



Waitakere City Council
Te Taiao o Waitakere

NOTICE OF MEETING

CULTURE AND COMMUNITY COMMITTEE

I hereby give notice that a meeting of the Culture and Community Committee will be held on:-

DATE: Wednesday, 10 June 2009

TIME: 9.30 am

MEETING ROOM: Council Chamber

VENUE: Waitakere Central, 6 Henderson Valley Road, Henderson, Waitakere

to consider the business as set out herein and to take any necessary action connected therewith.

5 June 2009

Maea Petherick
COMMITTEE SECRETARY

Telephone (09) 836 8000 extn 8104

MEMBERSHIP:

Councillors	JP	Lawley, JP (Chairman)
	AK	Corban, OBE, JP (Deputy Chairman)
	DQ	Battersby, JP
	BA	Brady, JP
	MFP	Chan, JP
	JM	Clews, QSO, JP
	RI	Clow
	LA	Cooper, JP
	RP	Dallow, QPM, JP
	WW	Flaunty, QSM, JP
	MM	Jolley
	PG	Mitchell
	VS	Neeson, JP

Mayor RA Harvey, QSO, JP (ex officio)
Deputy Mayor PA Hulse (ex officio)

(Quorum 5 members)

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(Meeting Room could be subject to change)

(The reports and recommendations contained in all agendas are reports and recommendations only and are not to be construed, in any way, as Council policy until adopted.)

**AGENDA FOR A MEETING OF THE CULTURE AND COMMUNITY COMMITTEE
TO BE HELD IN THE COUNCIL CHAMBER AT WAITAKERE CENTRAL,
6 HENDERSON VALLEY ROAD, HENDERSON, WAITAKERE,
ON WEDNESDAY, 10 JUNE 2009 COMMENCING AT 9.30 AM**

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1 APOLOGIES



2 URGENT BUSINESS

Section 46A(7) of the Local Government Official Information and Meetings Act 1987 provides that where an item of business is not on the agenda, it may only be dealt with at the meeting if:

- (i) the Committee by resolution so decides; and
- (ii) the Chairman has explained at the beginning of the meeting (when open to the public) that the item will be raised for discussion and decision, why the item is not on the agenda, and why it cannot be delayed until a subsequent meeting.

The Committee may make a decision on a matter determined to be urgent.

NOTE: Urgent Business need not be dealt with now and may be delayed until later in the meeting.



3 CONFLICTS OF INTEREST

The Council has acknowledged in its Code of Conduct that Elected Members need to be vigilant to stand aside from decision making when a conflict arises between their role as a member of the Council and any private or other external interest they might have. This note is provided as a reminder to members to check that no such conflicts arise in relation to any items on this agenda.



4 CONFIRMATION OF MINUTES

Meeting Minutes - Wednesday, 13 May 2009

RECOMMENDATION

It is recommended that the Culture and Community Committee resolve to:

Receive the minutes of the meeting of the Culture and Community Committee held on Wednesday, 13 May 2009, as circulated, and that they be taken as read and now be confirmed.



5 PRESENTATION - WAITAKERE REGIONAL HOCKEY TURF TRUST

The Waitakere Regional Hockey Turf Trust will make a presentation to the Culture and Community Committee on the planned hockey turf to be located at Henderson High School. The Waitakere Regional Hockey Turf Trust will present the initial concept plans for the hockey turf and associated facilities and outline their plan for developing these facilities. This is also an opportunity for the Culture and Community Committee to formally meet the Trustees of the Waitakere Regional Hockey Turf Trust.



6 WAITAKERE REGIONAL HOCKEY TURF TRUST DEVELOPMENT PROPOSAL

GLOSSARY

Waitakere Regional Hockey Turf Trust	(the Hockey Trust)
Full sized artificial hockey turf and pavilion	(Hockey Facility)
Henderson High School	(the School)
Hockey Facility Project - Update of Regional Turf and Pavilion at Henderson High School	(the Report)
Ministry of Education	(MOE)
Memorandum of Understanding	(MOU)

EXECUTIVE SUMMARY

The purpose of this report is to seek approval from the Culture and Community Committee on the proposed development plan from the Waitakere Regional Hockey Turf Trust (the Hockey Trust) to develop a full sized hockey turf and pavilion (Hockey Facility) at Henderson High School (the School).

Concept designs and preliminary costings have been obtained and the Hockey Trust will present these to the Culture and Community Committee at the June 2009 meeting.

Council initially agreed to fund fifty percent of the total cost of developing the Hockey Facility, which was estimated in 2005 to be \$3.6 million, with the Hockey Trust to secure the other fifty percent from external funding. This estimate remains relatively accurate and it is the intention of the Hockey Trust to fund the remaining fifty percent but anticipate it may take longer than initially expected given the current economic climate and the impact that is having on the funding agencies.

The Hockey Trust is asking Council to agree to develop the Hockey Facility in two stages, with stage one being the development of the turf and stage two being the development of the pavilion and possibly a practice turf. The Hockey Trust is requesting that the Council release up to \$1.35 million of the \$1.852 million the Annual Plan 2008/2009 to fund the majority of stage one which will give the Hockey Trust more time to secure further funding to complete stage two. With Council's funding and the School's contribution it is proposed that stage one can be completed in time for winter 2010.

RECOMMENDATIONS

It is recommended that Culture and Community Committee resolve to:

1. **Receive** the Waitakere Regional Hockey Turf Trust Development Proposal report.

2. **Agree** to enter into a Funding Agreement with the Waitakere Regional Hockey Turf Trust and make available up to \$1.35 million of the \$1.852 million allocated in the Annual Plan 2008/2009 to develop stage one; a full sized hockey turf with lights, at Henderson High School and hold the balance until other funding is secured to complete stage two; the pavilion and practice turf.

BACKGROUND

1. In 2002 the Auckland Hockey's Facilities Strategy identified a critical gap for the development of the sport in Auckland in that there were no artificial hockey turfs in Waitakere.
2. At the City Development Committee meeting held in December 2002 it was agreed to investigate the feasibility of developing an artificial hockey turf in Waitakere. The following resolution was passed:

"2 That an investigation be undertaken that will research the appropriate site having regard to more even distribution of sports fields and facilities across the City, appropriate management structure and an estimate of costs and potential funding sources to develop an artificial hockey turf in Waitakere City."

3524/2002

3. Council undertook a feasibility study exploring potential locations both on park/reserve land and other sites. Three possible locations were presented to the February 2005 City Development Committee meeting. These locations were Henderson High School, Waitakere College, and Te Atatu South Park. In August 2005 the City Development Committee resolved:

"2 That Council officers report back to the City Development Committee in September 2005 with the evaluations of Henderson High School and Waitakere College proposals to develop an artificial hockey turf at their school."

1422/2005

4. In September 2005 the City Development Committee recommended to the Long Term Council Community Plan and Annual Plan Special Committee 2006/2007, to allocate \$1.885 million for a Hockey Facility at the School based on an in-depth analysis and evaluation of the three possible sites. The following resolution was passed:

"2. That the City Development Committee recommends to the Long Term Council Community Plan and Annual Plan Special Committee that budget be allocated in the 2006/2007 Annual Plan to the value of \$1,885,000.00 for the development of an artificial hockey turf and pavilion at Henderson High School."

1698/2005

5. A report was presented to the City Development Committee on 6 September 2007 titled "Hockey Facility Project - Update of Regional Turf and Pavilion at Henderson High School" (the Report). The Report outlined the various documents required between the School, the Council, the Hockey Trust and the Ministry of Education (MOE) before any work could begin. They included a Trust Deed, Heads of Agreement, Licence to Construct and Lease. The Report also made the following conclusions:

- That the School is responsible for forming the Hockey Trust including the appointment of the trustees;
 - That the Council will enter into a Memorandum of Understanding (MOU) with the School setting out, among other things, the obligations of the School in respect of funding provided by Council, community outcomes and community objectives desired by Council, and the skills required of trustees to construct and operate the Hockey Facility;
 - That the Council will enter into a contractual arrangement with the Hockey Trust in respect of the Council's funding requirements, community outcomes and expected community access, and will require the Hockey Trust to prepare a business plan for construction and operation; and
 - That a strategic plan is prepared for hockey in Waitakere by Sport Waitakere to assess which association would provide most benefit to the strategic direction of hockey in Waitakere. Discussions will commence with the preferred association in order to develop a MOU and a licence agreement once the turf is constructed between the Hockey Trust and the chosen association.
6. The following resolutions were passed at the September 2007 City Development Committee meeting:

"4. That delegation be given to the Chief Executive Officer to enter into a funding agreement with the Trust to be formed by Henderson High School, subject to the Trust securing funding from funding agencies to construct the hockey turf referred to in resolution 2 above and on terms including, among other things, service levels specified by Council, and requirements for community outcomes and community objectives."

3467/2007

7. At the April 2009 Culture and Community Committee meeting the following resolution was passed to enable the Council to enter into a Heads of Agreement with the Hockey Trust and the School rather than a series of Memorandum of Understandings as was previously agreed.

The Culture and Community Committee resolved to:

*"2. **Agree** that pursuant to Standing Order 27.18 resolution number 3467/2007, no 2 and 3*

"2 That delegation be given to the Chief Executive Officer to enter into a Memorandum of Understanding with Henderson High School setting out, among other things, the obligations of Henderson High School in respect of funding provided by Council, community outcomes and community objectives desired by Council, and the skills required of trustees to construct and operate a full wet regional size hockey turf and pavilion at Henderson High School.

3 That delegation be given to the Chief Executive Officer to enter into a Memorandum of Understanding with Henderson High School and one of the hockey associations setting out the project process and desired outcomes regarding support for the project from the association."

be revoked and replaced with the following:

3. **Agree** the Chief Executive Officer be delegated authority to enter into a Heads of Agreement between the Henderson High School Board of Trustees, Waitakere Regional Hockey Turf Trust and the Ministry of Education setting out, among other things, the obligation of all parties in respect to funding, community outcomes, the skills of the trustees and the management of the full size hockey turf and pavilion at Henderson High School.”

528/2009

DECISION MAKING

Issues

Hockey Trust Proposal

A1-A2

8. The Hockey Trust has submitted a formal proposal to Council outlining a plan to develop the Hockey Facility at the School (see copy of proposal as attached at pages A1 to A2). The Hockey Trust are asking the Council to consider allowing the Hockey Trust to develop the Hockey Facility in stages which will see the turf developed sooner, which allows the Hockey Trust more time to secure the external funding required to complete the entire project. Table 1 outlines the Hockey Trust proposal.

Table 1 - Hockey Trust proposal

Stage	Description	Estimated Cost	Funding Proposal	Completion date
Stage 1	Development of hockey turf including lighting and fencing	\$1.6 to \$1.75 million	\$1.35 million Council \$430k Henderson High School Total \$1.78 million	To be completed by April 2010
Stage 2	Development of Pavilion	\$1.85 to \$2 million	\$502k Council \$170k Henderson High School \$1.3 million Hockey Trust Total \$1.97 million	To be completed by April 2011 - dependent on funding from funding agencies
Optional stage	Development of a practice turf	\$250,000.00	To be determined	Could be completed as part of stage 1 or stage 2 depending on funding.
Total Costs		\$3.7 - \$4 million	\$3.75 million	

9. The Hockey Trust are asking Council to release up to \$1.35 million of the \$1.852 million in the Annual Plan 2008/2009 to enable stage one to commence this year. The Hockey Trust have been able to secure \$430,000.00 from the School which can be used in stage one with a potential for a further \$170,000.00 from the School for stage two. The School is also prepared to modify the existing gymnasium facilities to provide interim changing spaces until stage two is completed. The Hockey Trust will be responsible for raising upwards of \$1.3 million to complete stage two, and no further Council funding will be released until the Hockey Trust has secured the full amount to complete stage two.
10. The Hockey Trust feel it is important to get a turf in place as soon as possible to enable hockey to be played in Waitakere allowing the sport to begin to grow locally and in the region. There has been an identified need for a turf in Waitakere since the Auckland Hockey report in 2002 and now seven years later that need still remains. Currently players and supporters have to travel to Auckland or North Shore to play and this travel is inhibiting the sport's ability to grow.
11. Turfs are traditionally laid between November and March and can be completed within 12 weeks. The Hockey Trust has had some discussion with turf providers and if the funding is secured now for stage one there should be no problem with it being developed this year during that period.

Type of turf

12. The Trustees are currently looking at the various types of turfs that are now available from sand based, wet turfs, to the latest Water Efficient Turf Technology (WETT) which can be played on wet or dry. The Trustees are considering all options but are particularly interested in laying the most environmentally friendly surface in both the way it is manufactured and operationally. There is some variety in cost between the types of turfs but in many cases the greater cost up front is offset with reduced operational and renewal costs later. Current estimates are based on the most expensive turf.

Council conditions

13. It has always been the Council expectation that the Hockey Trust will be required to raise at least 50% of the total costs of developing the Hockey Facility. In 2005 it was estimated that the total costs would be approximately \$3.6 million which remains relatively accurate. With the staged approach it is still the intention that the Hockey Trust will be required to raise their portion of the funding however the Hockey Trust are requesting to use more of Councils funding up front with the external funding to be used to complete the development.

Options Identified

Option 1 - Status Quo

14. Council won't release any funding until the Hockey Trust has secured fifty percent, or \$942,500.00 of the funding required to complete the Hockey Facility.

Option 2 – Release up to \$1.35 million of Council funding for stage one

15. Council to allow the Hockey Trust to draw down up to \$1.35 million from the \$1.852 million allocated in the Annual Plan 2008/2009 to develop stage one. Stage two will be completed later with the majority of funding coming from external funding.

Assessment of Options

Option 1 – Status Quo

16. The Council originally agreed to fund fifty percent of the cost of developing the Hockey Facility (estimated to be \$3.6 million) with the release of funding to be conditional on the Hockey Trust securing fifty percent of the balance before Council funding will be released.
17. At that stage it was anticipated that the funding agencies such as the ASB Charitable Trust and the Waitakere Licensing Trust would be major contributors. However the impact of the economic climate was not anticipated and although Council's funding is available the ASB Charitable Trust is currently not accepting any applications for major capital projects due to funding issues. It is unlikely there will any funding for at least six to twelve months and at that stage there is likely to be a backlog of projects seeking capital funding which this project will compete against.

Option 2 - Release up to \$1.35 million of Council funding for stage one

18. In accepting the Hockey Trust's proposal to develop the Hockey Facility in two stages and to use the a majority of Council's funding to develop stage one the Council will ensure a hockey turf is developed in Waitakere within the next twelve months and hockey played locally.
19. If Council released up to \$1.35 million and the School contributes \$430,000.00 then the Hockey Trust will have \$1.78 million to develop stage one which current estimates deem sufficient. The School has agreed to allow the Hockey Trust to use the existing changing facilities located in the School gymnasium which would enable hockey to be played straight away.
20. It is anticipated that stage two could take up to 18 months to secure funding and it is hoped that by that time the likes of ASB Charitable Trust have funding for major capital project.
21. Once a hockey turf is developed on the site it will create an interest around the sport of hockey and will assist in gaining support and interest for stage two.
22. The risk to the Council in waiting until all funding is secured before progressing is that it may be sometime away and the interest and enthusiasm shown by the School and the Hockey Trust is lost. This project has been discussed for over seven years and the hockey community and the local schools are eager to see it completed.
23. A schedule of payments will be agreed upon with the Hockey Trust and included in a funding agreement. If the final costings for stage one come in less than expected, only the amount required will be drawn down with the balance to remain in Council budgets until all the additional funding is secured to complete stage two.

Risk to Council

24. If Council agreed to option 2 there is a risk that the Hockey Trust is unable to secure sufficient funding to complete stage two. This would mean that Council would have invested more than 50% into the overall development which is contra to the Council's funding conditions initially agreed upon. The Hockey Trust will need to secure approximately a further \$1.47 million to complete the Hockey Facility. The School has indicated that they may contribute a further \$170,000.00 to stage two.

25. If stage two did not go ahead then all unspent Council funds would be returned to Council and put up as savings. This would equate to at least \$500,000 depending on whether the full \$1.35 million was needed for stage one.

Preferred option

26. It is recommended that Council consider Option 2 - releasing up to \$1.35 million of Council funding for stage one. Accepting the Hockey Trust's proposal to stage the development, is the preferred option as it enables the turf to be completed in time for next winter and for the sport of hockey to be developed in Waitakere.

STRATEGIC CONTEXT

27. Through the Strong Communities platform, the Council outlines its commitment to undertaking initiatives that will contribute to making Waitakere a safe, informed and healthy place to live and to improving local leisure and recreation opportunities and choices. Through adoption of First Call for Children, the Council has also stated its commitment to proactively supporting children, young people and their families in Waitakere. Direct financial assistance to organisations providing facilities and activities to get people more active, assists the Council's commitment to these policies.
28. New facilities create more opportunities for residents to participate in sport and or physical activity and will complement the initiatives being implemented through the Active Waitakere 'Move It Waitakere' Action Plan.
29. Through the Working Together community outcome Council looks to partner with organisations to efficiently utilise our time, people and resources. Partnerships with schools provide an ideal opportunity to share resources and maximise facilities to benefit the community.

CONSULTATION

30. Sport Waitakere consulted with a number of external stakeholders in the development of the "Hockey in Waitakere City" report. This report outlines key steps for the development of hockey in Waitakere and is being used to direct the actions of the Trust.
31. Leisure Services have consulted with Council's Legal Services unit in the development of the legal documents between the Hockey Trust, MOE, the School and the Council.

RESOURCES

32. There is \$1.852 million allocated in the Annual Plan 2008/2009 for the development of a Hockey Facility at the School.
33. The Leisure Services - Recreation Planner is Council's non voting representative on the Trust and attends all Trust meetings and is also involved in the development of the legal documents, specifically the funding agreement, Trust Deed and Heads of Agreement.
34. Legal Services officers are involved with reviewing and commenting on all legal documents.

IMPLEMENTATION ISSUES

35. If the preferred option is not accepted then there will be a delay in developing the Hockey Facility and the turf will not be developed until November 2010 and possibly later due to the current global economic crisis.

Report prepared by: Rob McGee, Recreation Planner - Leisure Services.



7 MASSEY MATTERS PROJECT UPDATE AND STRATEGIC DIRECTION FOR 2009/2010

GLOSSARY

Massey Matters Project	(the Project)
Massey Matters Community Advisory Group	(the Advisory Group)
Department of Internal Affairs	(DIA)
Tatou West Harbour Sustainable Neighbourhood Project	(Tatou West Harbour)

EXECUTIVE SUMMARY

The purpose of this report is to update the Culture and Community Committee on the progress with the Massey Matters Project (the Project) over the last three years and present the general strategic direction for the Project for the 2009/2010 year.

RECOMMENDATIONS

It is recommended that the Culture and Community Committee resolve to:

1. **Receive** the Massey Matters Project Update and Strategic Direction for 2009/2010 Report.
2. **Approve** the strategic direction for the Massey Matters Project for 2009/2010.

BACKGROUND

1. The Project was formally initiated by the Council in March 2006. The broad aim of the Project is for the Council to work alongside the local community and other partners to develop a programme for long term, community driven, sustainable neighbourhood renewal and development in the Massey area. Given the size of Massey and the complexity of the project, this project has been initiated with a ten year timeframe.
2. There are two key platforms within the project:
 - Building and strengthening community activity, networks and sense of local identity and pride: and
 - Improving the way Massey looks and feels and functions - e.g. public transport, walking and cycling connections, shops, community services and facilities, parks and recreation opportunities, the natural environment, more local jobs, etc.

3. Over the past three years, the Project has become a catalyst and an umbrella 'brand' for a range of community building projects happening across Massey at different levels and places (e.g. within neighbourhoods, schools, communities of interest, marae, etc). The role of the Project has been to promote, network, broker, inspire and assist Massey focused discussions, thinking and projects. The Project has focused on using a goal-based, 'organic' model of development and has invested in research, and in local people and their passions. The initiative has also taken an intentionally strategic approach to relationship building and collaboration. This has helped get projects quickly onto the ground to demonstrate to Massey that change is possible.
4. The 2006 Massey Community Study asked local leaders to identify positive changes that could be expected in five years time if the Project was successful. Key areas of visible changes indicated include:
 - Lots of local festivals and concerts;
 - Stories of positive changes in Massey;
 - More working and talking together;
 - Positive vibes compared to five years ago;
 - More people staying in Massey for work and play;
 - More club membership and participation;
 - Migrants have meeting places of their own;
 - Improved public transport and connectivity within Massey;
 - A strong Massey identity;
 - A strong community "hub"; and
 - A place known for its unique art and design.
5. Sitting alongside the Massey Matters vision, these medium term 'change' indicators have become key platforms in the development of the Project framework that was approved by Council in October 2006 (Minute: 1978/2006). A report on progress against these original indicators is included later in this report.
6. The Project is now viewed locally, regionally and nationally as an exciting model for collaborative community-led development. It builds on the City's experience of interagency wellbeing, collaboration and community partnerships, recognising that both citywide and local collaborative planning and action processes are essential to support stronger and more sustainable communities within the City.

DECISION MAKING

Key Highlights 2008/2009

7. Over the last year, interest and involvement in the Project has continued to grow, with more collaborative 'talking' and working in 2008/2009. The formation of a Massey Matters Community Advisory Group (the Advisory Group) to support the project in mid-2008 also marked an important turning point in terms of strengthening community leadership and guidance to support the Project. The Community Advisory Group continues to meet monthly and provides:
 - Guidance on strategic direction for the Project and the general work programmes/project plans of the Project staff team;
 - Provision of feedback on behalf of the Massey community;
 - Advice and information;

- Assistance with connecting staff with relevant communities and organisations to help ensure success in relationships, development of community resources and project outcomes for Massey;
- An opportunity for community representatives to further develop their skills, knowledge and leadership to support the Massey Matters vision;
- A mechanism to strengthen relationships and collaboration across diverse stakeholders within the Project; and
- A forum to begin discussions and planning towards appropriate long term governance structures for the Project.

A3 8. Current membership of the Advisory Group is attached at page A3. In 2008, new sector networks were formed to support new priority areas of family violence prevention and youth engagement and development. The successful Massey Social Services Network also continues to meet bimonthly.

9. A community review meeting in early 2008 identified five new key priorities for the following two years. These formed the core of the project's focus for 2008/2009 which was endorsed by the Culture and Community Committee at its meeting held in June 2008:

The Culture and Community Committee resolved to:

2. **Approve** the strategic direction for the Massey Matters Project for 2008/2009.

928/2008

10. Massey Matters now comprises a number of work streams and action areas as noted in the diagram below.



11. Quarterly community forums continue to be held, with attendances ebbing and flowing. Larger community forums were held August and October 2008, with these forums focusing on report backs and forward planning for the Massey Matters Community Projects Fund and planning for the new Massey town centre respectively. Numbers for the last two community forums have been down somewhat with issues around timing and promotion currently being reviewed.

12. Connections between residents continue to be strengthened by the quarterly publication of the Massey Matters Community newsletter. Around 8500 copies are delivered to local businesses and residents, with feedback positive on content and scope of the publication received. Layout and editing tasks associated with newsletter are now undertaken by local residents on a community contract basis. Attracting sponsorship and advertising to support the publication is an ongoing challenge, partly because of a lack of dedicated marketing experience and also due to the current economic climate. The newsletter team will continue to work through this issue and develop new strategies to promote financial sustainability of the publication in 2009/2010.
- A4-A6 13. In July 2008, the Project was also asked to participate as one of eight initiatives in the Inspiring Communities Learning Exchange. Funded by the Tindall and Todd Foundations, Inspiring Communities is a new initiative aimed at growing and fostering community-led development ways of working and thinking across the country - attached at pages A4 to A6 is the background on Inspiring Communities and the Community Led Development Trust. To help catalyse and share good practice, news from Massey Matters and other community action initiatives in Waitakere, is being proactively shared with other communities in New Zealand via the Inspiring Communities monthly newsletter.
14. Both Council officers and advisory group members have benefited significantly from being part of the Inspiring Communities network. Along with reciprocal visits to Taita (Lower Hutt), Council officers and advisory group members have attended two Inspiring Communities learning workshops in the 2008/2009 period. Inspiring Communities has also help co-fund documentation of the Massey Matters journey to date. There are three parts to the story telling project which is almost complete:
- A short DVD of community voices to help communicate Massey Matters and reflect on impacts of the Massey Matters community projects fund;
 - Based on a selected number of interviews, a written reflective report on the establishment journey and key learnings to date. Copies of this report are currently being finalised and will be made available at the Culture and Community Committee meeting; and
 - Attached at pages A7 to A10, is a summary of the Massey Matters key achievements for the 2006-2009 period and progress against the initial five year change indicators identified by community leaders in the Massey Community Study 2006.
- A7-A10
15. With the importance of place based working now being recognised internationally and nationally, effort has also recently begun to strengthen locality project connections at regional and Waitakere levels. On 27 March 2009, a workshop involving approximately 100 people was held to launch a new Community Led Development Auckland network. This is also being mirrored here in Waitakere, with a new Wellbeing Collaboration Project Call to Action now under development that focuses on neighbourhood and sustainable community development. In April 2009, a successful community forum was held to discuss and refine a new framework to help support and strengthen neighbourhood development approaches within the City. This framework will be presented to Council in the next few months.

16. Several initiatives have also been undertaken to promote the vision and activities of the Project to other key stakeholders and potential funders. A briefing for strategic funders in May 2008 backed up with a collaborative funders' forum in October 2008. At this forum, around 20 community organisations heard presentations on funding priorities and processes for ASB Community Trust, Waitakere Licensing Trust, Department of Internal Affairs (DIA), Waitakere City Council and the Massey Matters Community Projects fund. This was followed by shared dialogue on key issues, opportunities and constraints. The forum was beneficial for funding organisations and local organisations alike, with funders also learning more about other funders' priorities and processes.
- A11-A12* 17. In December 2008, decisions on Massey Matters Community Projects fund were also made by the combined Project-Massey Community Board allocation group. With competition for funding increasing each year, 23 projects were selected for funding (the 2009 recipients list is attached at pages A11 to A12), with priority given to community initiatives which most strongly contributed to one or more of the Project's five goals.
18. The Project received new external funding in the 2008/2009 period. In November 2008, the Te Raa Mokopuna event received a \$10,000.00 grant from the DIA through Lotteries funding. This additional resource was sought to cover stage and sound system hireage at the 2009 event, employment of a part time event coordinator and preparation of an event manual to assist with future planning for Te Raa Mokopuna events. Once again, Te Raa Mokopuna was successfully held on March 28 '2009, with a large local crowd appreciating the opportunity to come together, have fun and learn and share with each other. An evaluation of this year's event is currently being undertaken and will inform preparations for the 2010 event.
19. Work undertaken to advance the connecting residents and engaging neighbourhoods priority in 2008 has also resulted in a further resource boost for the Massey community. Activities such as street barbeques, local residents helping inform designs for Vector box painting, environmental clean ups in the Manutewhau and Neat Streets (street working bees undertaken jointly with local residents, Neighbourhood Support, EcoMatters Environment Trust, and other helping agencies) were very positively received by local residents. These processes brought visible physical changes to local neighbourhoods and brought a shared sense of excitement, empowerment and dialogue on the possibilities for positive locally led action at a street level.
- A13-A15* 20. This energy also resulted in Massey Matters partnering with Ranui Action Project, Community Waitakere, Inspiring Communities and Waitakere City Council submitting an application to the DIA Community Development Scheme for a new Sustainable Neighbourhood Project in Massey and Ranui (see outline attached at pages A13 to A15). This cross-community application was one of two successful applications to the scheme from Waitakere, with DIA contributing \$80,000.00 per annum towards sustainable neighbourhood broker salary funding and project support costs for a three year period.
21. In 2009 the Massey Ranui Sustainable Neighbourhood Project partners have continued to meet to strengthen relationships, formalise roles and ways of working. Two new staff have recently been appointed to share the Massey Ranui Sustainable Neighbourhood Broker role, with the initial focus to be building on street level action already underway in both communities.

22. Street level action has also been a key highlight within the Tatou West Harbour Sustainable Neighbourhood Project (Tatou West Harbour). The Tatou West Harbour stakeholders network has continued to meet each term at the West Harbour Primary School, with key activities for the 2008/2009 year focusing on:
- Developing a community restoration initiative for the degraded Manutewhau Creek and walkway area. A series of successful clean ups and planting days were held in 2008 and a programme of action continues in May and June 2009;
 - Ongoing resourcing secured for a Ministry of Social Development funded school-community liaison worker at West Harbour Primary School;
 - Out of school based activities including the Harbour Hangout and school based homework club developed;
 - Planning for potential local neighbourhood hubs for the area, including ways to support Leataata o Tupulaga Preschool's vision for a Pacific whanau hub in and around their existing site at 91 Moire Road;
 - Engaging students and local residents in a collaborative 'up and around' campaign to promote walking to Westgate- as opposed to dangerous and illegal motorway crossings;
 - Local road safety and access improvements, including safer crossing points outside West Harbour School and the Community Hall/Leataata o Tupulaga Preschool on Moire Road; and
 - Promoting ongoing collaborative dialogue and advocacy to support the proposed pedestrian bridge at Westgate.

Massey Matters: Strategic Direction for 2009/2010

23. With the initial three year establishment phase now over, Massey Matters is ready to enter the next phase of its development. Recent changes to the project's original staff team mean that there will be some transition time required to enable both 'catching up' and a consolidation of activities, processes and planning for next steps with both the Advisory group and wider Massey community. This process will be assisted greatly by having Project staff and the newly developing Massey Community Radio project co-located at premises in the Triangle Road shops. A lease is currently being negotiated, with the aim for a new local base for Massey Matters operational in June 2009.
24. Having a local Massey project base will greatly assist with team building, staff support, community engagement and ongoing knowledge transfer processes. It will also mean increased visibility for the initiative within the Massey community, with recent staff changes also enabling local presence five days a week.
25. In terms of strategic direction for the 2009/2010 period, a full day planning meeting involving both staff and the Advisory group was held at the start of 2009. The session focused on both achievements to date and future aspirations for Massey Matters.
26. Key recommendations from the planning session highlighted the importance of supporting families and whanau in Massey and for continuing work that engages and inspires ownership and empowerment at a streets based or very local level. Engaging residents and connecting neighbourhoods was therefore seen as the top shared priority and significantly, critically underpinning everything that Massey Matters is, and stands for.

27. The group also reflected on the impact that the current economic crisis is having, and will continue to have on communities like Massey. For example local people increasingly looking inwards to Massey for their daily needs, services, networks and support. This however was seen as a major opportunity for the Project, with tapping into the resource and knowledge base of previous generations seen as a key way to successfully strengthen, support and assist local people today. The need to help Massey prepare for an ever-changing future was also recognised, with drivers such as resource shortages (e.g. oil), climate change, income inequalities, and an ageing population meaning that local communities can no longer just keep doing more of what they have been doing and sustainably thrive.
28. Moving forward, gaps in current Massey Matters activity areas were also acknowledged:
- Engaging local business in Massey Matters;
 - Local economic development, training and employment opportunities;
 - Income for families; and
 - Environmental stewardship.
29. Along with the gaps above, the importance of finding new people and organisations willing to become involved and lead collaborative activity in the areas above was also highlighted. The Advisory group were wary of increasing the number of project priorities without having people and resources in place to effectively support new work streams and activity. The area of collaborative governance however was seen as an important new priority for 2009/2010, with the group recommending a sub-group be set up to begin exploring options for future governance and a community forum held to focus on collective decision making around next steps and options.
30. While having goal areas has given an important focus and direction for Massey Matters, further work will also be required to frame clearer visions, networks, projects, teams and activities in the ongoing priority areas of:
- Early childhood education and development;
 - Youth development and engagement;
 - Family violence prevention; and
 - Making Massey more active.
31. This will be an important task for the new incoming Project Coordinator to manage, with some Advisory group members also indicating a willingness to take on more leadership roles in goal areas over the coming year.

Tatou West Harbour: Strategic Direction for 2009/2010

- A16-A18 32. In line with the existing local action plan (as attached at pages A16 to A18), the local agency based stakeholders network wishes to continue ongoing work to support activity in the following key areas:
- Parenting programmes and support for families;
 - Clean up of the Manutewhau Stream and Walkway;
 - Liveable Streets: including local parks and walkways, strengthened neighbourhood support and street based 'clean up' initiatives;
 - Activities for young people, including local recreation opportunities and employment pathways for young adults/school leavers in this area;
 - Identifying and supporting local community leadership; and
 - Creation of new 'neighbourhood hubs' to enable increased local provision of community support services and community activities.

Consideration of Community Views

33. Massey Matters and Tatou West Harbour are strongly linked into their local communities and stakeholder networks, with discussion on direction setting and implementation planning ongoing.

STRATEGIC CONTEXT

34. Massey Matters is a flagship sustainable development project for the Council. It is providing major new opportunities for leading edge, community based, sustainable suburban development thinking and doing. This project can be clearly linked to all of Waitakere City's community outcomes and impacts on all nine of Council's strategic platforms. In 2008/2009 however, there have been three platforms where alignment has initially been strongest:
- Strong Communities: supporting the health and wellbeing of the City's residents, building community pride and local identity;
 - Active Democracy: people feeling that they can make a difference, resulting in high levels of community participation and respect for each other; and
 - Urban and Rural Villages: ensuring people have choices in housing, transport, employment and recreation in their neighbourhoods and in the City's town centres.
35. As noted earlier, Massey Matters is committed to supporting and enhancing the ability of the various communities in Massey to create their own pathways to sustainable development. This is reflective of Agenda 21 which promotes community participation, involvement and ownership in both local issues and solutions. It is also consistent with the intent of the new Local Government Act 2002 which actively seeks to enhance local community participation in decision making.

CONSULTATION

36. Massey Matters and Tatou West Harbour involve a wide range of residents and stakeholders who live, work or care about Massey and its future development. Massey Matters is based on the principles of collaboration, partnership and community empowerment, with stakeholder views and discussion forming the basis for the ongoing strategic development of the project.
37. Consultation meetings with both Te Kawerau a Maki and Ngati Whatua were held earlier in 2008 with both iwi supportive of the general project direction.

RESOURCES

38. Council has signalled a significant commitment to the Massey Matters Project with ten year funding included in the draft Long Term Council Community Plan 2009-2019. A total of \$181,000.00 is committed in the draft Annual Plan 2009/2010, with funding broadly directed to the following activities:
- Community development coordination and project leadership;
 - Community forums and engagement;
 - Establishment of a local Massey Matters project base;
 - Local events (e.g. Te Raa Mokopuna) and projects that advance the Massey Matters vision and five priority areas;
 - Publication of the quarterly Massey Matters Community Newsletter;
 - An annual \$25,000 Massey Matters Community Projects Fund; and

- Collaborative community governance planning.
39. Council's long term funding commitment has been key in attracting other external resources into Massey. Discussions with other potential funders will continue in 2009/2010, to ensure that the resource pool for Massey based organisations and projects is strengthened.

IMPLEMENTATION ISSUES

40. The Project officers will continue to work with Councillors, Massey Community Board members, the Advisory Group, local residents and other stakeholders to implement the strategic direction for Massey Matters moving forward. In terms of Council based services, facilities and programmes, the June 2009 meeting of Council's Massey Matters internal integration team will focus on forward planning and potential work programme alignment in preparation for Council's draft Annual Plan 2009/2010.

Report prepared by: Tony Rea, Group Manager: Social and Cultural Strategy.



8 NEIGHBOURHOOD SUPPORT WAITAKERE - TWO YEAR FUNDING AGREEMENT

GLOSSARY

Neighbourhood Support Waitakere Incorporated	(NSW)
Draft Long Term Council Community Plan 2009–2019	(LTCCP)
Ministry of Justice	(MoJ)
Civil Defence Emergency Management	(CDEM)

EXECUTIVE SUMMARY

The purpose of this report is to recommend to the Culture and Community Committee that Neighbourhood Support Waitakere Incorporated (NSW) be considered for longer term funding. This report provides an analysis of NSW against the criteria established by the Council for organisations to be approved for longer term funding arrangements.

RECOMMENDATIONS

It is recommended that the Culture and Community Committee resolve to:

1. **Receive** the Neighbourhood Support Waitakere Incorporated - Two Year Funding Agreement report.
2. **Agree** it be recommended to the Long Term Council Community Plan and Annual Plan Committee that Neighbourhood Support Waitakere Incorporated be approved for a two year funding agreement commencing 1 July 2009 to 30 June 2011, subject to the negotiation of a service agreement and associated work programme.

BACKGROUND

1. NSW are a not for profit organisation providing a valuable function within the Waitakere community. The aim of NSW is to encourage neighbours to connect and by doing so grow community responsibility and pride. NSW membership currently stands at approximately 4,500 members with 35 Street Coordinators and 14 Area Coordinators. The coverage of NSW is Citywide.

2. NSW are involved with many community organisations within Waitakere. NSW work closely with Council officers across a number of departments as well as Ecomatters Trust, Waitakere Tag Out Trust and other organisations.
3. In the Annual Plan 2007/2008 the Council allocated \$15,000 to NSW to assist with their establishment. In the Annual Plan 2008/2009 NSW were allocated a further \$20,000 to continue organisational development. As a result NSW has been able to begin the process of long term planning and build sustainability into their organisation. NSW have developed a three year Strategic Plan 2007-2011.
4. NSW have recently completed a twelve month graffiti education program funded by the Ministry of Justice (MoJ) within primary schools in the Massey and Ranui area.
5. The City Development Committee on 6 March 2003 approved the criteria process for longer term funding agreements as follows:
 1. *That the proposed criteria and process for providing longer term funding to organisations be approved in principle.*
 2. *That the process around longer term funding arrangement be referred to the Long Term Council Community Plan and Annual Plan process.*

378/2003

6. In the Long Term Council Community Plan 2006-2016 (LTCCP) a range of organisations such as Keep Waitakere Beautiful, West Auckland District Council of Social Services (now Community Waitakere), Citizens Advice Bureau, Lopdell House, Pacific Island Advisory Board and the Waitakere Ethnic Board were approved for three year funding. Previous NSW funding has been allocated on an annual basis.

DECISION MAKING

Issues

Criteria for Long Term Funding

7. An analysis against the criteria for long term funding is outlined in the following paragraphs:
8. The group is well established, with recognised specialities and expertise: NSW has been in operation since July 2007 and has been recognised by the Council, Community Boards, Council officers and the community as a leader in developing and sustaining Strong Communities. Their vision is to become known as a community support organisation that is responsive to, and inclusive of all of the Waitakere community is valuable. The organisation is working to develop strong local community networks with other local community groups.
9. The organisation provides a unique service: the service that NSW provides draws on the experience of the National Neighbourhood Support model and offers unique community safety related benefit to the community.
10. Council has established the group, or assisted in its establishment, in order to fulfil particular City and Council goals: the group was re-established with the assistance of the Council, Council officers and Community Board member support. NSW activity promotes the Council's strategic priorities of Safe City and Strong Communities.

11. The organisation is key strategically and is critical to fulfilling Council goals: NSW play a pivotal role in connecting with community groups across Waitakere. They are a significant conduit to enabling the delivery of community safety and emergency management related information and on practical activity connected to Safe City goals.
12. The organisation is involved in activities in which the Council has a key interest, and/or utilises land, assets or facilities owned by Council: the core business of NSW directly contributes to Safe City and community safety related objectives.
13. The Council does not provide that same service or activity (at least not in the same way): NSW provides a service to the community that is not replicated by the Council.
14. The organisation is healthy, viable and sustainable: Council has funded NSW via the Annual Plan submission process in 2007/2008 and 2008/2009. This has in turn encouraged other funding agencies to support NSW throughout this term. With the commitment from funding agencies NSW have prepared a three year strategic plan that builds sustainability into the organisation and allows NSW to plan for the long term. The commitment of funds in itself is an acknowledgment of the healthy, viable and sustainable position of the organisation.
15. Longer term funding from Council will underwrite or help secure significant external funding from other sources. Longer term funding from the Council will provide recognition of the strong relationship that exists between the Council and NSW and provide security for longer term planning. It will also provide NSW with leverage to access other funding opportunities to build on the Council's investment.
16. The Council funding involved is \$30,000.00 per year or more: the proposed funding for NSW as per the LTCCP exceeds the minimum threshold of \$30,000.00 set for longer term funding. The level of funding recommended is \$35,000.00 per year over a two year term commencing 1 July 2009 (\$30,000.00 Safe Waitakere/\$5,000.00 Civil Defence Emergency Management (CDEM)).
17. The existing funding agreement with NSW is negotiated on an annual basis. The disadvantage of this arrangement is longer term planning and organisational growth is hindered.
18. Council has many longstanding funding agreements with a range of organisations, each of which contributes to the delivery of a range of Council's strategic objectives.

Options Identified

Option 1

19. Continue to 'consider' NSW funding on an annual basis via the Annual Plan submission process. This exposes NSW to organisational risks and reduces opportunities to secure additional funds from other sources.

Option 2

20. Approve that a recommendation be forwarded to the Long Term Council Community Plan and Annual Plan Committee that NSW be allocated funding of \$35,000 per year over a two year term and a funding agreement be developed aligned to this allocation. This long term allocation of funding will provide additional security and resilience for organisational development. It also provides leverage for NSW to access other funding services to build on the Council's investment.

21. The Local Government (Auckland Reorganisation) Act 2009 section 31 restricts the Council from entering into any contract extending beyond June 2011 the consideration for which is \$20,000 or more. Prior to the transition the Council approved longer term funding agreements for three years.

Preferred Option

22. Option 2 is the recommended option.

STRATEGIC CONTEXT

23. Council's Strong Communities platform sets out a commitment to:
- Work to ensure that local services match changing needs; and
 - Help grow community leaders and capacity, and develop local solutions.
24. The expected benefits of Council providing longer term funding are:
- Greater stability for organisations;
 - More strategically and long term focused planning, rather than annual planning;
 - Organisations spend less time seeking funding and justifying their existence and more on their 'core' services, to the benefit of the community and Council;
 - Decreased compliance costs for organisations and for Council in managing funding arrangements; and
 - Strengthening of the relationships between Council and its key partner organisations.
25. NSW contributes to the Council's strategic priority of Safe City by supporting safety initiatives within Waitakere.

CONSULTATION

26. In the preparation of this report consultation has taken place with Council officers representing Safe Waitakere and CDEM.

RESOURCES

27. An annual allocation of \$35,000.00 is included in the LTCCP for the period 2009-2011. This is made up of \$30,000.00 from the Community Safety Initiatives budget and \$5,000.00 from the CDEM budget. CDEM currently allocate \$5,000.00 annually from their LTCCP budget to NSW. This allocation will continue in 2009/2010 and 2010/2011.

IMPLEMENTATION ISSUES

28. Subject to approval by the Long Term Council Community Plan and Annual Plan Committee a two year funding agreement for 2009-2011 will be prepared by Safe Waitakere officers.

AUCKLAND COUNCIL TRANSITION ISSUES

29. The decision making proposed in this report is not constrained by section 31 of the Local Government (Tamaki Makaurau Reorganisation) Act 2009, as it does not directly or because of its consequences: significantly prejudice the reorganisation, significantly constrain the powers or capacity of the Auckland Council or any subsidiary of the Auckland Council following the reorganisation, or have a significant negative impact on the assets or liabilities that are transferred to the Auckland Council as a result of the reorganisation.

Report prepared by: Gill Evans, Graffiti Vandalism Prevention Project Leader, Safe Waitakere.



9 SWANSON RAIL OVERBRIDGE ARTS INTEGRATION

GLOSSARY

Jasmax Architects Limited	(Jasmax)
Auckland Regional Transport Authority	(ARTA)

EXECUTIVE SUMMARY

The purpose of this report is to present the Culture and Community Committee with three concepts produced for the Swanson Rail Overbridge Arts project and seek approval to engage one artist to progress to developed design and implementation.

RECOMMENDATIONS

It is recommended that Culture and Community Committee resolve to:

1. **Receive** the Swanson Rail Overbridge Arts Integration report.
2. **Approve** the recommendation of the selection panel to progress one artist's concept for the Swanson Rail Overbridge Arts project to developed design and implementation.
3. **Agree** it be recommended to the Infrastructure and Works Committee that the developed design and implementation for the Swanson Rail Overbridge Arts project be funded from the Rail Station Precincts Upgrade budget.

BACKGROUND

1. The construction of the Glen Eden pedestrian rail overbridge attracted unfavourable comments from some Elected Members and members of the community. They expressed concern about its bulk, scale and visual impact, most particularly of the lengthy ramps required to meet building code standards for disabled access.

2. As a result of these concerns, the Council requested that ONTRACK provide an at-grade pedestrian crossing at stations west of Henderson instead of the earlier proposal to construct grade-separated pedestrian overbridges similar to the one constructed at Glen Eden. In the case of Sturges Road and Ranui stations, ONTRACK concluded that an acceptably safe at-grade crossing solution, controlled by electronic gates, could be achieved at these stations. However, at Swanson Station ONTRACK could not approve an at-grade pedestrian crossing. This is due to the fact that double-tracking terminates immediately west of the station. This means trains may need to be held in the station area while the track ahead clears, and could at times block a level crossing. The section of track at Swanson is signalled for bi-directional train operation and in addition, there are human factors issues involving risk-taking behaviour in the rail environment.
3. ONTRACK made a presentation to the Waitakere Community Board at its meeting held on 4 March 2008, outlining the safety case for a grade-separated pedestrian crossing at Swanson Station. Recent fatalities in both the Auckland and Wellington urban rail network underline the very real nature of rail safety issues and their tragic consequences.
4. ONTRACK has worked closely with Council officers and community representatives to design a pedestrian rail overbridge at Swanson Station that fits with its context and addresses or mitigates the issues of bulkiness and scale that have led to criticism of the Glen Eden pedestrian rail overbridge.
5. ONTRACK offered to fund the capital cost of lifts at Swanson Station to reduce the visual impact of the bridge structure, without which extensive ramps would have been required. Auckland Regional Transport Authority (ARTA) agreed to fund the operation and maintenance of these lifts.
6. To achieve an outcome befitting the Swanson village's unique character, ONTRACK instructed Jasmax Architects Limited (Jasmax) to draw on the motifs and significant features of the Swanson heritage station to create an overbridge design. They were also asked to honour Council's Arts Strategy and look for opportunities to apply an arts integration into the design. In the resulting design proposal, the balustrade detailing was seen as a way of customising the bridge for a more Swanson focused outcome.
7. In line with Council's arts procurement practice three local artists were contracted to produce concepts to the Swanson Rail Overbridge Arts Integration brief. These included Bethells based Jeweller Octavia Cook, Massey based Blacksmith/Sculptor Jon Hall and Titirangi based Graphic Artist Luke Wood.
- A19-A51* 8. The artist's concepts were presented informally to a selection panel drawn from Councillors, Council officers and Swanson community representatives on 21 April 2009. At this meeting Luke Wood was unanimously judged to be presenting the most compelling work. All three concepts are attached at pages A19 to A51.
9. This concept is a new media work featuring historical narratives from Swanson Rail Station and written extracts of West Auckland literature which will scroll across the bridge deck producing a constantly moving and changing work celebrating the Swanson Rail Station site and the Swanson Village community.

DECISION MAKING

10. The Culture and Community Committee is asked to approve a preferred option and request the allocation of budget for developed design and implementation of the Swanson Rail Overbridge Arts integration.

Issues

11. The tender to build the Swanson Rail Overbridge has been awarded and will be built towards the end of 2009. Whilst the artwork proposed by the selection panel could be installed after the completion date, it would be desirable to integrate it into the physical works construction programme.

Consideration of Community Views

12. Community feedback collected by ONTRACK highlighted the community's desire that art play a significant part in the overbridge design. The project has been presented to a range of Council and community groups, namely:
 - A Council/community reference group; and
 - A selection panel made up of Elected Members, Council officers and community representatives.

STRATEGIC CONTEXT

13. The proposed arts implementation at the Swanson Station Overbridge would have a strong positive influence on many of Council's strategic platforms, being integrated transport and communications; urban and rural villages; green network; strong communities; sustainable energy and clean air; and vibrant arts and culture.

Integrated Transport and Communication, Te Whakaurunga Waka Te Whakawhiti korero

14. Rail is the passenger transport spine for Waitakere and an integral part of the region's rapid transit network. It connects Swanson to two of Waitakere three main town centres and a significant number of other town centres as well as the rest of the region. The proposed arts implementation would contribute to the strengthening of the role of more sustainable travel options, such as rail, to the Swanson community. The overbridge itself has been designed to seamlessly integrate with the existing Swanson movement network.

Urban and Rural Villages, Nga kainga taone, tuawhenua

15. The ongoing development of rail strongly supports town centres that are thriving places, providing exciting options for people to live, work and play. The proposed arts implementation would strengthen the perception of Swanson station as a key element of the Swanson Town Centre.

Green Network, He tuituitanga kakariki

16. The construction of the Swanson Station Pedestrian Overbridge and its arts implementation has been designed to integrate with the green network at Swanson Station Park.

Sustainable Energy and Clean Air, He kaha motuhake. He hau ora pai

17. There are benefits to the general population and the environment as people choose to use passenger transport rather than cars; these include lower fuel consumption and lower CO₂ emissions. A more attractive station environment provided by the proposed arts implementation would contribute to this platform.

Strong Communities, He iwi kaha

18. Passenger rail is a strong tool for community cohesion and development. It also provides critical access to jobs, housing, retail, health, welfare, leisure and social opportunities for people who, whether by choice or not, do not have access to a car. The proposed arts implementation at the Swanson Station overbridge would strengthen Swanson Station as a key community focal point.

Vibrant Arts and Culture, Toi me nga Tikanga Taketake

19. The Swanson Rail Overbridge Arts integration project is also aligned with Council's Vibrant Arts and Culture Community outcome, Waitakere City's arts and culture is reflected and appreciated in the everyday life of the community and the city is itself a work of art. Council participates in creative pursuits and has a deep and wide perception of arts and cultures in the city, which leads to a sense of place and identity and an arts rich urban, public space.

CONSULTATION

20. A Council working group covering Parks, Transport Assets, Strategy, Arts and Elected Members have shaped the scope of the overbridge project from its inception. A design team made up of Jasmex and Council Arts staff have developed and managed this brief.
21. ONTRACK, URS Corporation New Zealand and ARTA have been consulted as the the Swanson Rail Overbridge Arts Integration project has developed.
22. Consultation with Iwi in the Swanson Rail Overbridge Arts Integration project will occur through the fortnightly consultation process.

RESOURCES

23. The Council has budgeted to carry forward approximately \$500,000.00 into the draft Annual Plan 2009/2010 for railway station precinct upgrade physical works, including arts elements.

IMPLEMENTATION ISSUES

24. If recommendation 3 is adopted by the Culture and Community Committee, a report will be prepared for the Infrastructure and Works Committee recommending that the Swanson Rail Overbridge Arts Integration be funded from the \$500,000.00 set aside for Swanson Station precinct upgrade physical works.

AUCKLAND COUNCIL TRANSITION ISSUES

25. The decision making proposed in this report is not constrained by section 31 of the Local Government (Tamaki Makaurau Reorganisation) Act 2009, as it does not directly or because of its consequences: significantly prejudice the reorganisation, significantly constrain the powers or capacity of the Auckland Council or any subsidiary of the Auckland Council following the reorganisation, or have a significant negative impact on the assets or liabilities that are transferred to the Auckland Council as a result of the reorganisation.

Report prepared by: Kim Martinengo, Public Arts Co-ordinator



10 **STATE HIGHWAY 16/18 “CLAY CARPET” LIVING HERITAGE FOOTPATH**

GLOSSARY

New Zealand Transport Authority	(NZTA)
HEB Construction Limited	(HEB)
State Highway 16 and 18	(SH16/18)

EXECUTIVE SUMMARY

The purpose of this report is to update the Culture and Community Committee on progress for incorporating integrated artwork into the State Highway 16 and 18 (SH16/18) project, in particular the “Clay Carpet” Living Heritage Footpath project.

This report was presented to the Infrastructure and Works Committee meeting held on 2 June 2009, seeking approval for the ongoing design development and implementation of the artist’s concept for a “Clay Carpet” living heritage footpath.

RECOMMENDATION

It is recommended that Infrastructure and Works Committee resolve to:

Receive the State Highway 16/18 “Clay Carpet” Living Heritage Footpath report.

BACKGROUND

1. A “clay carpet” is a heritage themed strip of ceramic tiles spanning both sides of the bridge deck.
2. This project has been generated out of a wider project aimed to integrate an arts component into the planning, design and implementation of SH16/18.
3. The successful tender proposal, led by HEB Construction Limited (HEB), delivered an Integrated Arts Programme as part of the Landscape and Urban design Masterplan, which was accepted by the New Zealand Transport Authority (NZTA). The Arts programme produced by the Jasmx Landscape Design Team acknowledges Council’s practice of Functional Arts Integration whereby artists are given scope to develop works that become fully integrated in the development of key buildings and infrastructure.
4. Clarks Lane footbridge was a feature the team identified as an opportunity for arts integration. The development of the “Clay Carpet” concept allowed for an artist to develop a design intervention along the sides of the bridge deck and approach ramps.
- A52-A56 5. In line with Council’s arts practice three artists were contracted to produce concepts to the “Clay Carpet” brief. From this process the design team received two concepts. Grey Lynn based ceramicist and 2008 Portage Ceramics Award winner Matt McLean was regarded by the design team as presenting the most compelling work. Refer attached at pages A52 to A56.
6. The artists concepts were presented informally to Councillors on 18 February 2009. These were received favourably leading to discussions with the artist and HEB over implementation timelines.
7. Given the labour intensive and hand crafted nature of the artist’s concept it was agreed that the artworks could be installed close to the completion date of the SH16/18 project estimated at January/February 2011.

DECISION MAKING

Issues

8. The timeline for detailed design and implementation of the Artist's concept is realistic. However, given the handmade and highly skilled nature of the artwork approval to progress to detailed design and implementation is required to ensure key milestone points are able to be met.

Consideration of Community Views

9. This project has been fully scoped with all stakeholders in the design process but has not been presented to the community at large.

STRATEGIC CONTEXT

10. The SH16/18 project is aligned with a number of strategies as follows:
 - The regional growth strategy, whereby Hobsonville has been identified as a regional growth centre;
 - The Regional Land Transport Strategy;
 - The Council's Transport Strategy;
 - Council's plans for urban intensification and economic development;
 - Council's Heritage Strategy; and
 - Council's Arts and Culture Strategy.
11. The "Clay Carpet" project is also aligned with Council's "Community outcome: Vibrant Arts and Culture where the City's arts and culture is reflected and appreciated in the everyday life of the community and the City is itself a work of art. Council participates in creative pursuits and has a deep and wide perception of arts and cultures in the city, which leads to a sense of place and identity and an arts rich urban, public space."

CONSULTATION

12. The following consultation has taken place in regard to this project:
 - The brief was developed and managed in conjunction with the Jasmax Landscape Design Team;
 - HEB, Opus Consultants, NZTA and Council internal staff have been consulted through the PCG meeting process and design meetings as required as the project has developed;
 - Consultation with Iwi in the SH16/18 project is an ongoing process, with new developments being presented to Iwi through the fortnightly consultation process; and
 - Informal Council feedback.

RESOURCES

13. Funding for the project identified in this report is as:
 - Funding of integrated artwork for the SH16/18 was approved through the Annual Plan 2008/2009 with a budget of \$35,000. The total cost for the development and implementation of the proposed artwork is forecast to be delivered within this budget sum; and

- In addition the draft budget for the draft Annual Plan 2009/2010 includes \$75,000.00 for integrated artwork.

IMPLEMENTATION ISSUES

14. There are no implementation issues which need to be addressed for the project to progress.

Report prepared by: Kim Martinengo, Public Arts Co-ordinator



11 ARTS BUDGETS - 2009/2010

EXECUTIVE SUMMARY

The purpose of this report is, at the request of the Chairman of the Culture and Community Committee, to update the Culture and Community Committee on the allocation of the Arts budgets within the draft Annual Plan 2009/2010 and make recommendations for potential reallocation of a portion of the funding within the Arts expenditure.

RECOMMENDATIONS

It is recommended that the Culture and Community Committee resolve to:

1. **Receive** the Arts Budgets - 2009/2010 report.
2. **Agree** that any reallocation of Arts budgets proposed by the Culture and Community Committee for the 2009/2010 financial year be forwarded to the Long Term Council Community Plan and Annual Plan Committee for consideration.

BACKGROUND

1. The Chairman of the Culture and Community Committee has requested that the Arts budgets, as currently allocated in the draft Annual Plan 2009/2010, be brought to the Culture and Community Committee for discussion and possible reallocation.
2. For the purpose of this discussion, some Events budgets have been included in order to allow an evaluation of the spread of funding across performing arts, visual arts, community arts and cultural support. The spreadsheet, attached at page A57, has clustered the budgets into the various disciplines to facilitate this discussion.

DECISION MAKING

Issues

3. The draft Annual Plan 2009/2010 Arts and Events expenditure has been allocated across projects to ensure continuity of existing programmes and of external delivery of cultural services from arts organisations.

4. Given the imminent changes to governance in the region there is a case for ensuring that arts delivery to the Waitakere community is maintained for the next financial year and those established programmes passed on to the new authority as a mandate for the cultural blueprint of the West. However, there may be some projects which can be discontinued or may operate under reduced funding over the coming financial year while the transition process takes place.
5. Major arts events projects such as the Schools' Trash to Fashion Awards and the Going West Books and Writers Festival are in development from the beginning of the calendar year on the basis of the previous year's budget. It is not possible to change these budgets without significant negative impact on committed programmes.
6. There have been a total of 49 submissions received on the issue of funding for the Waitakere City Orchestra. These are unanimously in support of retaining funding for the orchestra.
7. It is of note that the two main arts organisations, Lopdell House Gallery and the Corban Estate Arts Centre are operating in an environment of rising costs and diminishing returns from external revenue sources. Both organisations have made submissions outlining this situation.
8. The following budgets are clearly discretionary in the light of the transition to the new Auckland Council:
 - Laureates Programme: \$20,000.00; and
 - Arts Acquisitions: (Capex) \$25,000.00.
9. The following projects may be able to be delivered to a basic level with minor reductions:
 - Peter Sauerbier Collection \$30,000.00; and
 - Matariki Programme \$20,000.00.
10. The impacts of reallocation of Arts budgets are as follows:
 - **Laureates Programme:** A core budget needs to be kept in order to create an event or programme to acknowledge the existing laureates and the closure of the programme;
 - **The Peter Sauerbier collection:** This is currently a responsibility of Council to maintain, store and insure. There is a proposal out to galleries and museums for a touring exhibition and if this is successful budget is required to design and tour the collection; and
 - **Matariki Festival:** There is currently a strong relationship between local delivery of Matariki events and a regional programme. There will be a transition to a full regional festival over the next few years.

Consideration of Community Views

11. Community views in relation to Council's planning and expenditure on the arts are expressed through the Annual Plan submission process. The most significant issue in relation to this year's submission process is support for the Waitakere City Orchestra.

STRATEGIC CONTEXT

12. Support for arts and cultural delivery across a wide range of projects and programmes is inherent to the Arts and Cultural Strategy (2002). Waitakere has a strong heritage of support for the arts.
13. The Local Government Act 2002 charges local authorities with the responsibility for the cultural wellbeing of their communities.

CONSULTATION

14. There has been no consultation around this issue.

RESOURCES

A57

15. Budgets for arts spending are within the draft Annual Plan 2009/2010 as attached at page A57.

IMPLEMENTATION ISSUES

16. If approved that there is a reallocation of the Arts budget 2009/2010, any recommendations will need to be considered by the Long Term Council Community Plan and Annual Plan Committee.

AUCKLAND COUNCIL TRANSITION ISSUES

17. The decision making proposed in this report is not constrained by section 31 of the Local Government (Tamaki Makaurau Reorganisation) Act 2009, as it does not directly or because of its consequences: significantly prejudice the reorganisation, significantly constrain the powers or capacity of the Auckland Council or any subsidiary of the Auckland Council following the reorganisation, or have a significant negative impact on the assets or liabilities that are transferred to the Auckland Council as a result of the reorganisation.

Report prepared by: Naomi McCleary, Manager: Arts.



12 WAITAKERE PACIFIC ARTS AND CULTURAL CENTRE

GLOSSARY

Waitakere Pacific Arts and Cultural Centre	(WPACC)
Pacifica Mamas Arts and Cultural Trust	(PMACT)
Waitakere Pacific Arts and Cultural Trust	(WPACT)

EXECUTIVE SUMMARY

This report presents the Culture and Community Committee with an update on progress of the management and delivery of cultural programmes at the Waitakere Pacific Arts and Cultural Centre (WPACC) and recommends there is a continuation of a structured management process into the 2009/2010 financial year.

A58-A59 There has been significant progress in the overall management of the WPACC under the guidance of a part time manager, contracted by Council, with satisfactory improvements in financial management, health and safety, and delivery of the core education programmes. A progress report summarising achievements to date, is attached at pages A58 to A59.

The Pacific Mamas Arts and Cultural Trust (PMACT) is now the only active trust on site and is moving towards taking an independent governance role at the centre.

RECOMMENDATIONS

It is recommended that the Culture and Community Committee resolve to:

1. **Receive** the Waitakere Pacific Arts And Cultural Centre report.
2. **Agree** to continue funding the Waitakere Pacific Arts and Cultural Centre conditional on the continuation of direct Council management for the 2009/2010 financial year.
3. **Agree** to continue to manage the delivery and funding of the Pacific Living Arts Festival from within Council under the management of the Pacific Arts Advocate.

BACKGROUND

1. The WPACC has a long history of organic growth and development on the Corban Estate over a period of fifteen years. The Waitakere Pacific Arts and Cultural Trust (WPACT) was established in 2006 with a brief to provide a sound governance and management structure to support the development of the WPACC and, in particular, to support the delivery of cultural programmes provided by the Pacific Mamas.
2. In 2007 a second trust, the PMACT was established.
3. Over a period of two years the WPACT struggled to maintain support for the delivery of cultural services and to provide Council with satisfactory budget management and reporting.
4. The following resolution was passed at the Annual Plan 2008/2009 deliberations:

“The Long Term Council Community Plan and Annual Plan Committee resolved to:

***Agree** that funding for the Waitakere Pacific Arts and Cultural Trust remain in the budget subject to stringent financial reporting, delivered by 1 September 2008, to the satisfaction of the Director: Finance and the Manager: Quality Assurance.”*

5. In response to the Annual Report provided by WPACT, which included the financial reporting as required by the Long Term Council Community Plan, and given the ongoing problems relating to the existence of two competing trusts on site, Council resolved in November 2008 to withhold the Funding and Service Agreement with WPACT and to contract a part-time manager to oversee the delivery of core cultural services and to come back to Council with recommendations for future funding and management of the centre.

6. At its meeting held on 26 November 2008 the Council resolved to:

The Council resolved to:

- “2. **Agree** to suspend funding to the Waitakere Pacific Arts and Cultural trust and appoint a part time manager to oversee the delivery of the current programmes.
3. **Agree** that a report on future governance and development of the Waitakere Pacific Arts and Cultural Centre be brought to the Culture and Community Committee by May 2009.”

2001/2008

7. The PMACT is now the active governance body at the WPACC and is being advised and supported by Council’s part-time manager

8. Progress under Council controlled management has been excellent. The delivery of the cultural education programme has been stabilised and has grown significantly. Budget provision has been managed through monthly invoicing to Council, approved and signed off by the Director: Finance and the Director: Public Affairs. The WPACC expenditure is within budget limits and is flowing directly into support for the programmes delivered by the Pacific Mamas under the guidance of Council’s Pacific Arts Advocate. Staff positions have been stabilised and contracts are in place for the new financial year. Health and safety issues are being addressed and monitored by Council officers.

A60

9. The month by month tracking of expenditure and income has allowed the WPACC to establish a clear understanding of the operational costs and to prepare a budget for 2009/2010. Refer attached at page A60.

10. Overall the centre is running smoothly and morale is high. It is evident that the centre is broadening its role as a community hub and is regarded as a cultural focus for Pacific people both locally and, increasingly, regionally.

11. The Pacifica Education Programme has been refined and is delivered both on site and out to the community via school visits across the region. Anecdotal feedback clearly shows that this programme is unique in the Auckland region and has the potential to become a sound economic cornerstone for the WPACC.

12. The Pacifica Living Arts Festival is currently managed from within Council by the Pacific Arts Advocate.

13. The appointment of a part-time manager by Council has been a very successful intervention. The role has been one of low-key support and mentoring and consequently the relationship with the staff and volunteers has been, and remains, good. Management structures have been introduced at a pace and in a manner that is consistent with a partnership approach.

DECISION MAKING

Issues

14. There is further work to do in order to consolidate the gains made to date. Sound systems are in place for budget, staffing and programme management. However, the PMACT requires further support in order to take over these systems and to develop clear governance processes and understanding.

15. The temporary buildings and tin sheds that make up the WPACC site were granted temporary consents some years ago. These have now lapsed and Council officers are currently working with the part-time manager to reinstate consents and to identify any issues that may impact on compliance for public use. This situation and the consequent lack of a formal lease is a matter of urgency and is being addressed.
16. The Pacifica Living Arts Festival is programmed for November of each year. The 2008 festival was managed by the Pacific Arts Advocate and the Arts Team from within Council from the \$45,000 allocated in the Annual Plan 2008/2009. It is recommended that this process remains in place for 2009/2010.
17. Based on the assessment of the part-time manager and Council officers it is recommended that Council approves the continuation of the current management structure for the WPACC for the 2009/2010 financial year. During this time it is expected that all issues relating to site, governance and financial management can be either resolved or strengthened to the point where full independence under a Funding and Partnership Agreement with PMACT can be established.

Consideration of Community Views

18. The Pacific community at the WPACC has been fully cooperative with the regime implemented by Council. They have formed a good relationship with the Council appointed part-time manager and have expressed confidence in the process underway. A continuation of the current structure of continued management by Council through a part time manager is put forward as the preferred option.

STRATEGIC CONTEXT

19. The WPACC is identified in the Arts and Cultural Strategy as a key component of the multi-cultural delivery of cultural services in the City. There is specific mention of the value of the Pacific Mamas in this context.
20. Support for the WPACC is consistent with the Local Government Act (2002) directive that local authorities are responsible for the cultural wellbeing of their communities.

CONSULTATION

21. Internal consultation has been undertaken with officers from the Public Affairs and Finance directorates.

RESOURCES

22. There is \$130,000.00 in the draft Annual Plan 2009/2010 for operational funding for the WPACC inclusive of \$20,000.00 for a rental subsidy. There is a further \$45,000.00 allocated to the Pacific Living Arts Festival.

IMPLEMENTATION ISSUES

23. The budget prepared by the WPACC for 2009/2010 allows for the continuation of a Council contracted support management position.

AUCKLAND COUNCIL TRANSITION ISSUES

24. The decision making proposed in this report is not constrained by section 31 of the Local Government (Tamaki Makaurau Reorganisation) Act 2009, as it does not directly or because of its consequences significantly prejudice the reorganisation, significantly constrain the powers or capacity of the Auckland Council or any subsidiary of the Auckland Council following the reorganisation, or have a significant negative impact on the assets or liabilities that are transferred to the Auckland Council as a result of the reorganisation.

Report prepared by: Naomi McCleary, Manager:Arts



13 HOUSING NEW ZEALAND CORPORATION COMMUNITY FACILITY PARTNERSHIP PROPOSAL

GLOSSARY

Housing New Zealand Corporation	(HNZC)
Long Term Council Community Plan	(LTCCP)
The Leataata o Tupulaga o le Pasefika Pre-school	(Samoan Preschool)

EXECUTIVE SUMMARY

This report seeks the approval of the Culture and Community Committee redirecting money set aside in the 2006 -2016 Long term Council Community Plan (LTCCP), for land purchase for a future local community facility, to be used to contribute towards the joint development of community facilities.

Council officers and Housing New Zealand Corporation (HNZC) have been in discussions for the past six months on the possibility of creating a community facility, to meet community needs, as a partnership project between the two organisations.

HNZC have identified one of their properties, with two three bedroom houses situated, as being a potential site suitable for conversion into community facilities. HNZC would like to develop the community facilities to provide services to their HNZC tenants in and around Brougham Place. Council has long identified the West Harbour area as being a priority area for a community facility.

Council has the opportunity to partner with HNZC to provide community facilities which are cost effective to both parties and which will contribute to the social outcome goals both parties are trying to achieve for the local community.

RECOMMENDATIONS

It is recommended that Culture and Community Committee resolve to:

1. **Receive** the Housing New Zealand Corporation Community Facility Partnership Proposal report.

2. **Agree** in principle that Council enter into a partnering project, with Housing New Zealand Corporation for the retrofit development of Housing New Zealand Corporation properties on West Harbour Drive, for the purpose of providing community facilities in the West Harbour area, subject to the partnering agreement being provided to the Culture and Community Committee, for approval.
3. **Agree** to Council utilising the \$317,000.00 currently set aside in the Leisure Services Annual Plan 2008/2009 for community facility land purchase in the West Harbour area, for Council's contribution to the Housing New Zealand Corporation community facility partnership project.

BACKGROUND

1. West Harbour was identified in 2005, by Leisure Services, as being a high priority area for a community house type facility to be located around the Moire Park area. It was identified due to the lack of social infrastructure and poor social indicators in the area. As a result the LTCCP 2006-2016 included \$317,000.00 in 2008/2009, for land purchase. The draft LTCCP 2009-2019 has budget allocated for construction of a community facility in 2015/2016.
2. In April 2006 Council and HNZC signed a Partnering Agreement which agreed that both organisations would work together on common housing and community wellbeing goals. Since the document came into effect Council officers and HNZC officers have worked closely on a number of initiatives of mutual interest.
3. In 2006 the community collaboration initiative Massey Matters was initiated and has grown over the years with multi agency involvement. One of the outcomes of the Massey Matters project, identified by local community leaders, was the development of a "strong community hub". A workstream of the Massey Matters project is the West Harbour sustainable neighbourhood project, Tatou West Harbour. One of the key actions for Tatou West Harbour in 2009/2010 is the creation of a 'neighbourhood hub' to enable increased local provision of community support services and community activities.
4. HNZC has been involved in the Massey Matters collective and the Tatou West Harbour project since its inception due to the large number of HNZC houses and tenants in the area. HNZC have been looking at ways they can be more than simply a landlord to its tenants and have considered how it can add value to their community of tenants.
5. HNZC has clusters of housing stock in the West Harbour area and in particular Brougham Place has a high density of HNZC dwellings. In late 2008 HNZC expressed their desire to retrofit and convert one of their houses into a community facility whereby social services and community activities for their tenants of Brougham Place. Council officers have been in discussion with HNZC as to where there is a partnership opportunity whereby the HNZC project could be extended to meet the needs of the wider community.

DECISION MAKING

6. Council has planned to build a community facility in the West Harbour/Moire Park area since inclusion in the LTCCP 2006-2016 on the basis that there is a social network and service provision gap in this area. Due to constraints on the wider Council budgeting process, the draft LTCCP 2009-2019 makes provision for a new community facility to be built in 2015/2016, seven years away.

7. Massey Matters and Tatou West Harbour projects were formed out of a need to address a range of social issues in the wider Massey and specifically the West Harbour area. West Harbour is seen as a priority area as it has low socio economic characteristics and lacks quality community facilities. Tatou West Harbour have identified the lack of a community hub is inhibiting social development opportunities as there is no community focal point for the community.
8. Council does own a community hall at 91 Moire Road and whilst it does perform a community function that function is limited by the nature of the building and the relationship with the Leataata o Tupulaga o le Pasefika Pre-school (Samoan Preschool) next door. The Samoan Preschool occupy a facility adjacent to the hall and also use the hall for their activities. Council has previously had a management agreement with the Samoan Preschool whereby they managed community bookings. The Samoan Preschool is growing rapidly and have a greater need to utilise the hall for their activities and have approached Council officers to obtain an exclusive lease of the hall. Whilst Council officers support the Samoan Preschool and support the lease in principle, an exclusive use lease is not supported at this time due to the lack of any other public facilities in the area. Council officers are not prepared to enter into an exclusive use lease until such time as an alternative community facility is provided.
9. HNZC and Council officers evaluated the three identified properties against a range of criteria and have determined that a property on West Harbour Drive is best placed to meet the community needs. The benefits of this property are:
 - The property contains two, three bedroom houses close enough to be joined by decks;
 - It is the best placed to service both HNZC tenants and wider community without being identifiable to either Council or HNZC;
 - The site is highly visible for promotion and for security;
 - Two buildings give more scope for services to be run out of; and
 - Easy access to Moire Park and walkways.
10. HNZC are currently preparing a business case to seek approval to utilise this property for a community hub as opposed to renting for HNZC tenants. The two houses are currently occupied and the current tenants would need to be relocated should the proposal be accepted and the project progress. HNZC have indicated that they have no budget to retrofit the houses to make fit for purpose and are looking to Council as a partner to pay for the retrofit. It is estimated that retrofitting of the two houses on the property could cost between \$250,000 and \$300,000 depending upon the scope of the project.
11. If Council supports entering into a partnership with HNZC to develop these two houses for the purpose of creating a community hub then this needs to be signalled to HNZC so that they can include this in their business case. Without Council support HNZC is unable to consider this project as they have no budget for retrofitting, however the contribution of two houses and the loss in rental to HNZC makes this a generous offer to the people of West Harbour.
12. By Council agreeing to partner with HNZC for this community hub Council is in a better position to offer a lease, at Moire Hall, with terms and conditions that better suit the needs of the Samoan Preschool. The Samoan Preschool are providing a valuable service to the local community, including non Samoan, and have the ability to compliment the services offered out of the community hub.

Issues

13. Council has not budgeted for the community hub partnership with HNZC however, should the Culture and Community Committee agree to proceed with this partnership project there is existing budget in the Annual Plan 2008/2009 for land purchase for a community facility in this area which could be utilised. Council has included budget in 2015/2016 year of the draft LTCCP 2009-2019 for a purpose built community facility for the area.
- A61-A66 14. The Samoan Preschool, on Moire Road, wish to obtain a lease for Moire Road Hall so that it can expand its services and programmes. At present the Samoan Preschool do not have a lease but previously had a management agreement which expired in 2007. They are however the predominant user of the hall to date and due to their preschool location adjacent are seen as already having capture of the precinct including the hall. The Moire Road Hall is currently the only community facility in West Harbour and Council has been hesitant in approving a lease to the Samoan Preschool because of this. The Samoan Preschool have presented their vision for the use of the hall and their role in the community is attached at pages A61 to A66.
15. If Council is prepared to enter into a partnership with HNZC a partnering agreement will be entered into which will detail the contributions of each party, the terms of agreement, how the facility will be managed (including operational costs) and the community outcomes sought.

Options Identified

16. Council may choose to enter into a partnership with HNZC for the retrofitting of two HNZC houses for the purpose of converting them into a community hub or it may choose not to.

Assessment of Options

Enter into partnership with HNZC

17. Council is planning to build a community facility in 2015/2016 with a budget of \$1.15 million. It has, however, been identified, as far back as 2005, the need to provide the West Harbour community with a community facility due to the lack of social infrastructure in the area. Local community leaders through the Massey Matters and Tatou West Harbour initiatives have identified a need for a community hub sooner rather than later.
18. With HNZC offering its own buildings, for conversion to meet the needs of a community hub, an opportunity has presented itself which provides a low cost and short to medium term solution to meet the current needs of the community without waiting seven years for Council to build.
19. Entering into the HNZC partnership would allow Council to consider entering into a lease agreement with the Samoan Preschool to allow them to better utilise the Moire Road Hall to meet their needs in an expanding programme, whilst not taking away a community facility from the local community.

Don't enter into partnership with HNZN

20. If Council chooses not to enter into the HNZN partnership for a community hub facility then this project will fail to get off the ground. HNZN have stated they have no budget for retrofit and are therefore reliant on a partner to see this project through. The buildings do need investment to convert them from three bedroom houses to be fit for community purpose.

	Do Partner with HNZN		Don't partner with HNZN	
	Disadvantages	Advantages	Disadvantages	Advantages
Social	nil	<ul style="list-style-type: none"> • Meets community needs • Build social cohesion • Break down barriers between HNZN tenants and wider community • A place for social service agencies to operate out of • Place to build social capital and capability • Creates a local focal point/identity • Home for community development broker 	<ul style="list-style-type: none"> • Does not meet community needs • No place for community to gather • No social agencies delivering locally • Does not support the goals and aspirations for Massey Matter and Tatou West Harbour 	nil
Economic	Unbudgeted cost to Council	<ul style="list-style-type: none"> • Requires relatively small investment for large return • Ability to utilise facility to drive local community initiatives eg community garden on site 	<ul style="list-style-type: none"> • Can't run classes out of facility which help local community 	No cost to Council
Cultural	Nil	<ul style="list-style-type: none"> • Allows for expansion of Samoan Preschool 	<ul style="list-style-type: none"> • Samoan Preschool unable to expand 	Nil
Environment	Nil	<ul style="list-style-type: none"> • Utilise existing buildings • Environmental programmes run from the facility 	<ul style="list-style-type: none"> • No opportunity to run community programmes 	No materials used to retrofit building therefore no energy used.

Consideration of Community Views

21. This partnership project has been borne out of listening to community views. Community leaders from Massey Matters and Tatou West Harbour have expressed the need to create a community hub for social and community services.

Preferred Option

22. The preferred option is for Council to partner with HNZN to develop a community hub due to the benefits that will be offered to the community, the demonstrated need, the opportunity presented and the relatively low investment required.

STRATEGIC CONTEXT

23. Massey Matters is a flagship sustainable development project for the Council. It is providing major new opportunities for leading edge, community based, sustainable suburban development thinking and doing. This project can be clearly linked to all Waitakere City's community outcomes and impacts on all nine of Council's strategic platforms. In 2007/2008 however, there have been three platforms where alignment has initially been strongest:
- Strong Communities: supporting the health and wellbeing of the city's residents, building community pride and local identity;
 - Active Democracy: people feeling that they can make a difference, resulting in high levels of community participation and respect for each other;
 - Urban and Rural Villages: ensuring people have choices in housing, transport, employment and recreation in their neighbourhoods and in the City's town centres.

CONSULTATION

24. Should this project proceed, community consultation will be undertaken to ensure the retrofit of the properties meets the needs of the community to ensure the facility usage is maximised.
25. Council officers have developed this proposal in consultation with HNZA.

RESOURCES

26. Leisure Services has \$317,000.00 in the Annual Plan 2008/2009 for land purchase relating to the development of the future West Harbour community facility budgeted in the draft LTCCP 2009-2019. This budget is unlikely to be used this financial year and the Culture and Community Committee are asked to consider reallocating this budget for the community hub partnership with HNZA.
27. The funding for a purpose built community facility currently in 2015-2016 of the draft LTCCP 2009-2019 is still required as this partnership with HNZA is deemed to be a short to medium term solution until a purpose built facility can be developed.
28. Ongoing operational costs are yet to be determined however it will mainly consist of power, water and maintenance. It is anticipated that modest revenues generated from users, such as is the case with other Council community facilities, will cover basic costs. Details will be worked through with HNZA through the development of the partnering agreement should the project get traction.

IMPLEMENTATION ISSUES

29. A partnering agreement will be drafted and brought back to the Culture and Community Committee for endorsement.

Report prepared by: Louis Rattray, Leisure Services Manager.



14 **AUCKLAND REGIONAL PHYSICAL ACTIVITY AND SPORT STRATEGY FUTURE PROPOSAL**

GLOSSARY

Auckland Regional Physical Activity and Sport Strategy (ARPASS)
Sport and Recreation New Zealand (SPARC)
Memorandum of Understanding (MOU)

EXECUTIVE SUMMARY

The Auckland Regional Physical Activity and Sport Strategy (ARPASS) is seeking partner endorsement to explore functions it might perform between June 2010 and June 2012 to ensure the issue of sport and physical activity in the Auckland region is supported during the transition to a single Auckland Council.

There is a concern by ARPASS, and the partners of ARPASS, that sport, recreation and physical activity profile, planning and initiatives may suffer due to the sheer scale of the transition and that a regional sporting agency may be needed to ensure the interests of the sector are maintained for the benefit of the region's communities.

RECOMMENDATION

It is recommended that the Culture and Community Committee resolve to:

Receive the Auckland Regional Physical Activity and Sport Strategy Future Proposal report.

BACKGROUND

1. ARPASS is an initiative of Sport and Recreation New Zealand SPARC, the seven territorial local authorities and the four regional sports trusts of the Auckland region. The inception of ARPASS followed the adoption of the Ministerial Taskforce on Sport, Fitness and Leisure released in January 2001 and the establishment of Sport and Recreation New Zealand (SPARC). The need for more effective regional coordination in the planning and provision of physical activity and sport across the Auckland region was identified as a priority.
2. ARPASS was approved by the strategy partners in 2005 for a period of five years with a targeted end date of June 2010. The Auckland Region Physical Activity and Sport Trust is the trust charged with the delivery of the strategy.
3. ARPASS's purpose is to coordinate and strengthen the sport and physical activity sector across the region and which It has four goals:
 - Build commitment & processes for successful collaboration to address regional sport and physical activity issues;
 - Increase participation in physical activity;
 - Improve sustainability & quality of sport; and
 - Develop quality regional facilities.
4. All strategy partners signed a Memorandum of Understanding (MOU) and committed their organisations and staff, for the duration of the MOU, in order to effectively implement the strategy. The strategy partners all contribute financially to the implementation of ARPASS. The Auckland Regional Council joined as a full strategy partner in 2006 with the Ministry of Health being an advocate to the strategy implementation. A Regional Collaboration Team, made up of officers for each organisation, supports implementation of the strategy as the only staff ARPASS employs is the Strategy Director and some part time administration support.

5. ARPASS has made significant inroads to the achievement of its goals and is on track to complete the five year implementation plan by June 2010.

DECISION MAKING

ARPASS has delivered a way of working, experience and learnings

6. The ARPASS model has delivered many partner benefits over the past four years. It has shown that it is possible to work collaboratively across multiple agencies, the regions territorial authorities, Auckland Regional Council and regional sports trusts to deliver benefits to the region as a whole. It has built regional networks including sport codes, achieved regional and cross sector collaboration and gained cooperation to deliver regional results. ARPASS has maintained a strategic overview for sport and physical activity across Auckland and worked hard to identify and address regional issues whilst keeping a focus on meeting the needs of the community first.
7. Much knowledge has been gained along the way that can be of future benefit such as:
 - the building up of a body of information of the sector in the Auckland region;
 - the strategic thinking undertaken to define regional priorities and issues for sport and physical activity including understanding of local versus regional issues and how to reconcile differing priorities;
 - how to leverage resources in the sector and across related sectors;
 - aligning national and regional goals and how to bridge the gap between national and local initiatives;
 - moving from message to action with multiple stakeholders and perspectives;
 - how to build collaborative relationships that work and deliver results; and
 - how to work across sectors to develop common goals and purpose whilst maximising the benefits to all.
8. The ARPASS partners identified during a formal review in 2008 the following areas of success that met or exceeded expectations:
 - cross-sector communication and a regional forum;
 - quality Information to influence decision making in areas of greatest need;
 - advocacy and legitimacy that the support of regional information provides;
 - serving as a vehicle for collaboration and providing a common ground for discussion and ideas generation; and
 - a champion for regional issues with a regional view.

Regional view for sport and physical activity going forward

9. The Strategic Partners Group (which includes political representatives from each council) and the ARPASS Board have discussed the impact on the sport and physical activity sector of the new governance structure for Auckland and the significant change this will bring about over the coming years.
10. There is an ability and willingness in the first instance for ARPASS (until June 2010) to assist the Transition Agency where it can in the transition to the new Auckland Council. This would focus on ARPASS's ability to provide a regional voice on sport and physical activity to the transition process, sharing its learning's and expertise, as outlined above, so these are not lost during the transition period and contributing its strategic thinking on appropriate regional functions, regional priorities, issues and future direction.

ARPASS contribution to the transition to the new Auckland Council

11. What ARPASS proposes to initially bring to the table to assist in the transition to the new Auckland Council is:
 - a credible regional voice acting as a sounding board and providing an overview of regional issues, activity and priorities;
 - strategic thinking at a regional level for sport and physical activity - assisting with priority setting and with ability to input and review key strategic documents such as the One Plan and Regional Spatial and Infrastructure plans as they develop;
 - the transfer of learning's from ARPASS over the past five years to the benefit of the Transition Agency;
 - thinking on regional functions for sport and physical activity and assistance with defining regional from local in planning and delivery;
 - expertise built up in addressing regional issues, regional programme delivery and planning;
 - continuing the momentum built up (collaboration takes time and effort) across the sector for regional approaches;
 - champions for the sport, leisure and recreation functions and a regional approach;
 - bridging between the Establishment Board, transition planning, the proposed new Council and the sector and its networks; and
 - advice on delivery of national goals at a regional and local level.

ARPASS Post 2010

12. The expressed concern of the Strategic Partners Group and the ARPASS Board is that a hiatus will exist between when ARPASS winds up in mid 2010 and when the new Auckland Council will have the sport, leisure and recreation functions fully functioning delivering policy, advice and services at a regional level.
13. An opportunity exists for a vehicle (ARPASS or similar vehicle) post 2010 until 2012 to provide the regional sport, leisure and recreation voice in relation to the formation, initial set up and embedding of regional sport and recreation functions into the new Auckland Council and local boards. The Strategic Partners Group and ARPASS Board would like to explore the options for this and report back to the Council and other strategic partners on the best way forward.

Conclusion and ARPASS Board Resolution

14. ARPASS believe it is in a strong position to be of valuable service to the Transition Agency and the new Auckland Council. ARPASS has looked at both facilities based requirements and programming based needs across the region and is in a good position to act as an independent advisory source during this time of transition. It is widely recognised that ARPASS in terms of its current focus, governance and board structure will finish in June 2010. It is believed there will be a gap for the sector until the new Auckland Council is in a position to consider sport, recreation and physical activity provision. ARPASS believes it has a credible regional voice, with strategic overview across the region for sport and physical activity that the wealth of experience and expertise that has been built up through will be of value to the region.

15. The ARPASS Board therefore sees the need to investigate a vehicle to fill the void of ARPASS finishing in June 2010 and the new Council getting started and underway with established priorities and functions. The ARPASS Board at its recent meeting passed a unanimous resolution recommending that each strategy partner (councils, regional sports trusts, SPARC and the Ministry of Health) considers:

“That the ARPASS Board will investigate ARPASS or a similar vehicle (which may be considered appropriate) for the best way forward post 2010 until 2012 (i.e. best vehicle, roles and responsibilities, governance structure and potential funding) to provide a region wide perspective on sport and physical activity for the new Auckland Council and local boards and report this back to Council in coming months”.

Issues

Options Identified

16. The Culture and Community Committee may choose endorse ARPASS investigating and reporting back the possible functions ARPASS may conduct post 2010 for a period of two years or not support the proposal.

Assessment of Options

17. There appears to be little harm in endorsing ARPASS to explore its or other parties' functions in the sport, recreation and physical activity field post June 2010. There is no financial commitment to Council at this stage and it is an opportune time for investigating regional functions and vehicles for the sector. Allowing ARPASS to do this work provides a neutral body without bias to best evaluate the delivery mechanisms into the future for the Auckland region.
18. ARPASS is currently in the process of completing the Regional Sporting Facilities Strategy which is the last major facilities project. Embarking on the regional functions investigation will not compromise current work programmes.

Consideration of Community Views

19. No community views have been considered at this stage. When ARPASS has completed the investigation they will report back to Council. Depending upon the scope and cost of the proposal Council will decide of community consultation is required.

Preferred Option

20. The preferred option is to allow ARPASS to complete its investigation and report back to this committee.

STRATEGIC CONTEXT

21. SPARC identified, as a strategic priority, the need for more effective regional coordination in the planning and provision of physical activity and sport across the Auckland region to bring the issues into focus, reduce fragmentation of effort, leverage skills, grow leadership capability and better utilise resources.

22. The ARPASS Strategy sets out to achieve two outcomes:
- Where working together on an issue will achieve greater outcomes than working individually; and
 - To work on issues that cross boundaries that can be better resolved by working in a collaborative manner.
23. Leisure Services has identified its core Strategic Priorities as being Strong Communities and Urban and Rural Villages whilst the principal Community Outcomes for Leisure Services are Strong Communities, Urban and Rural Villages, Working Together and Healthy Lifestyles.
24. Leisure Services main goal is to provide for the wellbeing of the community by providing leisure, recreation and community opportunities for the people of Waitakere. Many of the projects and initiatives are done in partnership as this has long been the "Waitakere Way". It is also a methodology which has seen many projects delivered in the City which may not have been possible without a partnership.

CONSULTATION

25. Consultation is not required at this stage.

RESOURCES

26. Council will not know what resources are required until ARPASS come back with their proposal.

IMPLEMENTATION ISSUES

27. There are no implementation issues.

Report prepared by: Louis Rattray, Leisure Services Manager.

