



Waitakere City Council  
*Te Taiao o Waitakere*

## NOTICE OF MEETING

# POLICY AND STRATEGY COMMITTEE

I hereby give notice that a meeting of the Policy and Strategy Committee will be held on:-

**DATE:** Thursday, 5 February 2009 **TIME:** 9.30 am

**MEETING ROOM:** Council Chamber

**VENUE:** Waitakere Central, 6 Henderson Valley Road, Henderson, Waitakere

to consider the business as set out herein and to take any necessary action connected therewith.

28 January 2009

Judith Moore  
**COMMITTEE SECRETARY**

Telephone (09) 836 8000 extn 8950

### MEMBERSHIP:

Deputy Mayor	PA	Hulse (Chairman)
Councillors	LA	Cooper, JP (Deputy Chairman)
	DQ	Battersby, JP
	BA	Brady, JP
	MFP	Chan, JP
	JM	Clews, QSO, JP
	RI	Clow
	AK	Corban, OBE, JP
	RP	Dallow, QPM, JP
	WW	Flaunty, QSM, JP
	MM	Jolley
	JP	Lawley, JP
	PG	Mitchell
	VS	Neeson, JP
Mr	W	Paki, JP (Chairman, Te Taumata Runanga)

Mayor RA Harvey, QSO, JP (ex officio)

(Quorum 5 members)

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(Meeting Room could be subject to change)

(The reports and recommendations contained in all agendas are reports and recommendations only and are not to be construed, in any way, as Council policy until adopted.)

**AGENDA FOR A MEETING OF THE POLICY AND STRATEGY COMMITTEE TO BE HELD IN  
THE COUNCIL CHAMBER AT WAITAKERE CENTRAL, 6 HENDERSON VALLEY ROAD,  
HENDERSON, WAITAKERE, ON THURSDAY, 5 FEBRUARY 2009,  
COMMENCING AT 9.30 AM**

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**TABLE OF CONTENTS**

<b><u>ITEM</u></b>		<b><u>PAGE NO.</u></b>
1	<b>APOLOGIES</b>	1
2	<b>URGENT BUSINESS</b>	1
3	<b>CONFLICTS OF INTEREST</b>	1
4	<b>CONFIRMATION OF MINUTES</b>	1
5	<b>PROPOSED LOCAL BIODIVERSITY ACTION PLAN</b>	2
6	<b>GREATER AUCKLAND REGIONAL SPORTING FACILITIES PLAN</b>	4
7	<b>CONSULTATION ON STRATEGIC PARKING OPTIONS</b>	10
8	<b>SUSTAINABLE LEVEL OF SERVICE FOR LIBRARIES OPTIONS REPORT</b>	19
9	<b>PROPOSED LOCAL AREA PLANS - UPDATES</b>	26
10	<b>ROYAL COMMISSION - ISSUES AND UPDATES</b>	26

**AGENDA FOR A MEETING OF THE POLICY AND STRATEGY COMMITTEE TO BE HELD IN  
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**1 APOLOGIES**



**2 URGENT BUSINESS**

Section 46A(7) of the Local Government Official Information and Meetings Act 1987 provides that where an item of business is not on the agenda, it may only be dealt with at the meeting if:

- (i) the Committee by resolution so decides; and
- (ii) the Chairman has explained at the beginning of the meeting (when open to the public) that the item will be raised for discussion and decision, why the item is not on the agenda, and why it cannot be delayed until a subsequent meeting.

The Committee may make a decision on a matter determined to be urgent.

**NOTE:** Urgent Business need not be dealt with now and may be delayed until later in the meeting.



**3 CONFLICTS OF INTEREST**

The Council has acknowledged in its Code of Conduct that Elected Members need to be vigilant to stand aside from decision making when a conflict arises between their role as a member of the Council and any private or other external interest they might have. This note is provided as a reminder to members to check that no such conflicts arise in relation to any items on this agenda.



**4 CONFIRMATION OF MINUTES**

Meeting Minutes - Thursday, 4 December 2008

It is recommended that the Policy and Strategy Committee resolve to:

**Receive** the minutes of the meeting of the Policy and Strategy Committee held on Thursday, 4 December 2008, as circulated, and that they be taken as read and now be confirmed.



## 5 PROPOSED LOCAL BIODIVERSITY ACTION PLAN

### GLOSSARY

Auckland Regional Council	(ARC)
International Council for Local Environmental Initiatives	(ICLEI)
Local Action for Biodiversity	(LAB)
Proposed Local Biodiversity Action Plan	(Proposed Plan)

### EXECUTIVE SUMMARY

The Proposed Local Biodiversity Action Plan (Proposed Plan) has been considered by the Auckland Regional Council (ARC), Te Taumata Runanga and open for comment from the community. The purpose of this report is for the Policy and Strategy Committee to approve the Proposed Plan as amended through consultation.

### RECOMMENDATIONS

It is recommended that the Policy and Strategy Committee resolve to:

1. **Receive** the Proposed Local Biodiversity Action Plan report.
2. **Approve** the Local Biodiversity Action Plan attached at pages A1 to A40.

A1-A40

### BACKGROUND

1. The Local Action for Biodiversity (LAB) project is a partnership project involving the International Council for Local Environmental Initiatives (ICLEI), the World Conservation Union, Countdown 2010, South African National Biodiversity Institute, RomaNatura and 21 cities from around the world. The LAB project recognises that biodiversity is a key to the effective functioning of urban life and that the optimal management or mainstreaming of biodiversity is essential to most, if not all, sectors of urban operation.
2. The LAB project takes local government participants through a five-step process, similar to ICLEI's Communities for Climate Change programme in which Waitakere is also a participant.
3. The Council joined the LAB project in April 2007 and has met the first three milestones. The first milestone met was the presentation of the Waitakere Biodiversity Report to the other participating cities at the first international workshop in Zagreb in October 2007. The second milestone was the signing of the Durban Commitment in which the Council declared its roles and responsibilities in conserving Waitakere's biodiversity. The Durban Commitment, prepared jointly by the LAB steering group and member city representatives, was signed by all the LAB cities at the second international workshop held in Durban, South Africa in September 2008. The Proposed Plan is a requirement of the LAB project towards meeting milestone three, and its adoption would meet milestone four.
4. At its meeting of 7 August 2008 the Policy and Strategy Committee resolved to:
  - “2. **Agree** that the Draft Local Action for Biodiversity - Biodiversity Action Plan be forwarded to Te Taumata Runanga for their comments.
  - 3 **Approve** the Draft Local Action for Biodiversity - Biodiversity Action Plan for public consultation and further review by the Local Action for Biodiversity review panel.”

## DECISION MAKING

### Issues

5. The Proposed Plan has been reviewed by the LAB review panel and given approval subject to the addition of the Durban Commitment as an appendix and a review every five years.
6. The Proposed Plan was forwarded to the ARC who expressed support for the document and requested some wording changes and clarification. Some of the additions sought by the ARC have already been addressed in the Environment Strategy (the parent document).
- A14-A40* 7. The Action Table within the Proposed Plan attached at pages A14 to A25 lists the projects for improving biodiversity management over the next ten years and identifies which actions require staff time only, which are provided for within current budgets and which require new budget lines in the draft Long Term Council Community Plan 2009-2019. These new projects are described in the Supplement to the Proposed Plan attached at pages A36 to A40. Funding for the new projects has been identified in the draft budget for the Long Term Council Community Plan at \$40,000 per annum. The new projects over ten years and are:
- Threatened plant inventory \$50,000
  - Predator-free enclosure for fernbirds \$160,000 (plus \$600,000 external funding)
  - Long-tailed bat programme \$100,00
  - Te Henga wetland management plan \$45,000
  - Kereru recovery programme \$140,000

### Consideration of Community Views

8. The Proposed Plan contributes towards meeting the Green Network and Environmental Protection Community Outcomes.
9. The Proposed Plan was made available for comment on the Council website for one month with no response from the community. However, the Proposed Plan is an update of the previous Biodiversity Strategy and Action Plan adopted in 2006 which received considerable comment from interested members of the community.

### STRATEGIC CONTEXT

10. Managing the City's native biodiversity is integral to meeting the Council's Green Network strategic objectives and Sustainable Development Priority. The Community Outcomes Green Network and Environmental Protection echo the same goals of ecological stewardship and replenishing natural taonga (treasures). The LAB project requirements are also consistent with the Council's intentions as expressed in Waitakere's Biodiversity Strategy and Action Plan 2006.
11. The Proposed Plan gives effect to the Green Network part of the Environment Strategy adopted in 2008.
12. The Waitakere Ranges Heritage Area Act 2008, the Council's key deliverable under the Green Network Strategic Platform, is largely intended to protect the ecological and landscape values of the Waitakere Ranges and foothills, the principal refuge of the City's biodiversity.

13. The management of biodiversity in Waitakere by other parties is acknowledged and supported in the Proposed Plan.

#### CONSULTATION

14. The Proposed Plan has had input from Parks and Open Spaces.
15. The Proposed Plan was on the Agenda for Te Taumata Runanga meeting of 15 December 2008. A quorum was not present so the meeting did not proceed but Members were invited to comment individually on the Proposed Plan. The only comment back related to iwi and other Maori consultation opportunities.

#### RESOURCES

16. No additional resources are required for the adoption of the Proposed Plan. However, funding is required for its implementation, in particular for the delivery of the five key projects. Costs of implementation have been identified in the Proposed Plan and funding is available in the Annual Plan 2008/2009 for this year's work. Funding of \$40,000 per annum for implementation from 2009-2019 has been incorporated in the draft budget for the next Long Term Council Community Plan.

#### IMPLEMENTATION ISSUES

17. Implementation of the Proposed Plan, once it has been adopted, will be undertaken by Strategic Planning and Parks and Open Spaces as funding becomes available.

**Report prepared by:** Carol Bergquist, Senior Analyst Environmental Policy.



## 6 GREATER AUCKLAND REGIONAL SPORTING FACILITIES PLAN

#### GLOSSARY

Auckland Regional Physical Activity And Sports Strategy (ARPASS)  
Greater Auckland Regional Sporting Facilities Plan (Regional Facilities Plan)  
Sport and Recreation New Zealand (SPARC)

#### EXECUTIVE SUMMARY

The Greater Auckland Regional Sporting Facilities Plan (Regional Facilities Plan) report is to provide the Policy and Strategy Committee an update of progress to date and seek any feedback necessary to provide a Council submission on this key piece of work for the Auckland Regional Physical Activity and Sports Strategy (ARPASS).

#### RECOMMENDATIONS

It is recommended that the Policy and Strategy Committee resolve to:

1. **Receive** the Greater Auckland Regional Sporting Facilities Plan report.
2. **Agree** that the Policy and Strategy Committee endorse the formal Council submission to the Auckland Region Physical Activity and Sports Strategy on the Greater Auckland Regional Sporting Facilities Plan as prepared by the Chief Executive Officer.

## BACKGROUND

1. The Councils of the Auckland region, Auckland Regional Council, four regional sports trusts of the greater Auckland region and Sport and Recreation New Zealand (SPARC) have combined resources to develop an agreed strategy for co-ordinating and strengthening physical activity and sport within the Auckland region namely ARPASS.
2. A Memorandum of Understanding and funding agreement was signed by each strategy partner in September 2005 which covers a period of five years and is due to expire in June 2010. The Chair of ARPASS is Colin Dale, the CEO Project Sponsor is John Brockies, CEO North Shore City Council and the Strategy Director is Danny O'Donnell.
3. Successful planning and management of regional sports facilities is one of the most fundamental challenges facing greater Auckland in the sporting and recreation arena. There is a need to think regionally as well as locally and use the limited resources of the region more efficiently and effectively. To support this, ARPASS has taken the lead for the development of a Regional Facilities Plan to assist in the planning, development and management of regional facilities.
4. The key driver for this study is ARPASS which is the founding document for this project. Goal 4 of ARPASS identifies that:

*“Current and future regional facilities are planned, developed and managed to serve the current and future needs of all residents of the greater Auckland region.”*
5. ARPASS also identifies the following actions that require to be completed:
  - Develop a set of regional facilities principles that record the framework and guiding principles that local authorities, regional sports trust, codes and other key facility providers will use to work together to plan, develop and manage regional facilities.
  - Develop and prioritise an action plan for new regional facilities and amenities that are required within the greater Auckland region over the next 20 years.
6. ARPASS have commissioned Simply Great Leisure Ltd to undertake the research and development of the Regional Facilities Plan. The Regional Facilities Plan is now at stage three of four and is now seeking partner feedback to enable moving into stage four.

## DECISION MAKING

### Issues

7. There are distinct Auckland regional issues relating to regional sporting facilities within the Auckland region that supports the need for the Regional Facilities Plan. These are:
  - The sustainability of facilities across the region of a similar standard which compete for the same events to maintain them as viable facilities.
  - Uncoordinated implementation and funding of facility projects and as a consequence duplication of provision and competition for the same markets.
  - Lack of connection and planning for targeted events and activities for the Auckland region and required facilities of a standard to host them thereby losing opportunities to host significant economic drivers.

- No agreed definitions of regional facilities or criteria exist, leading to inequitable funding allocations to projects or makes allocating funding and design of facilities problematic.
  - Lack of framework for assessing proposals in terms of appropriateness of investment, ability to determine levels of service or relating proposals in context to other facilities currently servicing markets within the region.
  - Growth pressures are increasing the frequency of demand for use of some facilities and there is a lack of future provision plans.
  - In some cases, as costs to current facility operators increase yet the number of events and activities remain static or are diluted across competing facilities, operators are operating in a financial climate of decreasing profit margins.
8. This project involves the development of a plan which will “identify and prioritise major regional and national sporting facilities required within the greater Auckland region over the next 20 years.
9. The outcomes of the Regional Facilities Plan are:
- Planning tool to assist decision makers and funders;
  - To provide a regional focus for regional facilities planning and development;
  - To maximize the limited resources able to be spent on regional sporting facilities;
  - To host and accommodate regional to international competitions and events;
  - To ensure regional facilities are efficient, sustainable and do not duplicate capacity or amenities;
  - To ensure facilities are developed and maintained to the appropriate regional and national level at which they are used; and
  - To provide a regional network of facilities which will assist local authorities and funders to align resources to agreed projects.
10. It is also worth noting what the study is not about:
- Will not conclude what local and sub regional facilities are required;
  - Will not promote the need for regional facilities over sub regional and local facilities;
  - Will not state that all regional facilities are required in the short term;
  - Will not state that all regional facilities will require being permanent.

### **Regional Definitions and Priority Codes**

11. In the development of phase one and two of the Regional Facilities Plan it was agreed to the following definition of a regional facility standard which is:
- The major sports facility in the region of its activity type that meets the highest competition/event standards compared to all other facilities of similar type in the region.
12. Under this definition there would only be one regional facility and all other facilities would be sub-regional or local. Ninety sports were initially identified as part of the development of the initial regional sports facility inventory and from there a priority list of sports/groups of like sports for detailed assessment and consultation was identified as listed in the table below.

Tier 1	Archery	Athletics	Badminton	Basketball	Bike NZ/ Cycling	Boxing	Bowls
	Cricket	Diving	Hockey	Gymnastics	Martial Arts/ Judo/ Taekwondo	Netball	Rugby League
	Rugby Union	Rowing	Shooting	Soccer	Squash	Swimming	Table Tennis
	Tennis	Triathlon	Yachting	Weight Lifting	Wrestling		
Tier 2	Canoeing And Kayaking	Curling	Equestrian	Ice Hockey	Ice Skating	Kartsport	Motorcycling
	Motorsport	Waka Ama	Softball	Speedway	Touch	Volleyball	

(The list was developed by a mix of SPARC's High Performance and Commonwealth Games Sports.)

### Regional Sport Facility Event Criteria

13. To assist in the assessment of sport facility event capability another key criteria has been adopted which looks at the minimum requirements for a sporting code facility to host a major sporting event. For this project the hosting of an Auckland Commonwealth Games has been used as the benchmark for which minimum facility standards must meet. This event criteria allows for an international event criteria overlay to be used to compare each compulsory sport (ten sports) and potential trial sports (seven to ten sports).
14. The consultants have completed the first two stages of the study which have involved:
 

Stage One:

  - Review of existing regional successful regional sports strategies;
  - Facility inventories;
  - Event inventories;
  - Major venue reviews;
  - Regional definitions; and
  - Key criteria overlay.

Stage Two:

  - Detailed consultation with local authorities and national sports organisations;
  - Venue interviews;
  - Site inspections;
  - Facility Gap Analysis; and
  - Planning and key criteria overlays (transport, growth areas, event infrastructure etc).
15. The consultants have analysed the outcomes of stages one and two and have developed a Regional Facilities Plan discussion paper for consultation with the partners. The Regional Facilities Plan has identified that the Greater Auckland region already has a significant supply of major sport competition and event facilities. As a result it has been identified that the need to build a large array of new and high capital cost regional facilities is low but rather adopting a more planned approach to delivering and improving/upgrading regional facilities, under a joint vision with shared outcomes, is the greater priority.

16. The Regional Facilities Plan is being guided by two integrated and related processes that include delivering a regional sport facilities competition and training network and also by ensuring regional sport facilities are major event capable. This will see a focus on what is needed to improve facilities to host many of the existing regional sport events as well as ensure Auckland retains/expands its regional sport event profile. The major event overlay will also ensure that for the first time regional facilities are considered for potential development for landmark events such as a future Commonwealth Games bid or national/international sports events. Such landmark events overlays will see the need for some major new facilities but will principally be based on upgrades and expansion to the best sport facility in the region.
17. The report recommends that these 'big ticket' facilities will require a coordinated funding process with an emphasis on the need for central government and other external funding to assist in facility development along with existing funding agencies such as territorial local authorities and the Auckland Regional Council. Stage four of the Regional Facilities Plan will include recommendations as to regional governance and funding for facilities however the findings of the Royal Commission for Auckland will play a crucial part in this stage. The Regional facilities Plan has identified, however, that a single authority or body is required to fully implement the Regional Facilities Plan; however the recommendations from the Royal Commission will not be known until at least 31 March 2009. The Royal Commissioners have met with ARPASS through the consultation phase of the Royal Commission and are aware of the Regional Facilities Plan and the purpose of ARPASS and will consider both in their report.
18. The key items which relate to Waitakere are West Wave, Henderson Bowls, The Trusts Stadium and Curling. The discussion paper highlights the fact that West Wave is the regions only competition swimming facility but is not up to international standards and therefore not capable of hosting an international event, such as the Commonwealth Games. The report recommends building an international standard 50m pool in either North Shore or Manukau and retaining West Wave as a high level regional training facility.
19. Henderson Bowling Club and Pickering Bowling clubs have been recommended as being regional facilities, however, Bowls NZ is being asked to define which of these two facilities will be their regional facility. Both sites need further assessment as to which one can be scaled up with temporary seating and infrastructure to accommodate international events.
20. The Trusts Stadium has been identified as the premier site for basketball, Volleyball and Netball however Netball NZ have stated that one off tests between the Silver Ferns and Australia will be held at Vector Arena due to the greater seating capacity. They have stated though that tournaments will be held at the Trusts Stadium.
21. The current ice facility in Botany Downs has been identified as a potential site for all ice sports however it is acknowledged that Curling is progressing with a facility proposed for Parris Park. The Auckland Curling Club should consider the recommendation for a consolidated multi sports ice facility and will need to consider this in light of their proposed facility development on Parris Park.
- A41-A80 22. ARPASS held a workshop with Councillors on 17 November 2008 to discuss the findings of the project to date. A discussion paper was circulated to all Councillors and is attached at pages A41 to A80. ARPASS require formal feedback from ARPASS partners by 27 February 2009 on the findings to date. The draft final Regional Facilities Plan is anticipated in May 2009 and will include funding and governance recommendations.

### Assessment of Options

23. At this time ARPASS is seeking feedback on the findings of the Regional Facilities Plan to date. Council officers will coordinate a formal response from feedback provided from Councillors and senior management of Council. Further consultation will be conducted by ARPASS when the final draft Regional Facilities Plan is released in May 2009.

### Consideration of Community Views

24. ARPASS are consulting with all stakeholders affected by the outcomes of the Regional Facilities Plan. Consultation to date has included all ARPASS partners, identified sporting codes and facility owners and managers.

### STRATEGIC CONTEXT

25. ARPASS was formed as a strategic response to a lack of regional focus and cooperation on sporting and physical activity issues. ARPASS is a collaborative five year strategy, with the members being all councils and regional sports trusts of the Auckland region, Auckland Regional Council and Sport and Recreation New Zealand (SPARC). Upon completion of the strategy ARPASS was formed by the partner organisations to implement the action plans and to meet the outcomes sought in the strategy.
26. ARPASS has conducted a number of projects and strategies which help provide the coordinated response to planning issues and also help the Auckland region meet SPARC outcomes of people being "more active, more often".

### CONSULTATION

A81

27. ARPASS are consulting with all stakeholders affected by the outcomes of the Regional Facilities Plan. Consultation to date has included all ARPASS partners, identified sporting codes and facility owners and managers. A draft Council submission is attached at page A81 for the Policy and Strategy Committee to provide feedback.

### RESOURCES

28. The cost of producing the Regional Facilities Plan is a cost to ARPASS. Council does, however, contribute \$23,000 per annum to ARPASS as part of the partner agreement 2005 – 2010 and budget is included in the 2006 – 2016 Long Term Council Community Plan. Total funding for ARPASS over five years is \$2m with \$1m coming from SPARC and the Auckland region partners sharing the remaining \$1m between them based upon a per capita ratio.
29. The cost to Council of implementing the Regional Facilities Plan is currently unknown and is subject to the Royal Commission report and stage four of the Regional Facilities Plan. A further report will be brought back to the Policy and Strategy Committee in June 2009 on the draft Regional Facilities Plan.

### IMPLEMENTATION ISSUES

30. There are no implementation issues identified at this stage of the process.

Report prepared by: Louis Rattray, Leisure Services Manager.



## 7 CONSULTATION ON STRATEGIC PARKING OPTIONS

### GLOSSARY

AMP Capital Portfolio Property Limited	(AMP)
Auckland Regional Council	(ARC)
National Trading Company	(NTC)
Parking Management Plans	(PMPs)
Waitakere District Plan	(District Plan)

### EXECUTIVE SUMMARY

The purpose of this report is to inform the Policy and Strategy Committee on the outcome of the consultation process on the options for a strategic approach to parking regulation and management in Waitakere. The Policy and Strategy Committee is requested to consider the feedback on parking issues received from stakeholders and the public.

Feedback was sought from stakeholder groups on 3 options for a strategic approach to parking provision in new developments, as follows:

- Option 1 - Minimum parking requirements with flexibility;
- Option 2 - Maximum parking requirements with flexibility; and
- Option 3 - Strict maximum parking requirements.

All of these options are a change from the status quo because of the need to intensify town centres and to encourage a shift away from single occupant vehicle travel. Option 1 is the closest to the status quo, as the only change would be increased flexibility in processing applications for reduced parking provision. The key point of difference between the options is the regulatory approach.

In the light of the feedback received, the Committee is being requested to confirm Option 2 as the preferred option with effect from the 2013/2014 financial year, with Option 1 as the preferred option until 2013/2014. Option 2 is dependant on improved public transport and 2013-14 is the date when electric rail services are expected to start operating on the Western Line and revised bus services are expected to be fully operational. The preferred options and their respective timeframes will be incorporated into the consultation drafts of the Waitakere City Parking Plan and the Henderson, New Lynn and Massey North–Westgate Parking Management Plans (PMPs).

### RECOMMENDATIONS

It is recommended that the Policy and Strategy Committee resolve to:

1. **Receive** the Consultation On Strategic Parking Options report.
2. **Agree** that Option 2 – flexible maximum parking be confirmed as the Council's preferred option for a strategic approach to parking provision in new developments.
3. **Agree** that that Option 2 – flexible maximum parking, be incorporated into the consultation drafts of the Waitakere City Parking Plan and the Henderson, Massey North–Westgate and New Lynn Town Centre Parking Management Plans, with effect from the 2013/2014 financial year, together with Option 1, Minimum Parking Standards with Exceptions as an interim measure until the 2013/2014 financial year.

4. **Agree** to continue the process of developing the Waitakere City Parking Plan and the Henderson, Massey North–Westgate and New Lynn Town Centre Parking Management Plans and of consulting on these, as outlined in this report.
5. **Agree** that stakeholder feedback raised during consultation on the options relating to the regulatory approach to parking be taken into account, where appropriate, into the Waitakere City Parking Plan and the Henderson, Massey North–Westgate and New Lynn Town Centre Parking Management Plans.

## BACKGROUND

1. At its meeting on 2 October 2008, the Policy and Strategy Committee received a report on the development of the Waitakere City Parking Plan. This report identified three regulatory approaches to parking provision in new developments as a means of better delivering on the Council's strategic outcomes:

**Option 1** - minimum parking standards with exceptions: under this approach, minimum parking requirements would remain but greater flexibility could be provided to allow less than the prescribed minimum.

**Option 2** - flexible maximum parking approach: under this approach the Council could exercise discretion to allow parking above the prescribed maximum.

**Option 3** - strict maximum parking approach: under this approach no flexibility will be allowed for developments which require more car parks than the prescribed maximum.

2. The Policy and Strategy Committee resolved to:

“3. *Agree to a 2 stage consultation process on the Development of the Waitakere City Parking Plan, with the first stage being around 3 options consistent with the Council's strategic direction:*

- *Option 1 – minimum parking standards with exceptions;*
- *Option 2 – flexible maximum parking;*
- *Option 3 – strict maximum parking;*

*and the second stage being formal consultation on draft plans.*

4. *Agree that Option 2 flexible maximum parking be identified as the Council's preferred option, which is consistent with the consultants' strategic advice and on which approach the draft Henderson, Massey North–Westgate and New Lynn Town Centre Town Centre Parking Management Plans have been prepared.*

5. *Agree to the process of engagement with stakeholders and the public in developing the Waitakere City Parking Plan and the Henderson, Massey North–Westgate and New Lynn Town Centre Parking Management Plans as outlined in the agenda report.”*

1666/2008

3. In November and December 2008 officers met with targeted organisations, businesses and town centre residents to discuss the three proposed parking options. Feedback was received at these meetings and from feedback forms which were made available to the public. This feedback has been summarised and presented in this report for the Policy and Strategy Committee's consideration.

## DECISION MAKING

4. The decision sought in this report is guidance on the preferred option, taking into account the feedback received from consultation.

### Consideration of Community Views

#### Written Submissions

5. A total of 66 written responses were received, mostly on the form provided, but with some more lengthy responses. Submissions were mostly from residents, but detailed submissions were received from a supermarket group, a property development group, a fast food restaurant chain, the New Zealand Transport Agency and the Disability Information Waitakere Network. Nineteen submitters chose to remain anonymous. A summary of submissions received together with copies of all submissions will be made available separately from this agenda.

#### Stakeholder Meetings

6. A number of meetings were held with a variety of stakeholders during November and early December 2008. The turnout to the various stakeholder meetings was quite low, but the quality of the discussion was very good. Many of the issues were shared by the different stakeholder groups. There was some confusion as to the meaning of the term "parking maximums". Some stakeholders understood this to mean providing as much parking as possible.
7. Key issues raised during the consultation process included:
  - The competitiveness of Waitakere's town centres and corridors, compared with other centres in the region in respect to the level at which parking maximums are set, and the level of flexibility to grant an exception, that would be a key factor in attracting large tenants (e.g. supermarkets), given that businesses traditionally have located in suburban centres and corridors due partly due to the ability to provide large quantities of parking on site;
  - The competitiveness of main street retail, compared with malls which provide large parking areas;
  - The timing of the introduction of changes in relation to the availability of reliable public transport services;
  - Impacts of a shortage of parking such as parking spill-over into surrounding streets (and mall parking areas) and likely introduction of paid on-street parking or other restrictions;
  - The availability of dedicated park and ride spaces;
  - Concern that changing the approach to parking will lead to on-street parking being used up and the introduction of paid parking.
8. Other issues raised during feedback included:
  - The need to provide adequate motor cycle parking;
  - The need to provide adequate bicycle parking;
  - The need to provide adequate mobility parking;
  - The possibility of requiring developer contributions for disability parking, in the context of reduced overall parking provision;
  - The need for a pro-active approach to manage parking over-spill, whether created by increased rail commuter traffic or intensified development.

- There was strong support for the immediate provision of more park and ride facilities, particularly in New Lynn and Glen Eden, it was argued that this should be an integrated part of public transportation improvement, and there was scepticism as to whether feeder buses would materialise;
- There was support for provision of parking buildings in Henderson and New Lynn;
- There was support for additional public parking in Te Atatu Peninsula;
- Currently the Waitakere District Plan (District Plan) and the Parking and Driveway Guideline are inconsistent. It was recommended that in future both the District Plan and the Parking and Driveway Guideline be made consistent with the Waitakere Parking Plan and town centre PMPs; and
- A number of immediate concerns such as parking over driveways, inadequate length of time for on-street parking in town centres, quality of pedestrian access within town centres and limited availability of parking in specific areas.

### Timing Issues

9. Feedback was received that suggested caution as to the timing of regulatory changes and related parking management measures. Comments included:
  - There was some scepticism as to whether substantial improvements to public transport, especially in respect to bus transport, would materialise.
  - Reduced parking should not be introduced ahead of improvements in public transportation which are required to facilitate its effectiveness;
  - The Council's initiative was premature and it would have been appropriate to wait for the finalisation of the Auckland Regional Parking Strategy;
  - If Council takes the lead within the region in allowing less parking, this would give a greater competitive advantage to shopping centre and malls in other cities within the region;
  - Timing of paid parking should take into account prevailing economic conditions and hardship; and
  - To do nothing until the Auckland Regional Parking Strategy is operational. AMP Capital Portfolio Property Limited (AMP) noted the stated intention of the Auckland Regional Council (ARC) to amend the Auckland Regional Policy Statement to give effect to the Auckland Regional Parking Strategy. It is a requirement of the Resource Management Act 1991, that territorial authorities give effect to regional policy statements through their district plans. It was argued that Waitakere could face the scenario of amending the District Plan to give effect to the Waitakere City Parking Plan and subsequently further amend it to comply with the Auckland Regional Parking Strategy.

### Analysis of Key Issues

10. Stakeholders were advised that changes to the District Plan are not likely until 2013/2014 to coincide with public transport improvements. The economic recession is likely to defer some investment and consideration of introduction of paid parking in town centres. Most of the issues raised can be addressed by timing the introduction of regulatory changes to coincide with major improvements in public transport, as well as clearly addressing these issues in the Citywide and town centre PMPs, as follows:
  - Intra-regional competitiveness can be addressed though setting parking maximums for parking intensive activities such as supermarkets should be set at a level which is an accepted industry standard for supermarkets in town centres;
  - Concerns in respect to main street parking can be addressed through Council's on going operational processes as well as in town centre PMPs;

- The request for the timing of changes to coincide with improvements in public transport is a valid suggestion, hence this report is recommending that option 2 only be introduced from 2013/2014 when major improvements in public transport will be in effect;
- Improvements in respect to spill-over management can be addressed through Council's on going operational processes as well as in town centre PMPs;
- Issues relating to Park and Ride provision will be addressed in the Long Term Council Community Plan (LTCCP) as well as in the Citywide and town centre parking plans;
- Introduction of paid parking will require a separate decision of Council, taking into account a number of factors, including prevailing economic conditions, affordability, impact on retail, and relativity to other centres in the region. These factors will be addressed in the Citywide and town centre PMPs;

### Analysis of Other Issues

11. Where appropriate, other suggestions will be operationalised in the course of normal business and/or included in the Citywide and town centre PMPs, as follows:
  - The suggestions concerning cycle, motorcycle and mobility parking are constructive and consistent with the advice provided by the Council's consultants, and will be addressed in the Citywide and town centre PMPs;
  - The suggestions concerning consistency of Council's policy documents are constructive and will be addressed in the Citywide and town centre PMPs; and
  - It is anticipated that the final Auckland Regional Parking Strategy will be available before Council adopts the final Citywide and town centre PMPs, and the ARC will also have the opportunity to make submissions on these. Any issues relating to proposed amendments to the Auckland Regional Policy Statement can be addressed at the time of approving the final Waitakere City Parking Plan and town centre PMPs.

### Options

12. Council consulted on the following options:
  - Option 1 - Minimum parking requirements with flexibility;
  - Option 2 - Maximum parking requirements with flexibility; and
  - Option 3 - Strict maximum parking requirements.
13. A number of variations or alternative options were suggested in feedback. These were:
  - To do nothing and retain the status quo;
  - To abolish all requirements to provide parking; and
  - To operate with both minimums and maximums.
14. An argument in favour of the status quo was made by a number of submitters. It was argued that intensified growth was not in the best interests of Waitakere, as it would disadvantage residents. To accept such an approach would be inconsistent with Council's strategy for intensification in town centres and growth corridors. Officers consider that continuing with minimum parking requirements at current levels in the District Plan would not result in the densities sought in town centres and growth corridors.

15. Advice from Council officers was that it would be a simpler process to remove all requirements for parking provision from the District Plan than to amend the District Plan. Officers consider that, there is a risk that such a laissez faire approach could lead to even greater provision of parking in some developments and. would not result in the densities sought in town centres and growth corridors.
16. The National Trading Company (NTC), in their representation on behalf of the Foodstuffs supermarket chain, have argued that parking minimums are required in addition to parking maximums, so that other developers and businesses can not simply rely on supermarkets to provide parking for all comers. However, such a two tier planning regime would be difficult to withstand legal challenge and would restrict development on small sites. One of the purposes of PMPs is to ensure that there is adequate provision of parking, given that notwithstanding improvements to public transport and high density residential development in proximity to public transport, there will continue to requirement for car parking. Such a shortfall can be addressed, where necessary by the construction of car parking buildings. In addition, supermarket operators are able to introduce parking management measures such as time restrictions and paid parking (with a rebate for their customers).

### Preferred Option

A82-A85

17. A detailed analysis of the three options consulted upon is contained in the report on the development of the Waitakere City Parking Plan to the Policy and Strategy Committee at its meeting on 2 October 2008. Relevant extracts from this report are attached at pages A82 to A85.
18. There were 25 replies favouring Option 1 and 29 in favour of Option 2, with three replies supporting Option 3, while nine responses did not indicate a preference. From the context of supporting comments it would appear that some of the replies confused "parking maximums" with maximum parking availability. From the context of supporting remarks, up to five supporters of Option 2 and one supporter of Option 3, were seeking more parking provision, not less. At least two supporters of Option 1 are actually in favour of reduced parking provision.
19. It was also apparent that many supporters of Option 1 believe it will assist in the resolution of immediate issues, such as better management of overspill parking in Henderson and provision of Park and Ride facilities in Glen Eden and New Lynn. These issues have arisen under current minimum approach to parking. Officers consider that these concerns can be addressed by a pro-active approach to parking management and promptly addressing the immediate issues raised.
20. There is scepticism about the delivery of a real improvement in public transport, particularly in areas not served by rail. By timing the introduction of a more restrictive regulatory approach to coincide with substantial improvements in public transport provision, these concerns can be addressed.
21. Most supporters of Option 2 believe it will encourage development. This can be taken as an indication of a level of support for the Council's strategic direction including more intensive development.
22. The New Zealand Transport Agency submitted in favour of Option 2, as did NTC. However, as discussed above, NTC did argue strongly that maximums should be set at a level appropriate to facilitate supermarket operations and that there should also be parking minimums to ensure that other developers did not rely on supermarket parking.

23. AMP's preference for Option 1 is based on their concern that the suggestion that maximums are set at the level of current minimums may not take into account the fact that current minimum levels are not consistent throughout the Auckland region. This concern can be addressed through setting parking maximums for parking intensive activities such as malls be set at a level which is an accepted industry standard for malls in town centres.
24. Flexible maximum parking is recommended as the preferred long term option as it is expected to encourage intensive development within town centres and corridors, by reducing the amount of land reserved for parking, while allowing sufficient flexibility not to discourage certain parking intensive developments such as malls and supermarkets. Option 1 – Minimum parking standards will continue to encourage low density developments. Option 3 – Strict Maximum Parking will not allow flexibility in respect of certain developments and car park buildings.
25. In order to take into account timing concerns, particularly those around improvement of public transport, it is recommended that the Committee adopt Option 1, Minimum Parking Standards with Exceptions as the preferred option until the 2013/2014 financial year. This would, in particular, facilitate the transit oriented development in New Lynn, which is planned over the next five years. 2013-14 is the year in which electric rail services are expected to start operating on the Western line and by which time revised bus services and other Public Transport Improvements (such as integrated ticketing) are expected to be fully operational and Option 2 should be introduced at that time.
26. Feedback on parking management issues could be included where appropriate in the Waitakere Parking Plan and its associated PMPs. Some of the feedback could be passed on to the relevant officers to respond to in the course of normal operational processes.

## STRATEGIC CONTEXT

27. There are a number of strategic platforms that are affected by parking, including the following:
  - Integrated Transport and Communication: *Te Whakaurunga Waka Te Whakawhiti korero*  
Parking directly affects access by motor vehicles and also the level of traffic attracted to a centre.
  - Strong innovative economy, *He tupuranga kaha ihi wana*  
Parking is a critical factor for movement of goods, delivery of and access to services and business travel in Waitakere and across the region. Parking is also a critical factor in terms of the cost and location of development.
  - Strong Communities, *He iwi kaha*. Parking affects access by motor vehicles and also other modes  
Parking has an impact on affordable housing, the intensification that can be achieved in town centres and growth corridors, and the safety and amenity of these places.
  - Urban and rural villages, *Nga kainga taone, tuawhenua*  
Parking has a key role in the delivery of the vision for thriving, people oriented town centres.
  - Sustainable energy and clean air, *He kaha motuhake. He hau ora pai*  
Parking has an important impact on traffic levels and associated fuel use and emissions. The effects vary depending on the level of traffic that arises from an expansionary or travel demand management approach adopted in the Auckland region.

## CONSULTATION

### Written Submissions

28. A feedback form was made available at all stakeholder consultation meetings and delivered to Henderson and New Lynn town centre residents. The form was available on the Council Website. This form was also available on request through the Call Centre and at Council reception. Initially the deadline for submissions was Wednesday 10 December 2009. This deadline was subsequently extended to Wednesday, 24 December 2009. A total of 67 submissions were received.

### Stakeholder Meetings

29. Officers had the opportunity to make presentations at a number of scheduled meetings of organisations and informal groups. In addition a number of meetings were convened with the specific purpose of communicating with stakeholders. These matters and their key outcomes are summarised as follows:

Date	Stakeholders	Key issues raised
9 Oct & 10 Nov 31 Oct 5 Nov 13 Nov 17-21 Nov	Residents via: Press releases Council's website Waitakere City News article Western Leader advertisement and article Mail drop to residents at Henderson and New Lynn	Concern that this is a subterfuge for the Council charging for on-street parking. Concern that reducing parking on-site will result in people parking in surrounding streets.
12 Nov	Te Atatu Business Improvement District Committee	Concern that visitor parking will be used up and make it difficult for main street retail to compete with malls.
17 Nov	Te Taumata Runanga	Paid parking; Parking for disabled/elderly.
18 Nov	New Lynn Liaison Group	People will still want to park and ride. What level would the maximum be set at?
18 Nov	AMP	Concern about spillover parking onto LynnMall site. Opportunity for joint venture car park building.
18 Nov	Henderson Business Association	P30 on main street is not long enough to support retailers. Concern about paid parking and mobility parking.
19 Nov	Developers Group	Risks with attracting investment from major Australian developers. Opportunities for development of small sites e.g. bar in New Lynn.

Date	Stakeholders	Key issues raised
19 Nov	Waitakere Pacific Board	Paid parking.
24 Nov	New Lynn Business Association	Impact on existing retail if less parking is provided.
25 Nov	New Lynn residents	Paid parking.
27 Nov	Henderson residents	Overflow parking impacts on surrounding streets. Paid parking.
28 Nov	Waitakere Ethnic Board	-
1 Dec	Youth Council	Need improvements to public transport before introduce changes to parking.
2 Dec	Disability info Waitakere Network	Need a requirement for disability parks off-street. Disability parks on-street need to be well designed.
2 Dec	Waitakere Enterprise	Suggestion to seek input from commercial agents and a wider group of developers.
3 Dec	Glen Eden businesses and residents	Paid parking. Need for park and ride now. Need more parks to serve wide catchment.
4 Dec	Council staff	Inconsistency of rules between District Plan, Parking Guidelines and potentially the proposed Parking Plans. Inconsistent treatment at different town centres and corridors. Timing of introduction of paid parking.

## RESOURCES

30. Adequate resources have been provided in the Annual Plan 2008-2009 to undertake the necessary consultation on the proposed Waitakere City Parking Plan and related town centre PMPs.

### Implementation of the Waitakere City Parking Plan

31. Resources to implement the Waitakere City Parking Plan which will be provided for in the draft LTCCP 2009-2019 include the development of additional town centre parking plans, and the review of the District Plan. However, resources to implement the Waitakere City Parking Plan which are not currently being provided for in the draft LTCCP 2009-2019 include the construction of parking buildings in New Lynn and consultation on paid parking.

## IMPLEMENTATION ISSUES

### Consultation process

32. Having completed the first stage of consultation on options it is planned to conduct a second stage of formal consultation on a draft Waitakere Parking Plan and draft town centre PMPs. The Local Government Act 2002 only provides for one proposal to be considered during formal consultation. Accordingly Waitakere has developed the practice of, where appropriate, undertaking a two stage consultation process, putting forward a number of options for informal consultation, prior to formal consultation.
33. An indicative timeline for the development of the Waitakere and associated town centre PMPs has been developed. The Waitakere Parking Plan and its constituent PMPs are likely to have an impact on the LTCCP 2009- 2019. Accordingly, formal public consultation is envisaged in terms of the following timeframe:
- Parking consultation report to Policy and Strategy Committee 5 Feb 2009
  - Policy and Strategy Committee adopt consultation draft of Parking Plan 6 Mar 2009
  - Formal consultation 30 Mar – 1 May 2009
  - Hearings 18 – 28 May 2009
  - Adoption Jul 2009
  - Print and publish Parking Plans Sep 2009

**Report prepared by:** Charlie Inggs, Strategic Advisor Transport.



## 8 SUSTAINABLE LEVEL OF SERVICE FOR LIBRARIES OPTIONS REPORT

### GLOSSARY

Development Contributions 2009 Project	(DC project)
Library Information Association New Zealand Aotearoa	(LIANZA)
Long Term Council Community Plan 2006-2016	(LTCCP 2006-2016)
Long Term Council Community Plan 2009-2019	(LTCCP 2009-2019)
Social Infrastructure Planning Framework 2007	(2007 Framework)

### EXECUTIVE SUMMARY

The purpose of this report is to ask the Committee to identify a preferred level of service for future library provision in the City. Once the Committee has identified its preferences this will be used to undertake further analysis of the affordability of library development. Affordability of libraries will be considered alongside analysis of other capital works proposals and reported as part of the LTCCP 2009 – 2019 reporting programme.

As Waitakere grows, a range of additional social infrastructure is needed to meet the requirements of this new population and libraries are considered a key infrastructure component for growth.

In particular, the Northern Waitakere area is expected to absorb the largest portion of this population growth. In June 2008, Council agreed to replace the current Massey library with a new larger library in the new Massey North Town Centre.

Since June 2008, further work has continued on developing a sustainable level of service for the libraries in Waitakere, balanced with maintaining a city wide library network appropriate to the existing and expected future population and their social infrastructure needs. This work has taken place in parallel with the Development Contributions Project 2009 (DC project) and analysis of the affordability of Council's total proposed capital works programme. This report deals with level of service and only seeks the Committee's preferred position in order to assist further analysis. The report does not deal with cost or affordability as that will be dealt with later as part of reporting on the LTCCP 2009 – 2019, at which point Councillors will be able to consider level of service, cost and affordability together. At that time Councillors will be asked to make a final decision on level of service.

Four future level of service options have been identified for consideration by the Committee:

- Option 1:** Maintain the current City level of provision of 42sqm (60 per cent Library Information Association New Zealand Aotearoa [LIANZA] standard) per 1000 residents until 2019 and distribute all the additional base library space to Te Atatu Peninsula and Ranui libraries (as identified) and the remainder to the new Massey library.
- Option 2:** Aspire to a Citywide level of provision of 56sqm (80 per cent LIANZA standard) until 2019 and distribute all the additional base library space to the Te Atatu Peninsula and Ranui libraries (as identified) and the remainder to the new Massey library.
- Option 3:** Aspire to a Citywide level of provision of 56sqm (80 per cent LIANZA standard) until 2019 and distribute all the additional base library space to the Te Atatu Peninsula and Ranui libraries(as identified) and the remainder to the new Massey library and Hobsonville libraries.
- Option 4:** Aspire to a Citywide level of 64sqm (91 per cent LIANZA) and distribution of additional base library space as identified in the draft LTCCP 2009-2019.

The preferred option is Option 2. Council currently has a commitment in the LTCCP 2006 – 2016 to a level of service of 42sqm per 1000 residents, however the actual level of service is 35sqm per 1000 residents. Option 2 equates to 56sqm per 1000 residents.

Some provision for libraries has been made in the Annual Plan 2008/2009 and Long Term Council Community Plan 2006-2016 (LTCCP 2006-2016). The existing and future city wide level of service for libraries needs to be provided for in the Long Term Council Community Plan 2009-2019 (LTCCP 2009-2019) and Annual Plan 2009/2010 and is defined within the current libraries Activity Plan. Finalisation of the level of service is subject to the resolutions made at today's meeting to be forwarded as recommendations to the Long Term Council Community Plan and Annual Plan Committee for their consideration.

## **RECOMMENDATIONS**

It is recommended that the Policy and Strategy Committee resolve to:

1. **Receive** the Sustainable Citywide Level of Service for Libraries Options Report.

2. **Agree** that the preferred future Citywide level of service for Waitakere Libraries is **either**:
- i. 42sqm per 1000 people (60 per cent Library Information Association New Zealand Aotearoa [LIANZA] standard) the proposed current level of provision OR ;
  - ii. 56sqm per 1000 people (80 per cent Library Information Association New Zealand Aotearoa [LIANZA] standard (Hobsonville deferred) OR;
  - iii. 56sqm per 1000 people (80 per cent Library Information Association New Zealand Aotearoa [LIANZA] standard (Hobsonville included) OR;
  - iv. 64sqm per 1000 people (91 per cent Library Information Association New Zealand Aotearoa [LIANZA] standard).

and that the preferred level of service be used in preparing capital works proposals for the draft Long Term Council Community Plan 2009 – 2019 and be reported to the Long Term Council Community Plan and Annual Plan Committee for final resolution.

## BACKGROUND

### Strategic Library Planning

1. Council's adopted 2007 Social Infrastructure Planning Framework (2007 Framework) identifies libraries as one of the priority social infrastructure requirements for growth. Within this framework a hierarchy of provision is proposed which is focused on the areas of growth identified in Council's 2007 Draft Growth Management Strategy. The 2007 Framework suggests that there is a higher level of local social infrastructure provision in the main centres of Henderson, New Lynn and Massey North and that this supports and is linked to, a lower local level of provision in the town centres of Te Atatu Peninsula, Ranui, Glen Eden and Hobsonville. In turn the level of provision in the town centres supports local and neighbourhood centres. In this way a strong accessible network of social infrastructure is developed across the city.
2. This approach is being adopted for the future planning of new libraries in Waitakere with each library contributing to the wider library network. For example, the Massey North library will have a higher level of service (e.g. Higher staff count, larger range of books) as a sub-regional library than the proposed Hobsonville library. There is also an acknowledgement that the role of libraries goes beyond books, with today's libraries providing computer based learning environments, a place for people to participate in civic life and enjoy life long learning.
3. During 2008, planning for social infrastructure was particularly focused on the Northern Waitakere growth area. In June 2008 a report on options for social infrastructure provision in the new Massey North Town Centre was reported to the Policy and Strategy Committee, which decided:

*“The Policy and Strategy Committee resolved to:*

1. **Receive** the Massey North Town Centre - Library, Community Centre and Open Space Development report.
2. **Agree** that land be acquired for a library, community centre, town square and quality park within the first stage of the Massey North Town Centre Special Area, Precinct A development, as set out in the Massey North Town Centre Library, Community Centre and Open Space Development report.

3. *Agree that negotiations begin with the New Zealand Retail Property Group for the acquisition of land for a library, community centre, town square and quality park within the first stage of the Massey North Town Centre Special Area, Precinct A development, as set out in the Massey North Town Centre Library, Community Centre and Open Space Development report.*
4. *Agree that a further report be provided to the Finance and Operational Performance Committee for acquisition of land on the preferred option for social infrastructure within Precinct A of the Massey North Town Centre Special Area.*
5. *Agree that further work continue on developing a sustainable level of service for social infrastructure in Waitakere and that a report be brought back at the appropriate time to the Policy and Strategy Committee once this work is completed and then to the Finance and Operational Performance Committee for their approval”.*

906/2008

## DECISION MAKING

### Issues

4. As per the resolution from the Policy and Strategy Committee, June 2008 meeting, further work has continued on developing a sustainable level of service, in terms of building size, for the libraries in Waitakere. This work has taken place in parallel with the DC project and has considered current budget constraints.
5. As part of the DC project, it has been determined that for development contribution purposes, libraries will be treated on the basis of a Citywide catchment rather than a specific catchment area. This is mainly because collectively, libraries provide a network which is available community wide and their costs and benefits should be spread equitably across the city, rather than treated in isolation.
6. The following table summarises the impact of population change on the level of provision (sqm per 1000 residents) of libraries in the city and the additional library space required to maintain those levels (as identified in the top row ), over time to 2041. The total base library space for 2006 is what currently exists. The total base library space proposed in the LTCCP 2006-2016 includes the Te Atatu library and Massey library extensions and a new Ranui library, which have been approved by Council but not the new library at Massey North.
7. The total base library space proposed in the draft LTCCP 2009-2019 takes into account those included in the LTCCP 2006-2016 plus a further proposed addition to the Ranui library and a new library in Massey North. The final column outlines the base library space needed to achieve the LIANZA standard.

**Table 1 - Impact of Population Change on level of library space**

	Total built base library floor space at 2006	Total base library space proposed in LTCCP 2006-2016	Total base library space proposed in LTCCP 2009-2019	Total base library space needed to meet LIANZA Standard
Base library space	6662sqm	8278sqm	12481sqm	13700sqm
Citywide level of provision based on 2006 projected population	35sqm/1000 residents	42sqm/1000 residents	64sqm/1000 residents	70sqm/1000 residents
Impact of projected population at 2041 on level of provision if it remained the same	22sqm/1000 residents	27sqm/1000 residents	41sqm/1000 residents	45sqm/1000 residents

	Total built base library floor space at 2006	Total base library space proposed in LTCCP 2006-2016	Total base library space proposed in LTCCP 2009-2019	Total base library space needed to meet LIANZA Standard
Total Citywide base library space needed to maintain the level of provision at 2041	10625sqm an additional 3963sqm	12750sqm an additional 4472 sqm	19400sqm an additional 6919 sqm	21250sqm an additional 7550sqm

A86

8. To establish a baseline for determining future provision we have taken the Citywide base proposed in the LTCCP 2006-2016 and divided this by the Statistics New Zealand estimated population figure at 2006 attached at page A86, which gives a figure of 42sqm per 1000 people or 60 per cent of the LIANZA standard.
9. Whilst it is useful to establish the additional Citywide library space required to maintain or improve the current level of provision, this needs to be balanced with the need to maintain an equitable community wide network approach and to work within budget constraints. Equitable library provision needs to take account of the existing and expected distribution of the future population and support the hierarchy of social infrastructure provision.
10. The distribution of the additional library space identified in the LTCCP 2006-2016 creates a fairly even provision across the City, however by 2041 the pattern of distribution of the projected additional population does not follow such an even pattern. Whilst there will be growth across all the City, the northern Waitakere area is expected to have 40 per cent of the projected population growth whilst the central Waitakere area will have 35 per cent and south east Waitakere 24 per cent. This implies that the additional Citywide pool of library space required to maintain or improve existing provision may need to be distributed in a similar way. This reflects that many users have a "home" library, while also using one or more other libraries from time to time.

### Options Identified

11. The do nothing option is not an option given that Council has already endorsed the need for a larger library in the new Massey North town centre and this has implications for city wide provision. The options therefore relate to Council's aspirations for a future level of library service provision.
  - Option 1:** Maintain the currently planned Citywide level of provision of 42sqm (60 per cent LIANZA standard) per 1000 residents until 2019 and distribute all the additional base library space to Te Atatu Peninsula and Ranui libraries (as identified) and the remainder to the new Massey library.
  - Option 2:** Aspire to a planned Citywide level of provision of 56sqm (80 per cent LIANZA standard) until 2019 and distribute all the additional base library space to the Te Atatu Peninsula and Ranui libraries (as identified) and the remainder to the new Massey library.
  - Option 3:** Aspire to a planned Citywide level of provision of 56sqm (80 per cent LIANZA standard) until 2019 and distribute all the additional base library space to the Te Atatu Peninsula and Ranui libraries(as identified) and the remainder to the new Massey library and Hobsonville libraries.

**Option 4:** Aspire to a Citywide level of 64sqm (91 per cent LIANZA) and distribution of additional base library space as identified in the proposed LTCCP 2009-2019. This includes all the additional base library space to the Te Atatu Peninsula and Ranui libraries (as identified) and the remainder to the new Massey library and Hobsonville libraries.

### Assessment of Options

12. Option one will have the impact of maintaining an even distribution of library space across the City but will mean that the new Massey library will have a base (excluding co-locations of other facilities) library size of 1855sqm and the Hobsonville library would need to be deferred until beyond 2019. A base library of this size would not reflect Council's aspiration for the new Massey library as a sub regional library, nor be sufficient within a relatively short time to maintain the level of provision given the population projections described above. Whilst this is the least expensive option in the short term, it raises sustainability issues in the longer term as we are faced with replacing libraries that have become too small within less than a decade.
13. Option two will have the impact of maintaining an even distribution of library space across the City including a new Massey library with a base library size of 4000sqm and the Hobsonville library deferred until beyond 2019. A base library size of 4000sqm for Massey would reflect Council's aspiration for the library as a sub regional library and result in the LIANZA standard or above being maintained locally for this library until around 2022 or about 10 years. In subsequent LTCCPs consideration would need to be given to maintaining the 56sqm per 1000 residents level of provision in other areas of Waitakere. Provision could be made if enough land was obtained and a comprehensive design done at the start, to expand in future years.
14. Option three will have the impact of maintaining an even distribution of library space across the city but will mean that the new Massey library will have a base library size of 3500sqm and a library at Hobsonville of 500sqm. A base library of 3500sqm for Massey would reflect Council's aspiration for the new library as a sub regional library and result in the LIANZA standard or above being maintained locally until around 2017 or about 5 years. In subsequent LTCCPs consideration would need to be given to maintaining the 56sqm per 1000 residents city wide level of provision in other areas of Waitakere. Provision could be made if enough land was obtained and a comprehensive design done at the start, to expand in future years.
15. Option four will have the impact of creating an uneven local distribution of library space across the city which could only be addressed by Council making a considerable investment in libraries in other areas of the city after 2019 as indicated in paragraph 7. This option would however provide, in the short term, a sub regional library in Massey well above the LIANZA standard locally and in the longer term falling to the LIANZA standard locally by about 2041 and a library of 500sqm in Hobsonville.
16. An important aspect to the functioning of a library is the co-location of other community facilities, such as a community organisation resource centre, Citizens Advice Bureau and café. If a need can be established the additional space required would be added to the base library size. Use for these purposes may however impact on the level of development contribution that can be sought.

### Consideration of Community Views

17. Comprehensive consultation has been undertaken with relevant external agencies and other stakeholders during planning for growth in the Northern Waitakere area and in the development of Council's 2007 Framework. In November 2008, a social infrastructure workshop was held with infrastructure providers in the Northern Waitakere area, with the aim of ensuring that social infrastructure develops to support the new and existing population.
18. The community will have an opportunity to comment on the proposed library future of level service through consultation on the Annual Plan 2009/2010 and LTCCP 2009-2019.

### Preferred Option

19. The preferred option is for Council to agree to Option 2 that for planning purposes, the future city wide level of service for Waitakere Libraries is 56sqm per 1000 people (80 per cent Library Information Association New Zealand Aotearoa [LIANZA] standard). The risks of not continuing with this option are that the existing and future communities are further marginalised by a reduced level of service for libraries.
20. Appropriate budget needs to be prioritised through the Annual Plan 2009/2010 and LTCCP 2009-2019 process, to accommodate the future level of service for libraries.

### STRATEGIC CONTEXT

21. Libraries contribute to the strategic platform and community outcome of Strong Communities, Active Democracy and Toiora Healthy Lifestyles and the strategic priority of Lifelong Learning. The library is a place where people of all ages and backgrounds can feel equally at home and it encourages and supports a sense of community well-being. Libraries give members of the community the ability to make informed choices about their community as well as effectively participate in the society around them and Central Government and Council decision-making. With learning centres barriers are reduced to be able to access online information.
22. The development of social infrastructure such as a library can bring about structural change to the local environment and is considered a key infrastructure component supporting growth. Their placement, design and range of functions will all generate significant impacts over time, which will fundamentally influence the future development, use and feel of the regional, town and local centres. This is part of the urban development strategy that the Council has used successfully over the past decade and contributes to Council's Urban and Rural Villages and Strong Innovative Economy strategic platforms and Strong Economy, Strong Communities and Urban and Rural Villages community outcomes.

### CONSULTATION

23. Consultation with key staff across Council has taken place. Representatives from; Leisure Services, Libraries, Strategic Projects, Social and Cultural Strategy; Finance, Legal Services, Asset Management and Urban Design and Development, have been involved in ongoing and more recent discussions on the extent of social infrastructure across the city.
24. No specific consultation has recently taken place with Te Taumata Runanga / iwi, although they have been consulted in the past during growth planning.

25. Consultation on the draft LTCCP 2009 – 2019 is intended to provide the main vehicle for consultation on library level of service.

## RESOURCES

26. This report does not address cost and affordability as that will be reported later. However, some provision to pay for building development of libraries has been made within the LTCCP 2006-2016:
- Capital works for a Massey Library of \$5,153,000 in 2013/2014 and \$5,230,000 in 2015/2016.
  - Massey library extensions, \$1,250,000 in 2008/2009.
  - Capital works of \$1,812,000 in 2015/2016 for a library in Hobsonville.
  - In addition, there is budget of \$1,131,000 for 2014/2015 for the expansion of the Massey Recreation Centre into the existing Massey Library area, assuming that the existing library relocates to the new Massey North Town Centre.
27. Library activity planning for the LTCCP 2009-2019 is well advanced with the level of service statement for libraries dependent on the resolution from this Committee based on this report and prioritisation through the Annual Plan 2009/2010 and LTCCP 2009-2019 processes.

## IMPLEMENTATION ISSUES

28. Implementation of any decisions to expand libraries and build new libraries will be addressed after the LTCCP 2009 – 2019 has been adopted. However, draft proposals for the LTCCP 2009 – 2019 includes budget for planning, design and construction.

**Report prepared by:** Andrew Wood, Social Infrastructure Planner, Social and Cultural Strategy and Su Scott Manager of Library and Information Services.



## 9 PROPOSED LOCAL AREA PLANS - UPDATES

Provision is made in the agenda for a 30-minute update from Council officers on the Proposed Local Area Plans – Updates.



## 10 ROYAL COMMISSION - ISSUES AND UPDATES

Provision is made in the agenda for a 30-minute update from Council officers on the Royal Commission of Inquiry into Auckland Governance.

