or restoration costs be brought back to this Committee when complete.
5. That the report be forwarded to Henderson Community Board for their information.

Report prepared by: Gyles Bendall, Strategic Parks Planner: Parks Planning.



5 **YOUTH FACILITY PROJECT - YOUTH CONSULTATION**

PURPOSE OF THE REPORT

The purpose of the report is to inform the Committee of recent youth consultation undertaken to provide feedback on the core elements of the proposed purpose-built youth facility in Waitakere City, and a snapshot of current and desired youth leisure activities.

BACKGROUND

Research and feasibility studies for the development of an indoor youth facility have been completed over recent years as a result of resolutions passed by the (previous) Community Facilities and Recreation, City Development and Projects Special Committees, based on an identified need for such a facility in Waitakere City.

This research included three important projects; the Waitakere Youth Leisure Needs Analysis, the Henderson Concept Development Planning Workshop and the Strategic Review – Community Consultation.

The Waitakere Youth Facility Concept Feasibility Study was undertaken in 2003 to assess the feasibility and needs of such a facility, and the suitability of the West Wave Recreation Centre. This study included the presentation of a concept plan of a purpose-built youth facility and what it could offer to our young people.

The current Youth Facility project structure established by the Projects Special Committee in August 2004, and confirmed by the new Projects Special Committee in December 2004, has two project governance groups, each working to progress various elements of the project development – a Project Advisory Group and a Youth Advocacy and Advisory Group.

- “1. *That the membership of the Project Advisory Group, as established by the Projects Special Committee in August 2004, be confirmed as follows:*
- *Council Representative: Cr Penny Hulse as Chairperson of the Project Advisory Group;*
 - *Chairperson of Projects Special Committee: Cr Ross Dallow;*
 - *Director: City Services;*
 - *Group Manager: Planning & Community Services;*
 - *Representative of Youth Advocacy and Advisory Group (to be appointed by the Youth Advocacy and Advisory Group);*
 - *Other members with particular expertise to be co-opted as required.”*

2175/2004

- “1. *That the membership of the Youth Advocacy and Advisory Group, as established by the Projects Special Committee in August 2004, be confirmed as follows:*
- *Council Representatives: Councillors who have been appointed as Advocates for Children and Youth (Chair and Deputy Chair);*
 - *1 Representative from Henderson Community Board;*
 - *1 Representative from Waitakere Community Board;*
 - *1 Representative from Massey Community Board;*
 - *1 Representative from New Lynn Community Board;*
 - *2 Representatives from Waitakere Secondary Schools Youth Council;*
 - *2 Representatives from Te Roopu Puawai O Waitakere;*
 - *2 Student representatives from Unitec Waitakere;*
 - *Other members with particular expertise to be co-opted as required.*
2. *That the Projects Special Committee determines Councillor Cooper and Councillor Gilmour (both being Council-appointed Advocates for Children and Youth) to be respectively the Chairperson and Deputy Chairperson of the Youth Advocacy and Advisory Group.”*
- 2176/2004

The core function of the Project Advisory Group is to guide the work undertaken by Council project staff in addressing critical issues and developing robust processes for the project's development. This Group is currently active and progressing elements of the project. The core function of the Youth Advocacy and Advisory Group is to represent and involve Waitakere youth in developing the youth facility. This Group is yet to be established, and will become operational once the recommended Funding and Development Options have been confirmed by Council.

Currently the Project Advisory Group, in conjunction with the Director: Quality Assurance, is progressing the development of a Council / Trust Relationship Modelling Policy & Process, before making recommendations to Council on the preferred Funding and Development Options for the proposed Waitakere Youth Facility.

STRATEGIC CONTEXT

Leisure facilities and activities contribute to the well being of the City's residents by providing recreation opportunities that promote health and social cohesion.

Council's strategic objective for leisure is that a comprehensive range of leisure, recreation and sports services and facilities are provided.

Through adoption of First Call for Children, one of Council's five overarching priorities, Council has also stated its commitment to proactively supporting children, young people and their families in Waitakere City.

To meet Council's strategic objective of providing vibrant safe town centres it is important that youth are not alienated from the mainstream public areas but are able to become part of the social, leisure and economic factors of the urban landscape.

Henderson is at the geographical and historic heart of Waitakere City. The decision in 2002 for Council to strengthen this centre to become a Central Business District for Waitakere and locate the new Civic Centre, Waitakere Library, UNITEC and major leisure facilities in the area is a key stimulus to attract a high level of new investment. It is essential that all projects necessary to present an area that is visually appropriate to a Central Business District are undertaken. This involves presenting an image of a thriving bustling economically successful business area, with good public amenity and leisure facilities and that is safe for people to live work and play in. In the 2001 Henderson Workshop Concept Plan, the Kemp Economic and Employment Report identified the current Recreation Centre site as the appropriate place to develop the Passive Youth Centre. This report was further expanded in 2002 to indicate the initiatives essential to make such a centre function to meet the leisure and education aspects for youth. This centre will improve linkages between the Aquatic Centre, the town centre and the new Waitakere Central and is handy to a range of public transport systems.

ISSUES

The Youth Facility Project Advisory Group initiated the recent youth consultation undertaken to identify if the proposed core elements of the youth facility concept plan (completed as part of the 2003 Feasibility Study) was in fact what the young people of Waitakere City desired. The opportunity was also taken to provide an updated snapshot of current and desired youth leisure activities.

A consultation plan was developed to ensure that a wide representation of young people participated, with a number of strategies employed to capture their views. In addition to the employment of a consultation coordinator, the Waitakere Secondary Schools Youth Council members also assisted in the consultation initiatives.

Consultation was undertaken through the following mediums:

- General Public Consultation
 - Lynn Mall;
 - Village West Gate Cinemas;
 - Westfield West City Mall.
- Youth Groups Focus Groups
 - Ranui 135;
 - YMCA Youth Crew – Massey;
 - YMCA Youth Crew - New Lynn;
 - Young Believers, McLaren Park;
 - Rutherford College Kapahaka Group.

- Survey
 - Survey Booklets distributed to all Youth Councillors for completion by school students.

Approximately 350 young people participated overall.

Youth Facility Concept Plan Consultation Results

Overall, the views expressed by participants were very positive. Support and interest in the project is significant and an effort should be made to continue a close working relationship with young people throughout the development of the project.

Participants were invited to view the concept plan and core elements to be included in the proposed Youth Facility, and given the opportunity to identify the most desired elements through the use of stickers. Additional feedback was captured in purpose-made feedback pads.

The most popular core elements of the proposed Youth Facility concept plan were the “hang-out areas”, the Music Suite and the Creative Art Space. The general consensus was that if one of the elements had to be removed it should be the Cyber Café, if necessary, as young people felt they already had access to these types of facilities.

Majority consensus was that the Youth Facility should be open until 10 - 11pm on week nights and until at least midnight on weekends.

In the comments captured by participants, the most frequently mentioned “other” ideas were:

- The inclusion of a skate ramp or free space area outside for skating;
- Suggestion of a “graffiti wall” for graffiti competitions, exhibitions etc;
- The increasing of the half-court to a full court;
- That all café staff be young people from Waitakere and that schools and youth groups should be alerted when these jobs become available;
- That there be a range of food at the cafeteria, including healthy options, and that all food be reasonably priced;
- The inclusion of a dedicated quiet “study space,” with computer and internet access;
- A dedicated staff member - youth/social worker;
- Workshops in DeeJay’ing, with the possibility of participant concerts.

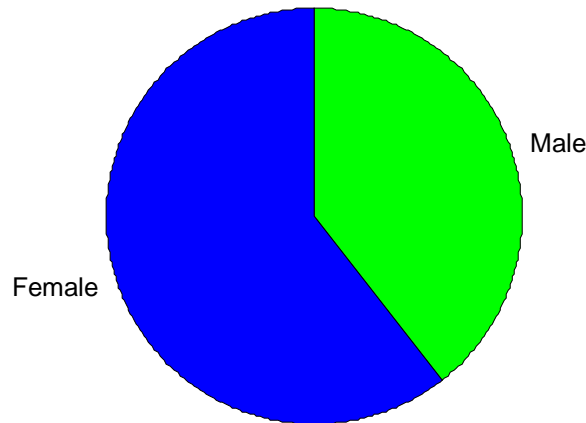
Youth Leisure Visioning Results

In addition to consultation regarding the Proposed Waitakere Leisure Facility, the participants were also asked to think about current and future leisure opportunities in Waitakere City.

A total of 172 young people took part in this visioning exercise. The visioning results have been summarised in the graphs below.

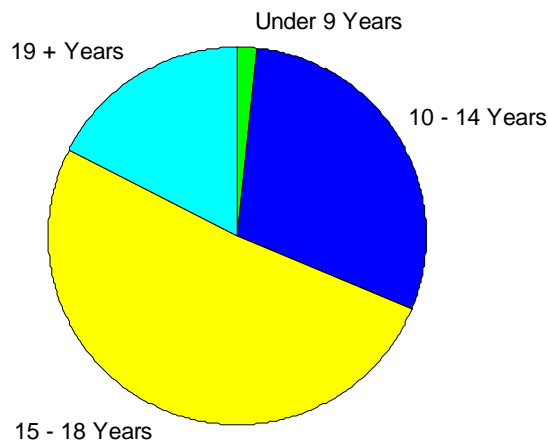
Graph 1 - Respondents by Gender

Respondents by Gender



Graph 2 - Respondents by Age

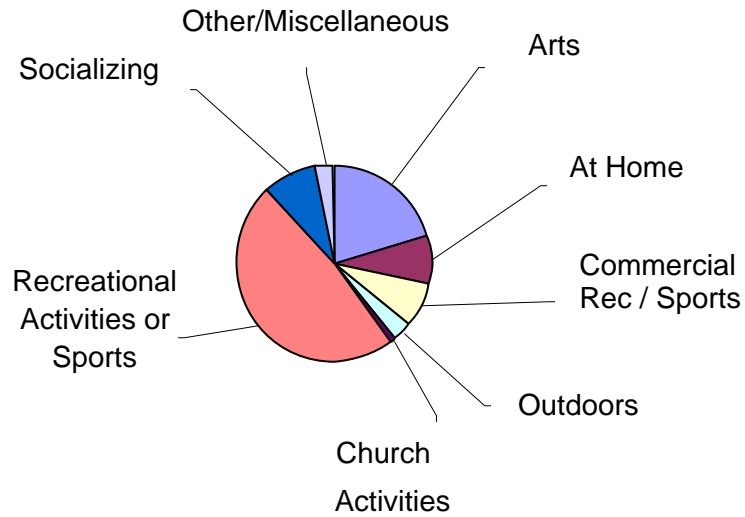
Respondents by Age



As is evident from the graph below, Waitakere youth currently participate in a wide range of leisure activities, with Recreational Activities/Sports and Arts identified as the most popular. These findings reinforce the need to provide a facility and activities such as the Youth Facility will offer, with the new Trusts Stadium going some way in providing increased opportunities in Recreational Activities and Sports.

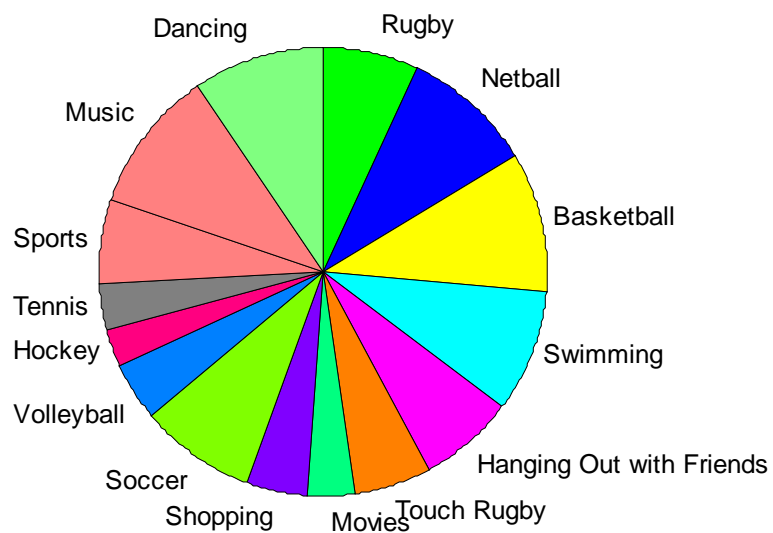
Graph 3 - Current Leisure Activities (by category)

Current Leisure Activities



Graph 4 – Most Popular Leisure Activities

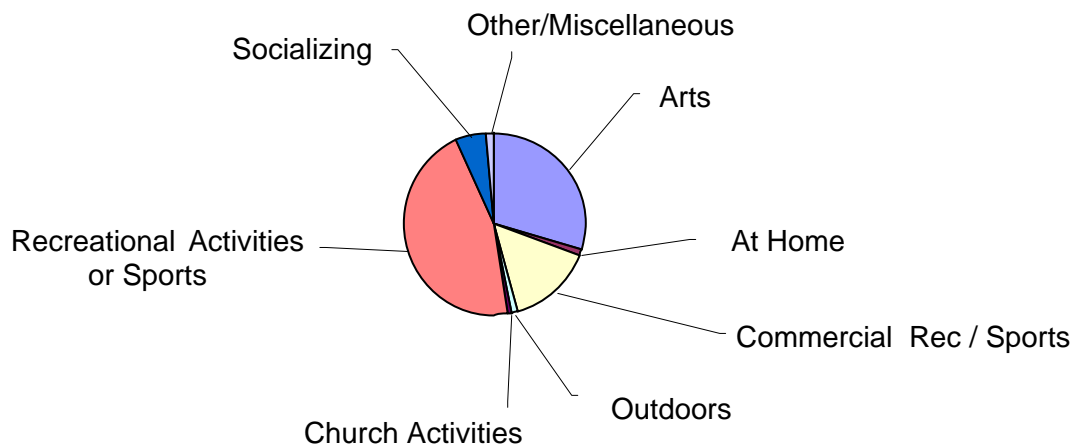
Most Popular Leisure Activities



Arts (Music, Art, Dance, Concerts) and Commercial Recreation/Sports (10 Pin Bowling, Rock Climbing, Bungee Jumping, Movies) were identified as key activities that young people wished to engage in more often, but for a number of reasons were unable to. Most felt that accessibility to these activities is limited, primarily due to cost, transport and lack of facilities (refer to Graph 6 below).

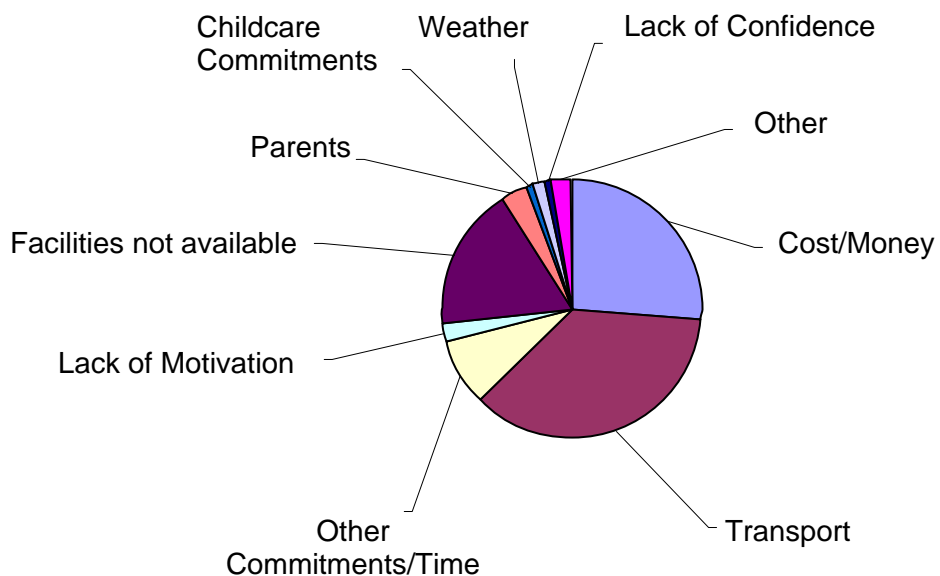
Graph 5 - Desired Leisure Experiences

Desired Leisure Experiences



Graph 6 - Barriers to Participation

Barriers to Participation



RESOURCES

A sum of \$250,000 funding was allocated in the 2003/2004 Annual Plan to develop the detailed architectural design of the youth facility. A request to carry this amount into the 2004/2005 year was approved by the Long Term Council Community Plan and Annual Plan Special Committee meeting held on 29 June 2004.

CONCLUSION

Consultation with Waitakere youth was recently undertaken to identify if the proposed core elements of the youth facility concept plan (completed as part of the 2003 Feasibility Study) was in fact what the young people of Waitakere City desired. The opportunity was also taken to provide an updated snapshot of current and desired youth leisure activities.

To ensure a wide variety of young people participated, a number of consultation strategies were employed to capture their views. In addition to the employment of a consultation coordinator, the Waitakere Secondary Schools Youth Council members also assisted in the consultation initiatives. Consultation was undertaken through: General Public Consultation; Youth Groups Focus Groups; and a Survey.

Overall, the views expressed by 350 (approximate) participants were very positive. Support and interest in the proposed youth facility is significant and an effort should be made to continue a close working relationship with young people throughout the development of the project. The most popular core elements of the proposed Youth Facility concept plan were the "hang-out areas", the Music Suite and the Creative Art Space.

In addition to consultation regarding the Proposed Waitakere Leisure Facility, participants were also asked to think about current and future leisure opportunities in Waitakere City. A total of 172 young people took part in this visioning exercise, with Recreational Activities/Sports and Arts identified as the most popular current leisure activities for young people.

A significant increase was noted in the Arts and Commercial Recreation/Sports categories when asked what activities young people would like to engage in more often. These findings reinforce the need to provide a facility and activities such as the Youth Facility will offer, providing opportunities not currently widely available to Waitakere youth. Full leisure visioning results are summarised in graphs in the body of this report.

RECOMMENDATIONS

That the Youth Facility Project - Youth Consultation report be received.

Report prepared by: Jo-Anne InanCSI, Leisure Planner.

