



**AGENDA FOR A MEETING OF THE CITY DEVELOPMENT COMMITTEE TO BE HELD  
AT WAITAKERE CENTRAL, 6 HENDERSON VALLEY ROAD, HENDERSON,  
WAITAKERE, ON THURSDAY, 3 MAY 2007 COMMENCING AT 9.30 AM**

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**1 APOLOGIES**



**2 URGENT BUSINESS**

Section 46A(7) of the Local Government Official Information and Meetings Act 1987 provides that where an item of business is not on the agenda, it may only be dealt with at the meeting if:

- (i) the Committee by resolution so decides; and
- (ii) the Chairman has explained at the beginning of the meeting (when open to the public) that the item will be raised for discussion and decision, why the item is not on the agenda, and why it cannot be delayed until a subsequent meeting.

The Committee may make a decision on a matter determined to be urgent.

**NOTE:** Urgent Business need not be dealt with now and may be delayed until later in the meeting.



**3 CONFIRMATION OF MINUTES**

Meeting Minutes - Thursday, 5 April 2007

**RECOMMENDATION**

That the minutes of the Meeting of the City Development Committee held on Thursday, 5 April 2007, as circulated, be taken as read and now be confirmed.



**4 DRAFT LONG TERM SUSTAINABILITY FRAMEWORK AND REGIONAL GROWTH STRATEGY REVIEW**

**PURPOSE OF THE REPORT**

The purpose of this report is to update the City Development Committee on recent developments with three streams of work Council has been involved with across the region:

1. developing the Long Term Sustainability Framework (the Framework) continuing on from Sustaining the Auckland Region Together (START) project,
2. the Regional Growth Strategy Review (RGS Review), and
3. the Regional Governance Review.

## BACKGROUND

All of the councils of the region have been participating in regionally coordinated strategies and projects and in particular the Framework, the RGS Review and, in the latter part of 2006, the Regional Governance Review. All of these projects have required a high level of commitment and engagement by staff and a significant involvement by councillors across the region.

The Regional Growth Forum has resolved to bring the Framework and the RGS Review streams of work together to achieve a better integration and alignment. Additionally, there has been discussion about the best means to improve coordination at Director level on all the cross cutting regional strategic issues and projects. The Chief Executive Officers' Forum (CEO's Forum) recently considered and endorsed the establishment of a Regional Policy Steering Group to replace the previous Strategic Directors and Regional Development Directors Groups. The Regional Policy Steering Group comprises the policy directors from across the councils of the region and includes senior representatives from key central government ministries. This steering group is also working with central government on reviewing regional governance arrangements.

The proposal to integrate the Framework and the RGS Review was endorsed at the 4 April 2007 meeting of the Regional Growth Forum. The regional political groups are also proposed to be brought together into a single group. These include the RGS Review workshops, the Regional Growth Forum meetings and the Political Reference group, which was established to support the development of the Framework. Waitakere political representatives are:

- Regional Growth Forum – Councillor Stone (alternates Mayor Harvey, Councillors Hulse and Cooper);
- Political Reference Group (for the Framework) – Mayor Harvey, Councillor Hulse (alternates Councillors Cooper and Clews).

Neither the Auckland Regional Economic Development Forum nor the Auckland Regional Land Transport Committee will be affected although they will require updates as this work progresses.

### Long Term Sustainability Framework

The idea of a long term sustainability framework emerged from the Auckland Sustainable Cities Programme, a joint local/central government collaborative programme to test how the various arms of government (both central and local) could work together on a number of demonstration projects that would move the region towards sustainability.

Local government officers, with guidance from the CEO's Forum sponsors Theresa Stratton and Peter Winder, undertook to work on a longer-term model, provisionally called the Long Term Sustainability Framework. Progress was reported to the CEO's Forum over 2005, with them agreeing in December 2005 to the development of a prototype framework to be reported back in March 2006. The prototype and a proposal to develop this further was signed off by the CEO's Forum in March 2006, and then submitted to the councils and the Auckland Regional Council for endorsement during April 2006. The Auckland Regional Growth Forum approved a project brief for further development of the Framework in May 2006. As a collaborative project between the eight councils in the Auckland region and central government, START was initiated to deliver the following outcomes:

1. A shared long-term view of the key transformational actions that will make the Auckland region more sustainable, acting as a touchstone for decision-making and activities;

2. A sustainability framework and tools to assist central and local government and key corporates to make decisions that are more integrated, prioritised, and resilient;
3. Alignment and coordination of efforts to achieve sustainable outcomes, working from the basis of the respective strengths of councils, central government and other stakeholders;
4. Future-proofing the Auckland Region's development, in particular its built form.

The draft Framework went to the Auckland Regional Growth Forum on 6 December 2006. The Auckland Regional Growth Forum resolved to forward the draft Framework to all councils in the region (and central government agencies).

Waitakere City Council along with representatives from the other councils gave verbal feedback on the draft Framework to the Regional Growth Forum at its meeting on 7 March 2007.

At the time of writing, this feedback and input from subsequent deliberations of the working groups is being incorporated into a further iteration of the draft Framework, which will be reported to Councillors at the Regional Growth Forum workshop on 9 May 2007.

### **Regional Growth Strategy Review**

The Regional Growth Strategy (RGS) was adopted in 1999 and is a regional undertaking by all councils in the Auckland region, and the Auckland Regional Council (ARC) for managing growth to 2050. The co-operative strategy was the first for the region and signalled the desire for all the councils to work more closely together to resolve urban growth issues. It was envisaged the strategy would need to respond to changes over time and it was identified that review should occur every 5 years. It has now been over 5 years since the RGS was adopted. The progress of the RGS Review has been reported over time to the Regional Growth Forum

The RGS Review is being undertaken in parallel with the development of the Framework and it has always been recognised that the two workstreams need to be closely aligned. There is a clear expectation that the Framework would inform the "front-end" of the RGS Review and that a refreshed look at the vision, principles and outcomes of the current RGS would result. The merging of these two projects now means that Council will need to be prepared to consider issues raised in the RGS Review at the same time as the Framework. It is critical that the outcomes from the RGS Review deliver the expectations from the Framework, and conversely that the Framework is clear about the directions, shifts and goals that are needed for long term sustainability of the Auckland region. At the time of writing this report officers have not been in a position to assess issues arising from this integration work and a verbal report will be presented at the meeting.

At the last meeting on Wednesday, 4 April 2007 the Regional Growth Forum resolved:

*"That the Regional Growth Forum endorse the integration approach as proposed in this report, including:*

- *The presentation of a single report to the Regional Growth Forum on 4 July 2007;*
- *Merging of the regional political engagement process into a single process."*

Additionally, a subsequent item reporting on the RGS Review Implementation, at the 4 April 2007, meeting resolved that:

*"That the focus of the next workshop be on the development of a set of actions to implement the Regional Growth Strategy based on options outlined in attachments 1 and 2 and also to take into account the appropriate shifts indicated in the Long Term Sustainability Framework."*

A Political Reference Group workshop of the Regional Growth Forum and the Framework Councillors is scheduled for 9 May 2007 to consider the content of a first draft of the final report. It will be important for Waitakere to be represented and participate in this workshop.

At the time of writing a first draft of the integrated report is under preparation. The final draft report is intended to go to the Regional Growth Forum on 4 July 2007.

## **STRATEGIC CONTEXT**

The integration of several key regional projects that are the subject of this item sits within the framework of long-term commitments and principles to guide decision-making adopted by the Council as part of the Long Term Council Community Plan Councillor workshops held early 2006. This work establishes a discipline about planning for the City's long-term future in a way which addresses resilience, liveability and sustainability in the context of the four well-beings. This work also ensures a high level of connection is maintained across regional and local strategies that have in the past been narrowly seen as single-issue matters.

Waitakere's continued involvement with the project is strategically important at this time because of the possibility that it will lead to better decision making across the region and nationally in areas that have major impacts on the wellbeing of Waitakere residents, including energy, transport, environmental quality, infrastructure, buildings, community development, employment etc.

## **ISSUES**

The work to integrate major well established cross regional and cross functional processes is extremely complex and time consuming. Although both the Framework and RGS Review projects are approaching some key milestones during the next six to eight weeks, there is still a lot of work to be done. Council needs to consider carefully the material that comes forward for endorsement as it involves long-term sustainability concerns and the outcomes and implementation options from the RGS Review.

There have been suggestions that the proposed integration of these regional projects is a first step towards a more comprehensive "One Plan" for the region. This is a significant step forward to achieve regional understanding and agreement towards long term sustainability. Council will need to maintain its involvement to ensure that meaningful integration is achieved. Until such time as the detail is provided for consideration it is difficult to identify the issues to be considered. An update will be provided to the meeting.

## **RESOURCES**

Waitakere's continued support of this project will be in staff time and is being managed within existing budget allocations for strategic planning. The Framework has an overall budget of \$260,000 for 2006/2007. Waitakere has contributed to the \$125,000 local government share with central government contributing \$135,000 to the joint work.

The RGS Review is also funded through regional and local government annual plans.

Any development of the proposed "One Plan" will be subject to further funding agreements between the councils and central government.

## **CONCLUSION**

The work to develop a Framework for the Auckland region is being merged with other critical regional planning process such as the RGS Review and the forthcoming reviews of the Regional Land Transport Strategy, Auckland Regional Economic Development Strategy. This is a commitment already endorsed by the Regional Growth Forum at the 4 April 2007 meeting and expressed in the Draft Auckland Regional Council Annual Plan.

The detail of the processes and the manner in which this will be undertaken is still unclear. A verbal report will be presented to the meeting to provide the most up-to-date detail on the integration of these regional strategic processes.

The rationale for this work is the need to achieve better outcomes for the city and region through better integration of planning work across the region and across major functions such as transport, resource management, land use, and social and economic development.

This work holds out considerable promise for outcomes involving the four wellbeings in the medium to longer term for Waitakere, its residents and the Auckland region.

### **RECOMMENDATION**

That the Draft Long Term Sustainability Framework and Regional Growth Strategy Review report be received.

Report prepared by: Graeme Campbell, Director: Strategic Planning, Sue Bidrose, Director: Strategic Performance and Lesley Jenkins: Group Manager: Long Term, Urban & Environmental Strategy.



## **5 UPDATE ON BEACON NEIGHBOURHOOD RESEARCH**

### **PURPOSE OF THE REPORT**

The purpose of this report is to update the City Development Committee on Beacon Pathway Limited (Beacon), and correct errors concerning shareholder details that were made in two earlier reports.

### **BACKGROUND**

In March 2007, Councillors requested further information about Beacon research work and this report responds to that request. The Council is a shareholder in Beacon. Beacon is a research consortium receiving funding from five shareholders and matched funding from the Foundation for Research Science and Technology (FRST). This enables Waitakere City Council, for an annual \$200,000 commitment, to have a role in directing the purchase of \$2 million of sustainability-focussed research annually.

Beacon's focus is on improving the sustainability in the built environment and is mainly aimed at the residential built environment. Within Beacon's research streams, the stream in which the Council has had the most involvement and interest is the sustainable Neighbourhoods work, which focuses on neighbourhood built environment sustainability with the aim:

*"Every new subdivision and any redeveloped subdivision or neighbourhood from 2008 onwards to be developed with reference to a nationally recognised sustainability framework."*

The Council has been contracted by Beacon to deliver the current neighbourhood research phase, using three contract researchers.

## STRATEGIC CONTEXT

Beacon's aims and goals fit in well with Council's eco city vision, particularly its Urban and Rural Villages, Economic Development, Green Network, Three Waters, Sustainable Energy and Clean Air, and Zero Waste strategic platforms. Understanding the solutions that will be needed to make New Zealand homes and neighbourhoods more sustainable is an important step in delivering on the Council's vision. Beacon sees the Council as a link to the practical implementation of its research.

## ISSUES

### Correction of earlier errors

Two earlier reports contained errors which have been brought to officers' attention and need to be corrected:

- A report in February 2005 erroneously named Housing New Zealand as an original shareholder in Beacon, which is not the case: Housing New Zealand decided not to become a shareholder, but remain a supporter and stakeholder in the work.
- The Beacon Update report to the City Development Committee in March 2007 contained an erroneous statement that the Shareholders have made a six year commitment, when in fact the commitment to date is for three years, with an arrangement with FRST that they will continue to contribute matched research funding for another three years, subject to a review of Beacon. Furthermore, that report stated that New Zealand Steel joined "earlier this year" when in fact they joined in the 2005/06 year.

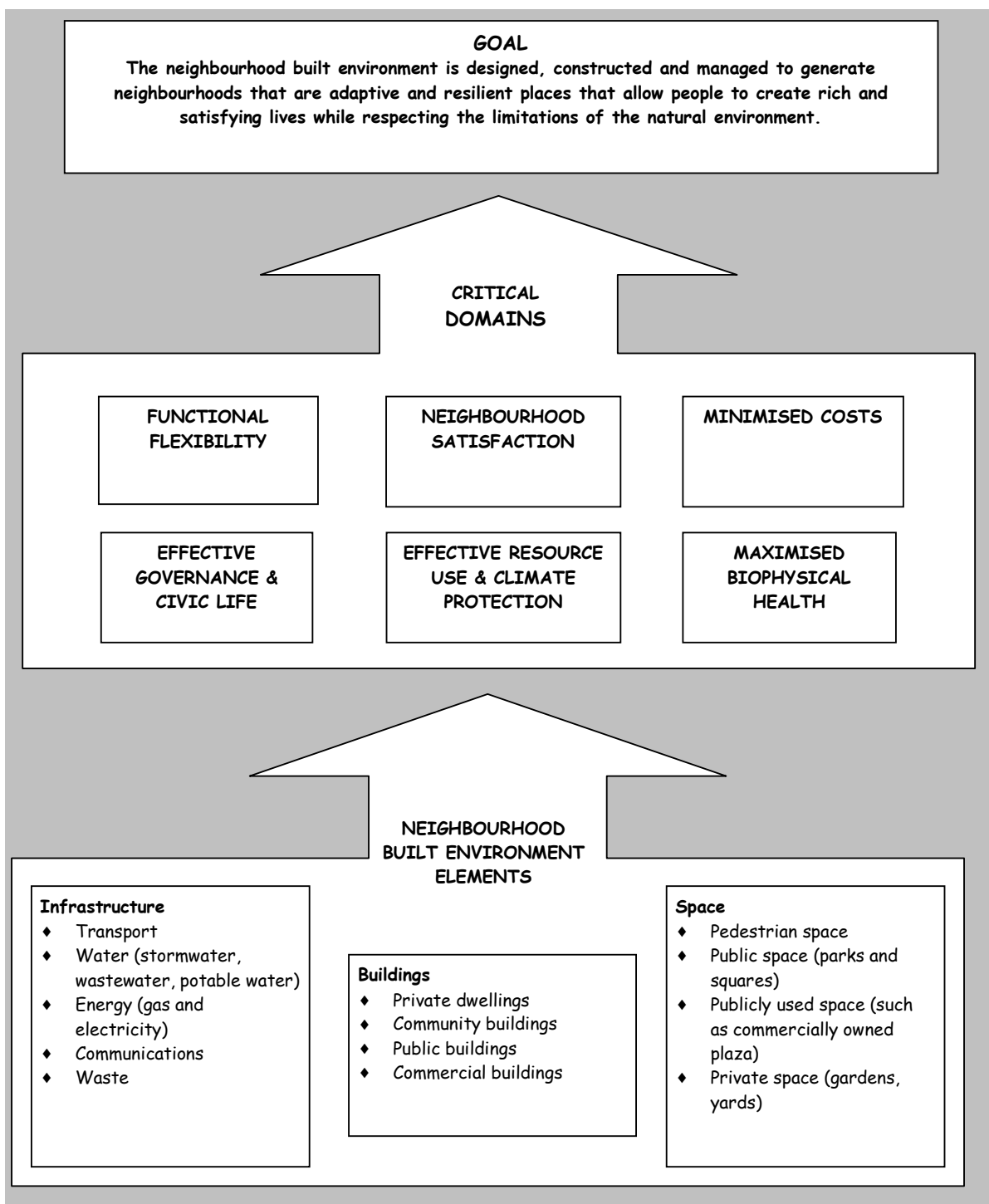
The correct shareholding information is:

- Beacon is a consortium formed in 2004 by four shareholders: Waitakere City Council, Fletcher Building Limited, SCION Research Limited and Building Research New Zealand Limited. In the 2005/06 year, New Zealand Steel subsequently joined as a shareholder, and they backdated their annual contributions to 2004, meaning that all five current shareholders have committed to the same annual financial contributions to date. All five current shareholders made an initial three year commitment, with the potential to remain involved in the consortium until 2010, which was matched by FRST making a commitment to also fund Beacon until 2010. Waitakere has made a further commitment for the 2007/08 financial year, with its future commitment to be reviewed following the FRST review of Beacon later in 2007.

### The Beacon Neighbourhoods Research

Over the last two and a half years the neighbourhood research team have researched the critical sustainability issues influencing and influenced by the neighbourhood built environment. From this initial research, a prototype Neighbourhood Sustainability Framework was developed that was later confirmed through testing on seven case study neighbourhoods. During the case studies, empirical data was collected and analysed that confirmed that more sustainable built environments lead to more sustainable neighbourhoods, including more sustainable resident behaviour and attitudes. This data set presents the first and most extensive evidence of critical factors of neighbourhood sustainability collected in New Zealand.

The following diagram sets out the content of the Beacon Neighbourhood Sustainability Framework:



The research team presented its work to the international Urban Planning and Environment conference in Bangkok earlier this year and were awarded best paper, providing further confidence in the framework and the quality of the research undertaken.

Beacon is however aware that a theoretical framework will do little to improve sustainability in real neighbourhoods. The team is therefore developing tools that allow decision makers to clearly identify neighbourhood strength and weaknesses with the aim of identifying appropriate action. This tool will be applicable to existing and planned urban neighbourhoods and is currently being tested in West Harbour as part of the Massey Matters project. The team will then work with the Council and Housing New Zealand to identify actions that will improve the sustainability of the West Harbour neighbourhood.

The prototype tool has two components, one that assesses the physical built environment and one that assesses resident behaviour and perception. It utilises the extensive data collected during the case study period. The intention is to develop a tool that is easy to use yet robust.

The built environment assessment measures the following key drivers of neighbourhood sustainability:

- Walking Access to Every Day Basic Facilities;
  - Access to Public Transport;
  - Efficient Use of Space and Viability of Local Centres;
  - Protection and Enhancement of the Natural Environment;
  - Dwelling Sustainability.
- } Measured Credits
- Quality of Space;
  - Diversity and Resilience;
  - Appropriate Street Network;
  - Innovation.
- } A Mixture of Measurement and Professional Judgement, within Tight Guidelines

The resident perception assessment covers:

- Resident satisfaction with their neighbourhood;
- Resident travel habits;
- Residents' use of local facilities;
- Residents' participation in their community;
- Residents' resource consumption; and
- Residents' relationship to the natural environment.

While the tool is still in the development phase, Beacon believes that it could have widespread application in New Zealand and possibly abroad. A process is currently underway to identify any commercial opportunities arising from the tool that may result in benefits to the Beacon shareholders.

At the same time the research team are meeting with potential users of the tool to assess how to best ensure that its application can result in practical neighbourhood sustainability outcomes.

Looking ahead, the research team will continue to work on the development phase of the tool. However, additionally there are several other priorities including assessing higher density neighbourhoods with the aim of better understanding the solutions needed to make higher density neighbourhoods work.

On Wednesday, 23 May 2007, in the Pohutakawa room at Sorrento, Cornwall Park, Beacon will be running an all day symposium for shareholders. All Councillors who are interested in the Beacon research are invited to attend. The day begins at 9.30 am.

## RESOURCES

There are no resource implications from this project as it is fully funded by Beacon.

## CONCLUSION

The Beacon neighbourhood research stream is progressing well and is delivering outcomes potentially very useful to the Council. The Council will continue working with the team to ensure that the research is practical and useful in helping Council and others improve neighbourhood sustainability in New Zealand's cities.

This report is a very brief summary of the neighbourhood research work and there are extensive reports available at [www.beaconpathway.co.nz](http://www.beaconpathway.co.nz) should Councillors wish to access these.

## RECOMMENDATION

That the Update on Beacon Neighbourhood Research report be received.

Report prepared by: Sue Bidrose, Director: Strategic Performance.



## 6 PROJECT TWIN STREAMS UPDATE APRIL - MAY 2007

### PURPOSE OF THE REPORT

The purpose of this report is to provide the City Development Committee with an update of Project Twin Stream's objectives for 2007.

### BACKGROUND

The purpose or kaupapa for Project Twin Streams is: *Working together for healthy streams and strong communities: creating a sustainable future.*

Project Twin Streams is an exciting and innovative multi-faceted project that focuses on achieving long-term sustainable integrated management of the Henderson Creek and Huruhuru Creek catchments. This project weaves together the issues of integrated stormwater management and the restoration of stream banks along the Oratia, Waikumete, Opanuku, Pixie and Swanson Streams, with a sustainable community development approach. The Project Twin Streams catchment has a population of 100,000 people and covers 10,000 hectares.

Central to the long term success of the project is finding ways of raising people's awareness of the causes of the degradation of streams, and behaviour changes to address these. This requires working across all aspects of wellbeing (environmental, social, economic and cultural) and actions that promote strong, healthy, engaged local communities who understand the challenges facing their catchment and take responsibility for them.

### STRATEGIC CONTEXT

Project Twin Streams has been identified as one of Council's catalytic projects and is contributing to the implementation of the vision of Waitakere as an Eco City through all Council's strategic objectives and platforms and its contribution to Community Outcomes - Green Network, Strong Communities, Sustainable Environment, Strong Economies, Waiora (Environmental Protection) and Whaiora (Participation in society). The Community Outcome priorities strongly identify Project Twin Streams as a project for enabling the achievement of a number of these outcomes.

In particular Project Twin Streams supports the Council strategic platforms of:

- **Strong Communities** - people are active, healthy and content;
- **Active Democracy** - people feel they can make a difference. There are high levels of community participation and respect for each others' views;
- **Green Network** - caring for natural areas. Protection and enhancement is on both public and private land; community involvement is encouraged, as is the protection of landscapes, native plants, wildlife and ecosystems; and
- **Three Waters** - stream restoration and resolving stormwater management issues.

Project Twin Streams also demonstrates the integration of Council's Quadruple Bottom Line approach in programme development and implementation as required by the Local Government Act 2002.

## OBJECTIVES FOR 2007 PLANTING SEASON

### Planting and Maintenance Programme

Five separate commercial contracts have been awarded, a separate contract for each of the streams within the Project Twin Streams area, to Parks and Maintenance Services Limited. The manner in which these contracts have been scoped has been based on detailed programme planning and Gantt charts which have been used to plan out all remaining activities on all the streams.

The weeding and maintenance programme is based on a staged approach over a number of successive years as follows:

- **1<sup>st</sup> stage** - Environmental weed clearance which would include tree removal, crown lifting, cutting and paste, spray work and rubbish removal to prepare site for first stage planting;
- **2<sup>nd</sup> stage** - Medium weed clearance of environmental weed ground cover species, crown lifting, follow up weed spray to provide space for first stage and second stage planting; and
- **3<sup>rd</sup> stage** - Removing weed and preparing areas for second and third stage planting to include maintenance after planting.

Additional to the weeding and maintenance programme, extensive planting will be undertaken along designated reaches, in accordance with the overall programme schedule for each stream.

The following tables indicate the high level objectives for each of the streams:

### Swanson Stream

	2006-2007	2007-2008
1 <sup>st</sup> stage weeding and maintenance	70,813 m <sup>2</sup>	43,027 m <sup>2</sup>
2 <sup>nd</sup> stage weeding and maintenance	14,877 m <sup>2</sup>	68,101 m <sup>2</sup>
3 <sup>rd</sup> stage weeding and maintenance	nil	15,716 m <sup>2</sup>
Planting - RT	17,910	15,000
Planting - PB3	4,960	3,800
Planting - PB5	100	200
Planting - PB8	900	1,200
Planting - PB12	100	500
Planting - PB18	50	100

### Henderson Creek

	2006-2007	2007-2008
1 <sup>st</sup> stage weeding and maintenance	3,050 m <sup>2</sup>	2,000 m <sup>2</sup>
2 <sup>nd</sup> stage weeding and maintenance	19,987 m <sup>2</sup>	10,000 m <sup>2</sup>
3 <sup>rd</sup> stage weeding and maintenance	16,734 m <sup>2</sup>	8,948 m <sup>2</sup>
Planting - RT	14,870	11,000
Planting - PB3	2,800	3,000
Planting - PB5	100	200
Planting - PB8	810	900
Planting - PB12	100	300
Planting - PB18	50	100

### Waikumete Stream

	2006-2007	2007-2008
1 <sup>st</sup> stage weeding and maintenance	78,409 m <sup>2</sup>	26,602 m <sup>2</sup>
2 <sup>nd</sup> stage weeding and maintenance	nil	61,798 m <sup>2</sup>
3 <sup>rd</sup> stage weeding and maintenance	nil	nil
Planting - RT	10,970	12,000
Planting - PB3	4,870	6,000
Planting - PB5	100	200
Planting - PB8	850	900
Planting - PB12	100	300
Planting - PB18	50	100

### Opanuku Stream

	2006-2007	2007-2008
1 <sup>st</sup> stage weeding and maintenance	74,070 m <sup>2</sup>	80,290 m <sup>2</sup>
2 <sup>nd</sup> stage weeding and maintenance	8,172 m <sup>2</sup>	57,297 m <sup>2</sup>
3 <sup>rd</sup> stage weeding and maintenance	nil	3,000 m <sup>2</sup>
Planting - RT	8,530	12,000
Planting - PB3	11,400	14,000
Planting - PB5	150	300
Planting - PB8	2,000	3,000
Planting - PB12	200	500
Planting - PB18	100	275

### Oratia Stream

	2006-2007	2007-2008
1 <sup>st</sup> stage weeding and maintenance	3,050 m <sup>2</sup>	2,000 m <sup>2</sup>
2 <sup>nd</sup> stage weeding and maintenance	19,987 m <sup>2</sup>	10,000 m <sup>2</sup>
3 <sup>rd</sup> stage weeding and maintenance	16,734 m <sup>2</sup>	8,948 m <sup>2</sup>
Planting - RT	14,870	11,000
Planting - PB3	2,800	3,000
Planting - PB5	100	200
Planting - PB8	810	600
Planting - PB12	100	200
Planting - PB18	50	50

Key: **RT** = Root Trainer, **PB** refers to the size of the Plastic Bag in inches, i.e. a PB3 is a plastic bag that measures 3 inches (small) compared to a PB18 which is a larger 18 inch sized plastic bag.

It is intended that 33.3% of the weeding and maintenance and 60% of the planting will have Community Group involvement across all of the streams.

An extensive willow eradication programme is being progressed on the Waikumete, Swanson and Opanuku Streams. Willow is the major environmental weed on the stream and contributes to flooding.

### **Community Contracts and Community Engagement**

A key goal of Project Twin Streams is to build community ownership of the Project in ways that are inclusive and meaningful for local neighbourhood communities and communities of interest. Community uptake is being achieved through working to engage and contract six locality-based community organisations to develop Project Twin Streams in their neighbourhoods. This model is proving extremely effective in engaging the diversity of Waitakere communities in Project Twin Streams.

There are now five organisations that have community contracts with Project Twin Streams which have been approved by the Tenders Subcommittee. These are:

***Te Ukaipo Mercy Initiatives for Rangatahi*** in Ranui-Massey along the Swanson Stream from Birdwood Road to Huruhuru Creek. This project is being delivered in association with the Ranui Action Project. Project Twin Streams Ranui-Massey are currently seeking community input into a sculpture which will be placed at the entrance to Ulrich Reserve on Swanson Road. The first stage of planting here is complete and the aim is to have an artwork which will draw people into the reserve, and encourage them to enjoy the replanted area, which was a focus of great community effort. Suggestions regarding a theme and/or materials are most welcome. 2007 sees 10 community groups working on Project Twin Streams within the Ranui-Massey area. Liston College has recently become involved and they will be planting and maintaining their specific area. Progress also continues to be made towards the NZQA accreditation of those alternative education providers who engage in Project Twin Streams. This means that youths who take part in planting and maintenance programmes with the project would be able to receive an NZQA Certificate in Horticulture.

***Community Waitakere (previously known as WADCOSS)*** in the Henderson area along the Henderson Creek. A key project in 2007 for Project Twin Streams Henderson Creek will be the Colletta Wetland Project, which has been adopted by Flanshaw Primary School as part of their on-going support for Project Twin Streams. Pupils will be taking part in an Arbour Day planting on 6 June 2007 and in the week following, their families will visit the area. It is hoped that the school's involvement in this project will ensure the restoration of the wetland and the area will become an invaluable educational resource. Waitakere Gardens residents and the West Auckland Historical Society are also involved in a planting which will take place on the Opanuku Stream. It is hoped to have this work completed by Arbour Day (5 June 2007) in time for the Historical Society's official opening of their historical display. School children from Henderson Primary will be involved in both project work on the stream and the Arbour Day planting.

***Corban Estate Arts Centre*** along the Lower Opanuku Stream to Border Road. This project is being delivered jointly between Corban, WEA (Workers Education Association) and the Waitakere Pacific Arts & Cultural Trust. Project Twin Streams Opanuku Stream continue to build on the solid foundation they established in 2006. In the first year, 16,000 plants were planted via two community plantings and 11 community groups. The community organisation will also continue the stream tours, weeding and plant identification workshops they host. 2007 will see eight community groups with an on-going involvement in the restoration of Opanuku Stream - these include a group from Henderson High School and a corporate group from General Electric. Partnerships have been established with the ARC Bio-security unit for predator monitoring and tracking and with ARC Ranger Riki Bennet, who will be working to educate students about traditional Maori bush-craft. The focus of helping residents reconnect with the stream in wider ways

will be continued with a series of educational workshops; Stormwater solutions in April 2007 and Weeding Out and Planting Natives in May 2007. The group will also be establishing a Friends of Opanuku Stream in 2007. This will enable all interested parties to come together, be involved and keep in touch with the Project.

**EcoMatters Environment Trust** in Glen Eden along the Waikumete Stream. This contract will be delivered in partnership with Glen Eden Primary School and other local schools in the area. There is a huge amount of passion and energy from the three schools in Glen Eden to work together for Project Twin Streams. Project Twin Streams Glen Eden now has seven groups who have adopted area to care for in the Glen Eden catchment. The groups span the entire catchment and will be helping to restore the Whakarina, Bishop and Waikumete Streams from the head-waters near Titirangi down to the far end of Parr's Park in Oratia. A 2006 teacher's workshop will be followed up with a workshop for residents on Saturday 5 May 2007. This is open to anyone in the Glen Eden catchment area who wants to learn how to care for the stream in their back yard, this hands-on session will teach easy methods of weed control as well as how to plant and maintain a site.

**McLaren Park and Henderson South Community Initiatives** are the most recent community organisation to enter into contract with Council for the community engagement on the stream restoration and they will be managing the lower Oratia Stream.

In Swanson, residents will be actively involved in planting around the Swanson Golf Club for the 2007 weed eradication and a planting programme.

The work of the community contract organisations is strengthening local communities not only through community planting events but by sharing experiences, creative learning, developing art works, expressing local culture, developing community pride, bridging diversity and opening up opportunities for training and employment.

### **Community Planting Days**

The following community planting days are currently planned, with others still being worked on for the lower Oratia Stream area as the McLaren Park Community Group is still establishing itself:

#### **Opanuku Stream**

- 23 June 2007, Matariki Planting, Border Road Bridge.
- 8 September 2007, Spring Planting, Vintage Drive.

#### **Glen Eden**

- 16 June 2007, Matariki Planting, Kaurilands Domain, Atkinson Road.
- 1 September 2007, Spring Community Planting, Ceramco Park, Glendale Road.

#### **Henderson Creek**

- 19 May 2007, Sherwood Park.
- 7 July 2007, Epping Park.

#### **Ranui-Massey**

- 19 May 2007, Celebrating Children, Don Buck Corner Reserve, Ranui.
- 30 June 2007, Matariki Planting, Riverpark Reserve, Massey.
- 18 August 2007, Waimoko Glen, Ranui.

## Walk and Cycleways

The walk and cycleway routes cover the following areas and are all designed to follow alongside the Opanuku, Oratia or Waikumete Streams. Stormwater runoff will be filtered by swales or other devices prior to discharge to the environment.

The scope of works is as set out in the table below:

<p><b>Oratia walk and cycleway</b></p>	<ul style="list-style-type: none"> <li>• The Oratia walk and cycleway runs from Parrs Cross Road to Millbrook Road. It has a bridge and link across to Newham Place, an interface with the underpass at the Sunnyvale Railway Station underpass and a bridge across the Waikumete Stream.</li> <li>• Construction is currently underway on the walk and cycleway and this phase is due to be complete by the end of April 2007.</li> <li>• The Newham Place and Waikumete Bridges, as well as the interface with the On Track works at the Sunnyvale Station, are planned to be completed before the end of June 2007 should all the consents be granted in time.</li> </ul>
<p><b>Lower Opanuku walk and cycleway</b></p>	<ul style="list-style-type: none"> <li>• The Lower Opanuku walk and cycleway extends from Alderman Drive over the Great North Road intersection with Henderson Valley Road, through the Corban Estate and along the southern side of the Opanuku Stream to Border Road. There are links into Smythe Road, Keeling Road and Garelja Roads, as well as an interface with an existing bridge across the Opanuku Stream.</li> <li>• Construction is currently underway on the walk and cycleway and this phase is due to be complete by the end of April 2007.</li> <li>• A bridge over the Waitaro Stream will be built by the end of June 2007 should all the consents be granted in time.</li> <li>• The extensive bridge and approaching boardwalks to the Chardon Place bridge will be constructed as part of the Upper Opanuku construction contract planned for commencement in October 2007.</li> <li>• The segment of the Lower Opanuku walk and cycleway from the Corban Estate arts bridge to Keeling Road (approximately 1km) will be completed in time for the opening launch on 21 April 2007 and will serve as the platform to celebrate the launch of the entire PTS walk and cycleway network.</li> </ul>
<p><b>Lower Waikumete walk and cycleway</b></p>	<ul style="list-style-type: none"> <li>• The Lower Waikumete walk and cycleway runs from Seymour Road, through a purpose-built wetland and intersects the Oratia walk and cycleway between the Waikumete Bridge and Millbrook Road.</li> <li>• Construction is currently underway on the walk and cycleway and this phase is due to be complete by the end of June 2007.</li> </ul>
<p><b>Upper Opanuku walk and cycleway</b></p>	<ul style="list-style-type: none"> <li>• This is the extension of the Lower Opanuku segment, from Border Road up past the Pony Club, onto Henderson Valley Road and into the new sub-divisions in the area.</li> <li>• This is currently under final design review and it is intended to award the contract for the construction before the end of June 2007, with construction planned for the period October 2007 to February 2008.</li> </ul>
<p><b>Upper Waikumete walk and cycleway</b></p>	<ul style="list-style-type: none"> <li>• This is the segment from Ceramco Park, alongside the Waikumete Stream to Savoy Road, at which stage it will join with Captain Scott Road and be interfaced with all other road improvement projects planned for the Glen Eden area.</li> <li>• This is currently under final design review and it is intended to award the contract for the construction before the end of June 2007, with construction planned for the period October 2007 to February 2008.</li> </ul>
<p><b>Millbrook Road walk and cycleway</b></p>	<ul style="list-style-type: none"> <li>• This segment runs along Millbrook Road to Henderson Town Centre.</li> <li>• This is currently under final design review and it is intended to award the contract for the construction before the end of June 2007, with construction planned for the period October 2007 to February 2008.</li> </ul>

The opening launch of the Project Twin Streams walk and cycleways was to be held at the Corban Estate at 10:00 am on Saturday, 21 April 2007.

## **Property Buy Outs**

Following approvals from the Finance and Operational Performance Committee, Project Twin Streams commenced buying properties in the Serwayne Place, Millbrook Road area (2003), in Henderson Valley (2004) and Glen Eden (2005) and further part purchases of properties for cycleways and esplanades (2006 and 2007). To date settlement has been reached on 78 out of 100 properties, 22 are under negotiation.

## **Relationship with Manawhenua and Iwi**

There is strong support for Project Twin Streams from both Te Kawerau A Maki and Ngati Whatua. Cultural heritage reports with recommendations for progressing manawhenua interests within Project Twin Streams have been received from both iwi and are being implemented. Opportunities to work with the local iwi on stream restoration using traditional methods are being explored through the Maori Issues Manager, although these opportunities may not be easily agreed to due to the overall progress of the restoration and there are not many untouched areas left to set aside for traditional restoration methods.

All the local community contract organisations are working closely with local Maori in their locality.

There has recently been interest in establishing a Pa Harekeke (traditional flax planting for weaving) as part of Project Twin Streams. This is being progressed in consultation with the Maori Issues Manager. It will include consultation with manawhenua, local weavers and the Weaving School at UNITEC.

## **An Innovative Approach to Integrated Catchment Management Planning for Project Twin Streams**

Work is underway to prepare an integrated catchment management plan with the Auckland Regional Council and Landcare to develop a Quadruple Bottom Line plan for the Project Twin Streams catchment. The Auckland Regional Council has agreed in principle to this proposal and its innovative potential to build on the community engagement strategies of Project Twin Streams to engage communities to take ownership of the water issues in their own catchment. The greatest impact on managing stormwater is through individual and collective behaviour change.

## **Achieving Project Twin Stream Goals through Collaborative Partnerships**

Project Twin Streams is one of two demonstration sites for Sustainable Communities, one of the work strands of Sustainable Auckland, which is a government demonstration project. This brings additional resources of \$65,000 - \$85,000 a year for three years through direct funding, of which 2006/2007 is the final year. A key focus for Sustainable Communities this year will be developing strategic partnerships with external organisations such as Department of Internal Affairs, Auckland Regional Council, and Ministry for Environment to ensure on-going development, funding and other resources which ensure the long-term sustainability of the project.

## **Progressing Project Twin Streams Economic Goals**

In February 2006 Sustainable Communities commissioned the then, Enterprise Waitakere (now Waitakere Enterprise) to identify potential opportunities and an implementation plan for economic development in the Project Twin Streams catchments. In July 2006 a workshop was held with key stakeholders - community, central government, Council, and others to present the outcomes of the research and to workshop priorities and next steps. Councillors Hulse and Cooper attended. This workshop generated a lot of positive energy for Project Twin Streams as a catalyst for economic development. Action plan ideas focussed on the following:

- Community economic development initiatives such as providing employment pathways for youth at risk through skills training and unit standards that recognise the skills being developed by youth engaged in regular restoration activities; business ideas such as bamboo to charcoal and weeds to paper and activities that support ecotourism;
- Green technologies;
- Maori economic development.

Waitakere Enterprise has established a new position of Economic Development Facilitator to progress the Project Twin Streams Economic Development Action Plan and to further work on social enterprise development. This position is jointly funded by Sustainable Communities, Council and Waitakere Enterprise.

A steering group led by Waitakere Enterprise and comprising Council, Beacon Pathways, EcoMatters Trust, Landcare, UNITEC and Sustainable Business Network has recently been established to progress the Green Technologies recommendations in the Project Twin Streams catchment. The overarching aim of the group is that 'Green Technology is Mainstream in the Project Twin Streams Catchment'. The purpose is to begin the process of preparing an action plan for progressing green technology economic opportunities in the Project Twin Streams catchment. Currently they are assessing the merits of green technology projects that have been already identified and deciding which of these to focus on in 2007/2008.

### **Evaluating the Effectiveness of a Quadruple Bottom Line Approach**

The Project Twin Streams Integrated Evaluation Framework has now been completed. It captures the effectiveness of a Quadruple Bottom Line approach to an environmental project. Evaluation will include the effectiveness and learnings of using a community development model, and a range of environmental, economic, cultural and social outcomes. The Evaluation Framework is aligned to Council's monitoring and evaluation processes. The framework is very innovative and will be of broader interest and have wider application beyond the Project as very little work has been done on how to evaluate sustainable Quadruple Bottom Line projects.

The challenge for 2007 will be to secure external funding to advance the Evaluation Framework as "monitoring and evaluation: activities are not funded through the original Infrastructure Auckland grants.

### **RESOURCES**

The resources available are as follows:

- Funding of \$38.2 million has been allocated from Infrastructure Auckland (subsequently replaced by Auckland Regional Holdings) for stormwater management, repair and restoration of 56 km of streams and to provide social and economic benefits as outline in the contract;
- Funding of \$5.2 million has been allocated from Infrastructure Auckland for the construction of walk and cycleways along the Oratia, Opanuku and Waikumete streams. Additional top-up funding of \$3.4 million has been obtained from Land Transport New Zealand with Council committing to fund 53%;
- Direct funding of \$80,000 from Sustainable Communities for three years has been secured to progress agreed social, cultural and economic goals of the programme. This funding stops at the end of the 2006/2007 financial year;
- Funding of \$250,000 from Ministry for Environment Sustainable Management Fund for education on sustainable technologies and for a community festival and launch of the walk and cycleway project;
- Funding from Financial Contributions. Work is currently underway to identify other opportunities for additional contributions to ensure that Project Twin Streams has sufficient funding to achieve the overall scope of work up to 2012.

In the long term additional funding will be required to sustain the project beyond 2012.

Internal process improvements have been implemented which now enable monthly claims to be submitted to Auckland Regional Holdings which has the net effect of minimising the cost of capital.

### **CONCLUSION**

Project Twin Streams is demonstrating a community development model for catchment restoration and an integrated catchment management plan. As more and more local people become engaged and enthused with the project the potential grows. The project fully reflects the purpose of local government to promote environmental, economic, cultural and social wellbeing. An ambitious but achievable programme of work that involves the stream restoration through the Quadruple Bottom Line approach and the construction of the walk and cycleways is being implemented and planned for the 2006/2007 and 2007/2008 financial years.

### **RECOMMENDATION**

That the Project Twin Streams Update April - May 2007 report be received.

Report prepared by: Lawrence Butcher, Sustainable Engineering Manager.



## **7 WAITAKERE CITY COMMUNITY REPORT 2006 - LOCAL SERVICES MAPPING**

### **PURPOSE OF THE REPORT**

The purpose of this report is to inform the City Development Committee of the findings from the Waitakere City Community Report 2006 - Local Services Mapping, which was recently released by Family and Community Services on behalf of the Ministry of Social Development.

Sally Clarkson, Relationship Manager, and Robyn Rusher, Regional Manager from Family and Community Services Ministry of Social Development will present on the report's findings and the implications for Waitakere into the future.

### **BACKGROUND**

The Waitakere City Community Report 2006 - Local Services Mapping, distributed under separate cover, builds on the strength of collaborative relationships within Waitakere and in particular the Waitakere Wellbeing Collaboration Strategy.

The report presents six key priority areas for social wellbeing in Waitakere, they are:

- child poverty;
- appropriate housing;
- accessible and appropriate youth services;
- family violence;
- services for older adults;
- sustainable community development.

The purpose of the Waitakere City Community Report 2006 is to present the six key priority areas for Waitakere in terms of social wellbeing.

This report places these priorities within the wider context of the community service environment and the key issues facing the city. The report presents a summary stock take of the services provided by the local community and non-government sector in Waitakere and recommends the next steps towards working collaboratively on key priorities areas.

## **STRATEGIC CONTEXT**

The Council's nine strategic platforms and five priorities have social wellbeing as one of the key principles. This principle underpins the sustainable and resilient development of the city.

Regional work is also being undertaken to develop and implement the "Sustaining The Auckland Region Together project (START)", which identifies social wellbeing as one of the key strategy areas to be developed and responded to.

In addition, the Waitakere City Community Outcomes 2006-2009 developed in 2006, also identify a number of the local priorities as being similar to those identified in the Waitakere City Community Report 2006.

## **ISSUES**

The Waitakere City Community Report 2006 sets out the local priorities, as a first step.

The next step, from the Council's perspective, is the role and level of response that the Council takes to address these priorities.

The Council is developing a Social Strategy which will articulate the Council's vision and commitment to social wellbeing in the city. It is proposed that this strategy will inform and influence the work programmes and resourcing of service delivery by the Council, and contribute to the development of a city-wide vision for the social wellbeing of the city.

It is therefore proposed that the findings of the Waitakere City Community Report 2006 be responded to within the Council's Social Strategy.

## **RESOURCES**

The Council has allocated budget within the Annual Plan 2006/2007 for the ongoing work of the Wellbeing Collaboration Project and the development of a Social Strategy.

## **CONCLUSION**

The six key priorities identified by the Waitakere City Community Report 2006 will influence the Council's development of its own Social Strategy.

The Waitakere City Community Report 2006 is a first step in understanding the social services provided by community and non-government agencies within Waitakere, and is a base line for identifying the gaps in service provision within the city.

## **RECOMMENDATIONS**

1. That the Waitakere City Community Report 2006 - Local Services Mapping report be received.
2. That contributors to the Waitakere City Community Report 2006 be thanked.

Report prepared by: Annette Smithard, Strategic Partnerships Advisor: Social Wellbeing.



## 8 EXPANSION OF CHILDHOOD CENTRE OUTDOOR LEASE AREA CRANWELL PARK

### PURPOSE OF THE REPORT

The purpose of this report is to seek the approval of the City Development Committee for Barnados New Zealand to expand its outdoor play area at the Cranwell Park Early Childhood Learning Centre (the Centre).

### BACKGROUND

Cranwell Park is a City Wide Park which is freehold Council land. The extension of the leased area requires the approval of the City Development Committee.

A report was presented to the 2 November 2006 meeting of the Henderson Community Board. The following are the resolutions from that meeting:

- “1. That the Expansion of the Outdoor Area at the Cranwell Park Early Childhood Learning Centre report be received.
2. That it be recommended to the appropriate Council Committee that the expansion of the leased area for the Cranwell Park Early Childhood Learning Centre as shown on the plan as amended at the Henderson Community Board’s meeting being approximately 187 square metres for the purpose of outdoor child play be approved.
3. That the Chief Executive Officer be authorised to grant a lease of the extended area to Barnados New Zealand as referred to in recommendation 2 above.
4. That a report be brought back to the appropriate Council Committee on the implications of leasing the site in terms of it being free hold land but included in Te Huruwuru Creek Reserve Management Plan.”

(2169/2006)

The Centre is situated at the north-west sector of Cranwell Park, bordering the Opanuku Stream. The building is owned by Council. In June 2006, Council granted a lease to Barnados New Zealand in respect of the Centre. The final expiry date of the lease is November 2015.

The Centre has a Ministry of Education licence providing for a maximum of 50 children, which includes a maximum of 20 in the under two-year age group.

As at 12 September 2006, the Centre had 73 children registered, which includes 22 in the under two-year age group. This total number includes shared session times so that there are never more than 50 children at the Centre at any one time.

The Ministry of Education requires that for each child registered, there be a minimum of 5 square metres of outdoor space. Currently the Centre has 495 square metres of outdoor space. Barnados New Zealand is seeking an additional 110 square metres of open space.

### STRATEGIC CONTEXT

Waitakere City Council’s “Urban and Rural Villages” and “Strong Communities” platforms provide the strategic basis of this report. These platforms are about providing a safe and supportive environment for children, and ensuring that community members have employment opportunities, which are supported by care giver facilities.

This project also contributes to Waitakere City Council’s strategic priority “First Call for Children” by supporting the development and education of our children.

## ISSUES

Barnados New Zealand is seeking approval to expand the outdoor play area at the Centre by another 110 square metres. The proposed outdoor area, to the south of the building, would remain in grass, and it would be fenced, using permeable fencing, similar to the galvanised wire fencing that already exists at the centre. The area is currently grassed open space and the proposal from Barnados New Zealand does not interfere with pedestrian access. If approved, Council would insist on a concrete mowing strip at the base of the proposed fence and that no structure is placed in the area that would restrict sight lines from the car park to the pedestrian access way.

The current open space at the Centre includes an obstacle course, sand area and static playground. This leaves little area for running, group games, and an active movement programme which are important for physical development and spatial awareness. Barnados New Zealand recognise that the whole park is available for them to use, but for safety reasons, an outdoor play area needs to be fenced, especially with the centre so close to a stream.

Barnados New Zealand recognise that the proposed extension will exceed the Ministry of Education minimum requirement of 5 square metres for each child registered, but believe that outdoor play is important in the development of the children. The provision of this additional safe quality open space will enhance the physical development of the children.

In assessing this application from Barnados New Zealand to expand the Centre's facilities, Te Huruhuru-Henderson Creek Reserves Management Plan, adopted in July 2003, states that any proposal for addition of or extension to a building or structure within a reserve must meet the following criteria:

- The protection of archaeological or heritage areas from disturbance; - no disturbance will occur to the area;
- The protection of public views; - this is provided by the provision of open fencing and that no structures are permitted in the open space area;
- The maintenance of the reserves character; - there will be no major impact on the character or use of the use;
- The contribution of the structure to the quality and the experience of the reserve; - increased outdoor activity at the Centre will add to and enhance the use of the reserve;
- The public benefit obtained from the structure; - public access to the Centre will continue and access to the walkway will not be restricted;
- The impact on the immediate neighbourhood; - there will be no impact on neighbouring property;
- Effects on the landscape when viewed from the creek; - the permeable fencing will not be visible from the creek; and
- An ability to meet District Plan requirements - no impact.

The request to expand the outdoor play area and install permeable fencing has been assessed as meeting these requirements.

## RESOURCES

Barnados New Zealand would be responsible for obtaining all the necessary consents for fencing this area, together with the costs of supply and installation of the fence. Council would need to grant a lease of the extended area to Barnados New Zealand.

## CONCLUSION

Barnados New Zealand has requested Council approval to expand the outdoor playing area at the Cranwell Park Early Childhood Learning Centre by 110 square metres. The Centre is located on reserve land adjacent to the Opanuku Stream. For safety reasons the supervision of children playing in open spaces near the Centre would require a high level of supervision. A secured play area included in the licence agreement with Barnados New Zealand would improve the safety of play and the active movement programme promoted by the centre.

## RECOMMENDATIONS

1. That the Expansion of Childhood Centre Outdoor Lease Area Cranwell Park report be received.
2. That the expansion of the leased area for the Cranwell Park Early Childhood Learning Centre as shown on the plan attached at page A1 for the purpose of outdoor child play be approved.
3. That the Chief Executive Officer be authorised to grant a lease of the extended area to Barnados New Zealand for the expansion of the Cranwell Park Early Childhood Learning Centre.

Report prepared by: Grant Jennings, Parks and Open Space Asset Manager.



## 9 LEISURE STRATEGIC PLAN – PREPARATION AND DEVELOPMENT OF LEISURE STRATEGIC PLAN

### PURPOSE OF THE REPORT

The purpose of this report is to outline to the City Development Committee the key issues and a broad timeline in relation to the development of the Leisure Strategic Plan.

### BACKGROUND

Council is currently preparing a number of strategies and plans relating to long term planning for community leisure facilities, social infrastructure, social policy and various other strategies such as the parks and open spaces strategy. It is considered that the Leisure Strategic Plan is a key part of this planning.

A draft leisure strategy was prepared for Council in 2004/2005. This strategy is now being further developed as discussed in this report and will form the basis of the final Leisure Strategic Plan.

The Local Government Act 2002 requires Council to prepare ten year Long Term Council Community Plans to outline the proposed activities of the Council within that period. The Leisure Strategic Plan will develop a structured and affordable programme for consideration in the Long Term Council Community Plan 2009 and will reflect customer expectations now and for the ten year period.

The Leisure Services team deals with a range of services to the community including sporting, recreation and community activities. For example in relation to community facilities there are currently seven community houses, six community centres and 19 community halls in Waitakere.

There are significant challenges arising from the increasing demand for these facilities and activities. It is recognised that the development in the northern part of the City (NORSGA) and growth areas such as Henderson and New Lynn will mean that demand continues to increase for these facilities and activities. In response to this it is intended that the Leisure Strategic Plan will target these areas and other areas to meet these demands.

The City Development Committee has previously approved the development of the draft leisure strategy in May 2004 and the resolutions from that meeting are set out below. The work to be carried out to the Leisure Strategic Plan will also incorporate these resolutions.

The City Development Committee resolved at its meeting on 6 May 2004:

*“That the City Development Committee approves the project scope for the Leisure Strategy Development:*

- 1. Comprehensive literature and data review and analysis, and inventory of existing leisure facilities and sites in Waitakere City;*
- 2. Development of guidelines for leisure facility models at a City Wide, principal community, and local community level. These models will assist in the development of the Development Contribution Policy, which includes leisure facilities;*
- 3. Community leisure visioning and consultation, involving all sectors of the Waitakere Community;*
- 4. External analysis of non-leisure factors such as demographic, technological, political, legal, cultural and economic. Identify the issues and determine the key strategies;*
- 5. Internal analysis of leisure factors such as local, regional, national and international leisure trends and identifying issues and determine strategies;*
- 6. Profiling and development of catchment specific strategies to increase leisure participation;*
- 7. Determine future facility needs and requirements, and identify potential locations within individual catchments;*
- 8. Develop 10 year plan and 3 year implementation plan;*
- 9. Meet the timeline requirements of the Long Term Council Community Plan 2006.”*

719/2004

## **STRATEGIC CONTEXT**

Section 10 of the Local Government Act 2002 states in sub paragraph (b) that the purpose of local government is to promote the social, economic, environmental, and cultural well-being of communities, in the present and for the future.

In order to meet the objectives of sub-paragraph (b) Council has determined to prepare certain plans to outline the provision for services to meet the social, economic, environmental, and cultural well-being of communities, in the present and for the future – including the Leisure Strategic Plan.

The strategic platforms and priorities of Council support planning for leisure services and particularly the platforms of Strong Communities and Urban and Rural Villages. These platforms address the health and well-being of the City’s residents as well as the development of leisure facilities and activities that benefit the residents of the City.

As well, the development of the Leisure Strategic Plan will assist Council in meeting the Community Outcome of Toiora – Healthy Lifestyles. The vision of this outcome is, among other things, for good health, education and increased participation in a healthy and positive lifestyle.

## **ISSUES**

### **Overview**

The Leisure Strategic Plan will analyse demand for sporting, active lifestyle and community activities. The scope is significant - and as a result the outcomes of the Leisure Strategic Plan will impact not only on the activities of Leisure Services but also on a number of units within Council such as Parks and Open Spaces Assets and Property Assets. In order to guide this development an internal steering group has been formed involving the managers of those units that will be affected by the outcomes of the Leisure Strategic Plan.

The Leisure Strategic Plan will determine through the results of public surveys and trend analysis the types of facilities that are being demanded by the community and what levels of service should be provided.

The structure of the Leisure Strategic Plan follows the guidelines of the International Infrastructure Management Manual as set out below.

### **Strategic Objectives**

The strategic objectives of Council that are key to the provision of leisure and community facilities and activities are the platforms relating to urban and rural villages and strong communities. These provide direction for Council's commitment to community and leisure facilities in order to develop strong, safe, healthy and vibrant communities.

The Leisure Strategic Plan will set out how it intends to meet the strategic objectives of Council and the Community Outcomes – and these will flow through to the action plans that will be determined by and form part of the Leisure Strategic Plan.

### **Role of Council**

As noted above, Council actively supports the provision of community and leisure facilities and activities in terms of providing strong communities and urban villages.

The Leisure Strategic Plan will also consider the role of other providers and will seek their input into the direction of the Leisure Strategic Plan – the Leisure Strategic Plan will also consider the possibilities of Council entering into partnerships with those providers.

### **Growth and Customers / Demand**

Council will make projections of future population for growth areas and on-going growth for other areas to enable assessments to be made and options to consider in terms of how much resource is required to be provided to meet those expectations.

The population assessments will also look at the demographics of those people to determine for example age appropriate activities and facilities such as walking paths through parks for adults and playgrounds for young children.

### **Levels of Service**

The levels of services to be provided for in the Leisure Strategic Plan will be based on customer expectations, legislation requirements, the strategic objectives of Council, affordability and any other constraints on Council to deliver the services. An important consideration in setting the levels of service will be the population and demographic projections and predicting future trends.

## **Focus Areas**

The Leisure Services team currently works on three core service areas. These are sports and physical activities and facilities, community and recreation facilities, and community development and services.

The Leisure Strategic Plan will assess in relation to each service area the gaps in the current provision for those facilities and services. The Leisure Strategic Plan will also assess in relation to the strategic objectives, Community Objectives and community surveys, and forecasted population growth and demographics the appropriate community facilities and the levels to which these need to be provided to 2021.

## **Constraints**

Any constraints and implications on Council in providing the community facilities and services will be identified. In particular, the issue of affordability to Council is a key consideration and where demand out weighs affordability then some trade-offs will need to be considered.

## **Delivery Options and Action Plans**

The delivery options and actions plans at an operational level will be developed in the Leisure Strategic Plan. These will feed into the Long Term Council Community Plan for 2009–2019.

## **Policy Development**

The Leisure Strategic Plan will also develop policies to guide present and future decision making in relation to leisure and community facilities and activities.

## **Timeline**

The Leisure Strategic Plan will be incorporated into the Long Term Community Council Plan for 2009. It is therefore planned for the final Leisure Strategic Plan to be approved by this Committee around September 2008.

In order for the final Leisure Strategic Plan to be ready to meet this timing it is intended to hold the first workshop with Councillors in August 2007 and the second in February/March 2008. The purpose of each workshop is to present the draft Leisure Strategic Plan to Councillors prior to presenting the draft to this Committee and to consider any issues and policies.

Once the two workshops with Councillors have been held a draft leisure strategic plan will be prepared for this Committee in April / May 2008 to approve the public consultation of the draft plan. The draft Leisure Strategic Plan will be available for a public consultation period of around four weeks.

It is intended that the public consultation period will be held around May/June 2008.

At this end of the public consultation process the draft Leisure Strategic Plan will be amended in accordance with the outcomes of the consultation. The final amended Leisure Strategic Plan will be presented back to this Committee for approval in September 2008.

## **Decision Making Process**

It is envisaged that the main issues requiring the endorsement of this Committee relate to the demand of the community for leisure and community facilities and activities - and approval to determine the most appropriate options for Council to adopt in the Long Term Council Community Plan for 2009-2019.

The community surveys and research to be undertaken for the Strategic Plan will guide these decisions – and the results will be brought back to this Committee at a later meeting in relation to approving the draft Leisure Strategic Plan for public consultation.

## **RESOURCES**

The budget has been provided in terms of the Leisure Strategic Plan essentially to carry out public surveys and research, a peer review of the final draft of the Leisure Strategic Plan by an external source, and layout and design of the final document – and the remaining resources are to be provided by internal staff. It is noted that the demand analysis coincides with that required for the Parks and Open Spaces Strategic Plan and the budget for that Plan will also be used for the Leisure Strategic Plan.

## **CONCLUSION**

The Leisure Strategic Plan plays a key role in planning for the provision of community centres, recreation centres, aquatic centres, walkways and other community activities and developments in response to the current needs and demands of the City and to the future growth of the City.

The demand analysis produced for the Leisure Strategic Plan will determine a number of other asset based requirements and is therefore essential in the development of the Parks and Open Spaces Strategic Plan.

In addition, the development of the Leisure Strategic Plan comes amidst the development of other Council strategies and plans such as the Social Strategy and the Social Infrastructure Strategy that also provide guidance in the importance of the provision of community facilities and activities.

## **RECOMMENDATIONS**

1. That the Leisure Strategic Plan – Preparation and Development of Leisure Strategic Plan report be received.
2. That it be approved that two workshops be held with Councillors the first in August 2007 and the second in February/March 2008 for the purpose of presenting the draft Leisure Strategic Plan to Councillors prior to presenting the draft to this Committee and to consider any issues and policies.
3. That it be approved that a draft Leisure Strategic Plan be brought back to the City Development Committee for approval for public consultation in May/June 2008.
4. That it be approved that following the public consultation period a final Leisure Strategic Plan be brought back to the City Development Committee for approval in September 2008.

Report prepared by: Huia Kingi, Leisure Services



10 **HOCKEY FACILITY PROJECT - DEVELOPMENT OF REGIONAL TURF AND GRANDSTAND AT HENDERSON HIGH SCHOOL**

**PURPOSE OF THE REPORT**

The purpose of this report is to seek the approval of the City Development Committee for the development of the Hockey Facility Project – Development of Regional Turf and Grandstand at Henderson High School.

**BACKGROUND**

**Overview**

In 2002 the Auckland Hockey Association produced the Auckland Hockey Association Facilities Strategy. The strategy identified a critical gap in Waitakere in terms of the provision of artificial hockey turf.

As a result of this strategy, Council has resolved to support the development of a regional sized artificial hockey turf and grandstand at Henderson High School (the Project and Hockey Facility) - the resolutions are set out below.

In terms of those resolutions the development of the Project is as follows:

- Funding: Council has resolved to contribute \$1,885,000.00 in funding to the Project and made provision for this in Council's Annual Plan and Long Term Council Community Plan for 2007/2008;
- Charter Agreement: A charter agreement will be prepared by Council and entered into by the parties to the Project - these are Council, the Auckland Hockey Association and Henderson High School;
- Trust Deed: A trust deed will be prepared by Council and this deed will be signed by the trustees, under which the trust will own and govern the Hockey Facility (the trust).

Council officers have undertaken work to prepare a project plan, a charter agreement and trust deed in respect of the Project – and are now finalising the terms of these as set out under Issues below.

**Resolutions**

The City Development Committee resolved at its meeting on 8 September 2005 as follows:

1. *That the Waitakere City Hockey Turf Development Study report be received.*
2. *That the City Development Committee recommends to the Long Term Council Community Plan and Annual Plan Special Committee that budget be allocated in the 2006/2007 Annual Plan to the value of \$1,885,000.00 for the budget development of an artificial hockey turf and pavilion at Henderson High School.*
3. *That the City Development Committee supports Henderson High School as the preferred site for the development of an artificial hockey turf.*
4. *That Council officers enter into detailed negotiations with Henderson High School as the preferred site for the development of an artificial hockey turf.*
5. *That details on a governing structure and on-going funding requirements for an artificial hockey turf be investigated and reported back to the City Development Committee."*

(1698 / 2005)

The City Development Committee also resolved on 7 September 2006 as follows:

- “1. That the Waitakere Regional Hockey Turf Project Update report be received.
2. That the City Development Committee recommends to the Finance and Operational Performance Committee that \$70,000 be transferred from 2007/2008 year to the 2006/2007 year from consents and concept designs for the Waitakere Regional Hockey Turf Project.
3. That the City Development Committee recommends to the Finance and Operational Performance Committee that \$30,000 be sourced through any surplus available from the 6 month review or from any other source for the development of governance structures and other administrative tasks for the Waitakere Regional Hockey Turf Project.
4. That the City Development Committee confirms its desire for the Waitakere Hockey Turf and pavilion to be owned and governed by the Trust mechanism.
5. That the City Development Committee resolves that an Electoral College be established to appoint the Trustees to the Board for the Waitakere Hockey Turf.
6. That City Development Committee approves supplying the following resources for the Waitakere Regional Hockey Turf Project:
  - Overall Project Controller from Leisure Services;
  - Construction Manager from Project Services;
  - Administrative support;
  - Legal Services support;
  - Business development support.
7. That the City Development Committee accepts the following as a condition to the funding given to the Waitakere Regional Hockey Turf project:
  - That the Trust must follow Council’s procurement policy;
  - That Council is responsible for the project management of the development;
  - That the Trust Deed has a clause that states the Trust Deed can not be changed without the prior approval of the Council;
  - Council is involved in the appointment of all community member Trustees; and
  - That the objectives Council wishes to see from the project be included in the Trust Deed.”

(1772 / 2006)

## STRATEGIC CONTEXT

In relation to the provision of sports facilities, Council’s strategic direction is essentially provided under the strategic platforms relating to strong communities and urban and rural villages. These platforms address the health and well-being of the City’s residents including the development of leisure facilities that provide benefits to the City’s residents as well as encouraging community participation in community sports and events.

In terms of meeting these strategic objectives, Council has considered the critical gaps identified in the Auckland Hockey Association Facilities Strategy and has resolved to support the development of a regional hockey facility at Henderson High School.

## ISSUES

### Funding

The City Development Committee has recommended to the Long Term Council Community Plan and Annual Plan Special Committee for a budget of \$1,885,000 to be allocated in the 2007/2008 Annual Plan for the development of the Hockey Facility.

A condition of the approval of the budget by the Long Term Council Community Plan and Annual Plan Special Committee is that the trust is required to obtain fifty percent of the funding allocated to the Project before Council is able to release any funding.

As well, various reporting requirements and trigger points for the release of funding will be drafted into the trust deed. The trustees will be required to report to Council on a regular basis and to meet specific criteria and milestones in order for funding to be released.

It is noted that resolution 2 of minute 1772/2006 states that \$70,000 is to be transferred to the 2006/2007 financial year for the Project. However as a result of a delay in the development of this Project it is no longer necessary for these funds to be transferred.

In relation to resolution 3 of minute 1772/2006, an amount of \$30,000 is still required for the Project for the establishment of the electoral college and the trust. The recommendation from this resolution has not been considered by the appropriate committee and therefore a further recommendation is made in respect of this in this agenda report to ensure this matter is dealt with.

### Charter Agreement

To develop this Project a working group has been formed involving Henderson High School, Auckland Hockey Association and Council. The parties each bring particular skills and benefits that are necessary for the development of the Project.

Henderson High School is party to this group as it submitted a tender of interest to Council for locating the Hockey Facility on the land occupied by the school. The tender was accepted by Council and the school has been closely involved with the development of the project. On this basis and on the basis of the ongoing role that the school will play in terms of the operation and success of the Hockey Facility, the school will be party to the charter agreement.

The Auckland Hockey Association will also be a party to the charter agreement on the basis of its knowledge of hockey on a regional and wider level. The Auckland Hockey Association has extensive knowledge and practical involvement in the development of similar regional hockey facilities and to date has been closely involved in this Project.

In relation to Council, the Project will help to support Council's strategic objectives – and in addition Council will contribute the resources of staff time and expertise in the development of the Project.

The charter agreement will contain the following main terms:

- the objectives of the Hockey Facility including the community objectives that the Hockey Facility will be required to meet such as providing a comprehensive range of hockey, sports, recreational, facilities and activities and to maintain and increase community participation in leisure sports, hockey, recreational activities;
- capital funding for the Project in terms of the funding being provided by Council and the conditions placed on the funding;
- operational and renewal funding for the Project and how and when this will be provided;
- reporting requirements that relate to the trust;
- the obligations of each of the parties in respect of the Hockey Facility;

- that a trust will be established under which trustees will be appointed in two phases – the first to construct the Hockey Facility and the second to manage and operate the Hockey Facility;
- to nominate the members of an electoral college that will appoint the trustees of the trust.

It is envisaged that the charter agreement will be agreed to by the parties in May 2007. This is in line with the timeframe to establish the trust – in July/August 2007.

### **Trust**

As noted above the Committee has resolved for the Hockey Facility to be owned and governed by a trust. In terms of this, a trust deed will be prepared by Council staff and this will form the basis of the deed to be executed by the trustees.

The main terms of the trust will be:

- to set out the objects of the trust – for example, that the trust is formed for charitable purposes;
- to provide a governance structure for the trust; and
- to provide a structure for the nomination of trustees that will anticipate two phases of trustees, the first will be to construct the Hockey Facility and the second will be to manage the ongoing operation of the Hockey Facility.

In terms of the time frame for establishing the trust, as soon as the charter agreement is executed an electoral college may be appointed. The members of the electoral college will be representatives of each of the parties to the charter agreement. The purpose of the electoral college will be set out in the charter agreement – the main purpose being to appoint the trustees of the trust, develop the appointment process and to monitor the performance of the trust.

It is envisaged that the trustees will be appointed around July/August 2007.

In terms of the charter, the trustees will be appointed according to the skills that are required to achieve the particular phase of development – and will be independent of Council.

### **Development of Hockey Facility**

A feasibility study relating to the design and the costs of construction will be undertaken by the trustees once the trustees have been appointed – as well as the costs of the ongoing operation and management of the Hockey Facility.

A detailed project plan will be developed by Council staff in accordance with the charter and this will be provided to the trustees in relation to the construction of the Project and the ongoing operation of the Hockey Facility.

### **Role of Council**

The role of the Council in relation to this Project is:

- to develop the Project and set up a governance structure through the charter agreement, the electoral college and the trust;
- to provide funding of \$1,885,000 the release of which is conditional on the trust securing its own funding of 50 percent of this amount;
- to release certain amounts of funding at certain trigger points that will be specified in the terms of the charter agreement - and the charter agreement and the trust deed will also require the trust to report back to the electoral college to determine whether these trigger points have been met by the trust;

- to project management expertise the development of the Project and the process of construction and operation of the Hockey Facility.

In terms of the role of the Council in this Project it is considered that this will ensure that Council is actively involved in the development and management of its investment in the Project.

### **Overall Project Milestones**

The project milestones in terms of the release of the funding will be specified in the terms of the charter agreement and the trust deed. The overall project milestones will include:

- the appointment of the electoral college;
- the appointment of the trustees and execution of the trust deed;
- the appointment of a project manager for the construction of the Hockey Facility;
- the approval of the detailed design of the Hockey Facility; and
- the appointment of a contractor to construct the Hockey Facility.

### **RESOURCES**

A total budget of \$1,885,000 has been allocated to the Project by the Long Term Council Community Plan and Annual Plan Special Committee.

However, the release of this funding is conditional on the trust securing approximately fifty percent of this amount (being \$942,500) before Council will release any of its funding.

The amount of \$30,000 that was recommended to be made available from any surpluses by resolution 3 of minute 1772/2006 for the development of the governance structure and administrative costs has not yet been considered and is still required. This agenda report therefore recommends to the Long Term Council Community Plan and Annual Plan Special Committee that the amount of \$30,000 for the development of the governance structure and administrative costs be allocated from the 2006/2007 surpluses and that the amount be carried forward into the 2007/2008 year.

### **CONCLUSION**

The development and operation of a regional hockey facility in Waitakere has been identified as a critical gap by an analysis of hockey facilities within the Auckland region. A regional facility to be located at Henderson High School would meet this critical gap and would also, and significantly, bolster the sports development of the school and its students and the wider community.

A regional hockey facility of this nature would provide many sporting and social benefits to the school and its students and would enable Henderson High School to be recognised as major player within Auckland hockey.

In addition, the location of Henderson High School being close to the railway line and central to Henderson means that the facility will be highly accessible.

As well, Council has previously resolved to provide budget and support for the development of the Hockey Facility and Council officers are currently preparing the charter agreement and trust deed to establish the project.

## **RECOMMENDATIONS**

1. That the Hockey Facility Project - Development of Regional Turf and Grandstand at Henderson High School report be received.
2. That approval be given for Council to enter into a charter agreement together with the Auckland Hockey Association and Henderson High School on the basis of the terms set out in the Agenda report.
3. That approval be given for the preparation of a trust deed to be executed by the trustees to be appointed in accordance with the terms of the charter agreement referred to in 2 above for the purpose of managing the construction and the operation of a regional hockey turf and grandstand at Henderson High School.
4. That the City Development Committee recommend to the Long Term Council Community Plan and Annual Plan Special Committee that \$30,000 be made available for the development of governance structures and other administrative tasks for the regional hockey turf and grandstand at Henderson High School from final surpluses from the 2006/2007 year and that if approved that amount be carried forward to the 2007/2008 year.
5. That any further reporting in relation to the regional hockey turf and grandstand at Henderson High School be reported back to the Projects Special Committee.

Report prepared by: Huia Kingi, Leisure Services.



## **11 TRASH TO FASHION® 2007**

This report was not available at the time of printing and will be circulated separately.



## **REPORTS FROM THE SUBCOMMITTEES**

### **12 CULTURE, ARTS AND EVENTS SPECIAL COMMITTEE**

**THE SPECIAL COMMITTEE SUBMITS THE FOLLOWING REPORT OF ITS MEETING HELD ON WEDNESDAY, 11 APRIL 2007.**

#### **MATTERS CONSIDERED**

A2-A3

The Special Committee dealt with a number of items for which it has delegated powers to act and a copy of the minutes of the meeting is attached at pages A2 to A3.

#### **The Special Committee Recommends:**

That the Meeting report of the Culture, Arts and Events Special Committee held on Wednesday, 11 April 2007 be received.

JP Lawley  
**CHAIRMAN**



13 **PROJECTS SPECIAL COMMITTEE**

**THE SPECIAL COMMITTEE SUBMITS THE FOLLOWING REPORT OF ITS MEETING HELD ON WEDNESDAY, 4 APRIL 2007.**

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**MATTERS CONSIDERED**

A4-A6

The Special Committee dealt with a number of items for which it has delegated powers to act and a copy of the minutes of the meeting is attached at pages A4 to A6.

**The Special Committee Recommends:**

That the Meeting report of the Projects Special Committee held on Wednesday, 4 April 2007 be received.

RP Dallow, QPM, JP  
**CHAIRMAN**

