



Waitakere City Council  
*Te Taiao o Waitakere*

## NOTICE OF MEETING

# CITY DEVELOPMENT COMMITTEE

I hereby give notice that a Meeting of the City Development Committee will be held on:-

**DATE:** Thursday , 2 November 2006 **TIME:** 9.30 am

**VENUE:** Waitakere Central, 6 Henderson Valley Road, Henderson, Waitakere

to consider the business as set out herein and to take any necessary action connected therewith.

31 October 2006

Nigel Mercur  
**PROJECT OFFICER / COMMITTEE  
SECRETARY**

Telephone (09) 836 8000 extn 8925

### MEMBERSHIP:

Councillors	PA	Hulse (Chairman)
	LA	Cooper (Deputy Chairman)
	DQ	Battersby, JP
	MFP	Chan, JP
	JM	Clews, QSO, JP
	RI	Clow
	AK	Corban, OBE, JP
	RP	Dallow, QPM, JP
	WW	Flaunty, QSM, JP
	DE	Gilmour
	C	Harding, JP
	JP	Lawley
	VS	Neeson, JP
	CA	Stone
Mrs	M	Te Huia

Mayor RA Harvey, QSO, JP (ex officio)

(Quorum 5 members)

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(The reports and recommendations contained in all agendas are reports and recommendations only and are not to be construed, in any way, as Council policy until adopted.)

**AGENDA FOR A MEETING OF THE CITY DEVELOPMENT COMMITTEE TO BE HELD  
AT WAITAKERE CENTRAL, 6 HENDERSON VALLEY ROAD, HENDERSON,  
WAITAKERE, ON THURSDAY, 2 NOVEMBER 2006  
COMMENCING AT 9.30 AM**

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**1 APOLOGIES**



**2 URGENT BUSINESS**

Section 46A(7) of the Local Government Official Information and Meetings Act 1987 provides that where an item of business is not on the agenda, it may only be dealt with at the meeting if:

- (i) the Committee by resolution so decides; and
- (ii) the Chairman has explained at the beginning of the meeting (when open to the public) that the item will be raised for discussion and decision, why the item is not on the agenda, and why it cannot be delayed until a subsequent meeting.

The Committee may make a decision on a matter determined to be urgent.

**NOTE:** Urgent Business need not be dealt with now and may be delayed until later in the meeting.



**3 CONFIRMATION OF MINUTES**

Meeting Minutes - Thursday, 5 October 2006

**RECOMMENDATION**

That the minutes of the Meeting of the City Development Committee held on Thursday, 5 October 2006, as circulated, be taken as read and now be confirmed.



**4 PRESENTATION**

Rick van Barneveld, Chief Executive Officer of Transit New Zealand and Peter Spies, Transit's Regional Manager will give a presentation to the City Development Committee on Transit New Zealand's recently launched consultation programme on its toll concept for advancing the completion of the Western Ring Route.



## 5 PETITION-MARSHA TAYLOR

As the topic of petition falls within the delegated authority of the City Development Committee, the Chairman has approved the receipt of a petition received from Marsha Taylor. The Chairman will allow Marsha Taylor 10 minutes to submit her petition which opposes aerial spraying of Roundup over the Bethells wetlands.

For guidance of the City Development Committee Members, Standing Orders have the following provision in regard to petitions:

- 1 The petition shall comprise less than 500 words and shall not be disrespectful, nor use offensive language or make statements made with malice.
- 2 A limit of 10 minutes shall be permitted for the person to present the petition.



## 6 OBJECTION TO THE RE-CLASSIFICATION OF PART OF MOIRE PARK

### **PURPOSE OF THE REPORT**

The purpose of this report is to consider the objections received in response to the public notice of 28 July 2006 in respect of the proposed re-classification of part of Moire Park under the Reserves Act 1977.

### **BACKGROUND**

#### **Approval of Extensions and Lease to the Trust**

The proposed extensions to the crèche building located on part of Moiré Park at 91 Moire Road and a lease of the crèche building (including the extensions) to the Leataata o Le Lumanasa'i Trust (the Trust) was approved by the Massey Community Board at its meeting in August 2004.

Since that meeting Council has reviewed the plans for the extensions to the crèche building. The plans showed that the extensions will encroach onto part of the reserve that has been previously classified under the Reserves Act 1977 as recreation reserve.

The Reserves Act 1977 does not permit childcare facilities to be built on recreation reserves. A recreation classification allows for recreation and sporting activities with an emphasis on open spaces and outdoor activities.

It is therefore necessary to re-classify the area with a classification that does permit buildings on reserves - such as a local purpose (community buildings) classification.

#### **Approval of Re-Classification and Lease of Extended Area on Reserve**

A report was subsequently presented to the City Development Committee meeting on 6 July 2006:

A1

- to re-classify part of Moire Park (the area marked "A" on the plan, as attached at page A1) from a recreation reserve to a local purpose (community buildings) reserve to allow for extensions to the crèche building; and
- to grant a lease to the Trust of the part of the extensions that encroach on to part of the recreation reserve.

A1-A2 The City Development Committee approved the re-classification of part of Moire Park the area marked "A" on the attached plan, as attached at page A1 and a lease of the extended area of the building to the Trust as attached at page A2.

### **Objections to Re-Classification**

In accordance with section 24(2)(c) of the Reserves Act 1977 every person claiming to be affected by the proposed change of classification has a right of objection to the proposed change.

A3-A4 In accordance with this provision an objection has been received by Council in respect of the public notice that was lodged by Council as part of the approval process of the proposed re-classification, as attached at pages A3 to A4.

Council's responses to the objections are set out below under Issues.

### **STRATEGIC CONTEXT**

In accordance with the Strong Communities Platform, Council supports a wide range of groups in the community, who provide local services and activities on a voluntary or "not for profit" basis. The Samoan crèche provides a valuable child education and language preschool in Massey, which is a growth area for the Pacific Island community.

Council also stated its commitment to proactively supporting children, young people and their families in Waitakere City in accordance with the adoption of the priority of First Call for Children in 1993.

In addition, Council's Community Leases Policy, adopted in 1998, provides that priority for leases will be given to groups that increase participation in community activities and improve access to education and learning activities. Also priority is to be given to groups able to demonstrate a proven need and strong community support for the services they offer.

### **ISSUES**

In relation to the submissions presented on page one of the objections the response is as follows.

#### **Section 39(c) Local Government Act 2002**

It was noted on page one of the objections that Council has not complied with section 39(1)(c) of the Local Government Act 2002.

Section 39 of the Local Government Act 2002 sets out the principles under which a local authority must act in relation to its governance. It is noted that there is no sub-section (1) as stated on the objection - but there is a paragraph (c).

Section 39(c) requires local authorities to ensure that its decision making in relation to regulatory responsibility is separated from decision making for non-regulatory responsibility.

The decision making process for re-classifying reserves and granting leases is a regulatory decision pursuant to the Reserves Act 1977 and in accordance with Council's governance structures under the Local Government Act 2002.

Any decision made by Council in respect of the proposed re-classification will be made in accordance with the Reserves Act 1977 and the Local Government Act 2002.

## Section 82(1)(e) Local Government Act 2002

It was also noted on page one of the objections that there is a high probability that the decision regarding the proposed re-classification has already been made which therefore pre-empts a fair hearing in respect of submissions. The objections stated that this will not comply with section 82(1)(e) of the Local Government Act.

Section 82 of the Act sets out principles of consultation and sub-section (1)(e) states that the views presented to the Council should be received with an open mind and that due consideration is given to such views. Council is also required to provide the person with information concerning the relevant decision.

It is noted, however that the City Development Committee at its meeting on 6 July 2006 resolved to recommend to the Chief Executive Officer to apply to the Minister of Conservation to re-classify the reserve subject to any objections being received in respect of the proposal.

It is therefore considered that Council has remained open to hearing any views presented on the proposal. This is on the basis that the decision to apply to the Minister of Conservation to re-classify the reserve was subject to any objections being received in respect of the proposal.

Council's responses to the objections on page two of the objections are set out below using the same numbering - and the objections are highlighted in bold.

### 1 **Proposal Involves Larger Area than Necessary for Extension**

The reason for proposing to re-classify the area currently classified as recreation reserve is because that area has previously been defined on a deposited plan. The area can therefore be re-classified without obtaining a new survey.

If Council was required to re-classify a smaller area of the reserve such area would need to be surveyed at a cost to Council of approximately \$2,000.

It is noted however that it is an option for Council to survey a smaller area of the reserve - such as the footprint of the extensions that encroach on the recreation reserve - and to re-classify this area rather than the larger area that was initially proposed to the Committee (see item 2 below).

#### **Scenic Reserve**

The Reserves Act 1977 permits early childhood facilities to be located on reserves with a local purpose (community buildings) reserve classification.

In comparison, a scenic reserve classification does not permit buildings to be located on this type of reserve. The purposes for classifying a reserve as a scenic reserve are generally for protecting and preserving the reserve for its scenic interest, natural features or landscape, among other things.

### 2. **The Area Proposed to be Re-Classified is More than a Minor Change**

The Reserve Management Plan for Moire Park that was adopted in July 2000 (the Management Plan) states in respect of the crèche:

- to allow for an extension of the crèche building.
- to classify the footprints of the two community buildings on the reserve as local purpose (community building) reserve under the Reserves Act 1977; and
- to classify the area of land on which the Moiré Park hall and crèche are situated as local purpose (community buildings) reserve.

A1 It is noted that the land on which the hall and crèche are currently located was re-classified as local purpose (community buildings) reserve by notice in the Gazette in 1989 (the area marked as local purpose reserve on the plan as attached at page A1.

The Management Plan clearly provides for the extensions and the re-classification of the area of land on which the hall and the crèche are located as local purpose (community buildings) reserve.

To give effect to the requirement to extend the crèche building it is necessary, at least, to re-classify the area of the recreation reserve on which the extensions will encroach.

A1 In order to reduce the cost of the re-classification it was proposed at the City Development Committee meeting on 6 July 2006 to re-classify the area marked "A" on the plan as attached at page A1.

A5 However, as noted above, the option of surveying a smaller area and re-classifying this area, such as the footprint of the extensions that encroach on the recreation reserve, is available to Council and is recommended by this report (see the area marked on the plan as attached at page A5.

In terms of section 41 of the Reserves Act 1977 it is considered that this option to re-classify the footprint area of the extensions that encroach on the recreation reserve complies with the Management Plan and does not require a comprehensive review of the Management Plan. Therefore in accordance with section 41(9) it is not necessary to follow the procedure set out in section 41(5) and (6).

### **Council Should Notify the Proposal as an Amendment to the Reserve Management Plan**

It is considered that it would be unnecessary to notify the proposal as an amendment to the Management Plan because, as noted above, the Management Plan allows for the extensions to the crèche building and allows for the reserve to be classified as a local purpose (community buildings) reserve in respect of the footprint of the building.

### **3 Proposal is Contrary to the Draft Parks and Open Space Strategy and the Draft Leisure Strategy**

#### Draft Parks and Open Space Strategy (2005)

The draft Parks and Open Space Strategy states in relation to the classification of parks and reserves that:

parks must be classified to the appropriate class as defined in the Reserves Act 1977;

the class determines the principal or primary purpose of the reserve; and

the present and future potential values of the reserve must be considered in the classification of the reserve.

In accordance with these requirements it is considered that a local purpose (community buildings) classification is appropriate for the reasons set out in the Background above.

It is also considered that the re-classification of the footprint area of the extensions will be the principal or primary purpose of the reserve in terms of the crèche building and this is also consistent with the present and future potential values of the reserve in respect of the crèche building.

It is noted however that the local purpose (community buildings) classification may not be an appropriate classification for the remainder of the recreation reserve.

It is therefore recommended to re-classify the smaller footprint area of the extensions that encroach on the recreation reserve.

#### Draft Waitakere Leisure Strategy 2005 - 2015 (January 2006)

The Leisure Strategy supports Council in providing active and passive leisure opportunities.

The Leisure Strategy notes in accordance with the Strong Communities Platform that Council must respond appropriately to the changing cultural mix of Waitakere City. This includes the need for culturally appropriate services.

In addition, the Leisure Strategy points out that for community organisations to remain sustainable they require the assistance of Council.

In this respect, it is part of Council's core strategies to allow community organisations such as the crèche to operate on Council owned reserves.

It therefore follows that Council is permitted to support the extensions to the crèche building to enable the crèche to increase the number of children on its roll.

It also follows that Council is permitted to support the re-classification of part of the recreation reserve to permit the extensions to be built on the reserve and to grant a lease in respect of the extensions under the Reserves Act 1977.

#### **4 The proposal Provides for an Exclusive Localised and Specialised use of a City-Wide Park and that this use Curtails rather than Enhances the Potential Benefit to Ratepayers**

The extensions to the crèche building and a lease to the Trust have been previously approved as part of the Management Plan and have undergone a City-wide public submission process.

#### **Council's Primary Obligation is to serve Ratepayers of Waitakere City generally rather than smaller sectors of the community (tangata whenua excepted)**

Again, the extensions to the crèche building and a lease to the crèche have been approved by the Management Plan. If there was any objection to the Trust leasing the crèche building it should have been made as part of the public submissions in respect of the Management Plan.

A5

Furthermore, it is not expected that ratepayers will be disadvantaged by the proposal to extend the crèche building or to re-classify the area of the extensions that encroach on the recreation reserve. This is a small area in comparison the remainder of the recreation reserve as shown on the plan as attached at page A5.

**5 A Large Number of Community Buildings and Facilities Could Be Built on the Area if it is Re-Classified**

If the reserve was re-classified as local purpose (community buildings) reserve it would not automatically enable additional buildings to be built on the reserve. This type of proposal would require approval under the Annual Plan and the approval of the City Development Committee and a public notice process would need to be carried out.

In addition, the Management Plan does not contemplate any additional buildings to be constructed or located on the reserve.

**And Many of these Facilities Could Be Introduced as Permitted Activities under the District Plan**

*A1* Some facilities may be allowed to be constructed on the reserve as a permitted activity under the District Plan provisions in Plan Change 12 where the remainder of the area marked "A" on the plan as attached at page A1 was re-classified as local purpose reserve.

In accordance with this plan change it could be assumed that there are no adverse effects where the District Plan allows for permitted activities. Where any proposed new buildings did not meet the permitted activity requirements, a resource consent would be required.

As noted above however the proposal is to re-classify only the footprint area of the extensions. Also, there are no existing future plans in the Management Plan for constructing or locating any new buildings on the reserve.

**6 The Approach is an Ad Hoc one and invites the Continued Piecemeal Nibbling Away At City Wide Parks By Various Organisations**

As the lease and extensions have been approved by the Management Plan it is apparent that public consideration and Council Officers' consideration has been given to the proposal and therefore it is not an ad-hoc approach.

**If Proposal Goes Ahead it would Endorse a Reasonable Expectation for Pre-Schools Specialising in Other Foreign Languages to have Their Facilities on our Parks**

Again, the proposed extensions to the crèche building and a lease of the extensions have been approved by the Management Plan.

In addition, the Reserves Act 1977 provides for early childhood facilities to be located on reserves classified as local purpose reserves. There is therefore already an expectation that other early childhood facilities can, at least, apply to Council for the use of such reserve land for these purposes. Council can then consider these proposals on a case-by-case basis.

**7 There is Private Land Adjoining the Reserve - the Existing Building Could be Extended to the North rather than South**

The current issue relates to the re-classification of the reserve and not the potential options for re-locating the crèche building. This option would be costly and potentially risky as it would involve acquisition of private land. As the existing proposal is approved by the Management Plan this option does not warrant further investigation.

## RESOURCES

There are no resource implications arising from this report other than staff time. The documents required in respect of the proposed re-classification would be prepared internally.

The recommendation to survey the area of land on which the extensions will be located will cost around \$2,000. If approval is granted by the Committee it is proposed to request the Trust to pay for these costs.

## CONCLUSION

- A5 It is considered that the footprint area of the recreation reserve on which the extensions encroach (the area marked on the plan as attached at page A5) be re-classified as local purpose (community buildings) reserve in order to permit the proposed extensions to the crèche building and a lease of the extended area be granted to the Leataata O Le Lumanasa'i Trust.

## RECOMMENDATIONS

1. That the Objection to the Re-Classification of Part of Moire Park report be received.
- A5 2. That the City Development Committee recommend, subject to the Leataata O Le Lumanasa'i Trust meeting the surveying costs, that part of Lot 241 Deposited Plan 83562 (as marked on the plan as attached at page A5) be re-classified as local purpose (community buildings) reserve in accordance with sections 23 and 24 of the Reserves Act 1977 for the purposes of permitting the proposed extensions to the crèche building and for the purposes of granting a lease of that area of the extensions to the Leataata O Le Lumanasa'i Trust.
- A5 3. That it be recommended to Council that the Chief Executive Officer be given authority to apply to the Minister of Conservation under section 24 of the Reserves Act 1977 to re-classify part of Lot 241 Deposited Plan 83562 as marked on the plan as attached at page A5 as a local purpose (community buildings) reserve as specified in section 23 of that Act for the purposes of permitting the proposed extensions to the crèche building and for the purposes of granting a lease of that area of the extensions to the Leataata O Le Lumanasa'i Trust.
- A5 4. That it be recommended to Council that the Chief Executive Officer be given authority in accordance with section 24(2) of the Reserves Act 1977 to forward to the Minister of Conservation the objection received by Council in respect of the proposed re-classification of reserve land attached at page A5 together with a copy of the resolutions relating to such objections once Council has completed its consideration of the current objections.

Report prepared by Huia Kingi, Legal Officer, Parks Planning



## 7 NEW ZEALAND DIVERSITY ACTION PROGRAMME

### PURPOSE OF THE REPORT

The purpose of this report is to update the City Development Committee on the New Zealand Diversity Action Programme.

## BACKGROUND

The New Zealand Diversity Action Programme (the Programme) is a partnership of government, business, religious and community organisations to take practical steps to affirm and strengthen the community's cultural diversity.

The Programme was developed at a community leaders' forum held at Parliament in August 2004, following the desecration of two Jewish cemeteries in Wellington. The forum was chaired by Mayor Bob Harvey and Mr Joris de Bres, Race Relations Commissioner, and identified practical actions that could be taken to support ethnic, religious and cultural diversity in New Zealand.

The Waitakere Ethnic Board is a partner in the New Zealand Diversity Action Programme and Waitakere City Council resolved to become a partner in the Programme following a presentation from Mr de Bres at the 9 March 2006 City Development Committee meeting:

- “2. *That Waitakere City Council proudly supports the New Zealand Diversity Action Programme and agrees to become a contributing partner in the Programme.*
3. *That a report be brought back to the City Development Committee on the New Zealand Diversity Action Programme in Waitakere City to guide development of the full list of nominated projects.”*

389/2006

This report updates the City Development Committee on the projects that comprise Waitakere's contribution to the Programme, and specifically involvement in the Forum by Waitakere Libraries and Information Services.

## STRATEGIC CONTEXT

Waitakere is becoming increasingly ethnically diverse and this demographic pattern of ethnic diversity is likely to continue through 2020 and beyond. It is expected that there will be a gradual growth in Waitakere's refugee communities as quota refugees brought into New Zealand through the United Nations High Commissioner for Refugees (UNHCR) programme are resettled in Waitakere.

Waitakere City Council's 2020 vision under the Strong Communities strategic platform aims for communities that “connect” with (mix and understand) each other:

*“People are active, healthy and content. They feel safe and connected to others. Our city is a great place for children. We enjoy our diversity of lifestyles and people.*

*One of Council's strategic priorities is lifelong learning where the vision is for “A city where everyone can access flexible, creative and inspirational affordable learning and can participate in city life.”*

Participation in the New Zealand Diversity Action Programme enables Council to take a leadership role in affirming diversity through the implementation of its own strategic direction, particularly under the Strong Communities strategic platform and the Lifelong Learning strategic priority.

## ISSUES

### Participation in the New Zealand Diversity Action Programme

Council participates in the Programme by:

1. Expressing support for the Programme i.e. becoming a partner;

A6-A7

2. Nominating a project (or projects) that will help to achieve one or more of the Programme's ten steps as attached at pages A6 to A7.

Council has formally nominated the following activities to contribute to the Programme:

1. Longstanding partnership with Maori;
2. Community Partnership Agreement and Shared Work Programme with the Waitakere Pacific Board;
3. Community Partnership Agreement and Shared Work Programme with the Waitakere Ethnic Board;
4. Supporting the organisation of events to celebrate cultural diversity e.g. Matariki, Moon Festival, Pasifika, Diwali, Race Relations Day;
5. Convenor of the New Out West (NOW) migrant and refugee "Call to Action" of the Waitakere Wellbeing Collaboration Strategy and associated NOW projects that support successful settlement, including Council being the lead agency of the Settlement Support initiative in Waitakere;
6. Waitakere New Settlers Guide;
7. Charter of Inclusion.

In addition, Waitakere Library & Information Services have recently contributed a new project to the Programme, a national forum focused on public libraries and diversity.

### **Public libraries and Multicultural Services**

In 1995, Waitakere Library & Information Services was the first public library in the country to recognise and introduce Multicultural Services in response to a growing ethnically diverse population in the city. Since then many other New Zealand public libraries have taken steps in developing similar services.

Public libraries provide materials and services relevant to the information needs of their communities in an open and equitable way. They strengthen communities by providing opportunities for 'Lifelong Learning' and contribute to the cultural wellbeing of the society.

The nature and extent of multicultural services provided by public libraries in New Zealand differ. The levels of these services vary mainly due to the demand created by the demographic composition of the region and availability of resources. Most commonly, multicultural services are provided by developing foreign language collections, outreach programmes and other services that cater to the information needs of communities.

Currently Waitakere Library & Information Services have collections in over 40 languages that reflect the languages spoken in Waitakere. Acquiring collections in foreign languages is a challenging process. Improvement in these services can be done by collaborating and building partnership with other public libraries by means of sharing ideas, experience, buying resources together or by rotating language resources.

### **National Forum on "Public Libraries and Diversity"**

As part of the New Zealand Diversity Forum held on 21/22 August 2006 in Wellington, Waitakere Library & Information Services, in conjunction with the Human Rights Commission, organised the first national forum on "Public Libraries and Diversity" to discuss the role of public libraries within diverse communities.

This forum was attended by 37 participants representing sixteen public libraries from around the country and included presenters from Christchurch City Libraries, the State Library of New South Wales, Australia, and from Waitakere Libraries & Information Services. The forum was also addressed by the Acting Chief Executive Officer of the National Library of New Zealand and Mr Joris de Bres, Race Relations Commissioner.

The following workshops on enhancing library services for ethnic communities were held on the day:

- Sharing experiences and ideas to engage diverse communities;
- Sharing experiences and ideas to use technology to enhance and extend multicultural library services;
- Developing foreign language collections;
- Multicultural services librarians network;
- Library services to culturally and linguistically diverse communities in New South Wales.

Attendees agreed to continue discussions, building on the exchange of ideas and information at the forum. Council's principles of developing partnerships and working collaboratively with other territorial local authorities led to Waitakere Library & Information Services taking the initiative to bring libraries together under the framework of the New Zealand Diversity Action Programme. It is anticipated that Waitakere Library & Information Services will continue to work collaboratively with other libraries and take a lead role in disseminating knowledge and information to develop the provision of multicultural library services in New Zealand.

## **RESOURCES**

No additional resources are required to participate in the New Zealand Diversity Action Programme, other than those already committed by Council to projects that contribute to the Programme.

## **CONCLUSION**

Waitakere City Council is recognised in new settler communities as a leader in supporting diversity and strong community relationships. Participation in the New Zealand Diversity Action Programme strengthens Council's leadership role in the achievement of key strategic priorities for the Waitakere community.

## **RECOMMENDATION**

That the New Zealand Diversity Action Programme report be received.

Report prepared by: Shivangi Pradhan, Multicultural Services Librarian and Monica Sharma, Strategic Partnerships Advisor: Ethnic Communities.



## **8 PIHA DOMAIN CAMP GROUND LANDSCAPE DEVELOPMENT**

### **PURPOSE OF THE REPORT**

The purpose of this report is to seek the approval of the City Development Committee on the proposed landscape development at the Piha Domain camp ground.

### **BACKGROUND**

A report was presented to the Waitakere Community Board on 3 October 2006, where the following was resolved:

- “2. *That the Waitakere Community Board recommends to the City Development Committee the approval of proposed landscape development works at the Piha Domain camp ground.*”

1904/2006

The Piha Domain camp ground forms part of the Piha Domain reserve, on the southern side of Seaview Road, near Lion Rock, within easy walking distance to Piha Beach. The camp ground has 122 sites, with 40 of these sites offering power.

Piha Domain is classified as a City-wide park and approval of works will require consent from the City Development Committee.

The Piha Reserves Management Plan, adopted September 1999, states the following about the camp ground at Piha Domain.

*“The Piha Domain camping ground is seen as having cultural heritage significance to the local community as well as playing an important role in the current community dynamic at Piha. Many current Piha residents and bach owners started out as campers in the camping ground. In addition the camping ground provides a relatively low cost way for people from outside the Piha area to experience the wild and remote beauty of Piha to a greater depth than is possible from a day visit. While there is general desire to maintain the low impact nature of the camping ground, it is recognised that in order to maintain the social and in particular, economic viability of the camp ground, both the longer tenure of lease for the manager and an improvement of facilities is required. A number of different management options have been trialled in the past in order to try and improve the financial viability of the camp ground with little success. This management plan suggests that allowing development of additional facilities, such as cabins and a games room would increase the viability of the campground by attracting a greater usage and extending the use of the camp ground during the winter season. It is important to note however that any development of facilities such as cabins would need to be in keeping with the objectives and policies of this plan relating to issues such as landscape and design of buildings and that no increase in the area utilised by the camp ground on the Piha domain for camping or effluent disposal is acceptable.”*

At the May 2006 meeting, the Waitakere Community Board, resolved:

*“4. That a report be presented to the Long Term Council Community Plan and Annual Plan Special Committee with a recommendation for the funding of improvements at the Piha Domain camp ground.”*

745/2006

The Long Term Council Community Plan and Annual Plan Special Committee 2006-2016 allocated \$113,000 in the 2006/2007 Annual Plan budget for development works at the camp ground involving improvements of the kitchen/laundry building and landscape developments.

## **STRATEGIC CONTEXT**

The Waitakere City Council’s “Urban and Rural Villages” and “Strong Communities” platforms provide the strategic context of this report. These platforms are about ensuring people have choices of recreation in their city and access to leisure facilities and services. Ongoing access to recreational opportunities promotes health, wellbeing and contentment, and are highly valued by the community, making it an attractive place to raise children.

## **ISSUES**

A8

A proposed landscape development plan for the grounds of the camp is attached at page A8.

There are 4 key developments, as follows:

A9-A11

1. The planting of nine pohutukawa trees amongst the camp sites designated for tents, to improve shade and privacy. The plantings will not encroach on to an open area on the eastern side of the grounds used for recreation.
2. The upgrade of the metal ring road that services the camp sites. It will remain as a metal road.
3. Improvements to the car park area outside the manager's house and the utility area to the south of the manager's house. Refer to the photo montage as attached at pages A9 to A11. It is proposed to:
  - Widen the driveway opposite the managers house for two vehicles to park which will allow visitors to the camp ground to park safely, and then make enquiries with the manager;
  - Install a rain garden on the western side of the drive way, just past the manager's house, to capture surface run off;
  - Build a small permeable fenced area, approximately 2m x 3m, for the storage of re-cycling bins and rubbish bins;
  - Install bollards on the edge of the driveway to stop vehicle access on to the reserve.
4. Improvement and possible re-location of the pedestrian path between the bowling club car park and the camp ground driveway. This is subject to the outcomes of the Piha Domain playground upgrade project. It is intended to keep the path surface permeable, using either metal or crushed shell.

These proposed landscape developments are in keeping with the objectives of the Piha Reserves Management Plan. The changes proposed are minor and will complement the surrounding natural environment and enhance the enjoyment of the camp ground and reserve for visitors and residents.

### **Decision Making**

Options were identified for the Piha camp ground landscape development in consultation with the community. The proposed landscape plan was presented to and endorsed by the Piha Residents and Ratepayers at their meeting on 1 September 2006. These options have been assessed against relevant criteria in accordance with Section 77 of the Local Government Act 2002.

### **RESOURCES**

Funding of \$113,000 for the development of the Piha Domain camp ground has been approved through the 2006/2007 Annual Plan process. The estimated costs for landscape development are approximately \$45,000.

### **CONCLUSION**

The Piha Domain camp ground is the only short term stay camping ground in the City. Its value and importance is recognised in the Piha Reserves Management Plan. A review of the operations of the camp ground, highlighted in a report to the Waitakere Community Board in May 2006, recognised the need to carry out some landscape development.

The minor landscape works proposed, involving tree planting, gravel road upgrade, car parking and pathway improvements, will enhance the enjoyment of the reserve for visitors to this camp ground.

### **RECOMMENDATIONS**

1. That the Piha Domain Camp Ground Landscape Development report be received.

2. That the City Development Committee approve the proposed landscape development works at the Piha Domain camp ground.

Report prepared by: Warren Ogilvie, Parks Operations Officer-Special Projects, Parks and Open Space.



## 9 **REGIONAL START (SUSTAINING THE AUCKLAND REGION TOGETHER) PROJECT UPDATE**

### **PURPOSE OF THE REPORT**

This report provides an update to the City Development Committee on progress with the Regional START (Sustaining the Auckland Region Together) project, which is a regional partnership project being developed by all eight Auckland Councils and key Central Government agencies.

This report covers:

- A progress report on work underway;
- Presents the Summary of Proceedings from the START charrette.

### **BACKGROUND**

The START project is an opportunity for Councils, Central Government and other stakeholders to work together to determine priority focus areas to make Auckland sustainable.

The START Project, previously referred to as the Long Term Sustainability Framework, is the responsibility of the Regional Growth Forum and reports in the first instance to a Councillor Reference Group of the Regional Growth Forum. It was reported to the meeting of Council on 19 April 2006, where Waitakere's involvement in the project was endorsed with the following resolutions passed:

1. *That the Proposed Long Term Sustainability Framework for the Auckland Region report be received;*
2. *That a presentation on the Long Term Sustainability Framework for the Auckland Region from members of the programme's Steering Group be received;*
3. *That Council endorses the development of a Long Term Sustainability Framework for the Auckland Region;*
4. *That the Regional Growth Forum be recognised as the region-wide forum for discussion and development of the Long Term Sustainability Framework for the Auckland Region;*
5. *That Council endorses the establishment of an Elected Members Reference Group under the Regional Growth Forum to provide regular input into the Long Term Sustainability Framework's development;*
6. *That Mayor Bob Harvey and Cr Hulse be nominated as the Council's representatives and Crs Clews and Cooper as the alternate representatives to take part in the Long Term Sustainability Framework Elected Members Reference Group;*
7. *That the City Development Committee continue to receive regular reports on the development of the Long Term Sustainability Framework for the Auckland Region."*

The proposed Long Term Sustainability Framework for the Auckland Region has subsequently been renamed START - Sustaining the Auckland Region Together. The START project will inform the first stage in the Regional Growth Strategy review.

START is expected to deliver the following outcomes:

1. A shared long-term view of the key transformational actions that will make the Auckland region more sustainable, acting as a touchstone for decision-making and activities;
2. A sustainability frame and tools to assist central and local government and key corporates to make decisions that are more integrated, prioritised, and resilient over the long term;
3. Alignment and coordination of efforts to achieve sustainable outcomes, working from the basis of the respective strengths of Councils, Central Government and other stakeholders;
4. Ensuring the Auckland region's development is more resilient and adaptable to respond to change.

The high level of interest in this subject - both politically and in the media and the wider community has continued and been heightened by events suggesting a review of regional governance. It is recognised that the process of developing the sustainability framework offers an excellent opportunity to harness this interest and further the debate over a sustainable way forward for Auckland.

### **STRATEGIC CONTEXT**

The START Project sits within the framework of long-term commitments and principles to guide decision-making adopted by the Council as part of the Long Term Council Community Plan Councillor workshops held earlier this year. It establishes a discipline about planning for the City's long-term future in a way which addresses resilience, liveability and sustainability. It also provides a high level connection across a growing number of regional and local strategies often at risk of being developed narrowly as single-issue matters.

### **ISSUES**

The Councillors' Reference Group and the Officers' Working Group have been working to draft the START Sustainability Framework for presentation to the Regional Growth Forum on 8 November 2006. Immediately prior to this milestone, the draft Framework will be presented to the Regional Chief Executive Officers' Forum on 3 November 2006.

*A12-A31*

On 23-25 August 2006 "A Workshop to Design the Auckland Region's Future" was held at the Aotea Centre. This workshop/charrette was attended by a large number of elected members and staff from territorial local authorities, government departments and other stakeholders from throughout the region. The Summary of Proceedings from this event as attached at pages A12 to A31.

Two Regional Wananga are planned. The Southern Wananga is on 25-26 October and the Northern Wananga at a date following this but yet to be confirmed at the time of writing. An update on this will also be available at the meeting.

A Regional Report Back on progress to date will be made to all those who have been involved in getting START to this point. This is scheduled for 15 November 2006.

Further stakeholder engagement is also under active consideration. The context for stakeholder engagement is changing rapidly with the emergence of new work on regional governance. At the time of writing it appears the best approach may be for the governance work to take precedence in terms of public profile through November and December, and have further START stakeholder engagement occur in February/March next year. An update will be provided at the meeting.

## **RESOURCES**

Project Support for START is due to wind up in November. However, options to enable further stakeholder engagement, testing of the draft framework and associated communications are being considered. An update on council's staffing resources will be provided at the meeting.

## **CONCLUSION**

Work to produce a draft sustainability framework for the Auckland Region is nearing completion of the developmental drafting stage with a document planned for presentation to the Regional Growth Forum on Wednesday 8 November 2006.

This sustainability framework will provide a high level long term set of principles, goals and 'catalytic actions' within which more detailed regional and local strategic planning will occur across the region. It is anticipated that there will be extensive buy in from a very wide range of stakeholders in both the public and private sectors.

Subject to the Regional Growth Forum endorsing it for circulation to councils, the draft framework will be brought to the City Development Committee in December 2006.

## **RECOMMENDATIONS**

1. That the Regional Start (Sustaining The Auckland Region Together) Project Update report be received.
2. That the draft Sustainability Framework be reported to the City Development Committee at its meeting scheduled to be held on Thursday, 7 December 2006.

Report prepared by: Max Harré, Senior Policy Advisor and Graeme Campbell, Director: Strategic Planning.



## **10 WEST AUCKLAND DISTRICT COUNCIL OF SOCIAL SERVICES 2005/2006 ANNUAL REPORT AND PARTNERING AGREEMENT FOR 2006-2009**

### **PURPOSE OF THE REPORT**

This purpose of this report is to present the 2005/2006 Annual Report of the West Auckland District Council of Social Services (WADCOSS) in accordance with the requirements of the Funding and Service Agreement for the period 2003-2006 and seeks approval of the Partnering Agreement negotiated with WADCOSS for the period 2006-2009 and the shared work programme for the year 2006/2007.

The Manager of WADCOSS, Lisa Howard-Smith, will be in attendance to answer questions. Council's representative on the WADCOSS Executive is Councillor Penny Hulse.

## BACKGROUND

WADCOSS was one of the organisations approved for three year funding terms at the Special Council Meeting of 30 June 2003 where it was resolved:

*“That the organisations listed in the agenda report dated 26 June 2003 be approved for three year funding, subject to negotiation of appropriate service agreements, at the level of funding in the final Long Term Council Community Plan and Annual Plan 2003/2004.”*

1335/2003

In the 2005/2006 Annual Plan, Council allocated an annual amount of \$60,000 in the context of the three-year Funding and Service Agreement, with service priorities and performance measures negotiated on an annual basis.

The service priorities for 2005/2006 were based on the following resolution of the City Development Committee dated 2 August 2005.

- “2. *That the services outlined in the report:*
- *Administration of the Waitakere Community Resource Centre;*
  - *Support for the Voluntary Sector;*
  - *Advocacy on behalf of Waitakere Social/Community Services;*
  - *Participation in the Wellbeing process and relevant “Calls to Action.”*

*be approved by the City Development Committee for inclusion as priorities for 2005/2006 in the three-year funding agreement.”*

1424/2005

The development of a Partnering Agreement with WADCOSS was endorsed at the City Development Committee on 1 June 2006 with the following resolution:

- “2. *That the Council negotiate a partnering agreement with West Auckland District Council of Social Services Inc. to cover all aspects of the Council - West Auckland District Council of Social Services Inc. relationship, including the development of the new Community Resource Centre.”*

966/2006

WADCOSS was approved for a further period of three year funding in the context of the Long Term Council Community Plan and Annual Plan decisions at the Long Term Council Community Plan and Annual Plan Special Committee Meeting of 21 June 2006 where it was resolved:

- “2. *That the organisations listed in the agenda report dated 21 June 2006 be approved for 3 year funding, subject to negotiation of appropriate service agreements, and any requirements of Quality Assurance, at the level of funding approved in the final Long Term Council Community Plan 2006-2016 and Annual Plan 2006/2007. “*

1167/2006

## STRATEGIC CONTEXT

Central to Council's Eco-City vision is the aim of improving the level of wellbeing of residents. Council has taken a facilitative role brokering relationships between service providers and the community and encouraging communities to take greater responsibility for their own wellbeing issues. This facilitation role responds to the principles in the Rio Declaration and is a key element of Agenda 21 and has been developed through establishing a range of collaborative partnerships with government agencies and community networks.

Council's relationship with WADCOSS serves to assist in responding to a number of the Community Outcomes for 2006-2009: Strong Communities, Whaiora (Participation in Society), Working Together, Sustainable Environment and Environmental Protection.

The relationship also responds to a number of strategic platforms of the Long Term Council Community Plan 2006-2016: Strong Communities, Green Network and Three Waters. The relationship also serves to strengthen overall the community and voluntary sector and its ability to engage in decision making with both the Council and government agencies i.e. directly contributing to the Active Democracy platform of the Long Term Council Community Plan 2006-2016.

## ISSUES

A32-A42

In accordance with reporting requirements the Annual Report as attached at pages A32 to A42 includes both formal reports against performance measures and commentary on activities.

### **Report on WADCOSS Service Priorities in 2005/2006**

#### Administration of the Waitakere Community Resource Centre

The Resource Centre remains a valuable asset for the voluntary and community sector. Eight organisations, including Project Twin Streams and WADCOSS, maintain offices in the Centre.

Considerable progress has been made in managing the development of a new community resource centre in Tui Glen: this has been the subject of separate detailed reports to the Committee. The WADCOSS Board has assumed responsibility for the capital works development, securing the funding and establishing the governance of the facility. The architect is currently preparing detailed design drawings for the building and an application for resource consent will be lodged shortly. When these are completed discussions with the proposed key funders can be progressed.

The development of the new community resource centre is a major commitment for WADCOSS in terms of its capacity as an organisation.

#### Support for the Voluntary Sector

WADCOSS membership stands at 159 community groups and individuals following recent renewals. The newsletter is now circulated bi-monthly to all members and a wide range of community organisations; it has been maintained as an important medium for community groups to promote their services and review developments in the community and voluntary sector in Waitakere. WADCOSS also convenes a bi-monthly networking meeting; this is especially valuable for new workers in the community and has developed a strong informative and educational focus. The attendance at these meetings is in the 25 to 30 range.

The development of the WADCOSS Community Website has benefited community groups by improving access to resources and information.

WADCOSS has undertaken a six month visioning and strategic planning exercise resulting in the development of a five year strategic plan with a mission focussed on practising and enabling sustainable community development.

WADCOSS has been involved in the organisation of a range of forums and community training opportunities during the year. One example is the collaborative initiative with organisations involved in the provision of community education and training to evaluate community training needs and identify appropriate responses.

### Advocacy on Behalf of Waitakere Social and Community Services

WADCOSS has implemented the findings of the review of the Community Wellbeing Network; the Network now meets on a bi-monthly basis and is focussed on mandating community sector representatives to the Collaboration Strategy Group, the governance body for the Wellbeing Collaboration Project. The Network is also clarifying its role as an advocacy body in respect of issues of concern to the community and voluntary sector.

### Coordination of Voluntary Sector Input to the Wellbeing Process

WADCOSS personnel continue to make valuable contributions through their participation in the Wellbeing Collaboration Strategy Group and the associated 'Call to Action' work streams. Staff played important roles in the organisation of the Wellbeing Summit in October 2005.

WADCOSS was committed to work streams within the Housing 'Call to Action', including a Secure Home Tenure project and a Tenants Advocacy Service establishment group. These work streams suffered due to the excessive workload of the WADCOSS manager and the vacancy in the Wellbeing Collaboration Project Manager within Council. The work has recently been reconvened with a successful forum in early October 2006. WADCOSS is a key participant in the Infotech 'Call to Action' focussing on addressing the community and voluntary sector's information technology needs: WADCOSS undertook a survey on the gaps in capacity and the needs of the sector.

Representation and advocacy of the community and voluntary sector's views within the Wellbeing Collaboration process continues to be a significant commitment in the workload of the Manager. There are few community networks with the credibility and resourcing to effectively engage with government agencies and the council in the current environment. There is a heavy reliance on WADCOSS to effectively represent the community and voluntary sector's views.

### **Other Activities**

A wide range of other activities are supported through WADCOSS; these are detailed in the Annual Report. Of note, however, is the work that WADCOSS has undertaken through the contract with Project Twin Streams. The focus has progressed beyond the locality contract for the Henderson Creek to providing peer support for the other Project Twin Stream Coordinators.

### **Staffing**

During the year WADCOSS has continued to implement changes in the management structure and established a financial administration position enabling a redistribution of workloads among other staff.

### **Proposed Change of Name**

As part of addressing a key priority in the strategic plan of fostering organisational sustainability WADCOSS has surveyed its membership on a change of name to better reflect the focus of the organisation; the proposal is to change the name of WADCOSS to "Community Waitakere". The intention is to position the organisation as a community development agency dedicated to the ongoing building of a strong and diverse community sector in Waitakere. The organisation will not move away from its social service roots but expand its scope to include any civil society organisation. A resolution to effect this name change will be moved at the WADCOSS Annual General Meeting in November.

## Partnering Agreement

In accordance with the resolution from the June City Development Committee meeting, a Partnering Agreement has been negotiated with WADCOSS to reflect the nature of the relationship with this key organisation in the community and voluntary sector and recognise its critical role in relation to social wellbeing. The Partnering Agreement reflects the shared outcomes both organisations are seeking and represents a more negotiated way of working as compared to traditional 'top down' contractual arrangements.

A43-A54

The Partnering Agreement as attached at pages A43 to A54 reflects effective practice in partnering agreements as developed from the "Strengthening Communities Through Local Partnerships" research. The Partnering Agreement has four accompanying schedules:

- Schedule 1 - Visions and Goals of the Individual Organisations;
- Schedule 2 - Protocols - Processes to Support the Relationship;
- Schedule 3 - Triennial Work Programme Priorities;
- Schedule 4 - Shared Work Programme 2006/2007.

The Partnering Agreement seeks to clarify the respective roles of the Council and WADCOSS in areas where both organisations have a mutual interest as well as clarifying funding and resourcing arrangements. As part of the protocols it is proposed that an annual workshop be held with elected members and Council officers of both organisations to discuss shared issues and projects. The triennial work programme lists agreed priorities on which both organisations will together focus their resources for this agreement period.

The shared work programme for 2006/2007 reflects the tasks for the current financial year and has six objectives:

- Provide office accommodation and meeting space for the community and voluntary sector of Waitakere;
- Support and strengthen the community and voluntary sector in Waitakere;
- Advocate on behalf of the of the community and voluntary sector in Waitakere;
- Support collaborative responses in relation to social wellbeing;
- Build the capacity of community and voluntary organisations in Waitakere;
- Identify the added value of both organisations working in a partnering way.

This Partnering Agreement represents a new maturity in the relationship between the two organisations and is a 'first' in terms of shifting the formal relationship with a major community organisation to being based on a partnering agreement. Given its significance it is proposed that the Partnering Agreement be signed at a full Council meeting.

## RESOURCES

Council has approved WADCOSS for three-year funding for 2006-2009. The allocation approved for 2006/2007 is \$120,000 increasing to \$150,000 pa in the two subsequent years.

## CONCLUSION

The Annual Report of WADCOSS for 2005/2006 is presented along with a proposed Partnering Agreement for 2006-2009. WADCOSS has continued to perform well in a challenging environment for the community and voluntary sector.

WADCOSS will continue to consolidate its capacity building role with the community and voluntary sector and effectively represent and advocate for the sector within the Wellbeing process and other collaborative initiatives. The development of the new community resource centre in Tui Glen is a major focus for the organisation.

The draft Partnering Agreement represents a major step forward in the relationship between WADCOSS and the Council.

### **RECOMMENDATIONS**

1. That the West Auckland District Council of Social Services 2005/2006 Annual Report and Partnering Agreement for 2006-2009 be received.
2. That the draft Partnering Agreement between Waitakere City Council and West Auckland District Council of Social Services for 2006-2009 be approved.
3. That the Partnering Agreement between Waitakere City Council and West Auckland District Council of Social Services be signed at the Council meeting on 29 November 2006.
4. That the shared work programme between Waitakere City Council and West Auckland District Council of Social Services for 2006/2007 be approved.

Report prepared by: Tony Rea, Group Manager, Social and Cultural Strategy.



## **11 RANUI ACTION PROJECT INCORPORATED. - APPOINTMENT OF BOARD MEMBERS**

### **PURPOSE OF THE REPORT**

The purpose of this report is to seek agreement for Council to act as the independent authority in appointing three members to the Board of the Ranui Action Project Incorporated.

### **BACKGROUND**

The Ranui Action Project (RAP) was initiated in 2000 as a three-year pilot project aimed at improving health and wellbeing outcomes for the Ranui community and exploring the impact of devolving significant funding to a local community. The Ministry of Health and the Department of Child Youth and Family (Stronger Communities Action Fund) jointly resourced this initiative, which is based on a community development model of 'bottom up' decision-making. The funding from the Department of Child Youth and Family (subsequently transferred to the Ministry of Social Development) was extended for a further three years until 30 June 2006. Funding from the Ministry of Health continues until 30 June 2007.

The Ranui Action Plan is an incorporated society; the "RAP Society" refers to the gathering of all members of the society. The responsibility to govern and manage is delegated to a Board known as the "RAP Board".

Councillor Cooper and Councillor Chan are Council's appointees to the Ranui Action Project Society.

Council had a key role in supporting the establishment of the Project in the context of a community development and empowerment model. While Council is currently the fund holder, and was until recently the employer of the staff, the RAP Board is the decision-making body in respect of all strategic and operational issues.

The Ranui Action Plan had considerable initial success in the first three years with a wide range of small-scale initiatives identified in the Ranui Action Plan developed following an extensive community visioning exercise.

In 2004 tensions arose within the governance structure to the extent that the future viability of the Project was threatened. Acting jointly with the funders Council proposed to the Society that an independent review be undertaken. The review's focus was to identify problems and recommend improvements to the Project in the following priority areas:

- Governance structures and processes;
- Roles, relationships and responsibilities (RAP Society, RAP Board, funders, fundholder);
- Decision-making processes.

Consultants MAACHI Limited undertook the review. The key recommendation was to establish a RAP Transition Committee (in effect an interim board) with an independent chairperson and 3 local members. The following is a summary of the Terms of Reference for the Committee:

- Review the current governance structure (including the Constitution and Focus Groups) and implement any changes;
- Develop a new Strategic Plan;
- Oversee day-to-day management of Ranui Action Plan;
- Consult and communicate with the Ranui community;
- Clarify governance and management roles and responsibilities;
- Review current workload of management;
- Strengthen governance systems;
- Develop a Treaty of Waitangi Responsiveness Plan.

The Ranui Action Plan Transition Committee was established in April 2005. The work completed by this Committee includes:

- Completion of outstanding projects and activities;
- Strategic Plan;
- Annual Plans for 2005/2006 and 2006/2007;
- Treaty of Waitangi Responsiveness Plan;
- Review of Constitution and passing of amendments;
- Restructuring of management processes;
- Development of Human resources policies and procedures;
- Transfer of employment responsibility from Council to RAP.

## **STRATEGIC CONTEXT**

Central to Council's Eco-City vision is the aim of improving the level of wellbeing of residents. Council has taken a facilitative role brokering relationships between service providers and the community and encouraging communities to take greater responsibility for their own wellbeing issues. This facilitation role responds to the principles in the Rio Declaration and is a key element of Agenda 21 and has been developed through establishing a range of collaborative partnerships with government agencies and community networks.

Council's relationship with RAP Inc. and the projects supported addresses a number of community outcomes: Green Network, Healthy Lifestyles, Strong Communities, Participation in Society, Working Together, Maori leadership and Strong Economy. It also addresses a range of strategic platforms: Green Network, Strong Communities, Active Democracy and Strong Innovative Economy.

## ISSUES

### Constitutional Amendments

The amendments to the Constitution passed at the Annual General Meeting on 9 August 2006 included provision for a 7 member Board; 4 members to be elected by the Society with 3 to be appointed by an independent authority. The tenure of membership for all board members is two years with the maximum length of consecutive years of service on the RAP Board set at 4 years. The intention is that the independent authority would appoint the balance of members following the election to ensure a balance of skills, knowledge and experience among the members on the Board. The current RAP Transition Committee has requested that the Council act as the independent authority in consultation with Te Taumata Runanga and the Waitakere Pacific Board.

### Special General Meeting

A special general meeting will be held on Thursday, 19 October 2006 to elect 4 members to the Board from the 6 candidates nominated. The constitution provides for the current Transition Committee to remain in place until the appointment of the remaining members is confirmed.

### Council Organisation

In terms of Part 1 of the Local Government Act 2002 a council organisation is defined as an organisation where a local authority controls any proportion of the voting rights or rights to appoint Directors/Board members. If the Council appoints Directors/Board members to RAP Inc. it has the effect of defining it as a Council Organisation in terms of these provisions. The 'Policy on Appointment and Remuneration of Directors to Council Organisations' adopted by Council in May 2003 applies; in particular, "Any person appointed to the board of non-controlled Council Organisations should possess skills, knowledge and experience relevant to that organisation".

### Proposed Process

If the City Development Committee agrees with the request to act as the independent authority the following process is proposed:

- Jointly with the RAP Transition Committee establish the desired skills, knowledge and experience following confirmation of the 4 elected board members;
- Liaise with Te Taumata Runanga, Waitakere Pacific Board and other appropriate bodies regarding potential appointees;
- Shortlist appointees according to the desired competencies;
- Interview short listed candidates to confirm their interest and availability to serve on the board;
- Facilitate an informal meeting of the preferred appointees and elected board members;
- Confirm appointments.

Given the timeframe of the Board elections and the impending Christmas break it may be preferable for the authority to appoint to be delegated to the Chief Executive Officer.

## RESOURCES

All funding for the RAP is from the Ministry of Social Development and the Ministry of Health. The costs of the review were jointly funded by the Department of Child Youth and Family, The Ministry of Health and Council. The cost of all the work associated with implementing the review recommendations and ongoing costs is covered by the external funding from the Ministries of Social Development and Health. Staffing resources from the Strategy Unit are allocated to provide limited support for the Project.

## CONCLUSION

The Ranui Action Project Inc. has requested that Council act as the independent authority to appoint three members to the Board. Council has had a close relationship with RAP since its inception and remains the fund holder for the Project. It is in keeping with this relationship that Council act as the independent authority to appoint members to the Board.

## RECOMMENDATIONS

1. That the Ranui Action Project Inc. - Appointment of Board Members report be received.
2. That Council agree to act as the independent authority to appoint three members to the Ranui Action Project Inc. Board.
3. That the Chief Executive Officer be delegated authority to appoint the three members to the Ranui Action Project Inc. Board.

Report prepared by: Tony Rea, Group Manager: Social and Cultural Strategy.



## 12 PROJECT TWIN STREAMS UPDATE

### PURPOSE OF THE REPORT

The purpose of this report is to provide the City Development Committee with an update of Project Twin Streams outcomes to October 2006.

### BACKGROUND

The purpose or kaupapa for Project Twin Streams is: *Working together for healthy streams and strong communities: creating a sustainable future.*

Project Twin Streams is an exciting and innovative multi-faceted project that focuses on achieving long-term sustainable integrated management of the Henderson Creek and Huruhuru Creek catchments. This project weaves together the issues of integrated stormwater management and the restoration of stream banks along the Oratia, Waikumete, Opanuku, Pixie and Swanson Streams, with a sustainable community development approach. The Project Twin Streams catchment has a population of 100,000 people and covers 10,000 hectares.

Central to the long term success of the project is finding ways of raising people's awareness of the causes of the degradation of streams, and behaviour changes to address these. This requires working across all aspects of wellbeing (environmental, social, economic and cultural), and actions that promote strong, healthy, engaged local communities who understand the challenges facing their catchment and take responsibility for them.

At the 8 December Meeting 2005 of the City Development Committee Project Twin Streams presented the detailed strategic plan for endorsement. The Committee passed the following resolutions:

- “1. That the Project Twin Streams Update report be received
2. That the Project Twin Streams detailed project plan as set out in this report be endorsed.”

The 8 December 2005 Agenda report provided additional background information on Project Twin Streams and the detailed project plan.

## STRATEGIC CONTEXT

Project Twin Streams has been identified as one of Council's major projects and is contributing to the implementation of the vision of Waitakere as an Eco City through all Council's strategic objectives and platforms and its contribution to Community Outcomes - Green Network, Strong Communities, Sustainable Environment, Strong Economies, Waiora (Environmental Protection, Whaiora (Participation in society). The Community Outcome priorities strongly identify Project Twin Streams as a project for enabling the achievement of a number of these outcomes.

In particular Project Twin Streams supports the Council strategic platforms of:

- **Strong Communities** - people are active, healthy and content;
- **Active Democracy** - people feel they can make a difference. There are high levels of community participation and respect for each others' views;
- **Green Network** - caring for natural areas. Protection and enhancement is on both public and private land; community involvement is encouraged, as is the protection of landscapes, native plants, wildlife and ecosystems;
- **Three Waters** - stream restoration and resolving stormwater management issues.

Project Twin Streams also demonstrates the integration of Council's Quadruple Bottom Line approach in programme development and implementation as required by the Local Government Act 2002.

## OUTCOMES

### Planting and Maintenance Programme

The planting season has been short this year, from May to September, but despite this 71,451 plants have been planted - ten percent more than anticipated. Major weed clearance activity is occurring throughout the Opanuku, Waikumete and Swanson Streams. Maintaining a weed-free environment is key to restoration and creates an environment for the natural re-generation of plants. Forward planning is almost completed to ensure activities are on track for completion of the planting programme by 2012 as agreed under the terms of the Infrastructure Auckland (subsequently replaced by Auckland Regional Holdings) funding.

Highlights for 2006:

- Community Contract Organisations have organised local communities to plant 43,684 plants. They have engaged 1,571 volunteers in planting, 865 volunteers in site preparation and maintenance activities and 168 volunteers in rubbish removal;
- Successful community planting days have occurred in Swanson, Ranui, Opanuku and Henderson with events being well-attended by local residents;
- There is a wide-range of groups adopting sections of the stream banks. These groups range from schools, mental health and disability groups, youth and youth at risk groups, church groups, alternative education groups and whānau groups;
- Nine local schools are actively engaged in Project Twin Streams – both in site preparation and planting and related educational and arts activities to raise awareness of the issues facing the streams;

- Community Contract Organisations are working with Community Corrections through their community work programme. They have been involved in restoration activities in areas which are not so accessible to local communities. This has been a very successful partnership with some community work participants coming back to work on the streams in their own time. Three of the participants have been engaged by commercial contractors on an as need basis;
- The Project Twin Streams Team worked with Councillor Dallow and Beatrice Faumuina to organise a planting along the fitness trail behind The Trusts Stadium. This was an extremely successful event with 1,500 plants planted by members of the sports clubs affiliated with The Trusts Stadium. A commitment was made by Beatrice Faumuina to organise on-going stadium involvement in the care and maintenance of this area;
- An extensive willow eradication programme is being progressed on the Waikumete, Swanson and Opanuku Streams. Willow is the major environmental weed on the stream and contributes to flooding;

### Community Contracts and Community Engagement

A key goal of Project Twin Streams is to build community ownership of the Project in ways that are inclusive and meaningful for local neighbourhood communities and communities of interest. Community uptake is being achieved through working to engage and contract six locality-based community organisations to develop Project Twin Streams in their neighbourhoods. This model is proving extremely effective in engaging the diversity of Waitakere communities in Project Twin Streams.

There are now four organisations that have community contracts with Project Twin Streams which have been approved by the Tenders Subcommittee. These are:

- **Te Ukaipo Mercy Initiatives for Rangatahi** in Ranui-Massey along the Swanson Stream from Birdwood Road to Huruuru Creek. This project is being delivered in association with the Ranui Action Project. Highlights for this year include three community planting days each focussing on different themes - celebrating children, celebrating matariki and celebrating Ranui. There are 9 groups who have adopted sections of the stream and are involved in regular programmes of site preparation, weeding and maintenance. Weed eradication and stage one planting is completed on the stretch of stream from Swanson Road to Glen Road. This is a great demonstration site of community achievement.  
Engagement in Project Twin Streams Ranui-Massey has also stimulated discussion of how to generate employment pathways and a skills-based training programme for rangatahi/at risk youth working regularly on the stream. Te Ukaipo have brokered work experience and employment for two young people wanting to pursue a career in horticultural as a result of their participation in Project Twin Streams.
- **West Auckland District Council of Social Services (WADCOS)** in the Henderson area along the Henderson Creek. A number of successful planting events have been organised with local schools and community groups. Flanshaw Road Primary School has also established a Project Twin Streams garden in the school grounds.
- **Corban Estate Arts Centre** along the Lower Opanuku Stream to Border Road. This project is being delivered jointly between Corban, WEA (Workers Education Association) and the Waitakere Pacific Arts & Cultural Trust. There has been extensive community involvement in this project with eight local groups having adopted areas of the Opanuku Stream and two successful community planting days held. A particular highlight has been the involvement of Te Ata - a Maori mental health group who have had weekly programme on their adopted site. Participants have been learning new skills as well as delivering pamphlets advertising community planting days. Corban Estate is becoming a showcase for community planting with significant areas being weed controlled and revegetated.

- **EcoMatters Environment Trust** in Glen Eden along the Waikumete Stream. On 20 September 2006 there was a powhiri and ceremony at Glen Eden School to celebrate the signing of the Glen Eden Community Contract. Councillor Clews was part of the official party from Waitakere City Council that took part in this occasion along with Gayle Marshall from the New Lynn Community Board. This contract will be delivered in partnership with Glen Eden Primary School and other local schools in the area. There is a huge amount of passion and energy from the three schools in Glen Eden to work together for Project Twin Streams.
- In Swanson residents are actively involved and have organised and completed planting on the Parklands Road reach of the Swanson Stream through two successful community planting days. They are now in the process of negotiating with the Swanson Golf Club to begin weed eradication and a planting programme for 2007.

A registration of interest has just been advertised for a community contract for the Lower Oratia Stream. It is hoped that a community contract will be in place by the end of the year for this section of the stream.

The work of the community contract organisations is strengthening local communities not only through community planting events but by sharing experiences, creative learning, developing art works, expressing local culture, developing community pride, bridging diversity and opening up opportunities for training and employment.

### **Creative Processes**

Creativity is an essential tool for generating interest and excitement in Project Twin Streams and in beginning to understand the issues facing the catchment – particularly for children. The Project Twin Streams Community Arts Worker, a temporary position, who is funded through external funding, has been working alongside the community contract organisations to creatively engage people in re-building their relationship with their local streams.

### **Highlights for 2006**

- Children at Birdwood School in collaboration with a student from AUT Communication Course have produced a 6 minute DVD, Te Taiao, of a rap they have written about caring for Swanson Stream. Opportunities are being explored to show this on Maori TV.
- Artwork produced by children from Flanshaw Road Primary has been published as a beautiful book of art images and words that express their vision for and relationship to Henderson Creek. This book was launched at Story Fest. It will be available as a resource for other schools and it is anticipated by the Principal of Flanshaw Road Primary that it will be of national interest.
- A mobile of the Giant Kokopu, a native fish living in our streams, has been erected outside the Massey Community Centre. This fish was made by residents at a Ranui planting day and completed by pupils from Lincoln Heights School. This has attracted positive comments from users and other visitors to the centre.
- Planning is underway for a giant eight metre fabric eel to be part of the Henderson Santa Parade. Local community groups will be involved in walking under and alongside the eel. It will display symbols and messages from community groups about the eel and its need to live in healthy streams.

A significant number of people, particularly children, who are engaging with Project Twin Streams through the community arts projects, are also actively involved in stream restoration activities.

## Cycle and Walkways

A55 In 2004 an application was approved by Infrastructure Auckland (subsequently replaced by Auckland Regional Holdings) for \$5.2 million to construct walk/cycleways along the Opanuku, Oratia and Waikumete Streams. Attached at page A55 is a map of the cycle/walkway routes. An additional \$3.4 million from Council with a subsidy from Land Transport New Zealand has recently been approved, pending final designs, to cover the full costs of this project.

Consultation, resource consents and design are now being completed and construction of the Lower Oratia and Lower Waikumete sections of the cycle/walkway is about to go to tender, closely followed by the Lower Opanuku and the Upper Opanuku and Upper Waikumete sections. It is anticipated that the construction on the majority of the cycle and walkways will have been completed by the end of summer, apart from the bridges. An arts bridge for the confluence of the Lower Oratia and Lower Waikumete Streams is planned.

Focal points along the cycle and walkways have been planned that demonstrate sustainable technologies such as stormwater ponds, permeable paving and solar lights as well as seating and interpretation panels. Artistic impressions and tiles signifying different aspects of the project and local points of interest are also being planned as inserts into parts of the concrete.

A successful funding application was made to the Ministry for Environment's Sustainable Management Fund to provide additional funding for:

- Research into permeable pavers as a more sustainable alternative to impervious surfaces for the cycle/walkways;
- Educational signage that promotes the sustainability, environmental and health benefits of the cycle/walkways;
- A community festival to launch the cycle/walkways that focuses on educating the community on the benefits of sustainable technologies used in the cycle/walkways coupled with its wider benefits in terms of sustainable transport, health and the broader Project Twin Streams vision.

The launch of the cycle/walkways and community festival is planned for Saturday, 21 April 2007 at Corban Estate.

## Property Buy Outs

Following approvals from the Finance and Operational Performance Committee, Project Twin Streams commenced buying properties in the Serwayne Place, Millbrook Rd area (2003), in Henderson Valley (2004) and Glen Eden (2005.) To date settlement has been reached on 68 out of 90 properties, six are awaiting settlement and 14 are under negotiation.

## Relationship with Manawhenua & Iwi

There is strong support for Project Twin Streams from both Te Kawerau a Maki and Ngati Whatua. Cultural heritage reports with recommendations for progressing manawhenua interests within Project Twin Streams have been received from both iwi and are being implemented.

All the local community contract organisations are working closely with local Maori in their locality. In July 2006 Te Piataata Trust organised a community whānau planting at Epping Reserve to celebrate matariki. They continue to operate a weekly site preparation and planting programme for youth excluded from the school system on the Swanson Stream. Rangatahi from Waipareira Alternative Education Unit are also involved in regular restoration activities.

There has recently been interest in establishing a Pa Harekeke (traditional flax planting for weaving) as part of Project Twin Streams. This is being progressed in consultation with the Maori Issues Manager. It will include consultation with manawhenua, local weavers and the Weaving School at UNITEC.

### **An Innovative Approach to Integrated Catchment Management Planning for Project Twin Streams**

Work is underway to prepare an integrated catchment management plan with the Auckland Regional Council and Landcare to develop a quadruple bottom line plan for the Project Twin Streams catchment. The Auckland Regional Council has agreed in principle to this proposal and its innovative potential to build on the community engagement strategies of Project Twin Streams to engage communities to take ownership of the water issues in their own catchment. The greatest impact on managing stormwater is through individual and collective behaviour change.

### **Achieving Project Twin Stream Goals through Collaborative Partnerships**

Project Twin Streams is one of two demonstration sites for Sustainable Communities, one of the work strands of Sustainable Auckland, which is a government demonstration project. This brings additional resources of \$65,000 - \$85,000 a year for three years through direct funding, of which 2006/2007 is the final year. A key focus for Sustainable Communities this year will be developing strategic partnerships with external organisations such as Department of Internal Affairs, Auckland Regional Council, and Ministry for Environment to ensure on-going development, funding and other resources which ensure the long-term sustainability of the project.

### **Progressing Project Twin Streams Economic Goals**

In February 2006 Sustainable Communities commissioned Enterprise Waitakere to identify potential opportunities and an implementation plan for economic development in the Project Twin Streams catchments. In July 2006 a workshop was held with key stakeholders - community, central government, Council, and others to present the outcomes of the research and to workshop priorities and next steps. Councillors Hulse and Cooper attended. This workshop generated a lot of positive energy for Project Twin Streams as a catalyst for economic development. Action plan ideas focussed on the following:

- Community economic development initiatives such as providing employment pathways for youth at risk through skills training and unit standards that recognise the skills being developed by youth engaged in regular restoration activities; business ideas such as bamboo to charcoal and weeds to paper and activities that support ecotourism;
- Green technologies;
- Maori economic development.

Enterprise Waitakere has established a new position of Economic Development Facilitator to progress the Project Twin Streams Economic Development Action Plan and to further work on social enterprise development. This position is jointly funded by Sustainable Communities, Council and Enterprise Waitakere.

A steering group led by Enterprise Waitakere and comprising Council, Beacon Pathways, EcoMatters Trust, Landcare, UNITEC and Sustainable Business Network has recently been established to progress the Green Technologies recommendations in the Project Twin Streams catchment.

## Evaluating the Effectiveness of a Quadruple Bottom Line Approach

The Project Twin Streams Integrated Evaluation Framework has now been completed. It captures the effectiveness of a quadruple bottom line approach to an environmental project. Evaluation will include the effectiveness and learnings of using a community development model, and a range of environmental, economic, cultural and social outcomes. The Evaluation Framework is aligned to Council's monitoring and evaluation processes. The framework is very innovative and will be of broader interest and have wider application beyond the Project as very little work has been done on how to evaluate sustainable quadruple bottom line projects.

### RESOURCES

The resources available are as follows:

- Funding of \$38.2 million has been allocated from Infrastructure Auckland (subsequently replaced by Auckland Regional Holdings) for stormwater management, repair and restoration of 56 km of streams and to provide social and economic benefits as outline in the contract. A claim has just been submitted to Auckland Regional Holdings for \$7,112,000 for 2004/2005. This will make a total of \$10 million that has been claimed;
- Funding of \$5.2 million has been allocated from Infrastructure Auckland for the construction of cycle and walkways along the Oratia, Opanuku and Waikumete streams;
- Direct funding of \$80,000 from Sustainable Communities for three years has been secured to progress agreed social, cultural and economic goals of the programme;
- Funding of \$250,000 from Ministry for Environment Sustainable Management Fund for education on sustainable technologies and for a community festival and launch of the walk and cycleway project;
- Funding of \$12 million from Financial Contributions.

In the long term additional funding will be required to sustain the project beyond 2010.

### CONCLUSION

Project Twin Streams is demonstrating a community development model for catchment restoration and an integrated catchment management plan. As more and more local people become engaged and enthused with the project the potential grows. The project fully reflects the purpose of local government to promote environmental, economic, cultural and social wellbeing. To date Project Twin Streams has been reliant on additional resources from Sustainable Communities to progress the social, cultural and economic outcomes. This is the final year of Sustainable Communities support. Unless Project Twin Streams receives additional resources and support from within Council and from external stakeholders there is a risk to the project to build on and realise potential outcomes across the quadruple bottom line.

### RECOMMENDATION

That the Project Twin Streams Update report be received.

Report prepared by: Jenny Chilcott, Programme Leader, Social, Project Twin Streams.



**13 RECOMMENDATIONS FROM THE COMMUNITY BOARDS**

**A NEW LYNN COMMUNITY BOARD**

**NEW LYNN COMMUNITY BOARD MINOR PARKS PROJECTS 2006/2007**

**The Board recommends:**

That consideration be given to raising the maximum amount to be spent on any one project from \$10,000 to \$20,000, and that a report on this issue be brought back to the City Development Committee.

**B WAITAKERE COMMUNITY BOARD**

**1 PIHA DOMAIN PLAYGROUND UPGRADE**

**The Board recommends:**

That the Waitakere Community Board supports the proposed location and development of the Piha Domain Playground as specified in option 2a in the Agenda report and recommends to the City Development Committee that the proposed location and development be approved.

**2 PIHA DOMAIN CAMP GROUND LANDSCAPE DEVELOPMENT**

**The Board recommends:**

That the proposed landscape development works at the Piha Domain Camp Ground be approved.

**3 LEASE/FUTURE USE OF PART OF OWEN'S GREEN RESERVE, LAINGHOLM**

**The Board recommends:**

That the City Development Committee appoint a commissioner to review the applications by the Muddy Creek Riders and the Laingholm Riding Club and make a final decision.

**4 WAITAKERE COMMUNITY BOARD MINOR PARKS PROJECTS 2006/2007**

**The Board recommends:**

That consideration be given to raising the maximum amount to be spent on any one project from \$10,000 to \$20,000 and that a report on this issue be brought back to the City Development Committee.

**5 BTHELLS BEACH PUBLIC TOILET**

**The Board recommends:**

That the proposed design for the Bethells Beach Public Toilet be adopted.

**6 CLAUDE ABEL POND LILY REMOVAL**

**The Board recommends:**

That the mechanical removal using a barge and excavator as the preferred method for removal of the lilies from the pond in Claude Abel Reserve.

**C MASSEY COMMUNITY BOARD**

**1. MASSEY COMMUNITY BOARD MINOR PARKS PROJECTS 2006/2007**

**The Board recommends:**

That consideration be given to raising the maximum amount to be spent on any one project from \$10,000 to \$20,000 and that a report on this issue be brought back to the City Development Committee.

**2. FRAMEWORK FOR THE “BUILDING COMMUNITY IN MASSEY - OUR PLACE, OUR PEOPLE” PROJECT**

**The Board recommends:**

1. That the Framework for the “Building Community in Massey” project as presented in the Agenda report to the Board, be approved.
2. That the Framework for the “Building Community in Massey - Our Place, Our People” project’s priorities for 2006/2007 be:
  - Promotion and understanding of the project within Massey;
  - Community brokers established and working with Massey organisations;
  - Massey community organisations participating in the project and working together in new ways;
  - Celebrating the good things about Massey and reinforcing a pride of place and a growing sense of local identity.
3. That an informal political liaison group comprising Massey Councillors and Massey Community Board Members be established to support Council officers in the development and implementation of the Framework for the “Building Community in Massey - Our Place, Our People” project.

**D HENDERSON COMMUNITY BOARD**

**The Board recommends:**

That the maximum amount to be spent on any one project is increased from \$10,000 to \$20,000 and that a report on this issue be brought back to the City Development Committee.



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**REPORTS FROM THE SUBCOMMITTEES**

**14 CULTURE, ARTS AND EVENTS SPECIAL COMMITTEE**

**THE SPECIAL COMMITTEE SUBMITS THE FOLLOWING REPORT OF ITS MEETING HELD ON WEDNESDAY, 11 OCTOBER 2006.**

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**MATTERS CONSIDERED**

A56-A59

The Special Committee dealt with a number of items for which it has delegated powers to act and a copy of the minutes of the meeting is attached at pages A56 to A59.

**The Special Committee Recommends:**

That the Meeting report of the Culture, Arts and Events Special Committee held on Wednesday, 11 October 2006 be received.

JP Lawley  
**CHAIRMAN**



**15 PROJECTS SPECIAL COMMITTEE**

**THE SPECIAL COMMITTEE SUBMITS THE FOLLOWING REPORT OF ITS MEETING HELD ON DAY, DATE**

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**MATTERS CONSIDERED**

A60-A61

The Special Committee dealt with a number of items for which it has delegated powers to act and a copy of the minutes of the meeting is attached at pages A60 to A61.

**The Special Committee Recommends:**

That the Meeting report of the Projects Special Committee held on Wednesday, 4 October 2006 be received.

RP Dallow, QPM, JP  
**CHAIRMAN**

