

**AGENDA FOR AN ORDINARY MEETING OF TE TAUMATA RUNANGA TO BE HELD IN
THE CIVIC CENTRE, 6 WAIPAREIRA AVENUE, LINCOLN, WAITAKERE CITY,
ON MONDAY, 19 JULY 2004, COMMENCING AT 5.00 PM.**

TABLE OF CONTENTS

<u>ITEM</u>	<u>PAGE NO.</u>
OPENING KARAKIA	1
MIHIMIHI	1
1 APOLOGIES	1
2 CONFIRMATION OF MINUTES	1
3 PUBLIC FORUM	1
4 COMMITTEE MEMBERS' REPORTS	2
5 CHIEF EXECUTIVE'S REPORT	2
6 "STRENGTHENING COMMUNITIES THROUGH LOCAL PARTNERSHIPS" - UPDATE ON FOLLOW UP MAORI COMMUNITY PARTNERSHIPS HUI	2
7 DELEGATIONS TO COMMITTEES AND COMMUNITY BOARDS REGISTER	5
8 LEISURE STRATEGY DEVELOPMENT	8
9 NAMING OF ROADS AND THE IMPACTS FOR MAORI	15
10 URGENT BUSINESS	19
11 NEXT MEETING	19

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OPENING KARAKIA

MIHIMIHI

E nga waka, e nga mana e nga karangatangamaha, tena koutou, tena koutou, tena koutou. E nga mate i tautini, he mihi aroha tenei ki a koutou, haere, haere, haere. E te hunga ora, rau rangatira ma tenei te kakano ka rua nei a morimoritia kia puawai ai. Hei aha? Hei maunga ringa ma nga whakaturanga, kia kaha, kia manawanui, kia u. Kia mau hoki ki te whakapono, te tumanako me te aroha.

1 APOLOGIES



2 CONFIRMATION OF MINUTES

Ordinary - Monday, 14 June 2004

RECOMMENDATION

That the minutes of the Ordinary Meeting of Te Taumata Runanga held on Monday, 14 June 2004, as circulated, be taken as read and now be confirmed.



3 PUBLIC FORUM

For guidance of Te Taumata Runanga Members, the Council's Standing Orders have the following provisions in regard to Public Forum.

- (i) Members of the public wishing to address the Committee in Public Forum shall furnish their names to the Chairperson at the beginning of the meeting; and
- (ii) The Chairperson shall determine the order of speakers, and allow five minutes for speaking time.
- (iii) Questions by members are to be confined to obtaining information or clarification on matters raised by the speaker.

Section 46(7) and (7A) of the Local Government Official Information and Meetings Act 1987 provides that no resolution, decision, or recommendation may be made in respect of any specific item of business not on the agenda except to refer the items to a subsequent meeting for further discussion. Therefore, no decision may be made on matters raised in Public Forum. However, written reports on matters raised may be requested from the Chief Executive.



4 **COMMITTEE MEMBERS' REPORTS**

Provision has been made on this agenda for Committee Members should they so wish to submit a report on their activities during the month in regard to matters within the scope and delegations of the Committee. However, to comply with the provisions of the Local Government Official Information and Meetings Act 1987, no decision may be made on matters raised in Committee Members' reports.



5 **CHIEF EXECUTIVE'S REPORT**

Provision has been made for the Chief Executive, or his nominated representative, to report on the progress of other matters considered to be of significance to Te Taumata Runanga, including organisation and representation issues.



6 **"STRENGTHENING COMMUNITIES THROUGH LOCAL PARTNERSHIPS" - UPDATE ON FOLLOW UP MAORI COMMUNITY PARTNERSHIPS HUI**

PURPOSE OF THE REPORT

The purpose of this report is to update Te Taumata Runanga on planning for the upcoming follow up Maori Community Partnerships Hui scheduled for 26 July 2004 and to encourage Members' attendance at the event.

BACKGROUND

The Strengthening Communities through Local Partnerships Research Project is a three year Foundation for Science Research and Technology funded project. In Waitakere, the research is being undertaken jointly by a University of Auckland and Waitakere City Council team. All efforts have been made to ensure that the Waitakere partnerships research is undertaken alongside the local community and that it results in some new ideas and strategies for helping make things work better on the ground in Waitakere.

As discussed with Te Taumata Runanga at its May 2004 meeting, there was strong support at the December 2003 "Partnerships under the Spotlight" Hui to hold a follow up workshop after the completion of the Maori Community Partnerships Report.

At its May 2004 meeting Te Taumata Runanga endorsed the Waitakere City Maori Community Research Report as a basis for use by Council to inform community processes (*minute 810/2004*) and agreed to assist with the development of the content and format for the June 2004 Maori Community Partnerships Hui.

STRATEGIC CONTEXT

The partnerships research supports the Treaty of Waitangi priority in the Long Term Council Community Plan 2003 - 2012, particularly the objective to:

“Be aware and informed of Maori needs and best interests and provide support in accordance with biculturally aware best practice.”

Some anticipated benefits from Waitakere City Council being actively involved in this research project include:

- Documentation of the “Waitakere Way” and the local partnerships scene in Waitakere.
- Analysis of the comparative strengths/challenges of the various Waitakere based partnership projects and models - gaps, issues, success factors, barriers, roles, needs, etc.
- Greater participation in regional/ national debates about the future/ potential roles of local government vis a vis central government and communities.
- Strengthened relationships between key stakeholders and networks working in partnering ways within the Waitakere community.
- Some guidance on future direction for local partnerships and local partnership projects in Waitakere.

HUI PLANNING UNDERWAY

A1-A2

A meeting with Te Taumata Runanga Members was held on 9 June 2004 and a follow up discussion with the Chair of Te Taumata Runanga was held on 16 June 2004. As a result, the following details were confirmed and invitations to the hui, as attached at pages A1 to A2, sent out with final copies of the Waitakere City Maori Community Research Report.

Hui Date and Venue

Monday, 26 July 2004 from 6.15 pm - 9.00 pm, Waitakere City Council Chambers.

Hui Purpose

- Launching the Waitakere City Maori Community Research Report.
- Feeding back key findings from the report to the local community.
- Providing a platform for community/council/government agencies etc to consider what they'd like to do next with the information and suggested actions.

Hui Format

Following presentations on the purpose of the research and key findings from the Waitakere City Maori Community Research Report, two workshops will be held on some potential ideas for action noted in the report:

- Mutual capacity building - how mainstream organisations in Waitakere can support Maori organisations and vice versa.
- Exploration of a Waitakere Treaty Partnerships Model - framework of local principles and ways of working.

Following the workshops there will be a panel discussion, with invited speakers asked to offer their perspectives on the workshop sessions and thoughts on possibilities for where to next.

Judge Coral Shaw has agreed to be Hui MC. A verbal update on confirmation of other speakers will be made at tonight's meeting.

WORKSHOP FOLLOW UP AND NEXT STEPS

As the research project will be finishing in a few months time, it will be up to a range of Waitakere stakeholders to keep taking local discussions forward via a number of different projects, work programmes etc.

At the hui, volunteers/organisations will be invited to work with Waitakere Partnerships Research Team Members in a transition process to:

- Look at outcomes from 26 July 2004 hui.
- Look at what actions come next and who could do what.
- Look at potential for other funding sources to carry specific actions from workshops through eg. an application could be made to Te Puni Kokiri for some ongoing coordination funding for further waananga and/or to explore/develop a local Treaty framework.

RESOURCES

Resources for the hui are being provided through the Foundation for Science Research and Technology research programme - via Council's annual \$35,000 contract with Auckland University.

CONCLUSION

The upcoming follow up Community Partnerships Hui on 26 July 2004 promises to be an exciting and very productive event. However, as the research project will conclude in 2004, it will be necessary to think about potential work that may arise from the July 2004 Hui and how this fits into future strategic planning processes and work programmes - not just in terms of Te Taumata Runanga and Council, but for other community and government organisations. A report reviewing outcomes from the Hui and possible next action steps will be brought back to Te Taumata Runanga's August Meeting.

RECOMMENDATION

That the "Strengthening Communities Through Local Partnerships" - Update on Follow up Maori Community Partnerships Hui report be received.

Report prepared by: Warahi Paki, Manager: Maori Issues and Megan Courtney, Community Researcher.



7 DELEGATIONS TO COMMITTEES AND COMMUNITY BOARDS REGISTER

PURPOSE OF THE REPORT

The purpose of this report is present the Delegations to Committees and Community Boards Register, and proposes a workshop for the Committee to consider the current fields of activity and the delegated powers of Te Taumata Runanga.

BACKGROUND

To enable the Council to carry out its responsibilities and decision-making in an efficient, effective and timely way, the Local Government Act 1974 (Section 114P) enables Council to appoint Standing Committees, Special Committees and Subcommittee's, as it considers appropriate. The Council can delegate certain powers, functions and duties to a Committee, subject to any conditions, limitations or prohibitions.

The Council's, Delegations to Committees and Community Boards Register, provides information on the "fields of activity" that specifies the activity or function which the Standing Committee or Subcommittee has responsibility for. The Council determines the "fields of activity" for its Standing Committees and Subcommittees. The Standing Committees and Subcommittees may generally deal with all matters covered by their respective "fields of activity" for which financial provisions have been made, but subject to any conditions set by the Council.

The "delegated powers" determine what the Standing Committee or Subcommittee is permitted to do. Final decisions can be made by the Standing Committees or Subcommittees only on those matters delegated. All other decisions must be in the form of recommendations to the Council, or in the case of the Subcommittees to the parent committee. Although the Standing Committee or Subcommittee can make final decisions, the Council is not entitled to rescind or amend a decision made by a Committee exercising a delegated authority to make the decision.

The Council has four key Standing Committees:

- City Development Committee;
- Finance and Operational Performance Committee;
- Environmental Committee; and
- Te Taumata Runanga.

A copy of the Delegations to Committees and Community Boards Register will be circulated prior to the meeting for the Committee's consideration.

STRATEGIC CONTEXT

To achieve the level of change required to build the Council's legislative responsibilities in terms of its relationship with Maori, the Local Government Act 2002 provides, part 1 section 4, "Treaty of Waitangi, in order to recognise and respect the Crown's responsibility to take appropriate account of the principles of the Treaty of Waitangi and to maintain and improve opportunities for Maori to contribute to Local Government decision making processes, Parts 2 and 6 provide principles and requirements for local authorities that are intended to facilitate participation by Maori in local authority decision-making processes." In addition, the Council has reaffirmed its commitment to its Treaty based partnership in the Council's, Long Term Council Community Plan, a key priority in all its activities is Te Tiriti o Waitangi, which works towards a clear goal for 2020, "*Strong Maori leaders are working side by side with Council and achieving positive outcomes for Maori.*"

As part of Te Taumata Runanga Strategy and Action Plan, a key area of interest by the Committee is to examine and explore ways that either enhances the Committee's performance or other options which create further opportunities for Maori to participate effectively in the Council's decision-making. Te Taumata Runanga is keen to review its Committee's responsibilities as outlined in the Delegations to Committees and Community Boards Register and consistent with the Committee's operating guidelines.

ISSUES

Fields of Activity

Te Taumata Runanga is a Standing Committee of the Council for which its fields of activity are:

- To ensure Maori values are considered in the Council's decision-making;
- To ensure that the Council can meet its obligation to tangata whenua;
- To ensure that Council considers the needs of the Maori community in effective service provisions;
- To regulate communication between Maori and the Council and its Committees;
- To ensure that the Council is aware of and sensitive to issues of concern to the tangata whenua and local Maori people;
- To provide the Council with a structure to facilitate input into Council's decisions that has cultural significance to Maori people.

Te Taumata Runanga may wish to provide feedback on whether the fields of activity are relevant to the Committee, or the expectations of the Maori community in relation to effective Maori participation.

Delegated Powers

As outlined in the report the Council has four key Standing Committee's; City Development Committee, Finance and Operational Performance Committee, Environmental Committee and Te Taumata Runanga. All these Standing Committee's except Te Taumata Runanga have delegated powers which determine what a Committee can and cannot do. Te Taumata Runanga may wish to explore the potential benefits or impacts of delegated powers on the Committee, as part of the workshop process.

Membership

Any changes to the fields of activity or delegated powers may necessitate a review of the current structure of Te Taumata Runanga. The membership of Te Taumata Runanga is determined by the Maori community within Waitakere City and appointed by Council. The current organisations on the Committee have a responsibility to ensure its respective organisation undertake its own selection process, and then reports on its representation to the Committee to the new Council in a timely way. Te Taumata Runanga may wish to have this matter addressed within the workshop process.

Other Methods of Engagement

As part of Te Taumata Runanga's Long Term Strategy and Action Plan, other methods of engagement in the Council's governance will be undertaken. This report would not preclude Te Taumata Runanga investigating other options of Maori participation such as either co-option onto other Standing Committees, or the Committee's long term interest to increase Maori representation on the Council. These matters will be fully investigated in Te Taumata Runanga's work programme for 2004/2005 through the Treaty of Waitangi framework governance workshops.

NEXT STEPS

To assist Te Taumata Runanga to progress this matter the following steps are outlined for consideration:

KEY ACTION TARGETS	TIME FRAME
Report to Te Taumata Runanga.	19 July 2004
Hold a workshop.	July - August 2004
Report to Te Taumata Runanga on the outcomes from the workshop and the options for consideration and direction.	16 August 2004
Engage in workshop with the new Council.	By December 2004
Report back to incoming Te Taumata Runanga on the new Council's decision.	When Appropriate

RESOURCES

Resources for this work programme are included in the Council's Treaty of Waitangi framework budget 2004/2005.

CONCLUSION

This report provides an opportunity for the outgoing Te Taumata Runanga to review the Committee in a way that provides information and support to the incoming Te Taumata Runanga and the Council. This will enable the Council to uphold its ongoing Treaty based partnership arrangements, and to build on the Council's legislative responsibilities to improve Maori participation in the Council's decision-making processes. The proposed workshop on the Committee's fields of activity and the delegated powers of Te Taumata Runanga will also provide an opportunity for the current Te Taumata Runanga to fully examine the issues involved, and to forward the outcomes from the workshop onto the incoming Te Taumata Runanga and the new Council for consideration.

RECOMMENDATIONS

1. That the Delegations Committee and Community Board Register report be received.
2. That Te Taumata Runanga approve a workshop on the fields of activity and delegation of powers of Te Taumata Runanga to be held by August 2004.

Report prepared by: Georgina Parata, Senior Policy Analyst.



8 LEISURE STRATEGY DEVELOPMENT

PURPOSE OF THE REPORT

The purpose of the report is to inform Te Taumata Runanga of the project scope for the Leisure Strategy Development, and to seek approval to facilitate a one hour Leisure Visioning workshop with the Committee prior to the September 2004 committee meeting.

BACKGROUND

The Council's Leisure Strategy is the framework for the development of leisure facilities, services and activities to ensure that they are available to all residents, responsive to changing demands and provided efficiently.

Council adopted the current Leisure Strategy in 1994 making the document and its content, direction and policy almost ten years old. A review of current Leisure Strategy has identified several gaps that have occurred due the progression and developments in the leisure industry over recent times.

New trends such as a decrease in volunteerism, new and different leisure opportunities, and a value change from a community focus to a self-focus need to be considered.

A new Leisure Strategy is to be developed to ensure that relevant policy and framework is produced to provide direction to Waitakere City Council. The strategy will vertically integrate and align itself with Councils Long Term Council Community Plan, and the Auckland Regional Physical Activity and Sports Strategy.

The Tenders Subcommittee meeting held on 26 September 2003, resolved:

“That approval be given to enter into a two-year contract, for the 2003/2004 and 2004/2005 financial years, with a consultant for the development of the Leisure Strategy”

1923/2003

Consultants Visitor Solutions were awarded the Leisure Strategy Development two-year contract in November 2003, and bring together a team of highly skilled experts to work with Council staff in developing the strategy.

The City Development Committee meeting held on 6 May 2004, moved:

“That the City Development Committee approves the project scope for the Leisure Strategy Development:

- *Comprehensive literature and data review and analysis, and inventory of existing leisure facilities and sites in Waitakere City;*
- *Development of guidelines for leisure facility models at a City Wide, principal community, and local community level. These models will assist in the development of the ‘Development Contribution Policy’, which includes leisure facilities;*
- *Community leisure visioning and consultation, involving all sectors of the Waitakere Community;*
- *External analysis of non-leisure factors such as demographic, technological, political, legal, cultural and economic. Identify the issues and determine the key strategies;*
- *Internal analysis of leisure factors such as local, regional, national and international leisure trends and identifying issues and determine strategies;*

- *Profiling and development of catchment specific strategies to increase leisure participation;*
- *Determine future facility needs and requirements, and identify potential locations within individual catchments;*
- *Develop 10 year plan and 3 year implementation plan;*
- *Meet the timeline and requirements of the Long Term Council Community Plan 2006”*

718/2004

STRATEGIC CONTEXT

Leisure facilities, services and activities contribute to the wellbeing of the City's residents, by providing opportunities that promote health and social cohesion.

Council's strategic objective for leisure is that a comprehensive range of leisure, recreation and sports services and facilities are provided.

To improve the wellbeing of the City's people and communities, Council provides and supports a diverse range of leisure opportunities through facility operation and development, direct funding, assistance to access other funding and support of activity initiatives.

Through the Strategic Plan Council has adopted a platform of 'Strong Communities' stating that in the next 10 years Council will develop the City as a renowned hub of social activity, arts, leisure, sports and recreation.

ISSUES

Visitor Solutions along with key Council staff have developed the Leisure Strategy project scope, which was recently approved by the City Development Committee in May 2004. The strategy will take approximately 18 to 24 months to complete.

The Leisure Strategy will make appropriate linkages to existing Council strategies to ensure that all areas of Leisure have been adequately addressed. Examples of this include; the Arts and Cultural Strategy - specifically in regard to events; the Walking and Cycle Strategy, and the Parks Strategy.

The Leisure Strategy project scope includes the following:

1. Literature and Data Review

A comprehensive literature and data review will be undertaken examining:

- Models and best practice (domestic and international).
- Waitakere City policies and plans.
- Domestic legislation impacting upon leisure.
- International research, policies and plans.
- National research, policies and plans.
- Regional research, policies and plans.
- Local research.

2. Development of Draft Guidelines for Determining Future Facility Needs

Following a comprehensive literature review a set of draft guidelines for determining future facility needs will be developed for each catchment type ('city wide', 'principle' and 'local'). These guidelines will initially be based on international and national research, best practice and practical experience of the leisure, community development and urban and rural planning. Attention will also be focused on existing national, regional and local plans, and on policies to test for alignment.

3. Inventory of Existing Public / Private and Commercial / Non-Commercial Leisure Facilities & Sites

A very important component of the strategy is the development of an accurate inventory of all the leisure facilities and sites, not only within Waitakere, but also around the immediate periphery of the City.

The inventory will gather high-level data under the following headings:

- Facility / Site Type
- Description
- Ownership
- Utilisation
- Management
- Finances
- Possible Future Strategies
- Availability of Leisure Demand Data
- Any Pertinent Additional Information

The sub headings to be analysed are:

- Aquatic Indoor (pools)
- Aquatic Outdoor (eg. kayaking, rowing, outrigger)
- Indoor Dry (court sports)
- Schools
- Community Centres
- Community Houses
- Community Halls
- Marae
- Skate Parks
- Netball Courts
- Tennis Courts
- Outdoor Artificial (Hockey turfs)
- Emerging Sports/Leisure Activities eg. Waka Ama
- Aerial Sports
- Sport Trends for Sports in General

The Community Development aspect of Leisure will be addressed through the inclusion of Community Centres, Community Houses and Community Halls in the above analysis.

4. Community Leisure Vision Consultation Process

As part of the consultation process it is proposed that the following will be undertaken:

Maori

- Discussion and workshops with Te Kawerau A Maki and Ngati Whatua - **currently underway.**
- Hold one Hui or workshop per Iwi.
- Hold one Hui or workshop with Te Taumata Runanga.
- Hold one Hui or workshop with Te Roopu Puawai O Waitakere.
- Hold one Hui or workshop with Te Whanau O Waiparera Trust.

This report seeks approval for the workshop with Te Taumata Runanga. It would also be useful if Te Taumata Runanga could provide comment on any other consultation avenues that might be of use.

Alongside the targeted consultation work with the Maori Community general consultation will take place as well as consultation with special interest groups.

5. Identification of Partners with the Potential to Assist in the Realisation of a 'Waitakere Leisure Vision'

Identify and consult with potential partners who can help realise a 'Waitakere Leisure Vision'.

6. Preliminary Analysis & Modelling of Census, Projects & Secondary Data

7. Develop Targeted Research Methodologies to Fill Data Deficiencies

This is one of the most important stages of the strategy and is designed to develop new methodologies to gather data assessed to be lacking or deficient. The vast majority of the suggested methodologies will form research projects in the ten year plan and three year implementation plan.

8. Undertake Additional Research and Data Analysis

9. Spatially Link Data & Carryout Further Analysis Using GIS

10. Develop Catchment Scales for 'Local Area' & Adopt Council's 9 'Principle Area' Catchments

11. Profile Each Catchment Using GIS

Profile catchments (down to mesh block level where applicable). It is envisaged these profiles will include:

- Census data (historical trends) (census data provided by Waitakere City Council).
- Projections (projection data provided by Waitakere City Council).
- Leisure trends / projections.
- Leisure facilities.
- Current supply of leisure opportunities.
- Leisure lifestyle and time use.
- Anticipated demand.
- Other potential pressures.

12. Assess Existing Strategic Advantages and Potential Advantages

This assessment will be undertaken through:

- Analysis of the research data.
- Ascertaining community perceptions following consultation.
- Conducting an internal Council workshop.

Advantages in a variety of potential areas will be examined including:

- Environmental
- Economic
- Social

Focus will be placed on developing ways in which these advantages or potential advantages can be accentuated to support and enhance the provision and leisure within the City.

13. Assess Existing Problems and Anticipated Problems

This assessment will be undertaken through:

- Analysis of the research data.
- Ascertaining community perceptions following consultation.
- Conducting an internal Council workshop.

Problems will be classified under headings such as:

- Environmental
- Economic
- Social / Cultural
- Technological
- Political
- Legal

Focus will be placed on both internal council and external community issues.

14. Develop Solutions to Existing and Potential Problems

A 'solutions workshop' will be held to discuss and formulate proposed solutions.

15. Develop Summary Catchment Specific Strategies for Increasing Leisure Participation

These summary strategies unlike the preceding stage are catchment specific and are focussed on increasing leisure participation. The strategies will be based on research and catchment findings and input from the community and Council Officers.

16. Confirm Development Guidelines for Determining Future Facility Needs

This will involve coordination with the Parks Strategy and the Parks Section of Council.

17. Identify Future Facility Requirements and Their Potential Locations Within Individual Catchments

Establish each catchment levels future leisure facility / site requirements and the potential locations of these assets.

18. Establish the Position of Council's Citywide Facilities Within the Wider Context

All of the Councils existing and potential citywide facilities will be positioned within a sub regional, regional, national and international context. Discussion will then focus on the implications of these relationships on areas such as facility catchments, use and operation.

19. Identify Key Partners with the Potential to Assist in Achieving the 'Waitakere Leisure Vision'

20. Match Projects & Potential Partners (or Types of Partners)

21. Draft 10 Year Plan

This plan is designed to be utilised and serve as a 'road map' for future Council, community group and licensing trust planning.

22. Draft 3 Year Implementation Plan

This draft plan will follow on from the draft ten year plan. It will be designed to outline not only a range of objectives but strategies for achieving these objectives.

The plan will be designed as an operational document, which can be readily accessible to both Council Officers and the general public. It is envisaged the plan will contain a clear checklist.

23. Write Draft Document

Following the completion of stage 22 the strategy document will be drafted. The document design and structure will enable Council Officers, key stakeholders and the general public to easily understand and follow both the City's leisure vision and the individual strategies they can embrace to create the vision.

24. Public Submissions

The draft strategy will be distributed for Public submission.

25. Finalise Document

Following the public submission process any required final amendments will be made and the document finalised.

RESOURCES

The Leisure Services Budget had \$50,000 approved in the 2003/2004 financial year, and \$35,000 committed in the 2004/2005 Long Term Council Community Plan for the development of the Leisure Strategy.

The Strategic Group Budget has \$15,000 approved in the 2003/2004 financial year for contribution to the development of the Leisure Strategy.

CONCLUSION

The Council's Leisure Strategy is the framework for the development of leisure facilities, services and activities.

Council adopted the current Leisure Strategy in 1994 making the document and its content, direction and policy almost ten years old. A review of current Leisure Strategy has identified several gaps that have occurred due the progression and developments in the leisure industry over recent times.

A new Leisure Strategy is being developed to ensure that relevant policy and framework is produced to provide direction to Waitakere City Council. The strategy will vertically integrate and align itself with Councils Long Term Council Community Plan, and the Auckland Regional Physical Activity and Sports Strategy.

Contracted consultants Visitor Solutions along with key Council staff have worked together to develop the Leisure Strategy project scope, and was approved by the City Development Committee on 6 May 2004. The strategy will take approximately 18 to 24 months to complete.

The project scope includes:

- Comprehensive literature and data review and analysis, and inventory of existing leisure facilities and sites in Waitakere City.
- Development of guidelines for leisure facility models at a city wide, principal community, and local community level. These models will assist in the development of the 'Development Contribution Policy', which includes leisure facilities.
- Community leisure visioning and consultation, involving all sectors of the Waitakere Community.
- External analysis of non-leisure factors such as demographic, technological, political, legal, cultural and economic. Identify the issues and determine the key strategies.
- Internal analysis of leisure factors such as local, regional, national and international leisure trends and identifying issues and determine strategies.
- Profiling and development of catchment specific strategies to increase leisure participation.
- Determine future facility needs and requirements, and identify potential locations within individual catchments.
- Develop 10 year plan and 3 year implementation plan.

RECOMMENDATIONS

1. That the Leisure Strategy Development report be received.
2. That Te Taumata Runanga approve a Leisure Visioning Workshop be held with Committee Members prior to Te Taumata Runanga Committee meeting on 13 September 2004 at 4.00 pm.

Report prepared by: Jo-Anne InanCSI, Leisure Planner: Leisure Services.



9 NAMING OF ROADS AND THE IMPACTS FOR MAORI

PURPOSE OF THE REPORT

The purpose of this report is to report on the naming of roads and the impacts of the use of Maori names. The report includes a proposal for an appropriate process for the use of Maori names for roads and the renaming of roads within Waitakere City. The Committee is also requested to provide further guidance and direction on this issue.

BACKGROUND

At Te Taumata Runanga 17 May 2004 meeting, the Committee resolved:

“That Te Taumata Runanga requested a report be brought back at the next meeting on the naming of roads, and the impacts of the use of Maori names, including an appropriate process.”

808/2004

Te Taumata Runanga has expressed an interest to investigate the impacts of the use of Maori names, for naming and renaming roads in Waitakere City. To avoid inappropriate use, Te Taumata Runanga is keen to provide for the Council a process to develop protocols to guide the Council's decision making, where Maori names are to be used.

STRATEGIC CONTEXT

A3

The Council is always keen to consider ways to give effect to its statutory obligations and responsibilities. At Te Taumata Runanga 17 May 2004 meeting, the Committee had been informed on Council's statutory role and responsibilities to name and rename roads within the City. The Council's Environment Management Committee is delegated the powers, duties and discretion relating to the subdivision of land and associated matters under the Resource Management Act 1991 or as appropriate under Part XXI of the Local Government Act 1974, in particular Section 319 and Section 319A, as attached at page A3.

In relation to the administration of the Resource Management Act 1991, the Director: City Services has the following delegation of the Council's powers and functions:

- the issue of any certificate or the grant of any approval;
- permission or authority in relation to any application for a subdivision consent;
- determines any application for a subdivision consent which is notified; and the
- declining of any application for a subdivision consent.

Therefore the naming of the new roads occurs as part of the subdivision process and is initiated by the developer as part of the survey process.

As part of the naming of roads process, the Council procedure involves the developer suggesting suitable names for new roads to the Council. There must be no duplication of road names in the Auckland region, and names will not be allocated to any shared driveway or private way. This process also requires New Zealand Post approval.

ISSUES

Relevance and Use of Maori Names

The use of Maori names are important, they provide identification and a link from the past, to the present, and forward into the future. Maori names can be used locally, and elsewhere across the region and nationally. However, the use of a Maori name is based on a specific issue, or relationship it has with that particular area.

Waitakere City has a rich Maori history, and throughout the City this history is still recognised by iwi, the Maori community and recently as more is known about the City's Maori history, the wider community have also valued these traditional accounts. Maori names are more often linked to an ancestor, significant event (positive or tragic outcome), a place, historical or cultural association.

As an example of the importance of a Maori name "Waitakere" was originally "Waitakerei," which originates from a particular bay next to Te Henga (Bethells Beach). At this small bay there are a number of rocks that the waves crash onto. As a consequence of this action, it creates the foam, hence the name Waitakerei. In 1800's, the land surveyors designated blocks of land into parish names and through this process "Waitakere" evolved. The City has continued to recognise the name "Waitakere", but the iwi and its traditional accounts provide a source of meaning behind the name Waitakere.

Therefore, as part of the role of Council in decision-making for the use of Maori names of roads and the renaming of roads in the City, the Council would need to consider the appropriateness of its processes. This would also ensure that the Council's processes in relation to the use of Maori names are consistent.

Altering Road Names and the Process

A4-A11

Notwithstanding the procedures to naming of roads already outlined in the report, altering existing road names is dealt with through a Special Order in accordance with section 320, under the Local Government Act 1974. This has recently been repealed, and a verbal update on the impacts will be provided at the meeting. In addition, the Council has a policy "for changing existing road names" to guide applicants through the process. Once an application or proposal to change an existing road name has been received, the City Services section of the Council will prepare a report, including a summary of the application, and any issues. The relevant Community Board where the proposed road name change is to occur will be consulted and endorsement sought. Then the report is referred onto the Council for final consideration and approval. The Policy for Changing Existing Road Names, as attached at pages A4 to A11.

The Policy process for changing existing road names also takes into account Maori interests in so far as, "the use of original Maori names is encouraged."

As a suggestion Te Taumata Runanga may want to consider how it may wish to be involved in the process.

Parks Naming Policy In Respect Of the Use of Maori Names

The use of Maori names was also the subject of the Council's Parks Naming Policy in 1999, where the principles and guidelines on the use of Maori names for naming of parks and renaming of parks had been developed. These may serve to provide guidance on the use of Maori names of roads and renaming roads to the Committee for the purpose of this report. The principles from the Council's Parks Naming Policy that can be adapted to naming of roads and renaming of roads are:

- Guidelines for acceptable road names with cultural and historical associations would involve consulting with Te Kawerau A Maki and Ngati Whatua, in regard to their specific association.
- Where a Maori name is used, care should be taken to ensure that there is no duplication in English.
- Use of bilingual names, where appropriate, and in consultation with iwi, the Council should use both Maori and English for names of roads.

Furthermore, an example of a similar model where the issue of the use of Maori names has been taken on board is by the Rotorua District Council Policy that recognises its statutory responsibilities and provides within its policy generic categories, that recognises names of Maori historic significance, and provides an internal process to clarify any possible issues prior to confirmation of the proposed naming of roads. This internal process involves an opportunity for comment by the Manager of Maori Policy and Iwi Communications.

PROPOSED PROCESS

Te Taumata Runanga may wish to provide further suggestions on the protocols and guidelines on the use of Maori names of roads and renaming of roads, which may require time to consult with its respective group on these issues before further action is undertaken with the Council.

The key options for the Committee's consideration are:

Option 1 - Status Quo Remains

In respect of new roads the naming of the new roads occurs as part of the subdivision process and is initiated by the developer as part of the survey process.

Option 2 - Support Iwi

Te Taumata Runanga support the development of iwi guidelines and protocols for naming and renaming of roads.

Option 3 - Te Taumata Runanga Role

Te Taumata Runanga establishes protocols encompassing Te Taumata Runanga and iwi involvement.

Te Taumata Runanga has always maintained and supported the role of local iwi and their interests to protect their traditional knowledge and historical accounts. This Maori world view by Te Taumata Runanga is consistent with tikanga/kawa, Maori customary values and practices, that support the iwi role as kaitiaki and the role of kaitiakitanga. The term kaitiakitanga is defined in the Resource Management Act 1991 as the exercise of guardianship in relation to a resource. The naming roads or altering road names is linked to the whenua, the land, and importantly the land is linked to a particular iwi group. More importantly the Maori world view recognises the traditional knowledge and historical accounts of the iwi group to the whenua, the land. It is suggested that Te Taumata Runanga endorses option 2 outlined above which recognises the unique role that local iwi have within the City in respect of their traditional knowledge on historical and traditional accounts. Should Te Taumata Runanga endorse option 2, this will still provide an opportunity for Te Taumata Runanga to provide feedback on guidelines and protocols and an appropriate process.

The next steps would involve:

KEY ACTION TARGETS	TIME FRAME
Report to Te Taumata Runanga and the Committee's feedback on the options.	19 July 2004
Draft final guidelines and protocols.	August 2004
Report to Te Taumata Runanga on draft guidelines and protocols for consideration and approval.	September 2004
Report and a presentation to all the new Community Boards.	November 2004
Report to the new Council.	By December 2004
Report back to incoming Te Taumata Runanga on the new Council's decision.	When appropriate

The role of the Community Boards is important in terms of their delegated functions and responsibilities to local roads, as outlined in the Council's policy for changing an existing road name. Therefore, the outcomes of this report will be forwarded to all the Community Boards for consideration and advice.

CONCLUSION

This report responds to a request by Te Taumata Runanga at its 17 May 2004 meeting to explore the naming of roads and the impacts of the use of Maori names. As outlined in this report, the Council has statutory obligations and responsibilities in naming roads and renaming roads. The process for naming new roads is initiated by the developers suggesting suitable names as part of the subdivision process, and the name is confirmed at the time the survey plan is forwarded to the Council for consideration and approval. The process for renaming of roads is dealt with through the Council's policy for changing existing road names. The use of Maori names for naming roads and renaming roads and guidelines, protocols and appropriate process is minimal, nonetheless an issue that Te Taumata Runanga would be keen to consider supporting the Council in its decision-making processes. This report provides an opportunity for Te Taumata Runanga to provide further guidance to the Council that takes into account issues that relate to the use of Maori names in naming and renaming roads.

RECOMMENDATIONS

1. That the Naming of Roads and the Impacts for Maori report be received.
2. That Te Taumata Runanga approves option 2 - Support Iwi, "Te Taumata Runanga support the development of iwi guidelines and protocols for naming and renaming of roads within Waitakere City."
3. That a final report on the protocols and guidelines on the naming of roads and impacts of the use of Maori names, including an appropriate process for the use of Maori names of roads and renaming of roads within Waitakere City be presented at 13 September 2004 Te Taumata Runanga meeting.

Report prepared by: Georgina Parata, Senior Policy Analyst.



10 URGENT BUSINESS

Section 46A(7) and (7A) of the Local Government Official Information Act and Meetings Act 1987 provides that where an item of business is not on the agenda, it may only be dealt with at the meeting if:

- (i) the item is a minor matter; and
- (ii) the Chairperson has explained at the beginning of the meeting (when open to the public) that the item will be raised for discussion, why the item is not on the agenda, and why it cannot be delayed until a subsequent meeting; and
- (iii) the Committee resolves to deal with the item.

No resolution, decision, or recommendation may be made in respect of the item except to refer the item to a subsequent meeting for further discussion.



11 NEXT MEETING

The next meeting of Te Taumata Runanga will be held in the Civic Centre, on Monday, 16 August 2004, commencing at 5.00 pm.

A representative is invited to present Te Taumata Runanga report at the next meeting of Council to be held in the Civic Centre, on Wednesday, 28 July 2004, commencing at 5.30 pm.

